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### CITY of NOVI CITY COUNCIL

Agenda Item 3 January 10, 2011

SUBJECT: Consideration of the request of Walmart Stores East LP, Inc. for Special Land Use Permit and Preliminary Site Plan approval. The subject property is located in Section 14, at the northwest corner of Eleven Mile Road and Town Center Drive, in the TC, Town Center District. The subject property is approximately 12.8 acres and the applicant is proposing to demolish portions of the Novi Town Center and construct an approximately 149,000 square foot Walmart store to include an open air area for the sale of plant material and garden supplies.

SUBMITTING DEPARTMENT: Community Development Department - Planning

CITY MANAGER APPROVAL

### **BACKGROUND INFORMATION:**

Walmart is proposing to demolish the existing former Mervyn's store at the Novi Town Center (on the northwest corner of Eleven Mile Road and Town Center Drive) in order to construct a 149,854 square foot Walmart store. A separate parcel, totaling approximately 12.8 acres, would be split off from the larger Novi Town Center parcel, similar to the previously split-off Mervyn's store parcel. The store is also proposed to include an open air garden center, which is a Special Land Use in the TC District. Parking, loading zones, landscaping, etc. would also be included as part of the construction. A layout plan is attached.

On the initial review, the <u>planning review recommended approval of the preliminary site plan and special land use permit</u> provided the applicant received <u>variances</u> from the Zoning Board of Appeals for the following items:

- The lack of parking setbacks in all yards;
- The eastern loading zone location;
- The applicant providing a loading zone for the bulk materials pick-up area as indicated in their response letter and the Zoning Board of Appeals granting a variance for the southern loading zone location;
- The location of the trash compactor; and
- The property line illumination levels;

And provided the applicant <u>revised the plan</u> to provide the following items (instead of seeking a variance from the Zoning Board of Appeals):

- Relocate the recycle area inside the building, or otherwise bring this area into conformance with ordinance standards (now unnecessary as shown on the revised layout plan);
- Adjust the site layout so that the open air business use no longer projects into the front yard;
- Raise the height of the masonry portion of the garden center screen wall to a height of 6 feet (now unnecessary, as shown on the revised layout plan);

Additionally, staff recommended the City Council grant the following variance:

• A reduction of the interior side yard (north) building setback to 0 feet.

Staff has reviewed the Zoning Ordinance and previous development approvals for the Town Center and agrees with the applicant that the open space requirement applies to the site as whole and the Walmart parcel individually would not be required to maintain 15% open space on this particular site. Approximately 11.9% open space has been provided on the Walmart site, amounting to about 1.5 acres of open space on the 12.8 acre site, while the overall site (after redevelopment) will consist of approximately 15.6% open space, amounting to 7.46 acres of the total 47.77 acre development.

The <u>engineering review, landscape review and fire review all recommended approval</u> of the preliminary site plan with minor items to be addressed on the final site plan submittal.

The <u>traffic review recommended approval</u> of the preliminary site plan noting minor items to be addressed on the final site plan submittal and provided the applicant revise the configuration of the southwest access drive to address traffic safety concerns (now addressed, as shown on the revised layout plan). The traffic review letter noted one off-site traffic improvement proposed by the applicant is widening Eleven Mile Road, just west of Town Center Drive to add a 150 foot long left turn lane, introduced by a 125 foot long taper. Another off-site traffic improvement suggested by the traffic study and being offered by the applicant is signal timing change and the addition of a right-turn overlay (green arrow) on the westbound Grand River approach to Novi Road. This improvement will allow westbound right turns to move simultaneously with southbound left turns to improve traffic at this intersection. Even with the recommended changes in signal operation, the level of service at Novi Road and Grand River would remain "F" (lowest level) in the weekday p.m. and Saturday peak hours, with overall average delays on opening day of about 100 seconds.

The traffic study concludes, "based on the results of the analysis and despite the nature of the Novi Town Center Redevelopment, it may be seen that with the recommended improvements, the Novi Town Center Redevelopment can be accommodated without adversely impacting the current overall levels of service (LOS) of the key study intersections during the Opening Day (year 2012) traffic scenario." Further, the traffic estimates an increase in the number of trips to this shopping center, including the Walmart, other new specialty retail and restaurants (some filling currently vacant spaces) as about 13,000 trips per weekday and about 14,000 trips on Saturdays.

For the plan reviewed for Planning Commission's consideration, the <u>façade review</u> noted the proposed elevations were not in compliance with the ordinance standards requiring buildings in the Town Center District to be compatible with the surrounding architecture. In addition, the applicant was requesting a Section 9 façade waiver for the use of Phenolic Panels and a substantial amount of EIFS. The façade review did recommend a Section 9 façade waiver for the overage of metal and the use of non-copper colored standing seam metal.

A public hearing was held for the open air business use and a recommendation regarding the overall site plan was made by the Planning Commission on December 8, 2010. The <u>Planning Commission recommended approval of the Special Land Use Permit and the Preliminary Site Plan and approved the Stormwater Management Plan.</u>

### Modifications since Planning Commission Consideration

Following the Planning Commission public hearing, staff requested a meeting with Walmart representatives to review several of the main concerns identified at the Planning Commission meeting. The applicant agreed to this meeting with staff and consultants and came prepared with some plan revisions for discussion. Additional modifications were discussed at the meeting, and are shown on the "Revised Layout Plan" which addresses some of the concerns noted in the planning review and discussed at the Planning Commission meeting.

This revised layout plan is reviewed in a supplemental memo prepared by planning staff and the City's façade consultant. Both are included in the packet. The City's facade consultant now recommends approval of the plan subject to Section 9 façade waivers for the overage of metal and for the use of non-copper colored standing seam metal as shown on the original curved building entrances. The applicant made the following revisions to the layout plan and elevations:

- The applicant has proposed enclosing and relocating the bale and pallet recycle area so that it is adjacent to the building per the staff and Planning Commission recommendations. Staff has determined this area is most similar to a refuse screening and staff would support a variance to locate a refuse structure in the exterior side (eastern) yard.
- The applicant has revised the access drive at the southwest corner of the building to
  mitigate traffic concerns. The traffic consultant now approves of the configuration of
  these drives and has no additional concerns with the drive intersections at the southwest
  corner of the building.

- The screen wall for the open air business use has been raised to six feet to conform to the Zoning Ordinance standards and per the staff and Planning Commission recommendations.
- A loading zone has been provided for the bulk materials pick-up area. The applicant has applied for the required variance to locate this loading zone in an exterior side yard. Staff and the Planning Commission support this variance request.
- The elevations for the proposed Walmart have been revised to conform to the façade consultant's and Planning Commission's recommendation that the applicant adjust the building design to be compatible with the surrounding architecture. In addition, the previously proposed Phenolic Panels and EIFS (other than the cornices) have been replaced with brick. The façade consultant now recommends approval of the façade as noted in the revised façade review letter, subject to the City Council approval of a Section 9 facade waiver for the overage of metal (1% 8% provided, 0% permitted). The waiver is also requested for the use of non-copper colored standing seam metal on the previously shown curved building entrances.
- The color of the site amenities will be changed from bright blue to black per the staff recommendation to match the existing site amenities at Novi Town Center.

### Parking and Traffic Concerns

At the December 8, 2010 meeting, the Planning Commission also expressed concerns regarding the traffic on the adjacent thoroughfares and whether the amount of parking provided on and near the Walmart site was sufficient. The applicant provided a Traffic Impact Study which indicates no new net traffic will be generated by the proposed Walmart when it is compared to the current traffic that would be generated if the Novi Town Center was at full capacity. The City's traffic consultant did accept the methodology and analysis of the Traffic Impact Study. The applicant is making minor improvements to the intersection of Town Center Drive and 11 Mile Road and the access drives and roadways of the Novi Town Center, as noted above. While staff and the applicant did discuss further improvements that may further assist in addressing the Planning Commission's traffic flow concerns, including improvements to Grand River Avenue, the applicant has declined to provide any further improvements at this time.

Regarding the parking requirements, although the Walmart site individually does not meet the parking standards per the Zoning Ordinance, the Novi Town Center as a whole (including the Walmart site) meets and exceeds those standards. In total, 2,025 parking spaces would be required for the entire proposed post re-development plan for the Novi Town Center. The plan for the entire center shows a total of 2,762 spaces, including 665 spaces on the Walmart parcel. Sufficient parking is provided for the entirety of the Novi Town Center. The applicant and the Novi Town Center management have indicated Shared Parking Agreements will be created between the Novi Town Center and Walmart. Furthermore, the intent of the ordinance is "to discourage the development of separate off-street parking facilities designed to accommodate the needs of several individual uses."

### RECOMMENDED ACTION:

<u>Approval</u> of the request of Walmart Stores East LP, Inc., SP10-42A for the <u>Special Land Use Permit</u> subject to the following:

- (a) City Council finds under Section 2516.2.c for the Special Land Use permit that relative to other feasible uses of the site:
  - The proposed use will not cause any detrimental impact on existing thoroughfares, due to the fact that the proposed outdoor garden center totals less than 6% of the total square footage of the store and is accessory to the main use.
  - The proposed use is compatible with adjacent uses of land in terms of location, size, character, and impact on adjacent property or the surrounding neighborhood, due to the fact that the proposed garden center will not generate a substantial amount of noise or other adverse impacts.
  - The proposed use is consistent with the goals, objectives and recommendations of the City's Master Plan for Land Use.
  - The proposed use will promote the use of land in a socially and economically desirable manner.

- The proposed use is in harmony with the purposes and conforms to the applicable site design regulations of the zoning district in which it is located as noted in the staff review letters; and
- (b) With regard to the open air business use (<u>City Council chooses one or the other of</u> the following):
  - i. the Zoning Board of Appeals granting a variance to allow the open air business use to project into the front yard (Planning Commission recommendation) **OR**
  - ii. the applicant revising the plan so the garden center no longer projects into the front yard (staff recommendation);
- (c) Compliance with all conditions and requirements listed in the staff and consultant review letters.

This motion is made because the plan is otherwise in compliance with Article 16, Article 24 and Article 25 and all other applicable provisions of the Zoning Ordinance.

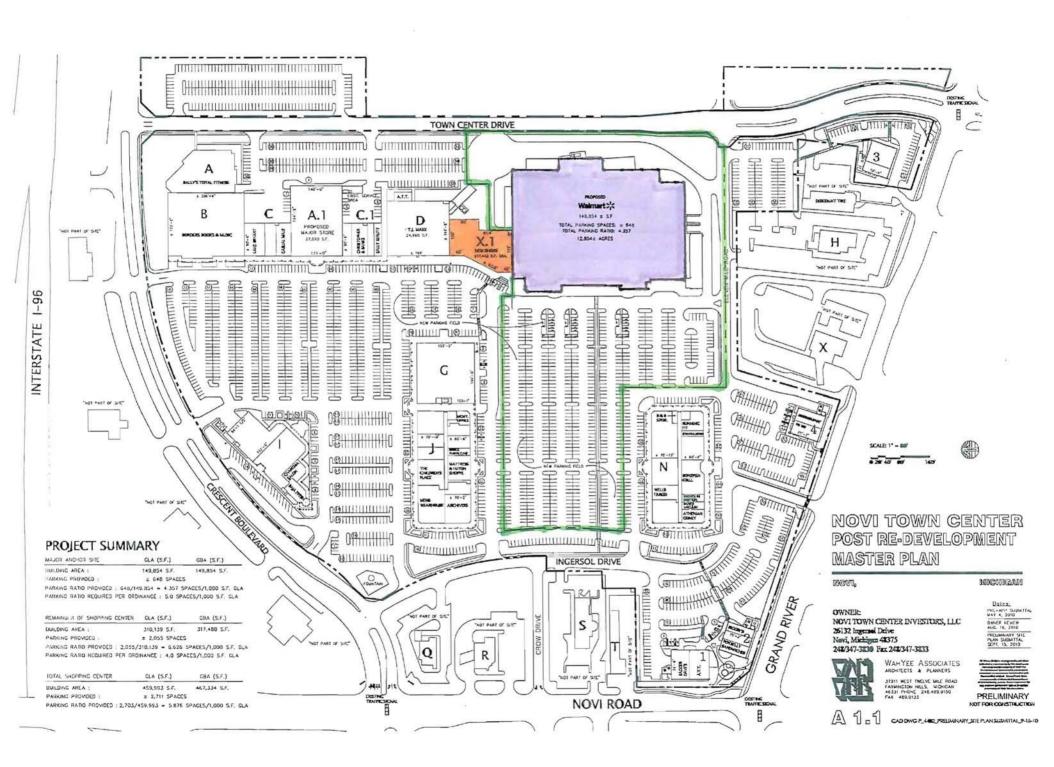
<u>Approval</u> of the request of Walmart Stores East LP, Inc., SP10-42A for the <u>Preliminary Site Plan</u> subject to the following:

- (a) With regard to the open air business use (<u>City Council chooses one or the other of</u> the following:
  - i. the Zoning Board of Appeals granting a variance to allow the open air business use to project into the front yard (Planning Commission recommendation)  $\underline{OR}$
  - ii. the applicant revising the plan so the garden center no longer projects into the front yard (staff recommendation);
- (b) A permitted reduction of the interior side yard (north) building setback to 0 feet because (1) A reduction in setback, or waiver of a setback altogether, will not impair the health, safety or general welfare of the City as related to the use of the premise or adjacent premises; (2) Waiver of the setback along a common parcel line between two premises would result in a more desirable relationship between a proposed building and an existing building; and (3) The adherence to a minimum required setback would result in the establishment of non-usable land area that could create maintenance problems;
- (c) The Zoning Board of Appeals granting variances for the lack of parking setbacks in all yards;
- (d) The Zoning Board of Appeals granting a variance for the eastern loading zone location;
- (e) The Zoning Board of Appeals granting a variance for the southern loading zone location;
- (f) The Zoning Board of Appeals granting a variance for the location of the trash compactor in the east yard;
- (g) The Zoning Board of Appeals granting a variance for the property line illumination levels;
- (h) The Zoning Board of Appeals granting a variance for the bale and pallet storage area location;
- (i) A Section 9 waiver for the overage of metal (1% 8% provided, 0% allowed), and for the use of non-copper colored standing seam metal on these areas;
- (j) Compliance with all conditions and requirements listed in the staff and consultant review letters.

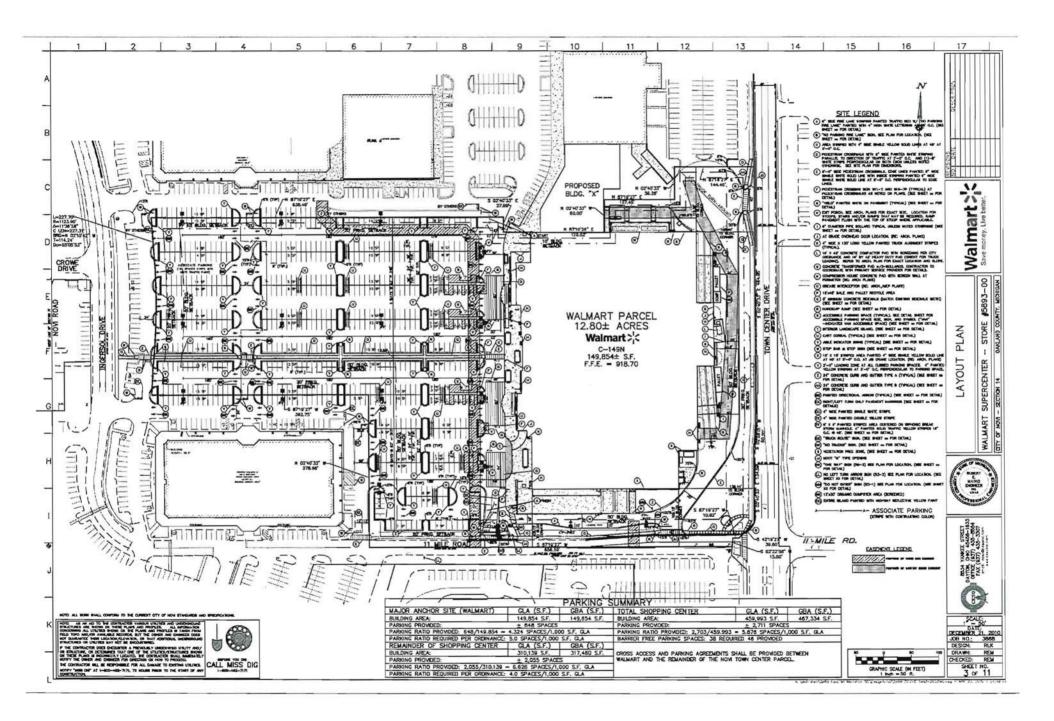
This motion is made because the plan is otherwise in compliance with Article 16, Article 24 and Article 25 and all other applicable provisions of the Zoning Ordinance.

|                         | 2 | Y | N |
|-------------------------|---|---|---|
| Mayor Landry            |   |   |   |
| Mayor Pro Tem Gatt      |   |   |   |
| Council Member Fischer  |   |   |   |
| Council Member Margolis |   |   |   |

|                       | 1 | 2 | Y | N |
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| Council Member Mutch  |   |   |   |   |
| Council Member Staudt |   |   |   |   |
| Council Member Wrobel |   |   |   |   |

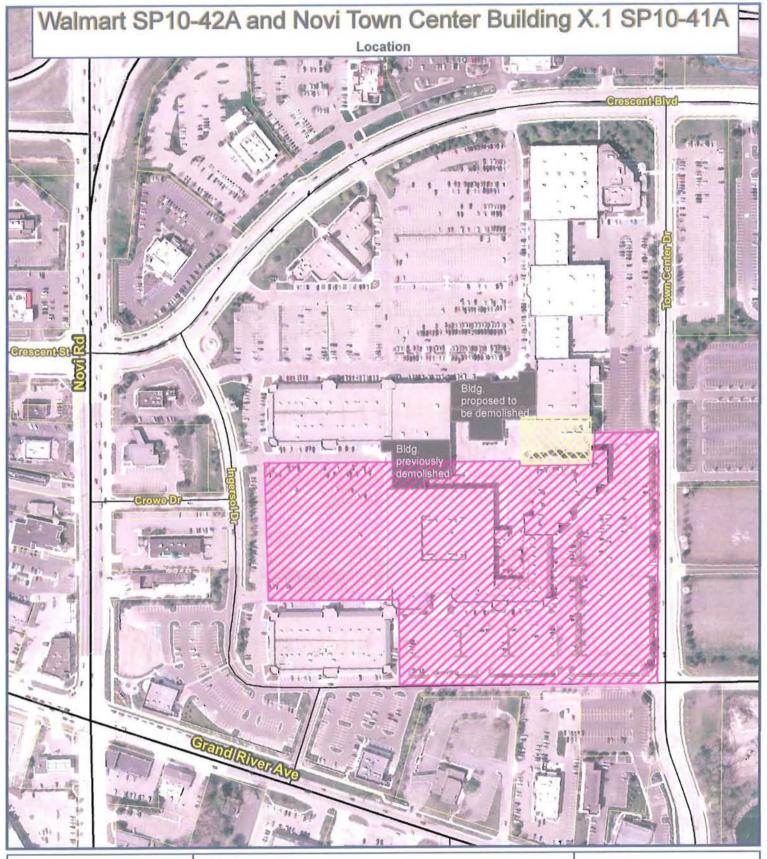






### MAPS

Location/Air Photo Zoning Future Land Use Natural Features



Map Author: Kristen Kapelanski Date: November 30, 2010 Project: Walmart SP10-42A and Bldg. X.1 SP10-41A Version # 1.0

### MAP INTERPRETATION NOTICE

MAP INTERPRETATION NOINCE

Map information depicted is not intended to replace or substitute for any official or primary source. This map was intended to meet. National Map Accuracy Standards and use the most recent, accurate source available to the people of the City of Novi. Boundary measurements and area calculations are approximate and chould not be constituted as survey measurements performed by a licensed Michigan Surveyor as defined in Michigan Public Act 13 1970 as amended. Pleased contact the City GIS Managet 12 of 1970 as amended. Pleased contact the City GIS Managet 12 or confirm source and accuracy information related to this map.

### Map Legend



Bldg. X.1 Project Area (Approx.)



Walmart Project Area (Approx.)

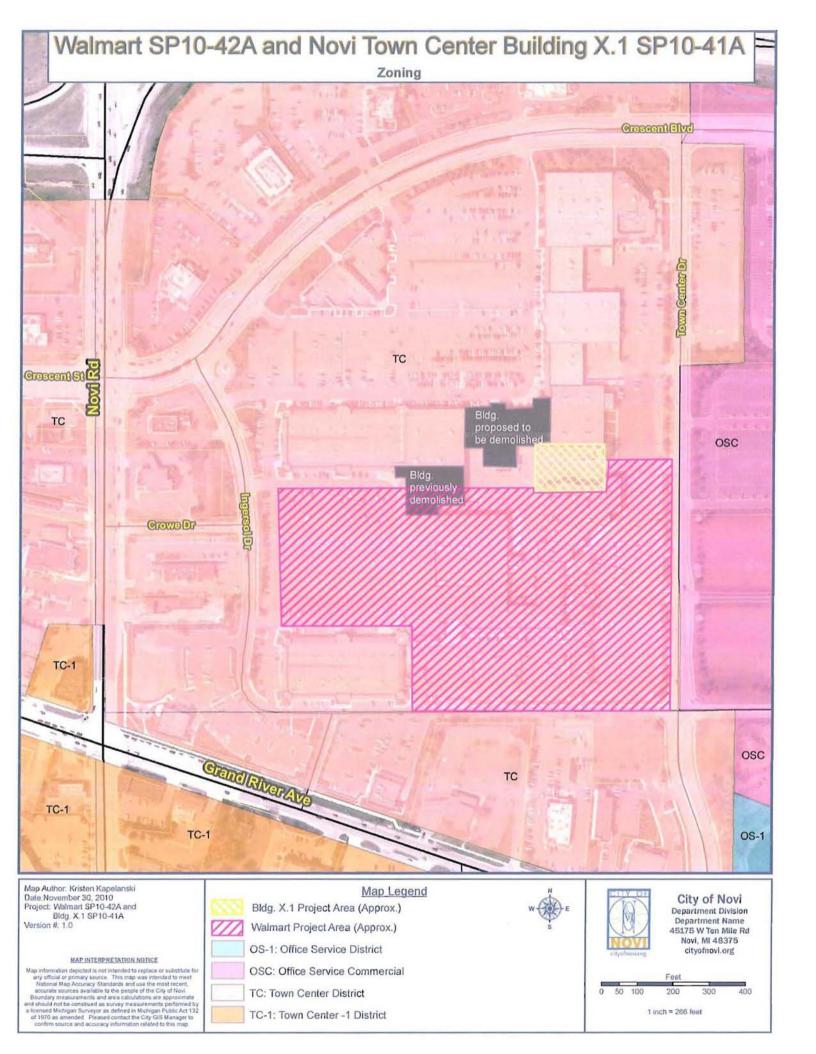


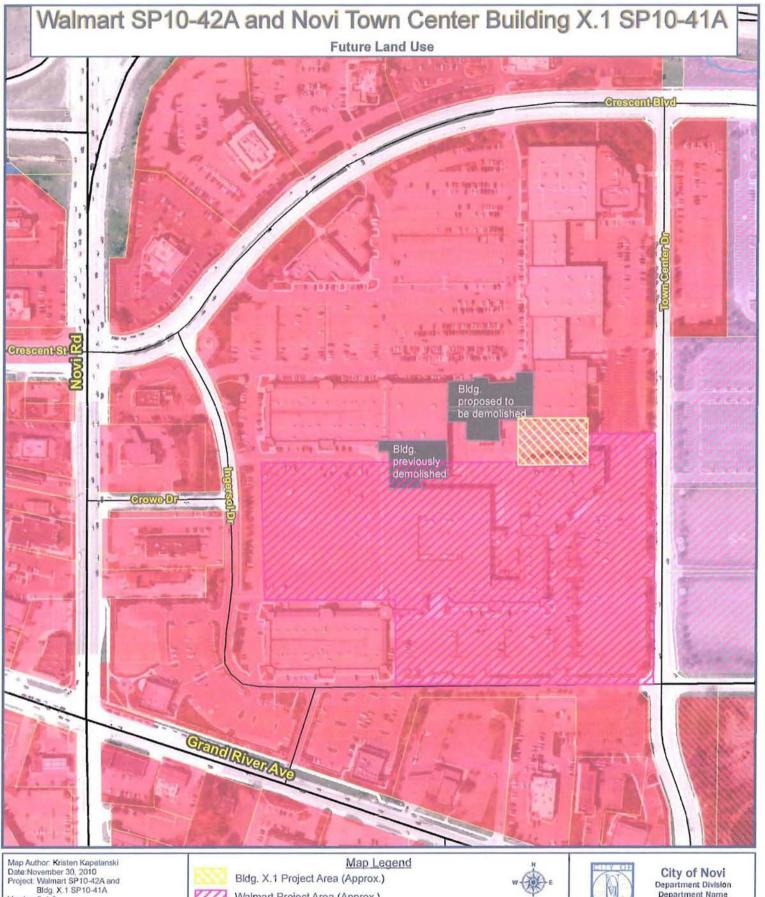


City of Novi Department Division Department Name 45175 W Ten Mile Rd Novi, MI 48375 cityofnovi.org



1 inch = 266 feet





Version #. 1.0

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Walmart Project Area (Approx.)

Office Research Development Technology

Office Commercial

TC Commercial

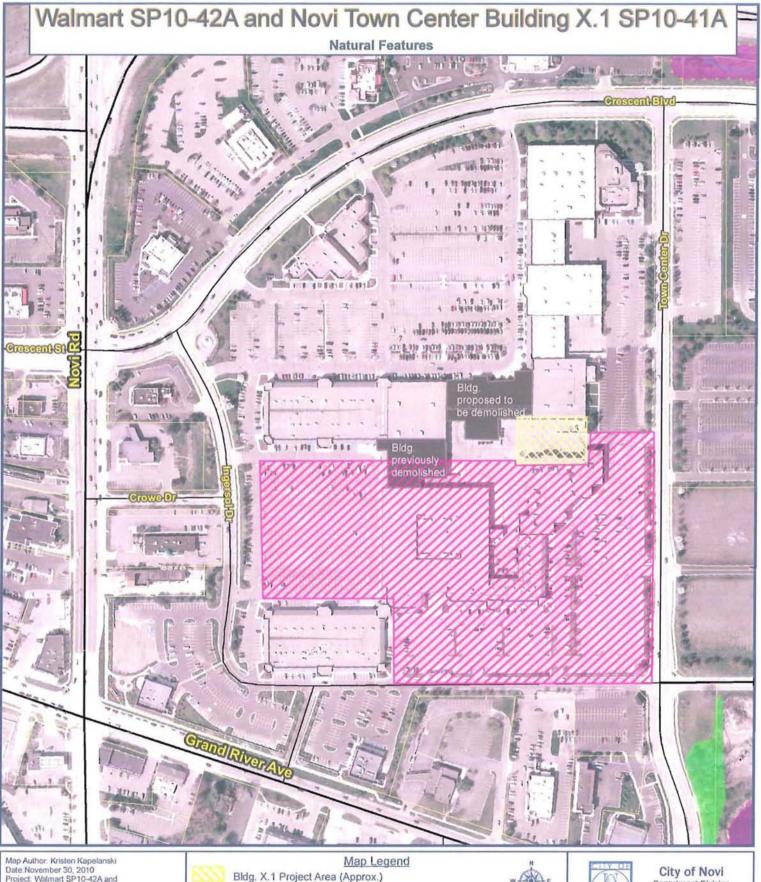
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Department Name 45175 W Ten Mile Rd Novi, MI 48375 cityofnovi.org

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1 inch = 266 feet



Date:November 30, 2010 Project: Walmart SP10-42A and Bldg. X.1 SP10-41A

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Wetland Areas

Woodlands



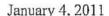


Department Division Department Name 45175 W Ten Mile Rd Novi, MI 48375 cityofnovi.org

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1 inch = 266 feet

# CITY ATTORNEY LETTER **JANUARY 4, 2011**





30203 Northwestern Highway P.O. Box 3040 Farmington Hills, MI 48333-3040 Tel: 248-851-2560 Fax: 248-851-2156 www.sccrestwardle.com

Mayor Landry and City Council City of Novi 45175 W. Ten Mile Road Novi, MI 48375

Thomas R. Schultz. Direct: 248-539-2847 ischiltz@secrestwardle.com

Re: Special Land Use/Preliminary Site Plan for Wal-Mart Stores East, LP and X.1
Building—Novi Town Center
Our File No. 55142 NOV

Dear Mayor Landry and Councilmembers:

Our office has been asked to address some inquiries regarding the two Novi Town Center development items on the January 10, 2011 City Council Agenda. Specifically, we have been asked to address whether the Wal-Mart store is a permitted use as of right in the TC District; the extent to which parking layout and vehicular access in and around both development these sites are subject to Council review as part of the site plan process; and the application of the 15% open space requirement in the TC District standards to the stand-alone Wal-Mart site.

### Permitted Use/Review Authority

The store is a principal permitted use in the TC District. Because it falls within the scope of the retail uses outlined in Section 1601 of the Zoning Ordinance, it is permitted to be located in the Town Center without special approval by the City as a use. However, there are *certain aspects* of this particular store and project that require an exercise of discretion by the City Council as to whether to deny, approve, or approve with conditions on the basis of stated ordinance standards.

The main discretionary item relates to the proposed open air garden center. This element of the project is not permitted as of right in the TC District, but must be authorized as a *special land use*. See Section 1602 of the TC District standards. The Council reviews special land uses by reference to the standards set forth in Section 2516.2.c, which are:

- (1) Whether, relative to other feasible uses of the site, the proposed use will cause any detrimental impact on existing thoroughfares in terms of overall volumes, capacity, safety, vehicular turning patterns, intersections, view obstructions, line of sight, ingress and egress, accel/decel lanes off-street parking, off-street loading/unloading, travel times and thoroughfare level of service.
- (2) Whether, relative to other feasible uses of the site, the proposed use will cause any detrimental impact on the capabilities of public services

and facilities, including water service, sanitary sewer service, storm water disposal, and police and fire protection to serve existing and planned uses in the area.

- (3) Whether, relative to other feasible uses of the site, the proposed use is compatible with the natural features and characteristics of the land, including existing woodlands, wetlands, watercourses and wildlife habitats.
- (4) Whether, relative to other feasible uses of the site, the proposed use is compatible with adjacent uses of land in terms of location, size, character, and impact on adjacent property or the surrounding neighborhood.
- (5) Whether, relative to other feasible uses of the site, the proposed use is consistent with the goals, objectives and recommendations of the City's Master Plan for Land Use.
- (6) Whether, relative to other feasible uses of the site, the proposed use will promote the use of land in a socially and economically desirable manner.
- (7) Whether, relative to other feasible uses of the site, the proposed use is (1) listed among the provision of uses requiring special land use review as set forth in the various zoning districts of this Ordinance, and (2) is in harmony with the purposes and conforms to the applicable site design regulations of the zoning district in which it is located.

Again, this review relates *only* to the open air garden center portion of the development. Both the Community Development Department and the Planning Commission recommended approval of the outdoor element of the proposed Wal-Mart store. If the Council determines that this outdoor aspect of the project does not meet the standards above, a revised plan without that element could be submitted and the use as a whole would then be permitted.

There are also certain limited discretionary issues to be resolved with preliminary *site* plan review for the entire store project with regard to the building itself. Of particular note, and as raised by the Planning staff and the City's façade consultant, the TC District standards require the City Council to review and approve the architecture and façade materials of the proposed building under Section 1602.7 of the ordinance, which states in relevant part:

Architectural design and facade material are to be complimentary to existing or proposed buildings within the site and the surrounding area. It is not intended that contrasts in architectural design and use of facade materials is to be discouraged, but care shall be taken so that any such contrasts will not be so out of character with existing building designs and facade materials so as to create an adverse effect on the stability and value of the surrounding area.

In addition, Section 1602.9 imposes other discretionary standards for façade materials that are in addition to the usual discretionary façade and review conducted by the City

Mayor Landry and City Council January 4, 2011 Page 3

for any site plan under Section 2520. These are all called out and discussed in the facade consultant's various reports.

If the Council finds that these various architecture/façade requirements are not met, an explanation of the deviations is required in order to support a denial or an approval conditioned on a required change. The façade consultant did an extensive review under both Section 2520 and Section 1602 and did not initially recommend favorably. Design changes have been made over the course of the project, resulting in a recommended approval by the City's consultant at this point.

### Extent of Parking Layout/Vehicle Access Review

A couple of issues have been raised about the parking layout in and around both building sites. One was a general inquiry about the authority of the Council (or the Planning Commission before it) to look outside of the site plan improvement area or the legal boundary of the property in order to evaluate how the parking or traffic circulation function in relation to the rest of the Center. The other issue results from the Planning Commission's recommendation that four parking spaces in front of the proposed X.1 building be removed.

In our view, the Council would clearly have the authority, but not the obligation, to require the four parking spaces in the X.1 building plan to be removed and/or reconfigured as part of its site plan review. Under Section 2516.2.b of the zoning ordinance, the reviewing body is to consider things like traffic access and circulation and the location of parking areas within the site plan area:

- b. The Planning Commission (or the City Council when designated as the reviewing body) shall consider the following factors in exercising its discretion over site plan approval:
- (2) Whether traffic access to the site is such that vehicular congestion or other impairment of traffic may result from access to and from the site.
- (3) Whether the traffic circulation features within the site and location of automobile parking areas are designed to assure safety and convenience of both vehicular and pedestrian traffic both within the site and in relation to access streets.

These are fairly typical review standards and are broad enough to cover layout of parking spaces on a site plan.

In determining whether to approve the X.1 plan as submitted or to require alteration as recommended by the Planning Commission, the Council can consider the information provided by City staff and consultants as well as the information submitted by the developer.

...

\* \* \*

Mayor Landry and City Council January 4, 2011 Page 4

With regard to the broader question about whether site plan review of these proposed developments can extend out *beyond* the legal boundaries of a particular parcel (Wal-Mart) or beyond the area of the larger site being reviewed (the X.1 building), we believe that it can. City Council has authority to deny a site plan, or to approve a site plan with reasonable conditions, under the above language for traffic circulation and parking lot layout reasons. How a plan relates to parking and access immediately adjacent is relevant to that issue. We believe that the language is also broad enough that it would extend to areas outside the site plan area that are still within the development as a whole (i.e., the larger Town Center Development). City staff and its consultants did, in fact, evaluate both of these sites within that broader context for purposes of their reports.

But under that analysis, any action by the Council resulting from a review of areas *outside* the site plan would need to be limited to addressing the specific effects of the proposed development on those outside areas. In other words, there must be a clearly articulated reason for looking beyond the area being reviewed and improved, and any denial based on conditions beyond the improvement area, or requirements imposed outside the site plan area because of those conditions, must have some *clear connection* to the proposed redevelopment and be intended to address the articulated concerns.

### 15% Open Space

We concur with the statement by the Community Development Department that the 15% open space requirement in Section 1602.8 does not require the separate legal parcel that would house the Wal-Mart store to separately have 15% open space. This does not appear to have been the reading of the ordinance historically—either with regard to the previous Mervyn's building or any of the outlots that have been developed in recent years. Also, Section 1602.8 uses the word "development" in describing what must have 15% open space. The separate legal site is still part of the overall development.

If you have any questions, please do not hesitate to call.

The Selly

Thomas R. Schultz

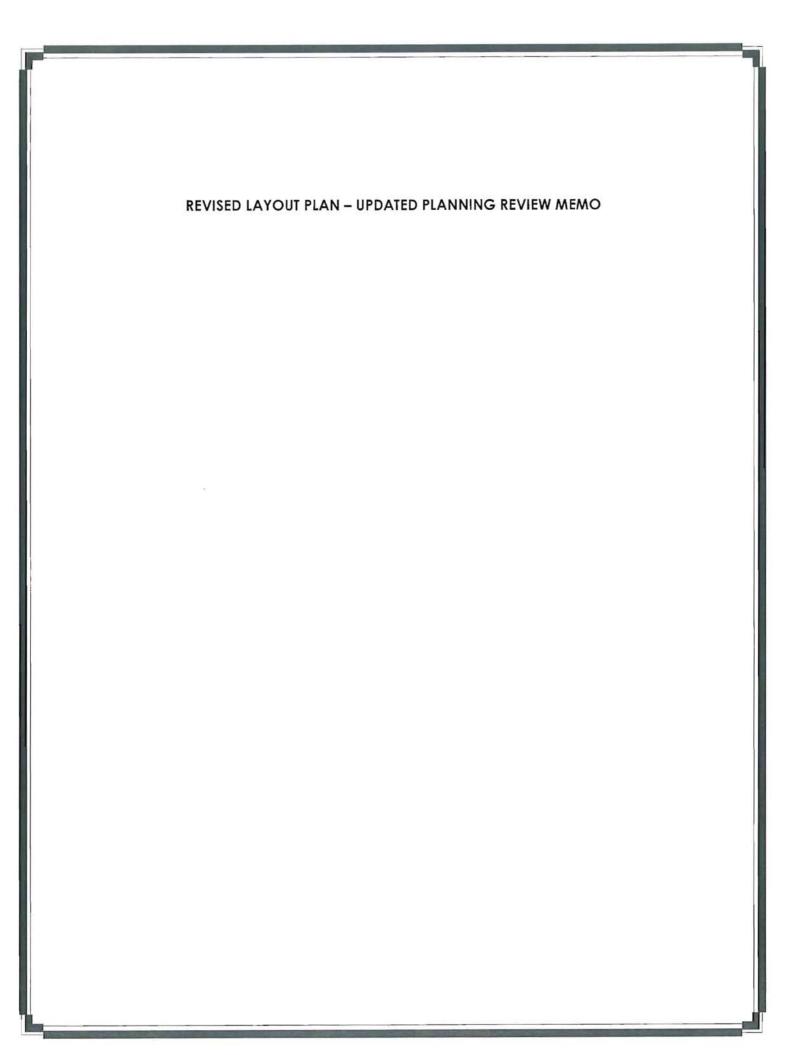
TRS/jec

cc:

Clay Pearson, City Manager Maryanne Cornelius, City Clerk

Charles Boulard, Director of Community Development

Barbara McBeth, Deputy Director of Community Development





### PLAN REVIEW CENTER REPORT

January 3, 2011

## <u>Planning Review Memo – Updated Site Plan</u> Walmart

SP10-42A

### **Project Summary**

Walmart is proposing to demolish the existing former Mervyn's store at the Novi Town Center (on the northwest corner of Eleven Mile Road and Town Center Drive) in order to construct a 149,854 square foot Walmart store. A separate parcel, totaling approximately 12.8 acres, would be split off from the larger Novi Town Center parcel. The store is also proposed to include an open air garden center. Parking, loading zones, etc. would also be included as part of the construction.

Since the project is in the TC, Town Center District and the development exceeds 5 acres, the plan was forwarded to the Planning Commission for review and recommendation to the City Council.

A public hearing was held for the open air business use and a recommendation regarding the overall site plan was made by the Planning Commission on December 8, 2010. The <u>Planning Commission recommended approval</u> of the Special Land Use Permit and the Preliminary Site Plan and approved the Stormwater Management Plan with the following motions:

In the matter of the request of Walmart, SP 10-42A, motion to recommend approval of the Special Land Use permit, subject to the following: (a) Planning Commission finding under Section 2516.2.c for the Special Land Use permit: That, relative to other feasible uses of the site, The proposed use will not cause any detrimental impact on existing thoroughfares due to the fact that the proposed outdoor garden center totals less than 6% of the total square footage of the store and is accessory to the main use; The proposed use is compatible with adjacent uses of land in terms of location, size, character, and impact on adjacent property or the surrounding neighborhood due to the fact that the proposed garden center will not generate a substantial amount of noise or adverse impacts; The proposed use is consistent with the goals, objectives and recommendations of the City's Master Plan for Land Use; The proposed use will promote the use of land in a socially and economically desirable manner; and The proposed use is in harmony with the purposes and conforms to the applicable site design regulations of the zoning district in which it is located as noted in the staff review letters; and (b) Provided the applicant provides garden center screening per Zoning Ordinance requirements; subject to the applicant obtaining a Zoning Board of Appeals variance for the projection of the Garden Center into the front yard; and subject to modifications to the plan to provide adequate corner clearance near the Garden Center as indicated in the Traffic Engineer's review letter; and (c) Compliance with all conditions and requirements listed in the staff and consultant review letters. This motion is made because the plan is otherwise in compliance with Article 16, Article 24 and Article 25 and all other applicable provisions of the Zoning Ordinance. Motion carried 7-3 (Nay- Baratta, Cassis, Larson).

In the matter of Walmart, SP 10-42A, motion to recommend approval of the Preliminary Site Plan, subject to the following; (a) With regard to the recycle area, the applicant should relocate the recycle area inside the building, or otherwise bring this area into conformance with ordinance standards; (b) With regard to the open air business use, the Zoning Board of Appeals granting a variance to allow the open air business use to project into the front yard; provided the applicant provides adequate corner clearance; (c) With regard to the masonry screen wall for the open air business use, the applicant should raise the height of the masonry portion of the garden center screen wall to a height of 6 feet; (d) A permitted reduction of the interior side yard (north) building setback to 0 feet because (1.) A reduction in setback, or waiver of a setback

altogether, will not impair the health, safety or general welfare of the City as related to the use of the premise or adjacent premises; (2.) Waiver of the setback along a common parcel line between two premises would result in a more desirable relationship between a proposed building and an existing building; and (3.) The adherence to a minimum required setback would result in the establishment of nonusable land area that could create maintenance problems; (e) The Zoning Board of Appeals granting variances for the lack of parking setbacks in all yards; (f) The Zoning Board of Appeals granting a variance for the eastern loading zone location; (g) The applicant providing a loading zone for the bulk materials pick-up area as indicated in their response letter and the Zoning Board of Appeals granting a variance for the southern loading zone location; (h) The Zoning Board of Appeals granting a variance for the location of the trash compactor; (i) With regard to open space, the applicant providing additional open space; (j) The Zoning Board of Appeals granting a variance for the property line illumination levels; (k) The City Council granting a Section 9 waiver for the use of non-copper colored standing seam metal roofs and the overage of metal; (I) With regard to the use of EIFS and Phenolic Panels, the applicant using brick of the colors indicated on the sample board in lieu of all Phenolic Panels and EIFS, other than cornices; (m) The applicant adjusting the building design to be compatible with the surrounding architecture including extending the upper EIFS cornice across the entire west facade; and (n) Compliance with all conditions and requirements listed in the staff and consultant review letters. This motion is made because the plan is otherwise in compliance with Article 16, Article 24 and Article 25 and all other applicable provisions of the Zoning Ordinance. Motion carried 6-3. (Nay-Baratta, Cassis, Larson).

In the matter of Walmart, SP 10-42A, motion to approve the Storm Water Management Plan, subject to: (a) City Council approval of the requested Special Land Use Permit and Preliminary Site Plan; and (b) The conditions and items listed in the staff and consultant review letters being addressed on the Final Site Plan. This motion is made for the reasons that the plan is otherwise in compliance with Chapter 11 of the Code of Ordinances and all other applicable provisions of the Ordinance. Motion carried 6-3. (Nay-Baratta, Cassis, Larson).

The Zoning Board of Appeals will need to consider any variances following the review by the City Council.

### Changes to the Plan Based on Staff Comments and the Planning Commission Recommendation

Following the Planning Commission meeting, the applicant met with staff and consultants to discuss the comments in the staff and consultant review letters and the recommendations of the Planning Commission. At that meeting, the applicant presented a revised concept plan and elevations incorporating the following changes:

- The applicant has proposed enclosing and relocating the bale and pallet recycle area so that it is adjacent to the building per the staff and Planning Commission recommendations.
- The applicant has revised the access drive at the southwest corner of the building to
  mitigate traffic concerns. The traffic consultant now approves of the configuration of
  these drives and has no additional concerns with the drive intersections at the southwest
  corner of the building.
- The screen wall for the open air business use has been raised to six feet to conform to the Zoning Ordinance standards and per the staff and Planning Commission recommendations.
- A loading zone has been provided for the bulk materials pick-up area. The applicant
  has applied for the required variance to locate this loading zone in an exterior side yard.
  Staff and the Planning Commission support this variance request.
- The elevations for the proposed Walmart have been revised to conform to the façade consultant's and Planning Commission's recommendation that the applicant adjust the building design to be compatible with the surrounding architecture. In addition, the

previously proposed Phenolic Panels and EIFS (other than the cornices) have been replaced with brick. The façade consultant now recommends approval of the façade as noted in the revised façade review letter.

• The color of the site amenities will be changed from blue to black per the staff recommendation to match the existing site amenities at Novi Town Center.

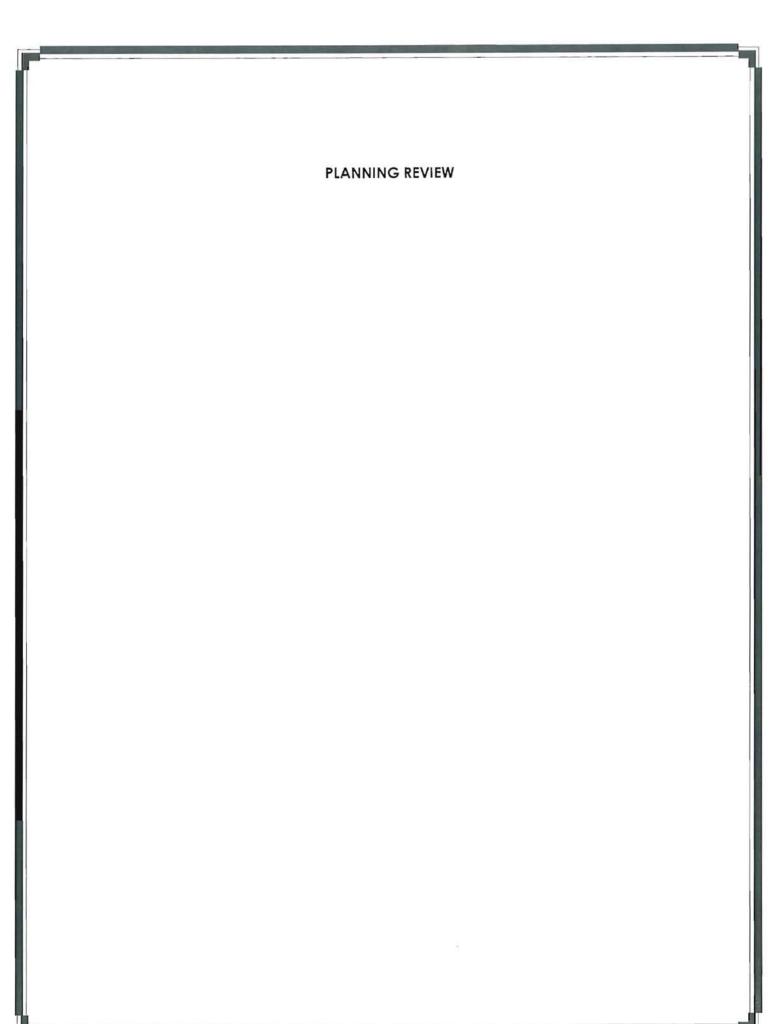
### **Staff Recommendation**

Approval of the Preliminary Site Plan and Special Land Use Permit is recommended. The applicant has revised the plan to address a substantial number of the issues identified by the staff and Planning Commission.

### **Ordinance Requirements**

This project was reviewed for conformance with the Zoning Ordinance with respect to Article 16 (TC and TC-1 Town Center Districts), Article 24 (Schedule of Regulations), Article 25 (General Provisions) and any other applicable provisions of the Zoning Ordinance. Below is a summary of the major ordinance deficiencies and outstanding issues. Minor issues have been identified as part of the previous Planning Review Letter dated November 22, 2010.

- Open Air Business: An open air business use must be located in the side or rear yard. A portion
  of the open air garden center projects into the front (western) yard. Staff recommends the
  applicant adjust the site layout so that the open air business use no longer projects into the front
  yard. The Planning Commission recommended the applicant seek a variance from this
  standard. The applicant has indicated they will seek a variance from the Zoning Board of
  Appeals for this deficiency.
- Building Setback: Due to the proposed parcel split, the interior side (north) yard building setback is proposed to be 0' (10' is required.) The applicant will seek a setback reduction from the City Council. In the TC District, the City Council may reduce building setbacks if the conditions listed in Section 1602.4 are met. Staff and the Planning Commission support this reduction.
- 3. Parking Setbacks: Due to the proposed parcel split, all parking setbacks are proposed to be 0'. (20' is required on all sides.) The applicant will seek variances from the Zoning Board of Appeals. Staff and the Planning Commission support these variance requests.
- 4. <u>Loading Space:</u> Per the Zoning Ordinance, loading space must be located in the rear yard. The applicant has proposed loading space in the exterior side (eastern and southern) yards. The applicant will seek a variance from the Zoning Board of Appeals for the eastern and southern loading zone locations. Staff and the Planning Commission support these variance requests.
- 5. <u>Trash Compactor</u>: All accessory structures must be located in the rear yard and screened per the standards of Chapter 21 of the City Code. The trash compactor is proposed to be located in the exterior side (eastern) yard. The applicant will seek a variance from the Zoning Board of Appeals for the trash compactor location. Staff and the Planning Commission support this variance.
- 6. Open Space: A minimum of 15% open space is required in the Town Center District for the entire Novi Town Center development. The Novi Town Center as an entire development would meet this requirement. Approximately 11.9% open space has been provided on the Walmart site. Staff would recommend the applicant provide additional open space on the Walmart site to break-up the large expanse of parking and allow for added greenspace. The applicant could consider eliminating a portion of the parking on the Walmart site to allow for additional open space and landscaping. The applicant has addressed this suggestion as part of their response letters.





### PLAN REVIEW CENTER REPORT

November 22, 2010

### Planning Review of Preliminary Site Plan

Walmart SP10-42A

### Petitioner

Walmart Stores East LP, Inc.

### **Review Type**

Revised Preliminary Site Plan

### **Property Characteristics**

Site Location: North of Eleven Mile Road, West of Town Center Drive (Section 14)

Site Zoning: TC, Town Center

Adjoining Zoning: North: TC; South (across Eleven Mile Road): TC; East (across Town

Center Drive): OSC, Office Service Commercial; West: TC

Current Site Use: Existing Former Mervyn's Store

Adjoining Uses: North: various retail; South (across Eleven Mile Road): various retail

and office; East (across Town Center Drive); office; West; various retail

School District: Novi Community School District

Site Size: 12.8 acres
 Plan Date: 09/14/10

### **Project Summary**

Walmart is proposing to demolish the existing former Mervyn's store at the Novi Town Center (on the northwest corner of Eleven Mile Road and Town Center Drive) in order to construct a 149,854 square foot Walmart store. A separate parcel, totaling approximately 12.8 acres, would be split off from the larger Novi Town Center parcel. The store is also proposed to include an open air garden center. Parking, loading zones, etc. would also be included as part of the construction.

Since the project is in the TC, Town Center District and the development exceeds 5 acres, the plan will need to be forwarded to the Planning Commission for review and recommendation to the City Council. A public hearing will be held for the open air business use at the Planning Commission meeting. The Zoning Board of Appeals will need to consider any variances following the review by the City Council.

### Recommendation

Approval of the Preliminary Site Plan and Special Land Use Permit is recommended. However, the plans as submitted would require a number of variances that cannot be supported by planning staff. Staff recommends the applicant revise those areas of the plan identified by staff in the "Ordinance Requirements" section of this letter.

### Special Land Use Considerations

In the TC District open air business uses fall under the Special Land Use requirements (Section 1602). The open air business use is located on the south side of the building.

Section 2516.2.c of the Zoning Ordinance outlines specific factors the Planning Commission and City Council shall consider in the review of the Special Land Use Permit request:

Whether, relative to other feasible uses of the site, the proposed use will cause any
detrimental impact on existing thoroughfares in terms of overall volumes, capacity, safety,
vehicular turning patterns, intersections, view obstructions, line of sight, ingress and egress,

- acceleration/deceleration lanes, off-street parking, off-street loading/unloading, travel times and thoroughfare level of service.
- Whether, relative to other feasible uses of the site, the proposed use will cause any
  detrimental impact on the capabilities of public services and facilities, including water
  service, sanitary sewer service, storm water disposal and police and fire protection to
  service existing and planned uses in the area.
- Whether, relative to other feasible uses of the site, the proposed use is compatible with the
  natural features and characteristics of the land, including existing woodlands, wetlands,
  watercourses and wildlife habitats.
- Whether, relative to other feasible uses of the site, the proposed use is compatible with adjacent uses of land in terms of location, size, character, and impact on adjacent property or the surrounding neighborhood.
- Whether, relative to other feasible uses of the site, the proposed use is consistent with the goals, objectives and recommendations of the City's Master Plan for Land Use.
- Whether, relative to other feasible uses of the site, the proposed use will promote the use of land in a socially and economically desirable manner.
- Whether, relative to other feasible uses of the site, the proposed use is (1) listed among the
  provision of uses requiring special land use review as set forth in the various zoning districts of
  this Ordinance, and (2) is in harmony with the purposes and conforms to the applicable site
  design regulations of the zoning district in which it is located.

### **Ordinance Requirements**

This project was reviewed for conformance with the Zoning Ordinance with respect to Article 16 (TC and TC-1 Town Center Districts), Article 24 (Schedule of Regulations), Article 25 (General Provisions) and any other applicable provisions of the Zoning Ordinance. Items in **bold** below must be addressed by the applicant.

- Outside Storage: The plans indicate an area for bale and pallet recycling. This is considered outside storage and is not permitted in the TC District. The applicant should relocate the recycle area inside the building, or otherwise bring this area into conformance with ordinance standards. The applicant has indicated they will seek a variance for outside storage. Staff will not be able to forward a favorable recommendation for a variance from this requirement to the Zoning Board of Appeals.
- 2. Open Air Business: An open air business use must be located in the side or rear yard. A portion of the open air garden center projects into the front (western) yard. The applicant should adjust the site layout so that the open air business use no longer projects into the front yard. The applicant has indicated they will seek a variance from the Zoning Board of Appeals for this deficiency.
- 3. Open Air Business Screening: An open air business use must be screened with a solid masonry screen wall equal to a height of 6' with decorative fencing above that height to a height equal to 1' taller than the material to be screened. The application materials indicate a 4' masonry screen wall with decorative fencing above. No screening details have been provided in the plan. The applicant should provide screening details in the plan, indicate the height of the material to be stored and raise the height of the masonry portion of the screen wall to a minimum of 6'. The applicant has indicated they will seek a variance from the Zoning Board of Appeals, and should be prepared to demonstrate practical difficulty or hardship. The orientation of the bulk pick-up area is somewhat awkward for customers entering and exiting the area to pick up materials with their vehicles. The applicant should consider orienting the entrance to the pick-up area to the east and providing an area for vehicles to turn around after loading their materials. This orientation would also provide better screening from the adjacent 11 Mile Road.
- 4. <u>Building Setback:</u> Due to the proposed parcel split, the interior side (north) yard building setback is proposed to be 0' (10' is required.) The applicant will seek a setback reduction from the City Council. In the TC District, the City Council may reduce building setbacks if the

- conditions listed in Section 1602.4 are met. Please refer to the planning review chart for specific conditions. Staff supports this reduction.
- 5. Parking Setbacks: Due to the proposed parcel split, all parking setbacks are proposed to be 0'. (20' is required on all sides.) The applicant will seek variances from the Zoning Board of Appeals. Staff will support these variance requests.
- 6. <u>Architecture:</u> Architecture and development amenities in the Town Center District should complement the existing architecture in the Novi Town Center. The applicant should consider replacing the blue bollards and other bright blue features along the front of the store with a more muted tone to better compliment the existing Novi Town Center.
- 7. Loading Space: Per the Zoning Ordinance, loading space must be located in the rear yard. The applicant has proposed loading space in the exterior side (eastern) yard. The applicant will seek a variance from the Zoning Board of Appeals for the eastern loading zone location. Staff supports this variance request. The applicant should also indicate the square footage of the eastern loading zone and provide a detail of the loading zone screen wall. The applicant has indicated a commercial vehicle will deliver and unload materials near the bulk materials pick-up area but no designated loading zone has been provided in this location. The applicant should provide a striped loading zone near the bulk materials pick-up area. If the applicant elects not to provide a loading zone in the bulk materials pick-up area, deliveries will need to be limited to the designated striped loading area in the eastern yard. If a loading area is provided in the southern yard a variance from the Zoning Board of Appeals will be required. Staff would not support loading/unloading outside of a designated loading/unloading zone.
- 8. <u>Trash Compactor</u>: All accessory structures must be located in the rear yard and screened per the standards of Chapter 21 of the City Code. The trash compactor is proposed to be located in the exterior side (eastern) yard. The applicant will seek a variance from the Zoning Board of Appeals for the trash compactor location and should provide screening details in the next plan submittal. Staff would support this variance.
- 9. Required Open Space: A minimum of 15% open space is required in the Town Center District. The Novi Town Center as an entire development would meet this requirement. Approximately 11.9% open space has been provided on the Walmart site. This would be an interpretation of Zoning Ordinance requirements. Staff would recommend the applicant provide additional open space to meet minimum ordinance requirements. The applicant could consider eliminating a portion of the parking on the Walmart site to allow for additional open space and landscaping.
- 10. <u>Lighting Plan:</u> The applicant should provide the hours of operation on the lighting plan. Manufacturer's specifications have not been provided for all light fixtures. The applicant should provide details for fixtures labeled 11, 11A, 11B, 100, 101 and 103.
- 11. <u>Lighting Plan Required Conditions</u>: The average light level of the surface being lit to the lowest light of the surface shall not exceed 4:1. The area identified as main lot appears to exceed this ratio. **The applicant should adjust the site lighting to meet ordinance requirements.** Alternately, the applicant could seek a variance from the Zoning Board of Appeals.
- 12. <u>Maximum Illumination</u>: Maximum illumination at the property line cannot exceed 1 foot candle. This is exceeded in a number of instances. The applicant should seek a variance from the Zoning Board of Appeals.
- 13. Façade / Architectural Plans: The elevations and referenced architectural plans should be included with the next plan submittal. Consistent with the standards of the Zoning Ordinance and the Town Center Design Guidelines, staff and consultants previously discussed with the applicant at the pre-application and subsequent meetings developing a façade that would be complimentary to and an extension of the existing Novi Town Center Development. The applicant should alter the façade to conform to the standards of the Façade Ordinance and the Town Center Design Guidelines. Please see the accompanying review letter from the City's Façade Consultant with regard to the proposed building elevations.

### Planning Review of Preliminary Site Plan SP10-42A

November 22, 2010 Page 4 of 4

- 14. <u>Parcel Split:</u> A property combination or split has been has been proposed. <u>The applicant must create this parcel prior to Stamping Set approval.</u> <u>Plans will not be stamped until the parcel is created.</u>
- 15. Site Plan Checklist: Please provide the required information from the Site Plan Checklist:
  - a. Hazardous Chemical Survey is to be filled out at time of Final Site Plan.
- 16. <u>Right of Way:</u> On the Preliminary Site Plan, graphically depict and provide notes for "Existing Right of Way" and "Planned Right of Way". Staff suggests dedicating "Planned Right of Way" to the City.
- 17. Consistency Across Plans: Please make sure there is consistency on plan submittal:
  - a. The site layout on subsequent site plan submittals showing both the Walmart and Building X.1 should be consistent across all plan sets.
  - b. Many missing details from the Preliminary Site Plan: i.e., screen walls. Please provide details with next submittal.
- 18. Additional Items: The applicant has indicated there may be a composting area on the site.

  Any compost areas should be clearly identified on the plan.

### Response Letter

A letter from either the applicant or the applicant's representative addressing comments in this and other review letters is required prior to appearing before the Planning Commission. The applicant should provide an 8.5"x11" size site plan in color (if available) for inclusion in the Planning Commission packets. In addition, a response letter highlighting changes to the plan is requested with the next set of plans submitted.

### **Pre-Construction Meeting**

Prior to the start of any work on the site, Pre-Construction (Pre-Con) meetings must be held with the applicant's contractor and the City's consulting engineer. Pre-Con meetings are generally held after Stamping Sets have been issued and prior to the start of any work on the site. There are a variety of requirements, fees and permits that must be issued before a Pre-Con can be scheduled. If you have questions regarding the Pre-Con or to schedule a Pre-Con, please contact Sarah Marchioni [248.347.0430 or smarchioni@cityofnovi.org] in the Community Development Department.

If the applicant has any questions concerning the above review or the process in general, do not hesitate to contact me at 248.347.0586 or kkapelanski@cityofnovi.org.

Kristen Kapelanski, AICP, Planner

248-347-0586 or kkapelanski@cityofnovi.org

### PLANNING REVIEW SUMMARY CHART

Project Name: Plan Date:

SP10-42A Walmart

09-14-10

| Item  | Required   | Proposed   | Meets<br>Require-<br>ments? | Comments   |
|---|--|--|-----------------------------|--|
| Master Plan                                       | Town Center<br>Commercial  | No change proposed.  | Yes                         |  |
| Zoning  | TC, Town Center  | No change proposed.  | Yes                         |  |
| Uses permitted (Section 1601)                     | Principal Uses permitted:  B-1 & B-2 Uses  Office Uses  Public and Quasi-public  Indoor Recreation  Hotels  Outdoor Restaurants  Banks (Drive through not principle)  Residential Dwellings  Day Care Centers  Microbreweries & Brewpubs  Special Uses permitted: Open air business  Outdoor sales of plants and produce | General retail Open air business                                       | Yes/ <b>No</b>              | Special Land Use permit required for open air business use.  Outside storage is not permitted in the Town Center District. The applicant should relocate the proposed bale and pallet recycle area or seek a variance from the Zoning Board of Appeals. The applicant has indicated they will seek a variance. |
| Open Air<br>Business Use<br>(Section<br>1602.1.a) | Must be located in designated side or rear yard.   | Exterior (southern) side yard and projecting into front (western) yard | No                          | Applicant should adjust the site layout so that the open air business use does not project into the front yard or seek a variance from the Zoning Board of Appeals. The applicant has indicated they will seek a variance.   |

| Item   | Required   | Proposed   | Meets<br>Require-<br>ments? | Comments   |
|--|--|--|-----------------------------|--|
|  |  |  |                             | Please see the traffic review letter for additional comments regarding the configuration of the access drive near this location.   |
| ~  | Screening with a solid masonry screen wall equal to a minimum height of 6' with decorative fencing above (or other suitable material) with a height equal to 1' taller than the material to be offered for sale. | Application materials indicate a 4' masonry wall with decorative metal fencing but no screening details provided in the plans. | No                          | Applicant should provide screening that complies with the Ordinance or seek a variance from the Zoning Board of Appeals. The applicant has indicted they will seek a variance.  Applicant should provide a detail of the proposed screening in the plan set. |
|  | Accessible from adjacent building or sidewalk adjacent to the building   | Accessible from adjacent building and sidewalk   | Yes                         |  |
| ¥  | Bulk pick-up areas shall<br>be screened from<br>adjacent parcels to<br>achieve a minimum<br>opacity of 90% in<br>summer and 80% in<br>winter.  | Bulk pick-up area to<br>be screened with a<br>brick and pier fence<br>and landscaping.   | Yes                         | Applicant should consider orienting the entrance to the bagged materials pick-up area to the east and providing a turn-around area for customers exiting.  |
|  | Noise Impact Statement required.   | Noise impacts addressed in the correspondence regarding the open air garden center.  | Yes                         |  |
| Building Height<br>(Sections 1602:2<br>& 2400) | 5 stories and 65 feet  | 30 feet  | Yes                         |  |
| Building                                       | Front (west): 50'  | Front (west): Approx.  | No                          | Applicant should seek a  |

|  |  |   | Meets    | 1  |
|--|--|---|----------|--|
| 1  |  |   | Require- |  |
| Item   | Required   | Proposed                                      | ments?   | Comments   |
| Setbacks<br>(Section 1,602.4)                          | Interior Side (north): 10'<br>Exterior Side (south): 50'   | 640   |          | setback reduction from the City Council.   |
|  | Exterior Side (east): 50'  | Interior Side (north): 0'                     |          |  |
|  |  | Exterior Side (south):<br>106'                |          | Setbacks may be reduced by City Council proving three conditions are met:  |
|  |  | Exterior Side (east): 50' (to future ROW)     |          | (a) That a reduction in setback, or waiver of a setback altogether, will not impair the health, safety or general welfare of the City as related to the use of the premises or adjacent premise; (b) That waiver of the setback along a common parcel line between two premises would result in a more desirable relationship between a proposed building and an existing building; and (c) The adherence to a minimum required setback would result in the establishment of nonusable land area that could create maintenance problems. |
| Parking  | Front (west): 20'  | Front (west): 0'                              | No       | Due to the proposed  |
| Setbacks<br>(Sections 2400 &<br>1602.5)                | Interior Side (north): 20'<br>Exterior Side (south): 20'<br>Exterior Side (east): 20'  | Interior Side (north):<br>0'                  |          | parcel split, all parking<br>setbacks are deficient.<br>The applicant will seek<br>variances from the  |
|  |  | Exterior Side (south): 0'                     |          | Zoning Board of<br>Appeals.  |
| Arabitactura /   | Proposed uses through  | Exterior Side (east): 0' Pedestrian plaza and | Yes      | Applicant should   |
| Architecture / Pedestrian Orientation (Section 1602.7) | Proposed uses, through innovative architecture, shall create a significant pedestrian orientation in keeping with the intent | planters proposed.                            | 163      | consider replacing the blue bollards and other bright blue features along the front of the   |

|             | <u> </u>   |                     |          |                           |
|-------------|--|---------------------|----------|---------------------------|
|             |  |                     | Meets    | _                         |
|             | 1  |                     | Regulre- |                           |
| ltem        | Required   | Proposed            | ments?   | Comments                  |
| ITOTAL      | and purpose of these   |                     |          | store with a more muted   |
|             | districts.   |                     | 1        | tone to complement the    |
|             | districts.   |                     | 1        | existing Novi Town        |
|             | Architectural amenities  |                     |          | Center.                   |
|             | and the same of the property of the confidence of the same of the same significance of |                     |          | Cerner.                   |
|             | shall include pedestrian   |                     |          | Please see the façade     |
|             | walkways, brick or other   |                     |          | review letter for         |
|             | approved decorative  |                     | 5.50     | additional information    |
|             | paving, coordinated  |                     |          | relating to architectural |
|             | pedestrian scale lighting,   |                     | 1        | design.                   |
|             | benches, trash   |                     |          | design.                   |
|             | receptacles, small scale   |                     |          |                           |
|             | landscape treatments,  |                     |          |                           |
|             | and major architectural  |                     |          |                           |
|             | features at  |                     |          |                           |
|             | entranceways and focal   |                     |          |                           |
|             | points of the  |                     | 1        |                           |
|             | development (e.g.,   |                     |          | J.                        |
|             | arch, gateway, bell  |                     | 1        |                           |
|             | tower, fountain).  |                     |          |                           |
|             | Architectural design and   |                     |          |                           |
|             | facade material are to   |                     | 1        |                           |
|             | be complimentary to  |                     |          |                           |
|             | existing or proposed   |                     |          |                           |
|             | buildings within the site  |                     |          |                           |
|             | and the surrounding  |                     |          |                           |
|             | area. It is not intended   |                     |          |                           |
|             | that contrasts in  |                     |          |                           |
|             | architectural design and   |                     |          |                           |
|             | use of facade materials  |                     |          | `                         |
|             | is to be discouraged, but  |                     | 1        |                           |
|             | care shall be taken so   |                     |          |                           |
|             | that any such contrasts  |                     | 1        |                           |
|             | will not be so out of  |                     |          |                           |
|             | character with existing  |                     |          |                           |
|             | building designs and   |                     |          |                           |
|             | facade materials so as   |                     | 1        |                           |
|             | to create an adverse   |                     |          |                           |
|             | effect on the stability  |                     |          |                           |
|             | and value of the   |                     |          |                           |
| 11-1044-2   | surrounding area.  |                     | - 100    |                           |
| Sidewalks   | Direct pedestrian access   | Concrete sidewalks  | Yes      |                           |
| (Sections   | shall be provided  | proposed throughout |          |                           |
| 1602.11 and | between all buildings  | site.               | L        |                           |

| Item   | Required  | Proposed  | Meets<br>Require-<br>ments?              | Comments   |
|--|---|---|--|--|
| Master Plan for<br>Land Use GV 1 H               | and uses within a development and between a development and adjacent areas.   | 2   |  |  |
| Development<br>Amenities<br>(Section<br>1602-14) | All sites shall provide development amenities in the form of exterior lighting, paved activity nodes, street/sidewalk furniture, safety paths, screening walls and planters in accordance with the Town Center Design and Development Study/Technical Reference which is made a part of this Ordinance. | Bike racks, trash receptacles, benches, pedestrian plaza and planters proposed. | Yes                                      | Please contact Jeannie   |
| Signs (366- 49)                                  | regulated by the Planning Division or Planning Commission.  |   |  | Niland (248.735.5678).  Applicant should develop a wayfinding signage program for the Town Center to direct drivers and pedestrians to stores. |
| Exterior Lighting<br>(Sec. 2511)                 | Photometric plan and exterior lighting details needed at final site plan.   | Photometric plan submitted.   | Refer to<br>Lighting<br>Review<br>Chart. |  |
| Parking (Section 2505)                           | Number of off-street spaces regulated by use in Section 2505.   | 2,762 spaces for entire center  | Yes                                      |  |
| Parking Space<br>Dimensions<br>(Sec. 2506)       | 9' x 19' parking space<br>dimensions and 24' wide<br>drives.  | 9' x 19' with 24' wide<br>drive   | Yes                                      | The applicant may reduce parking space lengths to 17' with a 2' overhang into the adjacent landscape area if a 4" curb is                      |

| Item   | Required  | Proposed  | Meets<br>Require-<br>ments? | Comments  |
|--|---|---|-----------------------------|-----------|
| Barrier Free<br>Spaces<br>(Barrier Free<br>Gode)                     | 38 spaces required for entire center.   | 21 additional barrier free spaces provided near proposed Walmart  46 barrier free spaces provided for entire center | Yes                         | provided. |
| Barrier Free<br>Space<br>Dimensions<br>(Berrier Free<br>Code)        | 8' wide with a 5' wide access aisle (8' wide access aisle for van accessible) | Barrier free spaces sized appropriately.  | Yes                         |           |
| Barrier Free<br>Signs (Barrier<br>Free Design<br>Graphics<br>Manual) | One barrier free sign is required per space.                                  | One sign provided for each barrier free space.  | Yes                         |           |

| Item                      | Required  | Proposed  | Meets<br>Require-<br>ments? | Comments  |
|---------------------------|---|---|-----------------------------|---|
| Loading<br>(Section 2507) | Unloading space shall be provided in the rear yard at a ratio of ten (10) square feet for each front foot of building.  467' x 10 = 4,670 sq. ft. of loading required | Loading space proposed in the exterior side (eastern) yard.  Applicant has indicated a commercial vehicle will deliver and unload materials near the bulk materials pick-up area. No striped loading zone near the bulk materials pick-up area has been provided. | No                          | Applicant will seek a variance from the Zoning Board of Appeals for the location of the eastern loading zone.  Applicant should clearly indicate the area to be included in the loading space so that loading space calculations can be verified.  Applicant should provide a detail of the loading zone screen wall on the next submittal.  Applicant should provide a striped loading zone near the bulk materials pick-up area. Any loading zones located in the exterior side (southern) yard will require a variance from the Zoning Board of Appeals. If the applicant elects not to provide a loading zone for that area, deliveries will need to be limited to the designated striped loading zone or the applicant will need to seek a variance from the Zoning Board of Appeals for loading and unloading outside of a designated area.  Applicant should consider orienting the entrance to the bagged |

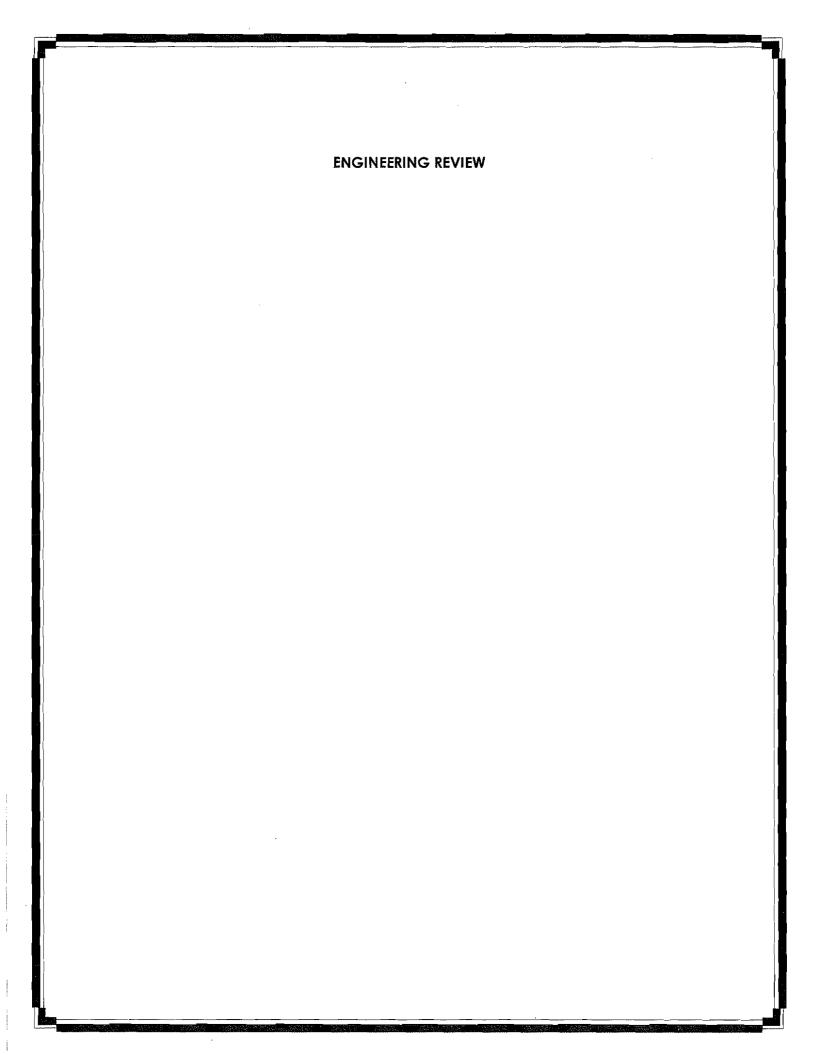
| ltem  | Required   | Proposed   | Meets<br>Require-<br>ments? | Comments materials pick-up area to the east and providing a turn-around area for customers exiting.  |
|---|--|--|-----------------------------|--|
| la:   | 21   |  |                             | Applicant should clearly show all proposed mechanical equipment in and around proposed Walmart site as well as provided screening. If all mechanical equipment will be housed on the roof, a note indicating such shall be provided. |
| Loading Space<br>Screening<br>(Sec. 2302A-1)                  | In the TC District, view of loading and waiting areas must be shielded from rights of way and adjacent properties.   | Loading space proposed in the exterior side (eastern) yard to be screened with proposed landscaping. | Yes                         |  |
| Accessory<br>Structure<br>Setback-<br>Dumpster<br>(Sec. 2503) | Accessory structures should be setback a minimum of 10 feet from any building unless structurally attached to the building and setback the same as parking from all property lines; in addition, the structure must be in the rear yard. | Trash compactor proposed in the exterior side (eastern) yard attached to building and setback 55'.   | No                          | Applicant should relocate the trash compactor to comply with the Ordinance or seek a variance from the Zoning Board of Appeals for the location of the trash compactor. The applicant has indicated they will seek a variance.       |
| Dumpster<br>(Chap 21)<br>Sec. 21-145)                         | Screening of not less than 5 feet on 3 sides of dumpster required, interior bumpers or posts must also be shown. Enclosure to match building materials and be at least one foot taller than height of refuse bin.                        | Screening details not provided.  | No                          | Applicant should provide dumpster screening details to comply with the Ordinance.  |

| Item                                    | Required                           | Proposed  | Meets<br>Require-<br>ments? | Comments   |
|---|------------------------------------|---|-----------------------------|--|
| Required Open<br>Space (Sec.<br>1602.8) | Minimum 15% open<br>space required | 11.9% open space on<br>proposed Walmart<br>site (Over 15%<br>provided for entire<br>Town Center<br>development) | Yes/No                      | Staff recommends the applicant provide additional open space to meet the minimum requirements. |

# **Lighting Review Summary Chart** Walmart SP 10-42A

|   |  | Meets         |   |
|---|--|---------------|---|
| ltem ''   | Required   | Requirements? | Comments  |
| Intent (Section<br>2511.1)                      | Establish appropriate minimum levels, prevent unnecessary glare, reduce spillover onto adjacent properties, reduce unnecessary transmission of light into the night sky  | Yes           |   |
| Lighting plan<br>(Section<br>2511.2.a.1)        | Site plan showing location of all existing and proposed buildings, landscaping, streets, drives, parking areas and exterior lighting fixtures  | No            | Manufacturer's specifications have not been provided for all light fixtures. Specifically, specifications for fixtures identified as 11, 11A, 11B, 100, 101 and 103 have not been provided. |
| Lighting Plan<br>(Section<br>2511.2.a.2)        | Specifications for all proposed and existing lighting fixtures including: Photometric data Fixture height Mounting & design Glare control devices Type and color rendition of lamps Hours of operation Photometric plan                | No            | Applicant should provide hours of operation for all light fixtures.   |
| Required<br>conditions<br>(Section<br>2511.3.a) | Height not to exceed maximum height of zoning district or 25 feet where adjacent to residential districts or uses.   | Yes           | 39' mounting height proposed.   |
| Required Notes<br>(Section<br>2511.3.b)         | - Electrical service to light fixtures shall be placed underground - No flashing light shall be permitted - Only necessary lighting for security purposes and limited operations shall be permitted after a site's hours of operation. | Yes           |   |

| Item  Required conditions (Section 2511.3.e)                         | Required  Average light level of the surface being lit to the lowest light of the surface being lit shall not exceed 4:1.   | Meets<br>Requirements?<br>No | Comments  The average minimum ratio for the entire site should be no greater than 4:1. The area identified as main lot appears to exceed this ratio. The applicant should adjust the site lighting so that it falls within the ordinance standards.                            |
|--|---|------------------------------|--|
| Required<br>conditions<br>(Section 2511.3.f)                         | Use of true color rendering lamps such as metal halide is preferred over high and low pressure sodium lamps.  | Yes                          | Metal halide proposed.   |
| Minimum<br>Illumination<br>(Section 2511.3.k)                        | - Parking areas- 0.2 min - Loading and unloading areas- 0.4 min - Walkways- 0.2 min - Building entrances, frequent use- 1.0 min - Building entrances, infrequent use- 0.2 min | Yes                          |  |
| Maximum Illumination adjacent to Non- Residential (Section 2511.3.k) | When site abuts a non-residential district, maximum illumination at the property line shall not exceed 1 foot candle  | No                           | There are a number of instances where lighting at the property line exceeds 1 foot candle. The applicant should adjust light levels to meet Ordinance requirements or seek a variance from the Zoning Board of Appeals. The applicant has indicated they will seek a variance. |
| Cut off Angles<br>(Section<br>2511.3.1(2))                           | All cut off angles of fixtures must be 90 degrees when adjacent to residential districts  | Yes                          | Property not adjacent to a residential district.   |





# PLAN REVIEW CENTER REPORT

November 23, 2010

# **Engineering Review**

Walmart Supercenter Store SP10-42A

### **Petitioner**

Wal-Mart Stores, Inc.

### **Review Type**

Revised Preliminary Site Plan

### **Property Characteristics**

Site Location:

NW Corner of Town Center Drive and Eleven Mile Road

Site Size:

12.8 acres

Plan Date:

September 14, 2010

### **Project Summary**

- Construction of an approximately 149,854 square-foot commercial building and associated parking. Site access would be provided by three (3) drive approaches off of Eleven Mile Road, two (2) approaches of off Ingersol Drive, one (1) approach off of Town Center Drive as well as an internal connection to Novi Town Center.
- Water service would be provided by an 8-inch connection from the existing 12-inch water main along the east side of Town Center Drive and the existing 8-inch stub coming off of Ingersol Drive. A 3-inch domestic lead and a 8-inch fire lead would be provided to serve the building, along with three (3) additional hydrants.
- Sanitary sewer service would be provided by extending the existing 8-inch sewer from the north side of the site. There two proposed leads, one on the north and east sides of the proposed building.
- Storm water would be collected by two storm sewer collection systems that will each connect to the existing storm sewer at Novi Town Center. A bank full storm water volume will be detained onsite prior to discharging into Bishop Creek and later detained at the Bishop Regional Detention Basin for the 100-year storm.

### Recommendation

Approval of the Revised Preliminary Site Plan and Preliminary Storm Water Management Plan is recommended.

### **Comments:**

The Revised Preliminary Site Plan meets the general requirements of Chapter 11, the Storm Water Management Ordinance and the Engineering Design Manual with the following items to be addressed at the time of Final Site Plan submittal (further engineering detail will be required at the time of the final site plan submittal):

### Additional Comments (to be addressed prior to the Final Site Plan submittal):

#### General

- 1. It is noted in the applicant's Engineering response letter that none of the previous review comments were addressed in this submittal since the prior review was approved with conditions. Below is the list of Preliminary Site Plan review comments that need to be addressed prior to Final Site Plan submittal.
- 2. Provide a note on the plans that all work shall conform to the current City of Novi standards and specifications.
- 3. The City standard detail sheets are not required for the Final Site Plan submittal. They will be required with the Stamping Set submittal.
- 4. Town Center Drive is classified as a non-residential collector road. The City of Novi master planned right-of-way width for non-residential collector roads is 70-feet (35-foot half right-of-way). Consider dedicating the additional right-of-way width to the City as part of the site plan. As an alternate option, consider providing a highway easement in lieu of dedicating right-of-way to the City.
- 5. The Non-domestic User Survey form shall be submitted to the City so it can be forwarded to Oakland County. This form was included in the original site plan package.
- 6. Provide a minimum of two ties to established section or quarter section corners.
- 7. Provide a traffic control sign table listing the quantities of each sign type proposed for the development. Provide a note along with the table stating all traffic signage will comply with the current MMUTCD standards.
- 8. Provide a traffic control plan for the proposed road work activity (City roads).
- 9. Maintain a minimum of 10-feet horizontal separation between public utilities and other fixed objects. There is a stretch of water main along the east side of the building that currently does not comply. If it is not feasible, please explain.
- 10. Provide a note that compacted sand backfill shall be provided for all utilities within the influence of paved areas, and illustrate on the profiles.
- 11. Provide a construction materials table on the Utility Plan listing the quantity and material type for each utility (water, sanitary and storm) being proposed.
- 12. Provide a utility crossing table indicating that at least 18-inch vertical clearance will be provided, or that additional bedding measures will be utilized at points of conflict where adequate clearance cannot be maintained.
- 13. Label all pipe materials on the plan.
- 14. Provide a note stating if dewatering is anticipated or encountered during construction a dewatering plan must be submitted to the Engineering Department for review.
- 15. Soils boring(s) were requested in the area of proposed underground storm water detention per the Pre-Application Meeting comments dated July 7, 2009. The possibility of a high ground water elevation is a concern. All underground detention systems must be built above ground water elevation.

### Water Main

- 16. The water leads into the building show four (4) valves, three (3) of which appear to be gate wells, are shown on top of or near the proposed storm water detention system. Please provide invert elevations on the next submittal.
- 17. Note that a tapping sleeve, valve and well will be provided at the connection to the existing water main. This is not provided at the connection to the west.
- 18. A 20-foot water main easement (10-foot off centerline of the pipe and past hydrants) is required for all proposed water main 8-inches in diameter or larger. Show this on the plan.
- 19. Water main profiles are required for all water main 8-inches in diameter or larger.
- 20. Three (3) sealed sets of revised utility plans along with the MDNRE permit application (1/07 rev.) for water main construction and the Streamlined Water Main Permit Checklist should be submitted to the Engineering Department for review, assuming no further design changes are anticipated. Utility plan sets shall include only the cover sheet, any applicable utility sheets and the standard detail sheets.

### Sanitary Sewer

- 21. Provide a sanitary sewer basis of design for the development on the utility plan sheet.
- 22. Sanitary sewer profiles are required at the time of Final Site Plan submission.
- 23. Note on the construction materials table that 6-inch sanitary leads shall be a minimum SDR 23.5, and mains shall be SDR 26.
- 24. Provide a note on the Utility Plan and sanitary profile stating the sanitary lead will be buried at least 5 feet deep where under the influence of pavement.
- 25. Provide a testing bulkhead immediately upstream of the sanitary connection point. Additionally, provide a temporary 1-foot deep sump in the first sanitary structure proposed upstream of the connection point, and provide a secondary watertight bulkhead in the downstream side of this structure.
- 26. A 20-foot sanitary sewer easement (10-foot off centerline of the pipe) is required for all proposed sanitary sewer 8-inches in diameter or larger. Show this on the plan.
- 27. Provide a sanitary sewer monitoring manhole, unique to this site, within a dedicated access easement or within the road right-of-way. If not in the right-of-way, provide a 20-foot wide access easement to the monitoring manhole from the right-of-way (rather than a public sanitary sewer easement).
- 28. Five (5) sealed sets of revised utility plans along with the MDNRE permit application (11/07 rev.) for sanitary sewer construction and the Streamlined Sanitary Sewer Permit Certification Checklist should be submitted to the Engineering Department for review, assuming no further design changes are anticipated. Utility plan sets shall include only the cover sheet, any applicable utility sheets and the standard detail sheets. Also, the MDNRE can be contacted for an expedited review by their office.

### Storm Sewer

29. An easement is required over the storm sewer accepting and conveying off-site drainage. This includes any offsite easements over existing sewer conveying water

Walmart Supercenter Store SP# 10-42A

- from the proposed site to the discharge point. Show all proposed easements on the plan.
- 30. Provide a schedule listing the casting type and other relevant information for each proposed storm structure on the utility plan. Round castings shall be provided on all catch basins except curb inlet structures.
- 31. No more than 0.011 cfs/sq. in. of opening can be directed to any single catch basin. Given a 160 sq.in. opening in a catch basin cover, that only allows for ~0.5 acres to be directed to any single catch basin. Currently CB#1 and CB#2 are accepting well over 1 acre of drainage each.

### Storm Water Management Plan

- 32. The Storm Water Management Plan for this development shall be designed in accordance with the Storm Water Ordinance and Chapter 5 of the new Engineering Design Manual.
- 33. Bank full storage volume is required for any impacted paved areas, including mill and overlay. The current volumes do not include storm water detention for the mill and overlay areas. Please include additional required volume in the next submittal.
- 34. Provide calculations verifying the post-development runoff rate directed to the proposed receiving drainage course does not exceed the pre-development runoff rate for the site.
- 35. Provide supporting calculations for the runoff coefficient determination.
- 36. Provide a detail for the proposed outlet structure and restriction method on the plan. Be sure a secondary overflow is provided.
- 37. Provide the overland routing that would occur in the event the underground system cannot accept flow. This route shall be directed to a recognized drainage course or drainage system.
- 38. Provide a soil boring in the vicinity of the proposed underground detention system to determine bearing capacity and the high water elevation of the groundwater table.
- 39. Provide critical elevations (low water, first flush, bank full, and pavement elevation) of the detention system on the underground detention system cross-section. Ensure there is at least 1 ft. of freeboard between the 100-year elevation and the subgrade elevation under the pavement.
- 40. Provide an isolator row in the underground detention system in addition to the swirl concentrator chamber. Contact the Engineering Department for further information.
- 41. Provide a table or note addressing the required bedding depth vs. bearing capacity of the underlying soils in the vicinity of the underground detention system per the manufacturer's specifications.
- 42. Provide a note on the plans stating the City's inspecting engineers shall verify the bearing capacity of the native soils to verify an adequate bedding depth is provided.
- 43. Indicate the assumed porosity of the aggregate. The volume calculations shall consider only 85-percent of that volume as available for storage to account for sediment accumulation in the aggregate.
- 44. Provide a note on the underground detention detail that aggregate porosity will be tested, and results provided to the City's inspecting engineers.

- 45. The underground storage system shall include 4-foot diameter manholes at one end of each row as well as at each bend for maintenance access.
- 46. Provide inspection ports throughout the underground detention system at the midpoint of a couple storage rows, and one in the center of the header and footer. Two inspection ports should be located along the isolator row.
- 47. All surface drainage (not including rooftop drainage) shall be pretreated **PRIOR** to being detained in an underground system. Also, pretreatment is required prior to discharging any storm water to the west. There is currently no pretreatment proposed to the west.
- 48. The proposed KSI pretreatment structure is **NOT** an approved structure by the City of Novi Engineering Department.
- 49. Provide manufacturers details and sizing calculations for the pretreatment structure(s) within the plans. Provide drainage area and runoff coefficient calculations specific to the area tributary to each treatment structure. The treated flow rate should be based on the 1-year storm event intensity (~1.6 In/Hr). Higher flows shall be bypassed.
- 50. An adequate maintenance access route to the basin outlet structure and any other pretreatment structures shall be provided (15 feet wide, maximum slope of 1V:5H, and able to withstand the passage of heavy equipment). Verify the access route does not conflict with proposed landscaping.
- 51. Provide an access easement for maintenance over the storm water detention system and the pretreatment structure. Also, include an access easement to the detention area from the public road right-of-way.

### Paving & Grading

- 52. Provide a detailed cross-section(s), including material thicknesses, for all proposed pavement. Make sure all pavement cross-sections comply with City of Novi Design and Construction Standards. All pavements within the City of Novi public right-of-way shall match the adjacent road cross-section.
- 53. Provide the standard Type 'M' approach at the Town Center Drive driveway/intersection and any other proposed approach conveying storm water across it.
- 54. Upgrade all ramps (all four corners) at the Town Center Drive and Eleven Mile Road intersection to comply with ADA standards.
- 55. Detectable warning plates are required at all barrier free ramps in the public right-ofway or hazardous vehicular crossings. The barrier-free ramps shall comply with current MDOT specifications for ADA Sidewalk Ramps. Provide the MDOT standard detail (R-28-F) for detectable surfaces. This includes the Eleven Mile Road and Town Center Drive intersection (all 4 corners) as well as the main entrance off of Eleven Mile Road near the southwest corner of the proposed building.
- 56. Label specific ramp locations on the plans where the detectible warning surface is to be installed.
- 57. Specify the product proposed and provide a detail for the detectable warning surface for barrier free ramps. The product shall be the concrete-embedded detectable

- warning plates, or equal, and shall be approved by the Engineering Department. Stamped concrete will not be acceptable.
- 58. Provide ramp details at all proposed ramp locations on the plan. Make sure all ramps comply with ADA barrier free requirements.
- 59. Verify the slopes along the ingress/egress routing to the building from the barrier-free stalls comply with Michigan Barrier-Free regulations.
- 60. Provide additional spot grades as necessary to demonstrate that a minimum 5percent slope away from the building is provided for a minimum distance of ten feet around the perimeter of the building.
- 61. Provide top of curb/walk and pavement/gutter grades to indicate height of curb adjacent to parking stalls or drive areas.
- 62. The City of Novi standard curb height is 6-inches or 4-inches adjacent to a 17-foot stall with a two (2) foot overhang.
- 63. The City standards curb and gutter detail is 24-inches wide. The proposed curb width throughout the proposed site plan specifies 18-inch curb and gutter. Please revise plan.
- 64. The right-of-way sidewalk shall continue through the drive approach. If like materials are used for each, the sidewalk shall be striped through the approach. The sidewalk shall be increased to 6-inches thick along the crossing or match the proposed cross-section if the approach is concrete. The thickness of the sidewalk shall be increased to 6 inches across the drive approach. Provide additional spot grades as necessary to verify the maximum 2-percent cross-slope is maintained along the walk.

### **Off-Site Easements**

65. A storm water easement is required along all storm sewers conveying drainage through the Novi Town Center site or from the proposed site to the discharge point.

### The following must be submitted at the time of Final Site Plan submittal:

- 66. A letter from either the applicant or the applicant's engineer <u>must</u> be submitted with the Final Site Plan highlighting the changes made to the plans addressing each of the comments listed above <u>and indicating the revised sheets involved</u>.
- 67. An itemized construction cost estimate must be submitted to the Community Development Department at the time of Final Site Plan submittal for the determination of plan review and construction inspection fees. This estimate should only include the civil site work and not any costs associated with construction of the building or any demolition work. *The cost estimate must be itemized* for each utility (water, sanitary, storm sewer), on-site paving, right-of-way paving (including proposed right-of-way), grading, and the storm water basin (basin construction, control structure, pretreatment structure and restoration).

### The following must be submitted at the time of Stamping Set submittal:

68. A draft copy of the maintenance agreement for the storm water facilities, as outlined in the Storm Water Management Ordinance, must be submitted to the Community Development Department with the Final Site Plan. Once the form of the agreement

- is approved, this agreement must be approved by City Council and shall be recorded in the office of the Oakland County Register of Deeds.
- 69. A draft copy of the 20-foot wide easement for the water main to be constructed on the site must be submitted to the Community Development Department.
- 70. A draft copy of the 20-foot wide easement for the sanitary sewer to be constructed on the site must be submitted to the Community Development Department.
- 71. A 20-foot wide easement where storm sewer being conveyed through the proposed site as well as an easement from Novi Town Center for the storm water being conveyed through their site must be shown on the Exhibit B drawings of the Master Deed.
- 72. Executed copies of any required <u>off-site</u> utility easements must be submitted to the Community Development Department.

### The following must be addressed prior to construction:

- 73. A City of Novi Grading Permit will be required prior to any grading on the site. This permit will be issued at the pre-construction meeting. Once determined, a grading permit fee must be paid to the City Treasurer's Office.
- 74. An NPDES permit must be obtained from the MDNRE because the site is over 5 acres in size. The MDNRE requires an approved plan to be submitted with the Notice of Coverage.
- 75. A Soil Erosion Control Permit must be obtained from the City of Novi. Contact Sarah Marchioni in the Community Development Department (248-347-0430) for forms and information.
- 76. A permit for work within the right-of-way of Town Center Drive must be obtained from the City of Novi. The application is available from the City Engineering Department and should be filed at the time of Final Site Plan submittal. Please contact the Engineering Department at 248-347-0454 for further information.
- 77. A permit for water main construction must be obtained from the MDNRE. This permit application must be submitted through the City Engineer after the water main plans have been approved.
- 78. A permit for sanitary sewer construction must be obtained from the MDNRE. This permit application must be submitted through the City Engineer after the sanitary sewer plans have been approved.
- 79. Construction Inspection Fees to be determined once the construction cost estimate is submitted must be paid prior to the pre-construction meeting.
- 80. A storm water performance guarantee, equal to 1.5 times the amount required to complete storm water management and facilities as specified in the Storm Water Management Ordinance, must be posted at the Treasurer's Office.
- 81. An incomplete site work performance guarantee for this development will be calculated (equal to 1.5 times the amount required to complete the site

# **Engineering Review of Revised Preliminary Site Plan**Walmart Supercenter Store

November 23, 2010 Page 8 of 8

SP# 10-42A

improvements, excluding the storm water facilities) as specified in the Performance Guarantee Ordinance. This guarantee will be posted prior to TCO, at which time it may be reduced based on percentage of construction completed.

82. A street sign financial guarantee in an amount to be determined (\$400 per traffic control sign proposed) must be posted at the Treasurer's Office.

Please contact Lindon Ivezaj at (248) 735-5694 with any questions.

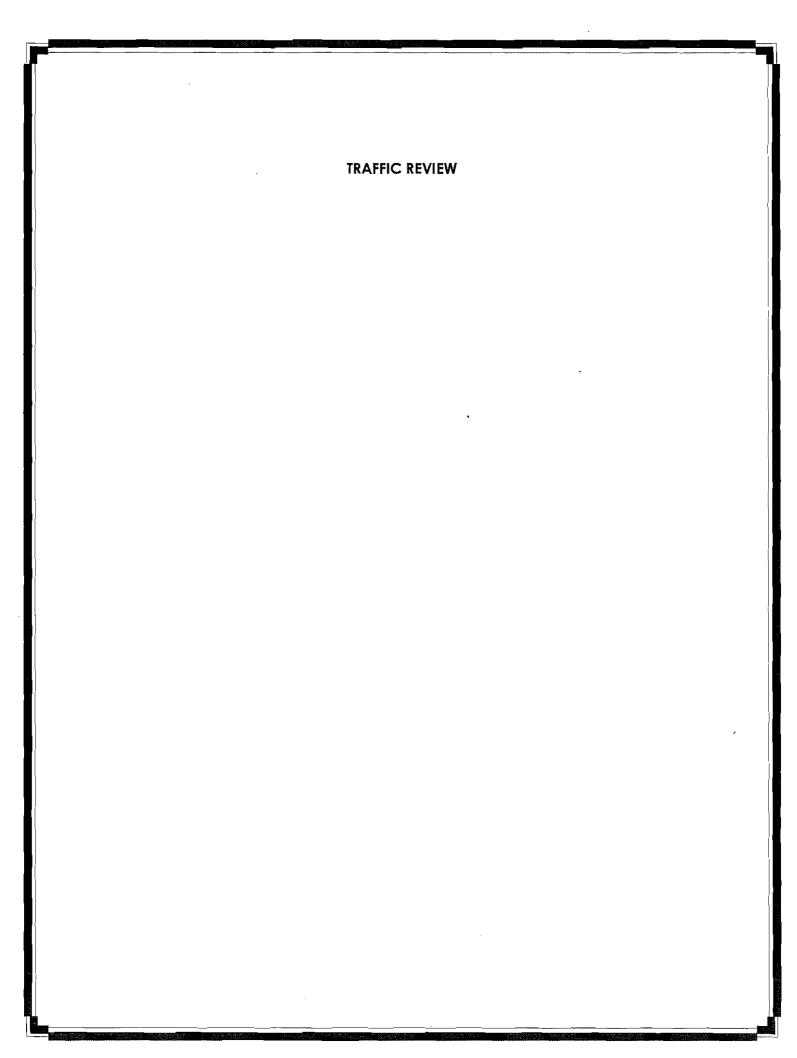
cc:

Ben Croy, Engineering

Brian Coburn, Engineering

Kristen Kapelanski, Community Development Department

Tina Glenn, Water & Sewer Dept.



November 15, 2010

Barbara McBeth, AICP
Deputy Director of Community Development
City of Novi
45175 W. Ten Mile Rd.
Novi, MI 48375



SUBJECT: Wal-Mart Supercenter Store #5893-00, SP#10-42A, Traffic Review of Revised Preliminary Site Plan and Traffic Impact Study

Dear Ms. McBeth:

At your request, we have reviewed the above and offer the following recommendation and supporting comments.

### Recommendation

We recommend approval of both the preliminary site plan and traffic impact study, subject to the various issues shown below in **bold** being satisfactorily addressed in subsequent submittals.

# Project Description

What is the applicant proposing?

1. The applicant, Wal-Mart Stores East, LP, Inc. (Mark Bemis), proposes to build a 149,854-s.f. discount superstore on the northwest corner of Eleven Mile Road and Town Center Drive, within the Novi Town Center (see attached site plan).

# Traffic Study

Was a study submitted and was it acceptable?

- 2. The traffic impact study, prepared for the applicant by CESO, Inc. and dated September 2010, is generally acceptable. We have the following comments:
  - a. Existing Traffic Volumes As we requested, manual traffic counts were made by CESO (in June 2010) within three critical time periods of the week, resulting in the identification of the following peak hours for analysis: weekday mid-day (12:15-1:15 p.m.), weekday p.m. (4:45-5:45), and Saturday (3:00-4:00 p.m.). Also, since Birchler Arroyo counted somewhat higher volumes at 11 Mile and Town Center in October 2009, alternative analyses were performed at that location using those higher volumes.
  - b. Future Background Traffic The existing traffic volumes were increased by 1% per year for two years to forecast future background traffic in the hypothetical absence of both the Wal-Mart Superstore and the new Town Center land uses assumed to occupy only in conjunction with Wal-Mart. It is important to note that forecasted future trips for the reoccupation of the now-vacant Town Center spaces which will

Eirchler Arroyo Associates, Inc. 22021 Southfield Road, Lathrup Village, MI 48076 248.423.1776

survive planned demolition – are not included in background traffic, only "opening day" traffic.

The future new Town Center uses were assumed to Include 123,055 s.f. of specialty retail space, two average-size (6,000-s.f.) high-turnover restaurants, and one average-size (9,000-s.f.) quality restaurant. Graphics within the report suggest that new trips generated by those uses have been assumed to be distributed as follows: 40% to the strip center directly north of the proposed Wal-Mart; 20% to newly renovated Building I (in the parking lot adjacent to Crescent Blvd.); 15% to Building J (across the parking lot directly south of Building I, and directly west of newly renovated and still-vacant Building G); 20% to Building N (at the bend between Ingersol Drive and I! Mile Road); and 5% to the outlot building on the northwest corner of Grand River and Town Center Drive.

- c. <u>Trip Generation</u> All numbers appearing in the attached trip generation table were reviewed and approved by Birchler Arroyo in advance of the study's submission. Note that the forecast includes the assumed other new Town Center uses in addition to the proposed Wal-Mart.
- d. <u>Trip Distribution</u> The study's trip distribution models for the Wal-Mart and for the other new Town Center (or "shopping center") uses were reviewed and approved by Birchler Arroyo in advance of the study's submission. Note that pass-by trips are appropriately modeled differently than new (or primary) trips.
- e. <u>Traffic Assignments</u> The application of the trip distribution percentages to the trip generation subtotals in the trip generation table was presumably done correctly. It should be noted that as many as seven vehicles per hour were observed cutting through the restaurant site from Grand River to 11 Mile Road (Figure 1, attached) without a significant existing traffic generator located next to the latter but the study chose not to assume any such cut-through traffic once the Wal-Mart is built nearby.
- f. Capacity Analyses Although the text of the report states that these analyses were done using Synchro 7 software, a comparison of the results summary tables to the separately bound appendices (containing software printouts) shows that non-signalized intersections and driveways were actually analyzed using HCS+, Version 5.2. The use of HCS+ at those locations is acceptable; however, it would be best to avoid confusion by omitting the corresponding Synchro printouts, which do not actually display any level-of-service results.

The results of the capacity analyses have been summarized in a very detalled fashion in a series of report tables. While these tables facilitate comparisons between different peak hours at a given location or for a given traffic movement, they do not readily facilitate comparisons for a given location between the existing, background, and opening-day traffic scenarios. Of greatest interest would be comparisons between background and opening day, which speak directly to the impacts of the proposed Wal-Mart and associated Town Center redevelopment.

To more directly address site traffic impacts, Birchler Arroyo prepared Tables 1, 2, and 3 (attached) for the weekday mid-day peak hour, weekday p.m. peak hour, and

Saturday peak hour, respectively. These tables address only the three signalized intersections within the study area, and include specific movements only where a level of service of E or F is predicted for one or more of the peak hours. Key findings revealed by Tables 1-3 are as follows:

- > With few exceptions, congestion is and will remain greatest at the Novi-Grand River intersection.
- > In general, conditions during the weekday p.m. peak hour are and will remain worse than in the other two peak hours evaluated.
- > Absent any mitigation, the impacts of adding new traffic generated by Wal-Mart and the reoccupation of currently vacant Town Center stores would be significant:
  - At the intersection of Novi, Crescent, and Fonda, overall average intersection delay would approximately double in all three analysis hours (e.g., in the weekday p.m. peak hour, rising from 40.9 sec to 85.4 sec).
  - At Novi and Grand River, overall average intersection delay would remain essentially unchanged in the weekday midday peak hour, increase only 4% in the weekday p.m. peak hour, and increase 12% in the Saturday peak hour.
  - At the intersection of Grand River, Town Center, and Market, overall average intersection delay would double in the weekday midday peak hour, but not change significantly in the other two analysis hours.
- > With Intersection-specific mitigation consisting of signal timing changes and the addition of a right-turn overlap (green arrow) on the westbound Grand River approach to Novi Road (allowing westbound right turns to move simultaneously with southbound left turns) overall average intersection delays on opening day can potentially be less than predicted for the background traffic scenario (and generally less than experienced currently).
- > Even with the recommended changes in signal operation, the level of service at Novi and Grand River would remain F in the weekday p.m. and Saturday peak hours, with overall average delays on opening day of about 100 sec. These results are primarily due to the very heavy forecasted turning movements; for example, in the Saturday peak hour, as many as 597 southbound right turns (sharing a lane with through traffic), 357 southbound left turns, 534 eastbound left turns, and 338 westbound right turns.
- g. Fonda Drive (Crescent Blvd.) Extension CESO evaluated the potential effectiveness of extending Fonda Drive (Crescent Blvd.) to an intersection with Grand River west of Novi Road. Assuming that the extension would reduce the southbound right-turn volume and eastbound left-turn volume at Novi and Grand River by 50%, the overall level of service at that intersection could be improved to an E (with delays of 55.0-61.7 sec). At the same time, the LOS at Novi and Crescent would remain (or improve to) a C relative to signal re-timing alone (with delays of 28.0-30.5 sec).

- h. Queuing Analyses 95th-percentile queues were predicted for all locations and conditions. Of greatest interest are the queues predicted for the westbound Grand River approach to Novi Road (relevant to the feasibility of entering the site via the west driveway on Grand River, some 500 ft east of Novi Road) and on the eastbound 11 Mile approach to Town Center (relevant to the proposed addition of a 150-ft long eastbound left-turn lane on that approach):
  - > On opening day, the 95th-percentile westbound right-turn queue on Grand River is predicted by Synchro to be 709 ft long in the weekday p.m. peak hour and 611 ft long in the Saturday peak hour, even with implementation of the recommended right-turn overlap. Hence, customers during the busiest traffic times will have challenges turning left into the site via the west driveway on Grand River.
  - > On opening day, the 95th-percentile eastbound left-turn queue on 11 Mile is predicted to be only one vehicle. The proposed 150-ft-long left-turn lane will therefore be more than adequate for the queuing of small vehicles, but is needed to minimize the impacts of large trucks exiting the nearby truck access drive.
- i. Recommended Mitigation The applicant's traffic study recommends the following:
  - At all three signalized intersections evaluated, the maximum cycle length should be increased to 150 sec from the current 130-140 sec, and the signal phasing should be revised per the Synchro summary sheets in study Appendix E. This will require changes in signal hardware as well as programming; for example, to add the westbound right-turn overlap (green arrow).
  - The applicant's November 8, 2010 resubmittal letter states that the traffic study (including the above recommendations) was forwarded to RCOC and "at this time, the Road Commission had no major concerns...". However, the email chain attached to the letter goes only as far as saying that the study (including Synchro files) was forwarded to "relevant staff within RCOC for comment," with no indication that any subsequent comments had been returned to the applicant.

    The applicant should expound upon the latest feedback received from RCOC, as well as the expected means of implementing the recommended signal hardware and signal timing improvements.
  - > The west leg of 11 Mile Road at Town Center Drive should be widened to add a 150-ft long left-turn lane introduced by a 125-ft long taper.
  - >> The private portion of Ingersol Drive, from Crowe to the southerly site access on Ingersol, should be restriped to add a two-way left-turn lane.
  - > Fonda Drive (Crescent Blvd.) should be extended to an intersection with Grand River west of Novi Road. The applicant is not volunteering to help fund this improvement, since traffic conditions at Novi and Grand River already warrant such mitigation.

# Trip Generation

How much traffic would the proposed development generate?

Wal-Mart Supercenter Store, SP#10-42A, Traffic Review of November 2010, page 5

3. See the attached trip generation summary, appearing in the CESO report as Table 5. Wal-Mart and the other new Town Center uses are predicted to generate nearly 1,000 new one-way vehicle trips in each of the two busiest hours (weekday mid-day and Saturday).

### Vehicular Access Locations

Do the proposed driveway locations meet City spacing standards?

4. Not applicable, since all site access drives are located on private roads or service drives. As a matter of possible interest, however, the closest driveway spacing is between the two customer drives on the private section of 11 Mile, which at about 210 ft, is double the minimum spacing permitted by the City on a 25-mph street.

# Vehicular Access Improvements

Will there be any improvements to the abutting road(s) at the proposed driveway(s)?

- 5. The west leg of 11 Mile at Town Center will be widened, all on the north side, to provide a 150-ft-long eastbound left-turn lane. The new left-turn lane will be offset an acceptable 3 ft north of the opposing (westbound) left-turn lane, but this is acceptable given the fact that the intersection is about 100 ft wide east to west. Westbound through traffic will follow a comfortable 160-ft long taper.
- 6. Existing Ingersol Drive along the west end of the site will be re-striped to provide a two-way left-turn lane.

# Driveway Design and Control Are the driveways acceptably designed and signed?

7. The pre-application site plan showed the proposed access drive near the southwest corner of the Wal-Mart store as a right-in/right-out driveway, with a very short throat (the first parking aisle north of 11 Mile would have been directly accessible). We saw no need for prohibiting exiting left turns here if the throat is lengthened as now proposed; however, entering left turns still appeared appropriate given the lack of a left-turn lane on this section of 11 Mile. Our proposed redesign of this area of the site is illustrated in Figure 2 (attached).

The site plan now proposed lacks the raised separator between entering and exiting traffic that we had recommended at this location. As a result, vehicles westbound in the internal driveway paralleling 1 l Mile (primarily customers departing the garden center loading area) would be able to turn left from a location less than 20 ft north of 1 l Mile. Such movements could surprise drivers both exiting and entering the main driveway (especially those entering from the east, who would be less likely to notice an impending conflict, given the parallel, same-direction movement and intervening screening wall). Such movements could also be delayed in the process of exiting the site, and potentially block both entering and exiting traffic for short periods of time. The Planning Commission should have the applicant discuss these concerns and justify the proposed lack of turn restrictions.

- 8. The entering radius at the west drive on 11 Mile appears to be only about 10 ft, but the applicant has stated that it is, in fact, "over 25 ft." This existing curb return should be redrawn more accurately to reflect its actual size. Also, along the exiting side of this driveway, there are still two signs shown, with the northernmost sign only 23 ft in advance of the proposed new STOP sign. This could still impair a full view of that STOP sign, and the northerly (unidentified) sign should be relocated to the east side of the driveway, offset to the west of the STOP sign, or simply eliminated.
- 9. Although the large "canoe" island along Ingersol at the west end of the site already exists, the operation of nearby Wal-Mart will likely increase the amount of traffic using the two access drives at either end of the island. To improve the performance of these drives given the additional traffic, the radius of the two internal corners of the island (i.e., next to or across the parking aisle from the north-south STOP signs) should be increased to 15 ft from the existing 5 ft. The applicant has indicated that "these changes will be made on the GWE set of plans at final plan submittal." Given their relevance to the proposed Wal-Mart improvements, however, the requested changes should also appear on Wal-Mart's final site plan, with a note indicating that their implementation will be "by others."
- 10. Access to the Wal-Mart parking lot, near the northwest corner of the proposed store, will occur at a curved intersection into which several parking spaces in front of proposed Building X (or X.I) will back. While this intersection has been improved since the preapplication concept, we still have concerns about backing drivers not seeing or otherwise anticipating approaching traffic, especially northbound traffic coming around the bend with high-profile vans parked in the adjacent spaces. We recommend that the Planning Commission discuss with the applicant and the Town Center management the feasibility of (I) shifting the two handicapped spaces to the north so as to share an access aisle aligned with the pedestrian crossing, (2) deleting the two regular spaces in the intersection, and/or (3) controlling the intersection with all-way STOP signs. Given their relevance to the proposed Wal-Mart improvements, the change(s) selected should also appear on Wal-Mart's final site plan, with a note indicating that their implementation will be "by others."

### Pedestrian Access

Are pedestrians safely and reasonably accommodated?

11. Safe pedestrian access to and from the east side of Town Center Drive will not exist without additional improvements. In the process of modifying the existing sidewalks on the northwest corner of 1 I Mile and Town Center, a ramped sidewalk stub should be provided to the curb of 1 I Mile, at a location suitable for a crosswalk to a corresponding ramp on the east side of the road. We understand that the City Engineering Division is expecting the applicant to also construct the east-west ramp required on the intersection's northeast corner, stripe the crosswalk between the two new ramps, and relocate the southbound stop bar if necessary. All of these features should be shown on the final site plan, regardless of who funds the their implementation.

# Parking and Circulation

Are parking spaces appropriately designed, marked, and signed? Can vehicles safely and conveniently maneuver through the site?

- 12. Westbound drivers in the south internal service drive, stopping at the proposed stop bar at the southwest corner of the garden center enclosure, will be unable to see southbound pedestrians and bicyclists about to enter the crosswalk only 2 ft west of that stop bar. The stop bar should be set back the MMUTCD-minimum of 4 ft in advance of the crosswalk, and the garden center enclosure should be set back (or at least angled at 45 degrees) to provide a clear view to a stopped driver 10 ft east of the stop bar. A larger-scale inset of this area should be provided to ensure proper design and construction of this critical area.
- 13. City policy requires site plan conformance with the Michigan Manual of Uniform Traffic Control Devices. Hence, the final site plan should show that all regular (customer as well as associate) parking spaces will be marked in white (see MMUTCD Section 3B.18). While this would differ from the yellow used elsewhere in the Novi Town Center, we believe that the Wal-Mart parking lot is sufficiently large and separated from other Town Center parking so as to justify adherence to current policy and standards.
- 14. In response to the preceding comment, which also appeared in our September review, the applicant has stated that with the use of a single color, "employee parking stalls will be difficult to distinguish from customer parking." We respectively suggest that other, less subtle means could be employed to convey the intended message to employees, such as a parking lot diagram posted on employee bulletin boards.
- 15. The final site plan should also:
  - (a) Specify 24-inch (MMUTCD-minimum) STOP signs.
  - (b) Include a Signing Quantities summary table.

Sincerely,

BIRCHLER ARROYO ASSOCIATES, INC.

Rodney L. Arroyo, AICP

Vice President

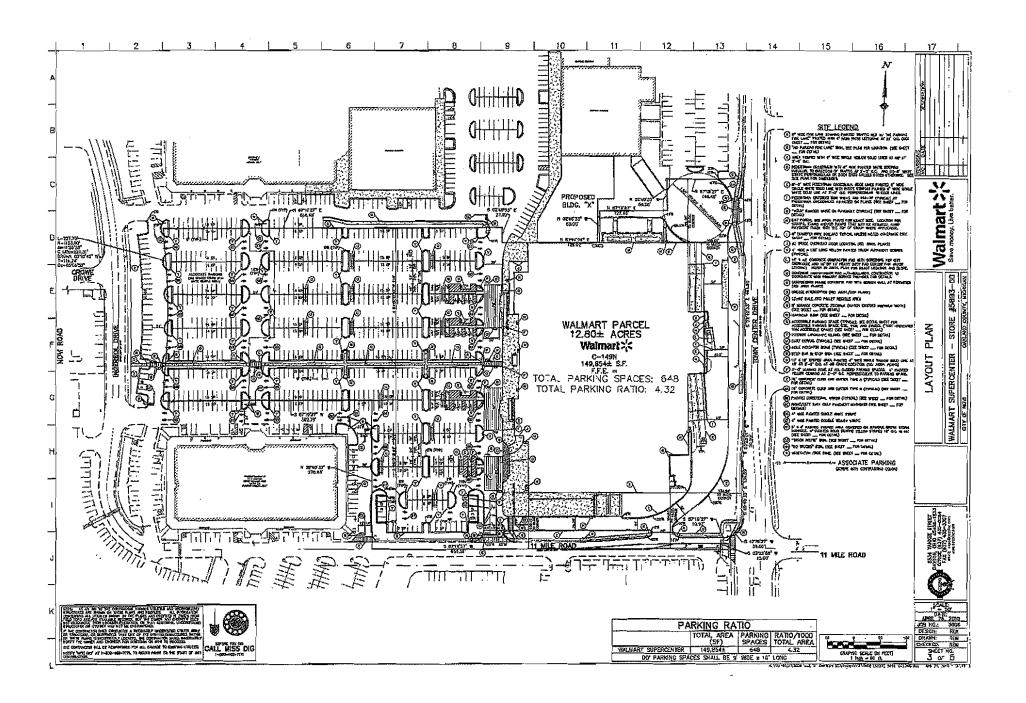
William A. Stimpson, P.E.

William a. Stingson

Director of Traffic Engineering

Attachments:

8½ x 11 version of site plan
Untitled trip generation table
Problematic traffic movements, BA Tables 1-3
Unsignalized access routes from Grand River, BA Figure 1
BA pre-application conceptual design, Figure 2



|   | ITE TRIP GENERATION  |                   |       |                          |       | <del></del>            | TRI   | P ENDS          |                  |                           |        |                 |
|---|--|-------------------|-------|--------------------------|-------|------------------------|-------|-----------------|------------------|---------------------------|--------|-----------------|
|   | THE STATE OF THE S | - time            |       | _                        | W     | eekday                 |       |                 |                  | Sa                        | turday | _               |
| CODE  | DESCRIPTION  | SIZE<br>(SQ. FT.) | odni) | y Peak<br>ound/<br>ound) | (inbo | Peak<br>ound/<br>ound) | l .   | DT<br>outbound) | (inbo            | ay Peak<br>ound/<br>ound) | 1      | OT<br>outbound) |
| 931   | Quality Sit-Down Restaurant  | 9,000             | 41    | 9                        | 45    | 22                     | 405   | 405             | 57               | 40                        | 425    | 425             |
| ln  | ternal Trip Reduction - 10%  | *****             | 4     | 1                        | 5     | 2                      | 40    | 40              | 6                | 4                         | 42     | 42              |
| Rest  | aurant Driveway Volumes Less<br>Internal Trip Reduction  |                   | 37    | 8                        | 41    | 20                     | 364   | 364             | 52               | 36                        | 382    | 382             |
| Pass-by   | Trip Reduction (40%)<br>Weekday, 35% Saturday)   | <b></b>           | 15    | 3                        | 16    | 8                      | unk   | unk             | 18               | 13                        | unk    | unk             |
| 932   | High-Turnover Restaurant   | 12,000            | 84    | 78                       | . 79  | <b>S</b> 5             | 763   | 763             | 89               | 80                        | 950    | 950             |
| İn  | ternal Trip Reduction - 10%  |                   | 8     | 8                        | 8     | 5                      | 76    | 76              | 9                | 8                         | 95     | 95              |
| Rest  | aurant Driveway Volumes Less<br>Internal Trip Reduction  | _                 | 76    | 70                       | 71.   | 49                     | 687   | 687             | 81               | 72                        | 855    | 855             |
| Pass-by   | Trip Reduction (40%<br>Weekday, 35% Saturday)  |                   | 30    | 28                       | 28    | 20                     | unk   | unk             | 28               | 25                        | unk    | unk             |
| 814   | Specialty Retail Center  | 123,055           | 345   | 374                      | 139   | 177                    | 2,727 | 2,727           | 212              | 269                       | 2,587  | 2,587           |
| ln  | ternal Trip Reduction - 10%  |                   | 35    | 37                       | 14    | . 18                   | 273   | 273             | 21               | 27                        | 259    | 259             |
| Shoppin   | ng Center Driveway Volumes Less<br>Internal Trip Reduction   |                   | 311   | 337                      | 125   | 160                    | 2,454 | 2,454           | 191.             | 242                       | 2,328  | 2,328           |
| Pass-by   | Trip Reduction (37% Weekday, 37% Saturday)   |                   | 115   | 125                      | 46    | 59                     | unk   | unk             | 69               | 87                        | unk    | unk             |
| 813   | Stand-Alone Discount<br>Superstore   | 149,854           | 339   | 352                      | 339   | 352                    | 3,568 | 3,568           | 3 <del>6</del> 2 | 362                       | 4,068  | 4,068           |
| - In  | ternal Trip Reduction - 10%  |                   | 34    | 35                       | 34    | 35                     | 357   | 357             | 36               | 36                        | 407    | 407             |
| Supe  | erstore Driveway Volumes Less<br>Internal Trip Reduction   |                   | 305   | 317                      | 305   | 317                    | 3,212 | 3,212           | 325              | 325                       | 3,661  | 3,661           |
| Pass-by Trip Reduction (24%<br>Weekday, 19% Saturday) |  | <del></del>       | 73    | 76                       | 73    | 76                     | unk   | unk             | 62               | 62                        | unk    | unk             |
| Total Driveway Volumes                                |  | ******            | 729   | 732                      | 542   | 546                    | 6,717 | 6,717           | 648              | 676                       | 7,226  | 7,226           |
| 7   | otal Pass-by Trip Reduction  | <del>-</del>      | 233   | 232                      | 164   | 163                    | unk   | unk             | 177              | 187                       | unk    | นกk             |
|   | TOTAL NEW TRIPS  |                   | 495   | 500                      | 378   | 383                    | 5,717 | 6,717           | 471              | 489                       | 7,226  | 7,226           |
|   | TOTAL MESA TULD  | - <del></del>     | 9     | 95                       | 70    | 51                     | 13,   | 434             | 9                | 61                        | 14,    | 453             |

Table 1. Problematic Traffic Movements in Weekday Mid-Day Peak Hour

|          |                            |                    | Future Backg | round Traffic      | ;             | Opening Day Traffic |     |                    |            |  |
|----------|----------------------------|--------------------|--------------|--------------------|---------------|---------------------|-----|--------------------|------------|--|
| Approach | Move-<br>ment <sup>1</sup> | Unmit              | igated       | Miti               | gated         | Unmitigated         |     | Mitigated          |            |  |
|          |                            | Delay <sup>2</sup> | LOS          | Delay <sup>2</sup> | LOS           | Delay <sup>2</sup>  | LOS | Delay <sup>2</sup> | LOS        |  |
|          |                            |                    | Novi I       | Rd & Cresce        | nt Blvd / Fon | da St               |     |                    |            |  |
| Ove      | rall                       | 35.8               |              |                    |               | 72.2                | E   | 38.6               |            |  |
| EB       | L                          | 44.2               | D            | -                  | -             | 55.9                | E   | 77.0               | E          |  |
| ED       | Т                          | 41.4               | D            | _                  | _             | 52.0                | D   | 70.7               | E          |  |
| · WB     | <b>T</b> + L               | 41.3               | D            | -                  | -             | 54.8                | Đ   | 67.6               | E          |  |
| NB       | L                          | 43.5               | D            | •                  | ~             | 54.4                | D   | 75.6               | E          |  |
| 140      | T                          | 66,1               | E            | *                  | -             | 180.9               | F   | 54.2               | D          |  |
| SB       | L                          | 38.5               | D            | -                  | -             | 45.0                | D   | 64.1               | E          |  |
|          |                            |                    | N            | ovi Rd & Gr        | and River Av  | 9                   |     |                    |            |  |
| Ove      | rali                       | 75.0               | Fish         | *                  |               | 75.6                | E   | 59.1               |            |  |
|          | L                          | 113.8              | F            | *                  | *             | 201.7               | F   | 88.7               | F          |  |
| EB       | T+R                        | 47.0               | D            | *                  | *             | 52.8                | D   | 67.6               | E          |  |
|          | L                          | 68.4               | E            | ±                  | *             | 69.1                | E   | 27.5               | С          |  |
| WB       | T                          | 54.0               | D            | *                  | *             | 56.9                | E   | 38.0               | D          |  |
|          | R                          | 177.8              | F            | *                  | 19:           | 87.1                | F   | 71.0               | E          |  |
| NB       | L                          | 80.5               | F            | *                  | *             | 80.1                | F   | 110.4              | F          |  |
| IVE      | T+R                        | 36.5               | D            | *                  | *             | 38.0                | ۵   | 62.4               | . <b>F</b> |  |
| SB       | L                          | 217.7              | F            | *                  | *             | 213.9               | F   | 85.7               | F.         |  |
|          | T+R                        | 36.9               | D            | *                  | *             | 39.0                | D   | 38.8               | D          |  |
|          |                            |                    | Grand Rive   | er Ave & Tov       | vn Center Dr  | / Market St         |     |                    |            |  |
| Ove      | rali :                     | 1 7.1              | <b>5</b> 0   | 38.0               | į D           | 94.3                | F   | k 4/7              | X, D       |  |
| EB       | L                          | 55.2               | E            | 44.9               | D             | 50.9                | D   | 52.8               | D          |  |
| WB       | L                          | 55.6               | E            | 45.1               | D _           | 50.7                | D   | 82.1               | F          |  |
| YYD      | Ţ                          | 44.7               | D            | 33.6               | С             | 36.9                | D   | 59.4               | E          |  |
| NB       | L                          | 75.8               | E            | 56.4               | E             | 66.1                | E   | 82.5               | E          |  |
| SB       | L                          | 246.6              | F            | 144.0              | F             | > 200               | F   | 56.6               | E          |  |

L = left, T = through, and R = right.
 Average control delay per vehicle, in seconds.

No mitigation needed (intersection LOS of D or better).
 \* Mitigation needed but not evaluated, at least in the form of improvements at this intersection.

Table 2. Problematic Traffic Movements in Weekday PM Peak Hour

|            |                            |                    | Future Back | ground Traffic     |              |                    | Opening     | Day Traffic                            |       |
|------------|----------------------------|--------------------|-------------|--------------------|--------------|--------------------|-------------|--|-------|
| Approach   | Move-<br>ment <sup>1</sup> | Unmit              | igated      | Milig              | ated         | Unmit              | Unmitigated |  | jated |
|            | mon.                       | Delay <sup>2</sup> | LOS         | Delay <sup>2</sup> | LOS          | Delay <sup>2</sup> | LOS         | Delay <sup>2</sup>                     | LOS   |
|            |                            |                    | Novi        | Rd & Cresce        | nt Blvd / Fo | nda St             |             | ************************************** |       |
| ↓ Ove      | tall:                      | 40.9               | D           |                    |              | 85.4               | F           | 29.7                                   |       |
| EB         | L                          | 47.9               | D           | _                  | -            | 54.3               | D           | 79.9                                   | E     |
| EB         | T                          | 42.4               | D           | -                  | -            | 48.0               | D           | 68.2                                   | E     |
| WB         | T+L                        | 44.5               | D           |                    |              | 47.4               | D           | 72.2                                   | E     |
| NO         | L                          | 46.0               | D           | -                  |              | 52.4               | D           | 75.5                                   | E     |
| NB         | ī                          | 77.1               | E           | _                  |              | 212.9              | F           | 27.2                                   | С     |
| SB         | L                          | 41.4               | D           | *                  | -            | 43.5               | D           | 68.3                                   | E     |
|            |                            |                    | 1           | Novi Rd & Gra      | nd River A   | ve                 |             |  |       |
| <b>Ove</b> | ral                        | 119.5              | F           | * 7                | *            | 124.4              | F           | 100 6                                  | F     |
| ĒΒ         | L                          | > 250              | F           | *                  | ×            | > 200              | F           | 202.9                                  | F     |
| ED         | T+R                        | 46,6               | D           | *                  | ÷            | 83.7               | F           | 52.6                                   | D     |
|            | L                          | 88.0               | F           | *                  | *            | 70.1               | E           | 72.0                                   | E     |
| WB         | T                          | 45.6               | D           | *                  | *            | 123.2              | F           | 44.9                                   | D     |
|            | R                          | 68.8               | Ë           | *                  | *            | > 200              | F           | 134.4                                  | F     |
| NB         | L                          | 95.3               | F           | *                  | *            | 86.3               | F           | 214.8                                  | F     |
| CP/I       | T+R                        | 51.8               | D           | *                  | *            | 45.3               | D           | 71.3                                   | E     |
| SB         | L                          | 200.9              | F           | *                  | *            | 177.0              | F           | 118.4                                  | F     |
| ao         | T+R                        | 144.4              | F           | *                  | ŧ            | 123.4              | F           | 120.8                                  | F     |
|            |                            |                    | Grand Riv   | er Ave & Tow       | n Center Di  | / Market St        |             |  |       |
| Ove        | O.                         | 65.0               | · ····È     | 35.9               | D            | 58.2               | E           | 417                                    | D     |
| EB         | L                          | 58.8               | E           | 51.2               | D            | 53.7               | D           | 80.4                                   | F     |
| 16573      | L                          | 58.8               | E           | 51.2               |              | 52.8               | D           | 78.3                                   | E     |
| WB         | Т                          | 95.1               | F           | 34.8               | С            | 35.6               | D           | 52.8                                   | D     |
| NB         | L                          | 76.8               | E           | 63.3               | E            | 66.1               | E           | 84.0                                   | F     |
| SB         | L                          | 190.2              | F           | 123.4              | F            | > 200              | F           | 67.0                                   | E     |

L = left, T = through, and R = right.
 Average control delay per vehicle, in seconds.

No mitigation needed (intersection LOS of D or better).
 Mitigation needed but not evaluated, at least in the form of improvements at this intersection.

Table 3. Problematic Traffic Movements in Saturday Peak Hour

|          |                            | F                  | uture Backo | round Traffic      | Wat.         | Opening Day Traffic |       |                    |          |  |
|----------|----------------------------|--------------------|-------------|--------------------|--------------|---------------------|-------|--------------------|----------|--|
| Approach | Move-<br>ment <sup>1</sup> | Unmilie            | gated       | Mitiga             | ated ,       | Unmiti              | gated | Mitig              | ated     |  |
|          | 1130112                    | Delay <sup>2</sup> | LOS         | Delay <sup>2</sup> | LOS          | Delay <sup>2</sup>  | LOS   | Delay <sup>2</sup> | LOS      |  |
|          |                            |                    | Novi        | Rd & Crescer       | nt Blvd / Fo | nda St              |       |                    |          |  |
| Qve      |                            | 27.6               | С           | -                  |              | 52.4                | D     | 26.5               | C        |  |
| EB       | L                          | 41.3               | D           | •                  | -            | 51.6                | D     | 77.4               | E        |  |
| CB       | Т                          | 38.3               | D           | •                  | _            | 47.6                | ם     | 69.7               | £        |  |
| WB       | T+L                        | 39.6               | D           | -                  | -            | 46.6                | D     | 71.4               | E        |  |
| NB       | L                          | 40.2               | D           | -                  | -            | 50.2                | D     | 77.5               | E        |  |
| DO       | T                          | 44.0               | D           | •                  | -            | 117.1               | F     | 19.3               | В        |  |
| SB       | L                          | 37.0               | D           |                    | _            | 43.3                | . D   | 68.1               | E        |  |
|          |                            |                    | N           | lovi Rd & Gra      | nd River A   | /e                  |       |                    |          |  |
| Ove      | rall                       | 115.2              | F           | th th              | *            | 129.1               | F     | 97.3               | <b>*</b> |  |
| 50       | L                          | > 250              | F           | *                  | *            | > 200               | F     | 183.7              | F        |  |
| EB       | T+R                        | 44.3               | D           | 9.                 | *            | 49.1                | D     | 42.1               | D        |  |
|          | L                          | 67.8               | E           | *                  | *            | 68.6                | E     | 83.9               | F        |  |
| MB       | T                          | 54.1               | D           | *                  | *            | 56.0                | E     | 61.3               | E        |  |
|          | R                          | 164.5              | F           | *                  | *            | 165.7               | F     | 148.8              | F        |  |
| NB       | L.                         | 68.9               | E           | *                  | *            | 68.8                | E     | 142.5              | F        |  |
| GN       | T+R                        | 37.9               | D           | *                  | *            | 40.3                | D     | 92.7               | F        |  |
| SB       | L                          | > 250              | F           | *                  | *            | > 200               | F     | 176.9              | F        |  |
| 90       | T+R                        | 38.0               | D           | *                  | ÷            | 43.2                | D     | 59.6               | E        |  |
|          |                            |                    | Grand Rive  | er Ave & Tow       | n Center Di  | / Market St         |       | - Charac           |          |  |
| OV.      | rall =                     | 98.0               | D           | 32.6               | С            | 35.5                | D     | 32.5               | С        |  |
| EB       | L                          | 52.8               | D           | 43.1               | D            | 48.1                | D     | 79.1               | E        |  |
| 18/15    | L                          | 52.6               | D           | 43.1               | D            | 47.3                | D     | 42.5               | D        |  |
| WB       | T                          | 44.5               | D           | 32.6               | C            | 34.7                | С     | 31.8               | С        |  |
| NB       | L                          | 76.1               | E           | 55.4               | E            | 63.3                | E     | 60.0               | E        |  |
| SB       | L                          | 98.9               | F           | 64.8               | E            | 120.6               | F     | 88.4               | F        |  |

L = left, T = through, and R = right.
 Average control delay per vehicle, in seconds.

No mitigation needed (Intersection LOS of D or better).
 Mitigation needed but not evaluated, at least in the form of improvements at this intersection.



Figure 1. Unsignalized Access Routes from Grand River



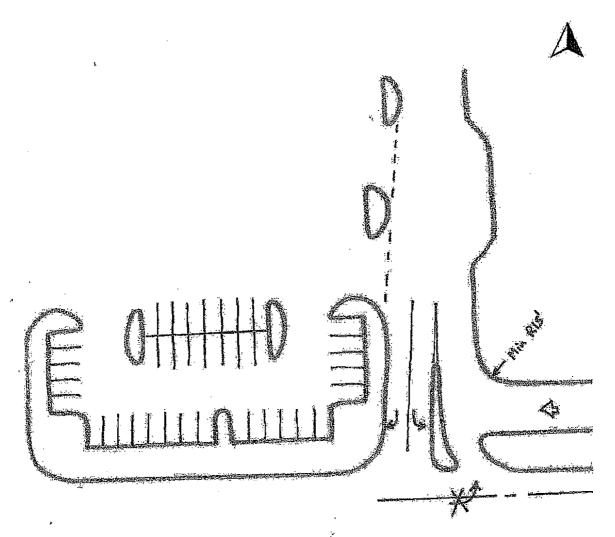


Figure 2. Birchler Arroyo Pre-Application Conceptual Design for Portion of Site Near Southwest Corner of Proposed Wal-Mart Store



QUALITY LIFE THROUGH GOOD ROADS; ROAD COMMISSION FOR OAKLAND COUNTY "WE CARE"

Board of Road Commissioners

Gregory C. Jamian Commissioner

Richard G. Skarritt Commissioner

Eric S. Wilson Commissioner

Brent O. Bair Managing Director

Dennis G. Kolar, P.E. Deputy Managing Director County Highway Engineer

Department of Customer Services Permits

2420 Pontiac Lake Road Waterford, MI 48328

248-858-4835

FAX 248-858-4773

TDD 248-858-8005

www.rcocweb.org

December 15, 2010

CESO, INC. 8164 EXECUTIVE DRIVE, SUITE B LANSING, MI 48917

RE: R.C.O.C. PRELIMINARY PLAN REVIEW 10P0039 LOCATION: GRAND RIVER/NOVI CITY OF NOVI PROJECT NAME: TOWNE CENTER WALMART

Dear Sir/Madam:

At your request, the Road Commission for Oakland County (RCOC) has completed a preliminary review for the above referenced project. Below you will find a listing of the comments generated by the RCOC review:

- a) We have examined the traffic impact study materials you sent for our review. We concur that no improvements are recommended to Grand River Avenue or Novi Road.
- b) Other site improvements in our rights of way will require a permit
- c) Site grading should prevent run-off from private property from entering into the ROW.
- d) All pedestrian facilities shall be constructed in accordance with current Americans with Disabilities Act (ADA) guidelines.
- e) Excavations within a 1:1 influence of the roadway will require MDOT Class II backfill compacted to 95% maximum density.
- f) Any sight distance obstructions should be removed or relocated.

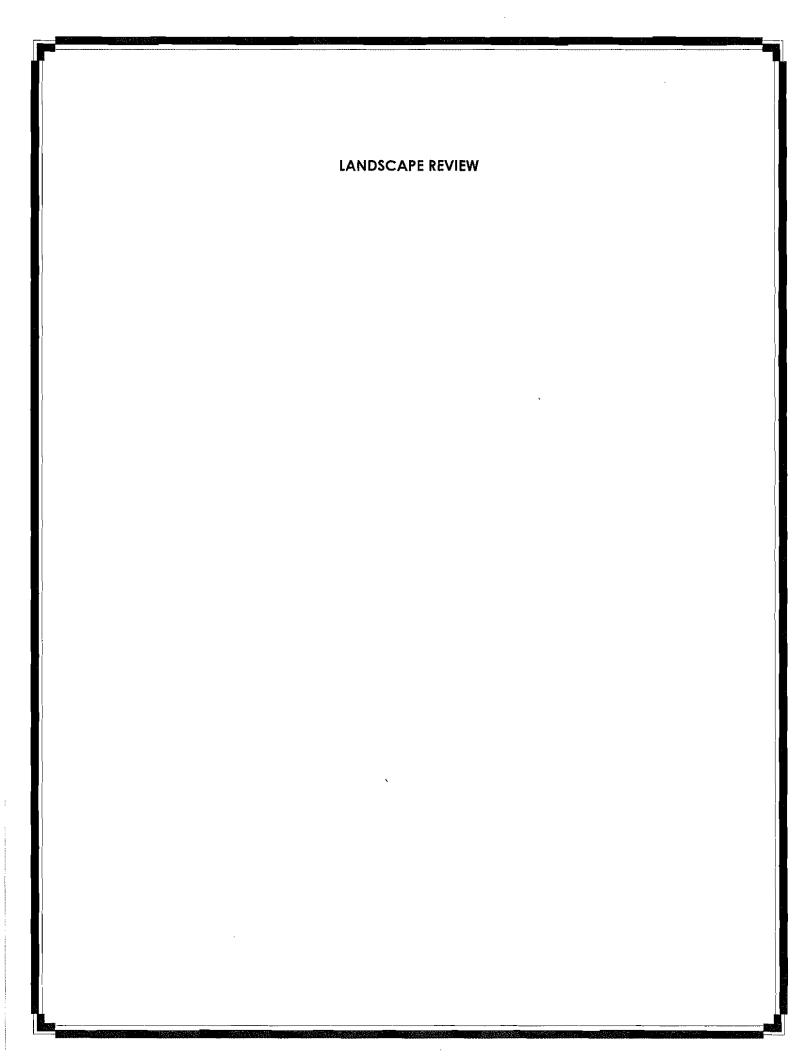
Upon receipt of the appropriate application packet, RCOC will provide a more detailed review. Please contact this office at (248) 858-4835 if you have any questions, or if we may be of further assistance.

Respectfully,

Leroy B. Liston, III, PE Permit Engineer

/ll W. Linden Ivezaj, City of Novi

10P0039





### PLAN REVIEW CENTER REPORT

November 23, 2010

# Revised Preliminary Landscape Review

Walmart SP#10-42A

### <u>Petitioner</u>

Walmart Stores East LP, Inc.

### **Review Type**

Revised Preliminary Site Plan

# **Property Characteristics**

• Site Location: North of Eleven Mile Road, West of Town Center Drive

(Section 14)

• Site Zoning: TC, Town Center

• Adjoining Zoning: North: TC; South (across Eleven Mile Road): TC; East (across

Town Center Drive): OSC, Office Service Commercial; West:

TC

Current Site Use: Existing Former Mervyn's Store

Adjoining Uses: North: various retail; South (across Eleven Mile Road): various

retail and office; East (across Town Center Drive): office;

West: various retail

School District: Novi Community School District

Site Size; 12.8 acresPlan Date: 10/08/10

# **Recommendation**

Approval of the Revised Preliminary Site Plan for SP#10-42A Walmart is recommended. The Applicant should address the concerns as noted below upon subsequent submittals.

### **Ordinance Considerations**

### Adjacent to Residential - Buffer (Sec. 2509.3.a.)

1. The project site is not adjacent to residential properties.

### Adjacent to Public Rights-of-Way – Berm (Wall) & Buffer (Sec. 2509.3.b.)

- 1. Three of the project property boundaries abut right of ways. A 20' wide greenbelt is required along the roadsides at each of these locations. The Applicant has provided for this requirement.
- 2. The Applicant has proposed metal fencing with brick piers to match existing fencing in the Town Center. The fencing is proposed at the southerly side of the proposed building. The brick piers will match the building materials.
- A canopy deciduous or large evergreen tree will be required at one per 25 L.F.
  for each of the road frontages. Existing healthy trees that will be preserved
  count toward the requirement. Shrubs and perennials have been included for
  additional buffering and seasonal interest.

### Street Tree Requirements (Sec. 2509.3.b.)

1. Street trees have been provided as required.

### Interior Parking Landscape (Sec. 2509.3.c.)

- 1. The Applicant is required to have 15,889 SF of interior parking landscape area and has provided a total of 24,859 SF thereby exceeding the requirement.
- 2. A total of 212 interior landscape trees are required. The Applicant has proposed that 29 existing mature trees be preserved. Additional trees have been added to meet the Interior Parking Lot Canopy Tree requirements. On the current plans the Applicant has underreported the number of trees that can be counted toward this requirement. Please address this concern and correct the proposed tree numbers on subsequent submittals.
- 3. The proposed parking lot islands meet the minimum width and area as required. Please note that all islands must be irrigated.
- 4. The requirement for a maximum of 15 contiguous parking spaces has been met.

### Building Foundation Landscape (Sec. 2509.3.d.)

- 1. A 4' wide landscape bed is required along all building foundations with the exception of access points. The Applicant has responded to prior staff requests and has installed additional raised planter beds at the front of the store.
- 2. A total area of 8' wide multiplied by the length of building foundations is required as foundation landscape area. The Applicant has provided for this requirement in the vicinity of the proposed building.
- 3. Staff recommends that the Applicant consider the inclusion of small landscape beds directly adjacent to the easterly building foundation. Small beds would allow for the installation of appropriate upright or vining plants that would serve to soften this large wall face and help alleviate architectural massing issues as raised in the façade review.

### Loading Zone Screening

- 1. Loading zones must be adequately screened to the height of any stored material. The Applicant has included additional plantings that will adequately screen the loading area.
- 2. The Applicant has now included tall evergreen shrubs along the southerly side of the building in order to adequately screen the outdoor storage / loading area.

### Town Center District (Article 16)

The Town Center District is intended to promote pedestrian accessibility.
 Amenities such as decorative walkways, coordinated pedestrian scale lighting, benches, trash receptacles, small scale landscape treatments and bike racks are strongly encouraged. The Applicant has provided raised planters, benches and has included a pedestrian feature at the southeast corner of the site. Bike racks will be provided near the store entries.

### Plant List (LDM)

1. A Plant List has been provided per the requirements of the ordinance.

2. Costs for mulch and irrigation have been provided.

### Planting Details & Notations (LDM)

1. The Planting Details and Notations meet the requirements of the ordinance.

### Irrigation (Sec. 2509 3.f.(6)(b))

1. All landscape areas are required to be irrigated. Please provide an Irrigation Plan and cost estimate with subsequent submittals.

Please follow guidelines of the Zoning Ordinance and Landscape Design Guidelines. This review is a summary and not intended to substitute for any Ordinance. For the landscape requirements, see the Zoning Ordinance landscape section on 2509, Landscape Design Manual and the appropriate items in the applicable zoning classification.

Reviewed by: David R. Beschke, RLA ASLA

# Landscape Review Summary Chart

Project Name:

Walmart

Project Location:

Novi Town Center

Sp #:

10-42A

Plan Date:

10/08/10

rian Date: Review Type:

Revised Preliminary Landscape Plan

Date: November 23, 2010

Status

Approval is recommended.

|   |                                      |                                     | la company       |   |
|---|--------------------------------------|-------------------------------------|------------------|---|
| llem  | Required                             | Proposed                            | Meek<br>Kantanan | Comments  |
|   | manufacture in the second control of | kirilati kirika primetukukuku kiril |                  |   |
| Name, address and telephone<br>number of the owner and<br>developer or association.(LDM<br>2.a.)          | Yes                                  | Yes                                 | Yes              | Include on plan sheets.   |
| Name, Address and telephone number of RLA (LDM 2.b.)  | Yes                                  | Yes                                 | Yes              | Include on plan sheets.   |
| Legal description or boundary line survey.(LDM 2.c.)  | Yes                                  | Yes                                 | Yes              | Include on plan sheets.   |
| Project Name and Address (LDM 2.d.)   | Yes                                  | Yes                                 | Yes              | Include on plan sheets.   |
| A landscape plan 1"-20'<br>minimum.<br>Proper North. (LDM 2.e.)   | Yes                                  | Yes                                 | Yes              | Larger scale drawings provided for review.  |
| Consistent Plans throughout set.  | Yes                                  | Yes                                 | Yes              |   |
| Proposed topography. 2' contour minimum (LDM 2.e.(1))   | Yes                                  | Yes                                 | Yes              |   |
| Existing plant material.<br>(LDM 2.e.(2))   | Yes                                  | Yes                                 | Yes              | Show location type and size. Label to be saved or removed. Plan shall state if none exists. |
| Proposed plant material.<br>(LDM 2.e.(3))   | Yes                                  | Yes                                 | Yes              | Identify all, including perennials.   |
| Existing and proposed buildings, easements, parking spaces, vehicular use areas, and R.O.W. (LDM 2.e.(4)) | Yes                                  | Yes                                 | Yes              |   |
| Exiting and proposed overhead and underground utilities, including hydrants. (LDM 2.e.(4))                | Yes                                  | Yes                                 | Yes              | Utilities shown on landscape plan.  |
| Clear Zone<br>(LDM 2.3.(5) - 2513)  | Yes                                  | Yes                                 | Yes              | Clear vision zones are shown.   |
| Zoning (LDM 2.f.)   | Yes                                  | Yes                                 | Yes              | Include all adjacent zoning.  |
| Sealed by LA. (LDM 2.g.)  | Yes                                  | Yes                                 | Yes              | Requires original signature.  |
| Rematsia(LDM/2414) Etheude  | all cost esti                        | meres.                              |                  |   |
| Quantities  | Yes                                  | Yes                                 | Yes              |   |
| Sizes   | Yes                                  | Yes                                 | Yes              | Canopy trees must be 3" in caliper. Sub-Canopy trees must be 2.5" in caliper.               |
| Root  | Yes                                  | Yes                                 | Yes              |   |
| Type and amount of mulch  | Yes                                  | Yes                                 | Yes              | Specify natural color, finely shredded hardwood bark mulch. Include in cost estimate.       |

|   |  |  | Acete         |   |
|---|--|--|---------------|---|
| item  | Recuired                                     | Picoosed   | Recivirence i | Comments  |
| Type and amount of lawn   | Yes  | Yes  | Yes           | Include in cost estimate.   |
| Acceptable species  | Yes  | Yes  | Yes           | Per the Landscape Design Manual.  |
| Diversity   | Yes  | Yes  | Yes           | Max. 20% Genus, 15% Species.  |
| Planting Details/Into (LDM 2.)                                  | ) = Ullize Cil                               | y of Novi Sta  | ndard Defails |   |
| Deciduous Tree  | Yes  | Yes  | Yes           |   |
| Evergreen Tree  | Yes  | Yes  | Yes           |   |
| Shrub   | Yes  | Yes  | Yes           |   |
| Perennial/<br>Ground Cover                                      | Yes  | Yes  | Yes           |   |
| Transformers  | Yes  | Yes  | Yes           | Show locations and provide 24" clear  |
| (LDM 1.e.5.)  | 103  | 163  | 103           | of plantings on all sides.  |
| Cross-Section of Berms  | Yes  | NO   | NO ·          | Provide all proposed dimensions.  |
| (LDM 2.j.)  | 100  | 110  | ,             | Proposed dimensions.  |
| ROW Plantings (LDM 1)   | Yes  | Yes  | Yes           | Include required calculations.  |
| Walls (LDM 2.k.)  | Yes  | Yes  | Yes           | Fence with brick piers provided to  |
|   | Tipoupos den santas auto den como de la como | CITIC POSICION In 11 to 2 bounds, postuno de Carron, per de 22 min |               | control pedestrian access.  |
| Lanckeapte Note itons - Uiiiz                                   | e City of No.                                | u Stendard N   | ofes,         |   |
| Installation date (LDM 2.I.)                                    | Yes  | Yes  | Yes           | Provide intended date.  |
| Statement of intent   | Yes  | Yes  | Yes           | Include statement of intent to install  |
| (LDM 2.m.)  |  |  |               | and guarantee all materials for 2   |
|   |  |  |               | years.  |
| Plant source (LDM 2.n.)   | Yes  | Yes  | Yes           | Indicate Northern grown nursery stock.  |
| Miss Dig Note<br>(800) 482-7171                                 | Yes  | Yes  | Yes           | All plan sheets.  |
| Mulch type.   | Yes  | Yes  | Yes           | Natural color, shredded hardwood  |
| 0.44 0.44   |  | V  |               | mulch.  |
| 2 yr. Guarantee   | Yes  | Yes  | Yes           |   |
| Approval of substitutions.                                      | Yes  | Yes  | Yes           | City must approve any substitutions in writing prior to installation.                         |
| Tree stakes guys.   | Yes  | Yes  | Yes           | No wire, hose or plastic. Fabric.   |
| Maintenance   | Yes  | Yes  | Yes           | Include a minimum of one cultivation in June, July and August for the 2-year warranty period. |
| Car Parking (Landscape)<br>Setback (2400)                       | Yes  | Yes  | Yes           |   |
| Parking Areas landscape Gal                                     | eulellens (                                  | DM 52(0)   |               |   |
| A. For: OS-1, OS-2, OSC, OST,                                   | Yes  | Yes  | Yes           | $A = 121,609 \times 10\% = 12,161 \text{ sf}$   |
| B-1, B-2, B-3, NCC,   | , 55   |  |               | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,   |
| EXPO, FS, TC, TC-1, RC,   |  |  | T.            |   |
| Special Land Use or non-  | •  |  |               |   |
| residential use in any R district                               |  |  |               |   |
| B. For: OS-1, OS-2, OSC, OST,                                   | Yes  | Yes  | Yes           | B = 50,000 x 5% = 2,500 sf  |
| B-1, B-2, B-3, NCC,   |  |  |               |   |
| EXPO, FS, TC, TC-1, RC,   |  |  |               |   |
| Special Land Use or non-  |  |  |               |   |
| residential use in any R district C. For: OS-1, OS-2, OSC, OST, | NA   | Yes  | Yes           | C = 105 021 v 197 = 3 050 = 4   |
| B-1, B-2, B-3, NCC,   | AVI  | 108  | 108           | $C = 125,031 \times 1\% = 1,250 \text{ sf}$   |
| EXPO, FS, TC, TC-1, RC,   |  |  |               |   |
| <u> </u>  |  | <u> </u>   |               | <u> </u>  |

| October 11, 2010  |  | Parking victorial lines |  | i sangangkangkangkangkangkangkangkangkangka   |
|---|--|-------------------------|--|---|
|   |  |                         | NEDG-  |   |
| Hein  | Required   |                         | Mennamen.  |   |
| Special Land Use or non-<br>residential use in any R district |  |                         |  |   |
| A. For: I-1 and I-2   | NA   |                         |  | A = 7% x = SF                                 |
| Landscape area required                                       | I NA   |                         |  | A - 7/6 X - 31                                |
| due to # of parking spaces                                    |  |                         |  |   |
| B. For: I-1 and I-2   | NA   |                         | allowing Michigan Company of the Com | B = 2% x = SF                                 |
| Landscape area required                                       | 1371   |                         |  | 5 · 2/0 × · · · · · · · · · · · · · · · · · · |
| due to vehicular use area                                     |  |                         |  |   |
| C. For: I-1 and I-2   | NA   |                         |  | C = 0.5% x = SF                               |
| Landscape area required                                       |  |                         |  |   |
| due to vehicular use area                                     |  |                         |  |   |
| Total A, B and C above =                                      | Yes  | Yes                     | Yes  | 15,911 SF required and provided.              |
| Total interior parking lot                                    |  |                         |  | ·   |
| landscaping requirement                                       | 1  |                         |  |   |
| Parking lot tree requirement                                  | Yes  | Yes                     | Yes  | Applicant shows deficiency. However           |
|   |  |                         |  | multiple eligible trees have not been         |
|   | ·  |                         |  | attributed to the allowable total.            |
|   |  |                         |  | Meets requirements.                           |
| Perimeter greenspace  | Yes  | Yes                     | Yes  | Perimeter trees provided at 1 per 35          |
| Plantings   | Same the Industrials and associate for the       | az idnizlam idazioni    |  | LF.   |
| Religios Bondes   |  |                         |  |   |
| Max. 15 configuous space limit                                | Yes  | <u>Y</u> es             | Yes  |   |
| Parking Land Banked   | NA   |                         |  |   |
| Interior Landscape requirements                               | Yes  | Yes                     | Yes  |   |
| (LDM.2.p.)  | ***  |                         |  |   |
| Snow Deposit  | Yes  | Yes                     | No   | Depict adequate areas on plan or              |
| (LDM.2.q.)  |  |                         |  | state how snow removal will be handled.       |
| Soil Type   | Yes  | Yes                     | Yes  | Per USDA or borings.                          |
| (LDM.2.r.)  | 163  | 163                     | 103  | Tel 03DA 07 DOMIGS.                           |
| Irrigation plan   | Yes  | Yes                     | No   | Provide Irrigation plan with final site       |
| (LDM 2.s.)  | '  |                         |  | plan.   |
|   |  | -                       |  |   |
| Cost Estimate   | Yes  | Yes                     | Yes  | Include final estimate of irrigation          |
| (LDM 2.t.)  |  |                         |  | system at Final Site Plan submittal.          |
| Residential Adjacent to Non-                                  | residential                                      |                         |  |   |
| Berm requirements met   | NA   | ·                       |  |   |
| (2509.3.a.)   |  |                         |  |   |
| Planting requirements met                                     | NA   |                         |  |   |
| (LDM 1.a.)  |  |                         |  |   |
| Adjacent to Rublic Rights-of                                  | Wey  |                         |  |   |
| Berm requirements met   | Yes  | Yes                     | Yes  | Existing berms will remain and/or be          |
| (2509.3.b.)   |  |                         |  | enhanced as grades allow.                     |
| Planting requirements met                                     | Yes  | Yes                     | Yes  |   |
| (2509.3.b LDM 1.b.)   |  |                         |  |   |
| Street tree requirements met                                  | NA   |                         |  |   |
| (2509.3.b)  | <del>                                     </del> |                         |  |   |
| Detention Basin Plantings                                     | NA   |                         |  |   |
| (LDM 1.d.(3))   |  | <u> </u>                |  |   |

| October 11, 2010   | es controversible                                | es subsected and a signal and a | General Manual Colors of Manual Colors of the Colors of th | OF ANIMARIES ANIMARIAN NANANANANANIMARIAN ANIMARIAN ANIMARIAN ANIMARIAN ANIMARIAN ANIM |
|--|--|--|--|--|
|  |  |  | Meels  |  |
| len  | Requies  |  | alter (Obeloven)   | Comments   |
| Subdivision requirements   |  |  |  |  |
| R.O.W. and Street Trees  | NA   |  |  |  |
| (2509.3.f - LDM 1.d))  | <del>                                     </del> |  | ****   |  |
| Single Family  | NA   |  |  |  |
| 40 wide non-access   |  |  |  | •  |
| greenbelt<br>Street Trees  | <del> </del>                                     | <del>-</del> -   |  |  |
|  |  |  |  |  |
| Islands and boulevards   | NIA NIA  |  |  |  |
| Multi family   | NA   | 1  |  |  |
| Condo Trees  |  |  |  |  |
| Street trees   |  |  |  |  |
| Foundations plantings  |  |  |  |  |
| Non-Residential  | NA   |  |  |  |
| Interior street trees  |  | <u> </u>   |  |  |
| Evergreen shrubs   |  |  |  |  |
| Subcanopy trees  |  |  |  |  |
| Plant massing  |  |  | ·  |  |
| Basin plantings  | NA   |  |  |  |
| Loading Zone Screening (2507)  | Yes  | Yes  | Yes  | Additional detail and plantings has been added to meet requirements.   |
| Landscape Wall or Berm for OST loading zone screening (2302.A)                                 | NA   |  |  |  |
| Wildlife Habitat Area<br>(Wildlife Habitat Master Plan<br>Map)                                 | NA   |  |  |  |
| Subdivision Ordinance<br>Appendix C - ROW Buffer<br>Non-Access Greenbelt<br>(402.B3, 403.F)    | NA   |  |  | -  |
| Subdivision Natural Features (403.C) Man-made Bodies of Water (403.D) Open Space Areas (403.E) | NA   |  |  |  |

Financial Requirements Review

To be completed at time of Final Site Plan Review.

| Item          | Amount      | Verified | Adjustment | Comments  |
|---------------|-------------|----------|------------|---|
| Full          | \$ 138,920  |          |            | Includes street trees.                          |
| Landscape     |             |          |            | Does not include imigation costs.               |
| Cost Estimate |             |          |            |   |
| Final         | \$ 2,083.80 |          |            | 1.5% of full cost estimate                      |
| Landscape     |             |          |            | Any adjustments to the fee must be paid in full |
| Review Fee    |             |          |            | prior to stamping set submittal.                |

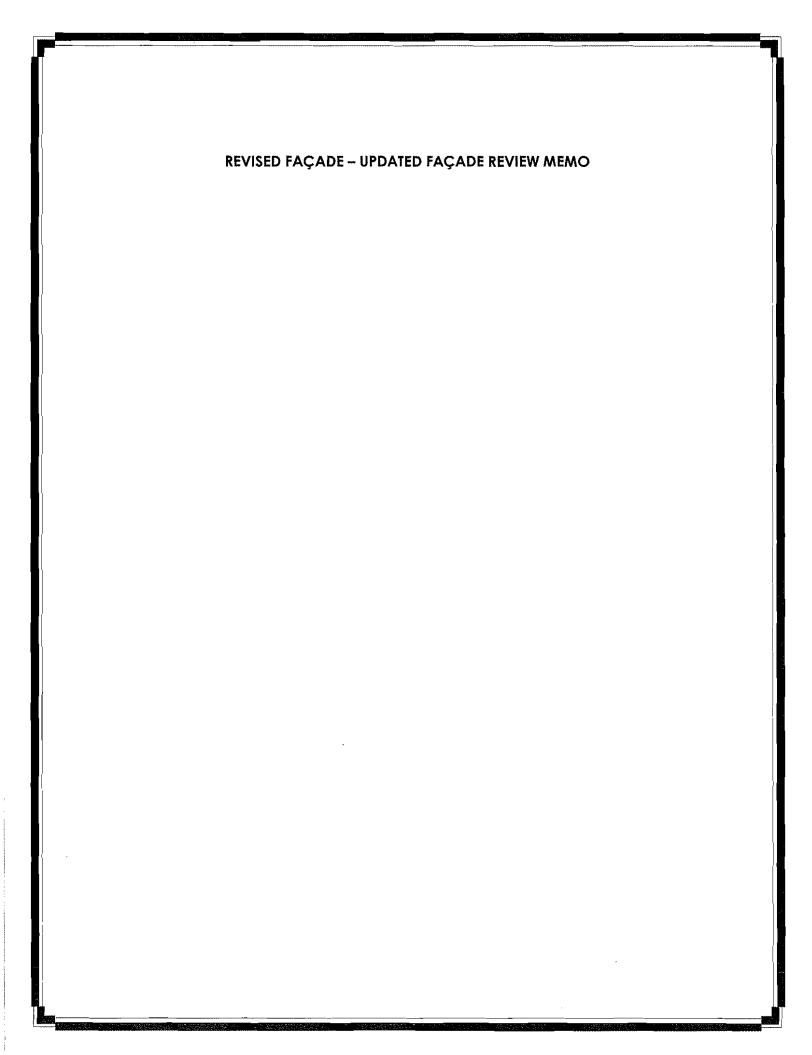
Financial Requirements (Bonds & Inspections)

| Item   | Required | Amount               | Verified | Comments   |
|--|----------|----------------------|----------|--|
| Landscape<br>Cost Estimate   | YES      | \$ 238,920           |          | Does not include street trees. Includes irrigation (estimated).  |
| Landscape<br>Financial<br>Guaranty   | YES      | \$ 358,380<br>(150%) |          | This financial guarantee is based upon 150% of the verified cost estimate. For Commercial, this letter of credit is due prior to the issuance of a Temporary Certificate of Occupancy. For Residential this is letter of credit is due prior to preconstruction meeting. |
| Landscape<br>Inspection<br>Fee<br>(Developmen<br>t Review Fee<br>Schedule<br>3/15/99)      | YE\$     | \$ 14,355            |          | For projects up to \$250,000, this fee is \$500 or 6 % of the amount of the Landscape cost estimate, whichever is greater.  This cash or check is due prior to the Pre-Construction meeting.   |
| Landscape<br>Administratio<br>n Fee<br>(Developmen<br>t Review Fee<br>Schedule<br>3/15/99) | YES      | \$ 2,150.28          |          | This fee is 15% of the Landscape Inspection Fee. This cash or check is due prior to the Pre-Construction meeting.  |
| Transformer<br>Financial<br>Guarantee  | YES      | (To be<br>verified). |          | \$500 per transformer if not included above. For Commercial this letter of credit is due prior to the issuance of a Temporary Certificate of Occupancy. For Residential this is letter of credit is due prior to preconstruction meeting.                                |
| Street Tree<br>Financial<br>Guaranty   | NO       | \$                   |          | \$400 per free – Contact City Forester for Details   |
| Street Tree<br>Inspection<br>Fee   | NO       | \$                   |          | 6% of the Street Tree Bond as listed above. – Contact City<br>Forester for Details   |
| Street tree<br>Maintenance<br>Fee  | No       | \$                   |          | \$25 per trees – Contact City Forester for Details   |
| Landscape<br>Maintenance<br>Bond   | YES      | \$ 23,892            |          | 10% of verified cost estimate due prior to release of Financial Guaranty (initial permit received after October 2004)  |

### NOTES:

- 1. This table is a working summary chart and not intended to substitute for any Ordinance or City of Novi requirements or standards. The section of the applicable ordinance or standard is indicated in parenthesis. For the landscape requirements, please see the Zoning Ordinance landscape section 2509, Landscape Design Manual and the appropriate items under the applicable zoning classification.
- 2. NA means not applicable.
- 3. Critical items that must be addressed are in bold.
- 4. Please include a written response to any points requiring clarification or for any corresponding site plan modifications to the City of Novi Planning Department with future submittals.
- 5. For any further questions, please contact:

David R. Beschke, RLA City of Novi Landscape Architect 45175 W. Ten Mile Road Novi, Michigan 48375-3024 (248) 735-5621 (248) 735-5600 fax dbeschke@cityofnovi.org





January 3, 2011

City of Novi Planning Department 45175 W. 10 Mile Rd. Novi, MI 48375-3024

Re: FACADE ORDINANCE - Revised Preliminary Site Plan (Review No. 3)
Walmart Supercenter (at Novi Town Center) SP10-42A, ZCM10-005
Façade Region: 1 Zoning District: TC Building Size: 149,854 S.F.

#### Dear Ms. McBeth:

The following is the Facade Review for Revised Preliminary Site Plan Application for the above referenced project based on the renderings dated December 21, 2010. The percentages of materials proposed are as shown on the table below. The maximum (and minimum) percentages allowed by the <u>Schedule Regulating Façade Materials</u> of Ordinance Section 2520 are shown in the right hand column. Materials in non-compliance with the facade chart are highlighted in bold. This project is located in the TC District and is therefore subject to additional Facade requirements of Sections 1602.7 and 1602.9 of the Zoning Ordinance.

| Baased on revised renderings dated 12/21/10 | WEST         | EAST        | NORTH          | SOUTH       | Ordinance Maximum  |
|---|--------------|-------------|----------------|-------------|--------------------|
|   | (Front)      | (Rear)      | (Left)         | (Right)     | (Minimum)          |
| Brick (Mountain Red, Autumn                 | 88%          | 93%         | 88%            | 85%         | 100% (30% MIN)     |
| Red & Golden Dawn)_                         | 8870         | 9370        |                |             | (Note 1)           |
| EIFS _                                      | 4%           | 6%          | 8%             | 7%          | 25%                |
| Metal - Louvered Awnings,                   | 5%           | 1%          | 4%             | 8%          | 0%                 |
| Canopies, Wrought Iron, etc.                |              |             |                |             |                    |
| Copings & Sills (Stone?)                    | 3%           | 0%          | 0%             | 0%          | 100%               |
| Note 1 - Façades in TC and TC-1             | Districts mu | st be "prim | arily of brick | or stone" p | er Section 1602.9. |

The applicant has made significant modifications to the facade design in response to our previous review letter dated 11/23/10 a copy of which is attached for reference and the Planning Commission's motion of December 8, 2010 which included the requirements listed below;

- The City Council granting a Section 9 waiver for the use of non-copper colored standing seam metal roofs and the overage of metal;
- With regard to the use of EIFS and Phenolic Panels, the applicant using brick of the colors indicated on the sample board in lieu of all Phenolic Panels and EIFS, other than cornices;
- The applicant adjusting the building design to be compatible with the surrounding architecture including extending the upper EIFS cornice across the entire west facade; and
- Compliance with all conditions and requirements listed in the staff and consultant review letters.

# The proposed revisions indicated in this submittal to the west (front) and east (rear) facade are summarized as follows;

- 1. The tan and brown colored Phenolic Panels located within the center "sign" portion of the facade have been eliminated and brick of the same color used elsewhere on the building (autumn red) used in its place.
- 2. The decorative cornice constructed of EIFS has been extended across the aforementioned "sign" area, and the arched roofline above this area has been changed from arched to square.
- 3. The rooflines above the "Market & Pharmacy" and "Home & Living" entrances have been changed from arched to square (See Footnote 1).
- 4. Alternating brick colors (autumn red, mountain red, golden dawn) are used more extensively on the west and east facades.
- 5. The "Outdoor Living" area masonry screen wall has been raised from 4' to 6'. The overall height measured to the top of the wrought iron fence located above the screen wall remains at approximately 11' high.

#### **Comments:**

The elimination of Phenolic Panels and center arched roofline eliminates the violation of Section 2520.2, which prohibits the use of facade materials to form a background or component in a sign.

The elimination of EIFS from all areas except the decorative cornices brings the percentages of all materials into substantial compliance with the Facade Chart in Section 2520 and Section 1602.9 which states that buildings in TC and TC-1 districts "shall be primarily of brick or stone."

The elimination of arched rooflines and incorporation of decorative cornices on all parapets achieves stronger consistency with other building in the Town Center District, particularly the recently constructed out-lot buildings.

The proposed percentage of Metal for louvered awnings, canopies, and wrought iron elements is consistent with other buildings in the surrounding area and enhances the overall design.

The color of all site amenities including bollards, benches, ground lighting pedestals, etc. has been changed from "Walmart Blue" to black.

Access ladders and roof guardrails are currently shown on the east facade. The applicant should consider using an interior roof access hatch in lieu of the exterior ladder, or as a minimum relocating the exterior ladder to a less conspicuous location such as the north facade behind the equipment screens.

#### Recommendation:

It is our recommendation that with the changes made the design now meets the intent and purpose of Ordinance Sections 1602.9 and 2520. This recommendation is contingent upon the elimination or relocation of the exposed roof access ladders as described above. A Section 9 Waiver is recommended for the overage of Metal on all facades for the reasons stated above. In the event that the applicant opts to return to the original arched entrance design (see footnote 1 below) a Section 9 Waiver is also recommended for the use of non-copper colored standing seam metal on those areas.

Note - At the time of this review scaled (CADD) drawings of the revised design had not been provide. CADD drawings consistent with the renderings used for this review must be provided.

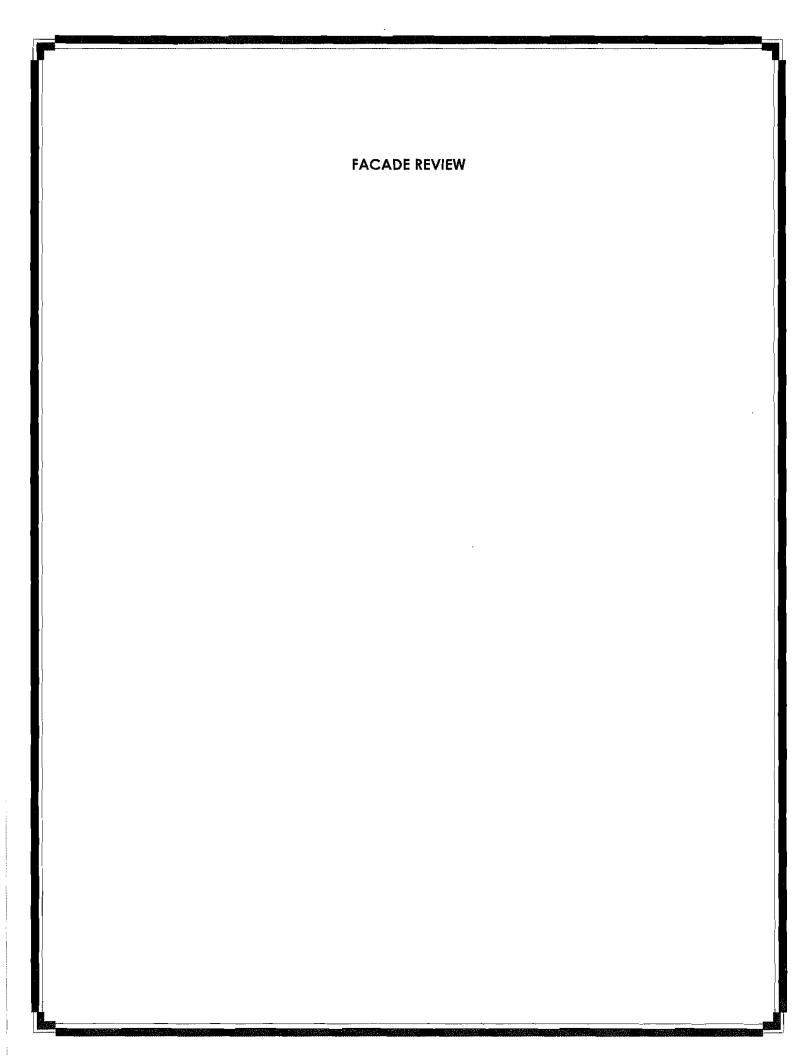
#### **Footnotes:**

- 1. Arched Entrances We would like to point out that, in our opinion, elimination of the center arch area alone would achieve an adequate degree of compatibility with nearby buildings and the elimination of the arched rooflines above the "Market & Pharmacy" and "Home & Living" entrances is not necessary to achieve consistence with the Ordinance(s). The applicant may wish to consider returning to the arched roofline as originally proposed for these elements which we believe added interest to the overall design. In that case a Section 9 Waiver is recommended for the use of non-copper colored Standing Seam Metal on the comparatively small amount of arches roof area.
- 2. Roof Equipment Roof screens are not currently indicated on the drawings. The applicant should note that the Ordinance requires that all roof appurtenances must be screened from view using materials conforming to the Facade Chart.
- 3. Inspections The City of Novi requires Façade Inspection(s) for all projects. Materials displayed on the approved sample board will be compared to materials delivered to the site. It is the applicant's responsibility to request the inspection of each façade material at the appropriate time. This should occur immediately after the materials are delivered. Materials must be approved before installation on the building. Please contact the Novi Building Department's Automated Inspection Hotline at (248) 347-0480 to request the Façade inspection.
- 4. Revisions after Approval Approval under the Façade Ordinance(s) are based upon the façade design indicated on the drawing referenced herein and materials and colors indicated on the sample board. Revisions and modifications to any of these items after approval will require reapplication. At the time of this review scaled (CADD) drawings of the revised design had not been provide. CADD drawings consistent with the renderings used for this review must be provided.

Sincerely,

DRN & Associates, Architects PC

Douglas R. Necci, AIA





November 23, 2010

City of Novi Planning Department 45175 W. 10 Mile Rd.
Novi, MI 48375-3024

Re: FACADE ORDINANCE - Revised Preliminary Site Plan Approval Walmart Supercenter (at Novi Town Center) SP10-42, ZCM10-005 Façade Region: 1 Zoning District: TC Building Size: 149,854 S.F.

#### Dear Ms. McBeth;

The following is the Facade Review for Revised Preliminary Site Plan Application for the above referenced project based on the drawings dated September 13, 2010. The percentages of materials proposed are as shown on the table below. The maximum (and minimum) percentages allowed by the <u>Schedule Regulating Façade Materials</u> of Ordinance Section 2520 are shown in the right hand column. Materials in non-compliance with the facade chart are highlighted in bold. This project is located in the TC District and is therefore subject to additional Facade requirements of Sections 1602.7 and 1602.9 of the Zoning Ordinance.

|   | WEST<br>(Front) | EAST<br>(Rear) | NORTH<br>(Left) | SOUTH<br>(Right) | Ordinance Maximum (Minimum) |
|---|-----------------|----------------|-----------------|------------------|-----------------------------|
|   |                 |                |                 |                  |                             |
| Brick (Glen Gery "Golden<br>Dawn" & "Autumn Red"          | 49%             | 93%            | 86%             | 82%              | 100% (30% MIN)<br>(Note 1)  |
| EIFS  | 26%             | 6%             | 8%              | 7%               | 25%                         |
| Phenolic (Trespa) Panels                                  | 17%             | 0%             | 0%              | 0%               | 0%                          |
| Standing Seam Metal                                       | 0%              | 0%             | 3%              | 3%               | 25% (Note 2)                |
| Metal - Louvered Awnings,<br>Canopies, Wrought Iron, etc. | 5%              | 1%             | 3%              | 8%               | 0%                          |
| Copings & Sills (Stone?)                                  | 3%              | 0%             | 0%              | 0%               | 100%                        |

Note 2 - Color must be copper or copper colored paint in TC District per Section 2520, Note 3.

Since our previous review letter dated 10/7/10 the applicant has made significant revisions to the facades as follows; Concrete "C" Brick has been changed to clay brick matching that used on other Town Center buildings, additional clearstory glass has been added in lieu of EIFS at the arched entranceways, the "Walmart blue" accent band on the building has been eliminated (note the blue bollards and site amenities remain), the color of the projecting entrance-canopy structure has been changed from white to aluminum to match the adjacent window frames, and decorative EIFS cornices have been added to a significant portion of the building.

<u>Section 2520</u> - As shown above, the percentage of Phenolic Panels and EIFS on the front (west) facade and Metal on all facades exceed the maximum percentages allowed by the Facade Chart. Also, the Ordinance requires that standing seam metal roofs be copper colored. A Section 9 waiver would be required for these deviations.

Section 2520.13 This section of the Ordinance addresses context and requires that proposed buildings be compatible with existing buildings in the neighboring area with respect to percentages of materials and overall aesthetic quality. This section requires that buildings have similar percentages of brick, stone, limestone, granite or marble, and states that "equal treatment of massing, composition, proportions, and attention to detail, especially with respect to the front entrance" is required. The proposed Walmart facade is composed of multiple geometric massing elements that seem purposely intended produce the overall visual effect of separate edifices. While the change to matching colored brick will mitigate the sharply contracting design to some extent the overall geometric composition of the proposed building contrasts sharply with existing buildings in the Novi Town Center who's recently remodeled facades exhibit a cohesive and consistent geometric pattern. With respect to massing the Walmart design has little or no consistency with other and surrounding area. Considering that the Walmart building is proposed to be physically connected to and will share a common storefront with the Town Center Building X.1, this sharp contrast in overall architectural treatment appears to be in direct conflict with this section.

<u>Section 1602.7</u> - This section requires that facade materials be complimentary to existing or proposed buildings within the site and surrounding area, and that when contrasting design or materials are used it will not be so out of character with existing building designs and facade materials so as to create an adverse effect on the stability and value of the surrounding. The design appears to be in conflict with this section for the same reasons as stated above.

Section 1602.9 - Section 1602.9 of the Ordinance requires that facades "shall be primarily of brick or stone." The proposed design includes significant percentages of materials other than brick and stone, most significantly Phenolic Panels and EIFS. The design does not otherwise meet the specific conditions set forth in Section 1602.9.a-d, for the use of materials other than brick and stone for reasons stated herein. It is recommended that brick be considered for all EIFS areas other than cornices to bring the design into compliance with this section.

Front (west) Facade - Phenolic Panels are not specifically listed in the Facade Chart. Assuming a concealed fastener system is used, their appearance will be equivalent to Flat Metal Panels. Therefore, the allowable percentage for Flat Metal Panels (0%) was used for this review. The Phenolic Panes are used only adjacent to the "Walmart" sign and are not used elsewhere on the building. This together with the arched parapet directly above the sign gives the appearance that it designed as a component of the sign. Section 2520.2 of the Ordinance specifically states that "the use of facade materials to form a background or component in a sign or to increase the visual presence of the building for the purpose of advertising shall be deemed inconsistent with this Section." The use of the Phenolic Panels appears to be in direct conflict with this section. It is recommended that Brick be used in lieu of the Phenolic Panels, and that the EIFS cornice be extended across this area. This will disassociate the area with the sign achieving compliance with Section 2520.2, and at the same time bringing the overall west facade into closer compliance with the facade chart.

East Facade Service Areas - The east facade is highly visible from Town Center Drive as well as the businesses located to the east. Existing plantings along Town Center Drive are proposed to be supplemented with additional plant material. This will screen the east facade however additional foundation plantings should also be considered. If foundation plantings are not feasible than additional articulation of the east facade via architectural features such as brick pilasters and/or variations in brick color should be considered. The interior areas of the truck wells and compactor enclosures will also be highly visible, particularly to northbound traffic on Town Center Drive. The applicant should consider adding gates and/or strategically placed plantings to prevent direct lines of sight from Town Center Drive into the truck well and compactor areas.

Garden Center - The garden center appears to be screened by nicely designed walls consisting of wrought iron grillage atop a masonry wall. The applicant should clarify that the height of the screen wall is adequate with respect to the height of storage racks within this area. The height should be approximately equal to the height of storage racks located in the garden area.

<u>Pick-up / Loading Area</u> - It appears that loading area is open to view from the south and may contain storage racks. If so, this area should also be screened in similar fashion to the above referenced garden center and east facade. Alternately, the applicant should consider rotating the access direction 90 degrees towards the east to eliminate direct line of sight into the loading area.

Mechanical Equipment Screening - Ground mounted mechanical equipment appears to be screened by a nicely designed open-coursed masonry wall. If rooftop equipment is utilized it must be concealed with matching materials. A notation is made that painted "decorative block" is used at the compressor area, however the extent and location of this material is not clearly indicated on the drawings. It is assumed the material is used only behind the mechanical equipment screens. The applicant should clarify the use of decorative block and that the height of the screening is adequate to conceal the equipment within.

Recommendation: Is our recommendation that the design is in substantial compliance with Section 1602.9 and 2520 of the Ordinance, contingent upon the use of Brick of the colors indicated on the sample board in lieu of all Phenolic Panels and EIFS other than cornices and extending the upper EIFS cornice across the entire west facade. A waiver as described in section 2520.9 for the overage of Metal on all facades and the use of non copper colored standing seam roofs is recommended based on the fact that the louvered awnings, canopies, and wrought iron fences enhance the design and are consistent with the intent and purpose of the Facade Ordinance.

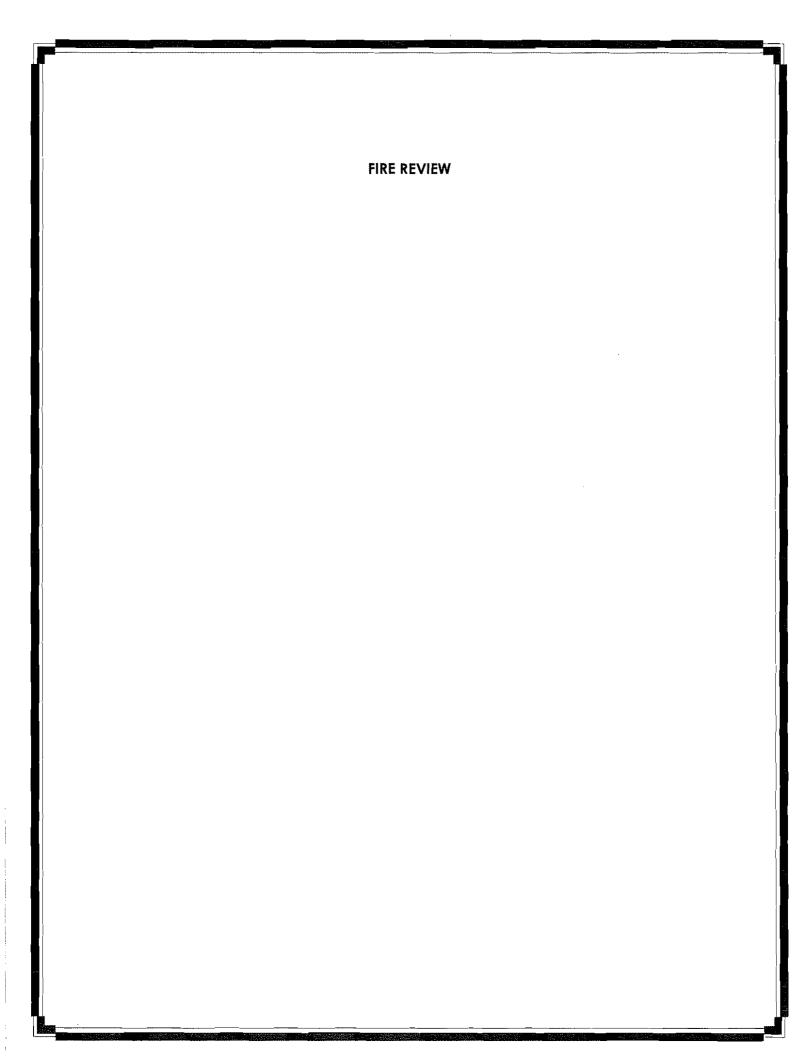
It is our recommendation that the design remains in substantial non-compliance with Sections 1602.7 and 2520.13 with respect to massing, and compatibility with adjacent and surrounding architecture. We would like to point out that while the proposed building represents an example of Walmart's "new prototype", it also represents a significant movement toward "brand-specific architecture" as compared to other designs used by Walmart in the recent past. While it is not our intent to pass judgment on the design quality of the new prototype, or to debate the pros and cons of brand-specific architecture, it should be noted that due to its unique design and repetitive use throughout the country the building will forever be recognizable as a Walmart building. In the off-chance that the buildings tenant was to change they would have to accept an ex-Walmart building. Similarly, if Walmart develops a different prototype or opts to return to its non-branded designs in the future, the Novi building will become a dated design. For this reason we believe that brand-neutral designs such as those used recently in several nearby communities would be much more desirable. Such designs would also be much more consistent with the requirements of Ordinance Sections 2520.13 and 1602.7, and should therefore be strongly considered for this project.

Sincerely,

DRN & Associates, Architects PC

Douglas R. Necci, AIA

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CITY COUNCIL.

Mayor David B. Landry

Mayor Pro Tem

Terry K. Margolis

Andrew Mutch

Kathy Crawford

Dave Staudt

Justin Fischer

City Manager Clay J. Pearson

Director of Public Safety David Molley

Director of Fire and EMS Jeffrey Johnson November 23, 2010

TO: Barbara McBeth, Deputy Director of Community Development, City of Novi

RE: Walmart Store, Novi Town Center

SP#: 10-42A, Revised Preliminary Site Plan

#### **Project Description:**

Demolition of existing retail buildings in order to build a new 150,000 S.F. big box retail building. Project to include parking lot construction, engineering, and landscape.

#### Comments:

- 1. Fire lanes shall be designated and properly marked in accordance with city ordinance. Sheet 3 of 12 indicates fire lanes with pavement markings. However, 'No Parking' signs are not shown on the plan. The Legend on page 3 of 12 indicates note 'B' as No Parking Fire Lane signs, however, there are no tags 'B' on the plans. Fire lanes shall be designated on the west, south, and east sides of the building in accordance with the fire prevention code and shall be designated with signs in accordance with this ordinance.
- 2. Hydrant spacing around proposed building shall not exceed 500' hose laying distance. Relocate the proposed hydrant at the north front store entrance 130' to the north in the parking island at the project line between this project and the X.1 project.
- 3. The Fire Department Connection shall be located on the front side of the building, in an approved accessible location, within 100' of a hydrant. This shall be shown on the Utility Plan sheet.
- 4. The control valve on the 8" fire protection water main shall be in a well or it shall be a monitored post indicator valve.
- 5. A complete hazardous materials survey and inventory shall be provided to the fire department. The forms in the preliminary site plan application are blank.

#### Recommendation:

This plan is Recommended for Approval with the above comments being corrected on the next plan submittal.

Sincerely.

Michael W. Evans Fire Marshal

cc: file

Novi Fire Department 42975 Grand River Ave. Novi, Michigan 48375 248.349-2162 248.349-1724 fax

cityofnovi.org

## DRAFT PLANNING COMMISSION MINUTES EXCERPT FOR WALMART DECEMBER 10, 2010

# CITY OF

#### PLANNING COMMISSION MINUTES

Draft Copy CITY OF NOVI

Regular Meeting

Wednesday, December 8, 2010 | 7 PM

Council Chambers | Novi Civic Center | 45175 W. Ten Mile (248) 347-0475

#### CALL TO ORDER

The meeting was called to order at or about 7:00 PM.

#### **ROLL CALL**

**Present:** Member Baratta, Member Cassis, Member Greco, Member Gutman, Member Larson, Member Lynch, Member Meyer, Chair Pehrson, Member Prince (arrived at 7:10 pm.)

**Also Present:** Barbara McBeth, Deputy Director of Community Development; Rod Arroyo, Traffic Consultant; David Beschke, Landscape Architect; Lindon Ivezaj, Engineer; Kristen Kapelanski, Planner; Kristin Kolb, City Attorney; Doug Necci, Façade Consultant

#### PLEDGE OF ALLEGIANCE

Member Lynch led the meeting attendees in the recitation of the Pledge of Allegiance.

#### APPROVAL OF AGENDA

Moved by Member Lynch, seconded by Member Baratta:

VOICE VOTE ON THE AGENDA APPROVAL MOTION MADE BY MEMBER LYNCH AND SECONDED BY MEMBER BARATTA:

Motion to approve the December 8, 2010 Planning Commission Agenda. Motion carried 8-0.

#### **AUDIENCE PARTICIPATION**

Blair Bowman from TBON, LLC came forward and wanted to thank the Planning Commission for their consideration regarding the Sign Text Amendment. The exposition center is looking for a reasonable, consistent safe way to deliver some messaging for the events at the facility. The type of sign proposed is consistent with other major facilities around the country. Mr. Bowman looks forward to the opportunity to provide the Planning Commission with more information and answer any questions at the public hearing.

#### CORRESPONDENCE

There was no correspondence

#### **COMMITTEE REPORTS**

There were no Committee Reports.

#### COMMUNITY DEVELOPMENT DEPUTY DIRECTOR REPORT

Deputy Director McBeth stated there was nothing to report.

#### **CONSENT AGENDA - REMOVALS AND APPROVAL**

There were no items on the Consent Agenda.

#### **PUBLIC HEARINGS**

#### WALMART, SITE PLAN 10-42A

Public Hearing at the request of Walmart Stores East LP, Inc. for a recommendation to City Council regarding the Special Land Use Permit and Preliminary Site Plan, and Stormwater Management Plan approval. The subject property is located in Section 14, at the northwest corner of Eleven Mile Road and Town Center Drive, in the TC, Town Center District. The subject property is approximately 12.8 acres and the applicant is proposing to demolish portions of the Novi Town Center and construct an approximately 149,000 square foot Wal-Mart store to include an open air area for the sale of plant

material and garden supplies.

Planner Kapelanski stated that the applicant is proposing to demolish the existing former Mervyn's store and adjacent buildings at Novi Town Center in order to construct an approximately 150,000 square foot Walmart store with an accessory open air business garden center use. The Walmart parcel would be split off from the main Novi Town Center parcel.

The property is currently zoned TC, Town Center District and general retail is a principal permitted use in the TC District. The garden center would be considered an open air business use, which is a Special Land Use in the TC District. The property is surrounded by various retail and restaurant uses on all sides with TC zoning to the north, south and west and OSC, Office Service Commercial zoning to the east.

The site is planned for TC commercial uses. There are no regulated natural features on the site.

The Planning staff is recommending approval of the Preliminary Site Plan and Special Land Use permit. However, there are a number of variances being requested by the applicant.

The applicant is requesting variances for the deficient parking lot setbacks in all yards and the illumination levels extending beyond the property line. Staff supports these variance requests as the deficiencies are caused by the proposed lot split and compliance in these cases would be to the detriment of the overall Novi Town Center development. Staff also supports the requested reduction of the building setback in the north yard to zero feet as the reduction ties the proposed Walmart in with the Town Center. Staff also supports the requested variances to allow a loading zone and trash compactor in the eastern exterior side yard as the loading zone and trash compactor are located in the rear of the building.

For the remaining variance requests, staff recommends the applicant adjust the plan to conform to Zoning Ordinance requirements. The applicant has requested a variance to allow an outdoor storage area for bale and pallet recycling in the eastern yard. Staff has recommended the applicant relocate this to the inside of the building. The open air business use garden center projects in the front western yard. This is not permitted per the Ordinance and the applicant should adjust the site layout so that the open air business use does not project past the face of the adjacent building. Open air business uses in the TC District require a masonry screen wall of at least six feet in height with decorative metal fencing above. The applicant has proposed a four foot masonry wall with decorative fencing. Staff recommends the applicant raise the height of the masonry wall to provide adequate screening for the garden center. Staff has recommended and the applicant has agreed to provide a loading area for the bulk materials pick-up area. A variance would be required to locate a loading zone in the southern exterior side yard and staff would support that variance.

It was previously noted in the planning review letter that a variance was required because the site exceeded the allowable average to minimum light levels ratio. After further review, the plans indicated the applicant was within the allowable levels and a variance is no longer needed. The Planning Commission should remove this condition from the suggested motion.

The planning review also recommends the applicant consider providing additional open space on the Walmart parcel to meet the minimum 15% open space standard for the Town Center. Staff felt it would be appropriate for Walmart to add additional landscaping on the site to break up the proposed parking area. The planning review also notes the applicant should adjust the color of the proposed blue bollards along the front of the store and the blue benches, trash receptacles and other amenities around the site as this color is not compatible with colors of the Town Center. There are a number of minor items to be addressed on the final site plan submittal.

Section 1602.1 of the Ordinance requires all projects 5 acres or larger to receive the approval of the City Council after a recommendation from the Planning Commission. The Planning Commission should consider the factors listed in Section 1602.9 when making its recommendation.

The landscape letter recommends approval of the preliminary site plan noting minor items to address on the final site plan submittal and that the applicant should consider adding additional landscaping to the eastern building foundation to soften the facade.

The traffic review recommends approval of the preliminary site plan and Traffic Impact Study with items to address on the final site plan submittal but notes some concern with the lack of turn restrictions at the access drive near the southwest corner of the store. The City's traffic consultant, Rod Arroyo, is here to answer any auestions concerning the traffic review or traffic study.

The engineering review and fire review both recommended approval of the plan noting issues to be addressed on the final site plan submittal.

The façade review recommended the applicant revise the building design to be more in compliance with the standards of the Façade Ordinance and the Town Center Ordinance. The City's façade consultant, Doug Necci, is here to briefly go over the façade review.

Façade Consultant Necci stated that the applicant has made substantial changes from the original design. Originally it was designed with concrete "C" Brick and the applicant has since changed the design to be primarily brick, which will match the Town Center District.

Façade Consultant Necci explained that there are several issues with respect to different sections of the façade ordinance. Section 2520 of the façade chart specifies the maximum percentages of different materials and there are three materials that are not consistent with those percentages. The Phenolic Panels are a material that is not specifically mentioned in the façade chart. An equivalent material that would have a similar appearance was used for percentage calculations, but technically, any material that is not listed in the chart is not allowed. There is a small overage of EIFS and metal as well.

Façade Consultant Necci explained that the second part of the ordinance deals with signs and buildings that are designed to look like signs or to form a background or component of a sign. The arched part of the building lends itself to being the background for a sign. The two different colored Phenolic Panels are actually the material that is the background of the sign. The Phenolic Panels are a composite material. That is a possible violation of the ordinance.

The rest of the concerns are with parts of the ordinance that deal with context and compatibility and there are several sections in the TC Ordinance and Façade Ordinance that require buildings in the TC and the TC-1 District to be compatible with respect to the architectural design and the percentages of materials. One section requires that if buildings in the surrounding area have a higher standard than the façade chart, then that actually pre-empts the façade chart and establishes a higher standard for materials.

In the TC District buildings are included for purposes of comparison that are not only in the strip part of the building, but also in the surrounding outlots, which have been recently constructed. All of those buildings are 80% plus or minus brick and those would be a reference point for this building. Section 1602,9 requires all buildings in the TC and TC-1 be primarily brick and stone and there are several criteria listed there. Any material other than brick and stone has to be approved by the Planning Commission based on those criteria. Footnotes A thru D list those criteria.

Façade Consultant Necci explained that there are several recommendations in the façade review letter for fairly easy ways to remedy most of these issues, but the context and the compatibility issue really still remains and that has to do with the overall shape and character of the building.

Chair Pehrson asked Planner Kapelanski if she had anything else.

Planner Kapelanski responded by saying she was available for questions.

Chair Pehrson asked if the petitioner would like to address the Planning Commission at this time.

Robert Matko of CESO came forward and stated that he represents Walmart and he has a team with him this evening. Jackie Cook-Haxby is with Benham, and is the architect for the project. Tyler Tenant from DMNS is here as well as Bob Haber of Englehart Realty. Lindsey Huddleston of Walmart can answer any specific questions as it relates to Walmart.

Mr. Matko stated that he wanted to thank the City staff for what has been a long, but very good process. There are some variances and waivers before the Planning Commission this evening, but this plan and development have been in underway for some time. The Walmart team is here to respectfully request consideration of the Special Land Use, Preliminary Site Plan and Stormwater Management Plan.

Mr. Matko explained some of the specific details regarding the variances that are being requested. One of requested variances is for outside storage for the bale and pallet recycle area. That area will have three sides that will be brick material and will match the actual building elevation, color and material. Typically, that bale and storage area in other sites is like a block or material that would match the building. In this case, it is going to be brick and typically it is about 8 feet in height. For this site it has been extended to 12 feet in height. Typically pallets stored are no higher than 8 feet at the maximum. At the back portion of the site, there is extensive landscaping between the back of the wall and the curb line of the Novi Town Center. There had been suggestions from staff to move that up against the building. If it were moved it would have to be firerated and also would have the opening facing Town Center Drive. The location where it has been proposed is the best location given the extensive landscaping with evergreen trees along Town Center Drive.

Moving onto the open-air business/garden center that projects into the front yard setback, if a line is extended from the front vestibules, parallel along the front of the building, the garden center area actually aligns with those two front vestibules. So, it is offset exactly in the same manner that the grocery and merchandise vestibule are offset. If this were to be pushed back, it doesn't lend to the appearance of a garden center area.

Mr. Matko stated that a 4 foot height on the masonry screen wall is proposed for the garden center. The ordinance requires a 6 foot high screen wall. There are several reasons the discrepancy. Typically some of the plants are on a table and maybe 4 feet off the ground and they need sunlight to survive. Additionally, Walmart would like to have some type of visibility to let people know there are plants in there. The only thing that will be shown in there would be plant material.

The bulk material pick-up area to the east has brought up some questions due to the nature of how that operates. A person would take a tag into the Walmart store and make the purchase and then go out and pull their vehicle into the bulk material area and load their vehicle and exit. There have been concerns on the orientation of that, which also leads to a comment that the traffic engineer had about how to channelize or place an island area in front of the drive that would shield or prohibit vehicles from coming down the aisle way and turning left. If that were done, anyone that would purchase bulk materials would have to exit out onto Eleven Mile Road and wrap around to the eastern most driveway and enter that way. That would really be more of a safety issue. In addition to that, those movements were evaluated in the Traffic Impact Study and the study showed those movements can operate at an acceptable level of service. Walmart is strongly requesting it remain a full access driveway. In regards to the loading zone in the bulk materials pick-up area, Walmart has agreed to place temporary striping that would allow for a loading zone in the vicinity.

The open space area was also a concern of the City staff. As you can tell from this site, this is an existing area and is being renovated to place a Walmart store with new parking areas. Several internal landscape islands

have been added and to create a nice aesthetic picture of Eleven Mile Road and Town Center Drive and that would closely match what is out at Novi Road and Crescent Boulevard. Adding open space would result in the loss of additional parking spaces. The comment could be made that it is a shopping center and vehicles can overflow into the remainder of the shopping center. But there will be development all around the proposed Walmart and if the Walmart parking were to overflow into some of those areas, then they are going to overflow and potentially end up on drive aisles. Right now the site has a parking ratio of 4.35 spaces per thousand gross leasable square feet and that is about as low as a Walmart development would want to go. Typically, they range anywhere from 4.5 to 5.0. The Town Center as a whole does exceed the 15% requirement.

Mr. Matco stated that Jacki Haxby will go over the building elevations in detail.

Jacki Cook-Haxby of Benham Companies came forward and stated she appreciates all the comments the City staff has provided and the opportunity to work with them on it. That being said, Walmart has done a number of things to bring the building into compliance with the Town Center area. Over 90% of the building is brick and have upped the percentage of glass. Large EIFS cornices are located on all the other buildings in the center and an EIFS cornice has also been provided on the Walmart.

There are however, some things that are significant to Walmart. About a year and a half ago, Walmart undertook a rebranding effort and this encompassed not only the building, but all of their marketing campaigns, bags and trucks. One of those things was truth in architecture. So they no longer build the faux storefront with the high towers at each entrance that are essentially empty behind them. This building has glass entrance towers which allow light into the building to assist in day lighting efforts.

Ms. Cook-Haxby went on to note they do not use foam materials but use brick, EIFS, and the Phenolic Panels, which are a relatively new material. The case can be made that they look like a sign background, but it is an overall component of the brand. The entrances also have the rounded shape that is very similar to the Walmart sign area. On any large building, a wall that has a sign on it can be said to form a background of a sign. Walmart wants its sign visible and makes no apologies for that. The panels are an integral part of the branding exercise that Walmart has undergone.

Every attempt has been made to blend with the center and with the cornices and the sidewalk lights and the brick material. But Walmart does not want to look exactly like the center. It is very unusual for a larger tenant to exactly mimic what would be in a lifestyle center, which essentially what this is. Walmart believes they bring the best they have to offer and it is by far better than some of their earlier designs. This is a great advance in the architectural design of a Walmart Store. It has canopies and it brings the entrances down to the public level rather than have the high storefronts. It has a large use of glass and it has the canopies that welcome people in at night. Walmart does use the blue bollards and site amenities, which are part of the signature statement that is Walmart's color and it is not un-similar to the color that is being used in the mall.

Ms. Cook-Haxby noted there is a question about the metal awnings on the front of they building. These are louvered awnings and they are not un-similar in profile and characteristics to those that are being used in the mall. If they were solid, they would look just like the malls. In addition, every attempt has been made to blend with Building X.1. Again, you can see that Building X.1 also has awnings and some of theirs are a black color and Walmart has the same color of brick. Walmart also has the large cornice similar to those on Building X.1. Walmart is asking for a Section 9 Waiver for the Phenolic Panels and the louvered awnings and the minor overage of EIFS. As far as the overall design goes, everything that can be done has been done to bring the building in-line with the existing center and still maintain the brand statement of Walmart.

Chair Pehrson stated that this is a public hearing and if there is anyone in the audience that would like to address the Planning Commission at this time, please step forward. Seeing no one, Chair Pehrson asked Member Greco to read the correspondence.

Member Greco read the correspondence into the record.

Mr. & Mrs. Wright, 43407 Grand River Avenue object to the Walmart Supercenter because it brings a huge increase in crime to the area. The Walmart in Grand Blanc consistently has the police at their facility for crime. The majority of the offenders are from other communities.

Member Grecó stated that concludes the correspondence.

Chair Pehrson closed the public hearing and turned the matter over to the Planning Commission for their consideration.

Member Lynch stated with regard to the recycle area, the applicant has indicated they are going to have three sides brick with the open side facing the rear of the building. They have also proposed extensive landscaping. Is there an ordinance that does not allow pallet storage anywhere in the City?

Planner Kapelanski answered in saying the intent of the TC District is not compatible with outside storage of pallets and other items. Staff would recommend the applicant relocate the outside storage inside the building. The TC District is a pedestrian oriented district and staff would not want to see materials stacked up high.

Member Lynch confirmed with Mr. Matko that Walmart did not want to store the pallets inside.

Mr. Matko explained that the pallets could not be inside due to fire code issues.

Member Lynch asked if people walking through the Town Center would be able to see the pallet storage area.

Mr. Matko answered there would be landscape and several evergreen trees and also a 12 foot wall so it would be unlikely pedestrians would see the actual pallets.

Member Lynch was wondering if there was some king of compromise. Is there a way to still meet the intent of the Ordinance and still allow for this type of storage? Member Lynch would wait to hear from other Commissioners on that. With the open air business, was the issue there with the setback?

Mr. Matko said the variance request related to the open air business use was the front of the garden center projecting beyond the front of the building.

Member Lynch said he understood why the applicant did that and asked about the garden center wall.

Mr. Matko explained that it is proposed to be 4 feet tall and ordinance requires a 6 foot wall.

Member Lynch stated that the Planning Commission liked to be consistent and asked how the garden center at the Home Depot was handled.

Deputy Director McBeth stated that the Home Depot Garden Center was similar since we had the brick that matched the building and the wrought iron fencing above that. In that instance, the brick extends six feet with the wrought iron fencing on top of that.

Member Lynch commented he does not know if he is willing to allow Walmart a four foot wall when no such allowances were made for other businesses. Member Lynch asked what percentage of open space has been provided on the Walmart site.

Mr. Matko stated the Walmart site had 11.9% open space.

Member Lynch asked about the variances requested for the lighting.

Planner Kapelanski stated that there is one issue that will require a variance for the lighting. The Lighting Ordinance requires that there be no light spilling onto adjacent property. Since the Walmart parcel will be part of the much larger Town Center parcel, obviously there is going to be some spill over and staff would support the variance request and they wouldn't want to see no lighting at the property line.

Member Lynch then asked if there was still an issue with the lighting ratio?

Planner Kapelanski stated that there was another variance noted in the Planning Review letter as well as in the suggested motion that talks about the minimum to average light ratio. That was an oversight on the staff's part. The plan meets the Ordinance requirement and a variance is not needed.

Member Lynch stated it seems the most contentious and the biggest issue is the Phenolic Panels. Is this a new material?

Ms. Cook-Haxby stated this is a relatively new material and she became aware of it 2-3 years ago.

Member Lynch asked about the purpose of using this type of material rather than a brick material.

Ms. Cook-Haxby explained that everything from one entrance to the other including the central element is the brand statement for Walmart. That is what they have chosen for their look, similar to Targets look, and to Best Buy with the blue wedge.

Member Lynch stated he did not understand what Ms. Cook-Haxby meant and how this affects the branding of Walmart.

Ms. Cook-Haxby showed the panels that they were discussing.

Ms. Cook-Haxby noted that they are mounted in a frame and they look like they float.

Member Lynch asked about the quality of the panel and the durability.

Ms. Cook-Haxby stated that it is phenomenal and is one reason why it is being used.

Chair Pehrson asked if these Phenolic Panels are similar to what is at Providence Park.

Façade Consultant Necci explained that the panels on the Providence Hospital failed and were a little different. That was a different manufacturer and there is a full wood grain effect on those panels. This is a more durable material than that. They are generically the same thing, an epoxy resin matrix with wood binders. What failed on those panels was the skin, the faux wood finish peeled off and these do not have that. This material is actually used for laboratory countertops and that is a good reference point for its durability. The problem is not with durability, but appearance.

Member Lynch explained that this seems to be the biggest issue. He understands corporate brands and is trying to get to a reasonable solution that still allows Walmart to maintain their brand image and also does not compromise the image of Novi.

Member Baratta wanted to thank Walmart and compliment them for selecting what he thinks is going to be a

very high volume store. Member Baratta asked if Mr. Huddleston if this is going to be a supercenter?

Lindsey Huddleston, Walmart representative, explained that it is going to be a supercenter with food, full grocery and approximately 350 jobs.

Member Baratta asked Mr. Huddleston if a super Walmart does more business than just a standard Walmart?

Mr. Huddleston explained that it just depends on the area it is in, but for the most part, yes it will bring more people in for groceries.

Member Baratta asked Mr. Huddleston if Walmart has a greater sales forecast for this store than they would for a standard Walmart, given the same location.

Mr. Huddleston explained that he could not be specific on sales forecasts, but did know it was well researched.

Member Baratta asked what would be the average number of customers a year they would expect to come to this store.

Mr. Huddleston explained that he did not have an answer, but could get that information in a short time.

Member Baratta said he would appreciate that. Member Baratta did some research on what the average volume of a Walmart store was and found it to be between 75 and 150 million dollars in business. Considering the number of customers that would generate that kind of volume, Member Baratta is concerned with the traffic on Novi Road and Grand River Avenue. It appears from the Traffic Study that traffic improvements to Novi Road and Grand River Avenue weren't required because it was an existing structure that was torn down to provide for this particular site. It appears they are going from a lower volume type of use, which Mervyns was, to Walmart. Member Baratta is trying to make sure that the infrastructure will be able to support the new store because there is nothing worse than having a store that people cannot get to.

Mr. Huddleston stated that he understood Member Baratta's concerns. Mr. Huddleston is a native Detroiter and familiar with the area. Walmart also wants to make sure customers can get to their stores and works with local agencies, including the County, to ensure roadways are sufficient.

Member Baratta wondered if there was enough parking on site considering the number of people that would be visiting this store. There is very little room for overflow because the site is hemmed in on both sides with buildings. Will that cause Walmart some difficulty?

Mr. Huddleston explained that the parking ratios provided earlier are for peak volumes and as much as Walmart would like to have peak volumes all the time, that is normally not the case.

Robert Matko came forward and explained that he was also the traffic engineer and as stated earlier, at a Walmart one would typically a parking ratio of 4.5. However, Walmart feels more than comfortable in this shopping center with a 4.35 ratio. However, dropping below that to try and obtain more additional open space would obviously not be something that Walmart would want to consider.

Going back to some of the traffic comments, Mr. Matko did conduct the Traffic Impact Study that was also reviewed by City staff and the internal street system has no issues with this development. The external street system would be Novi Road and Crescent Boulevard, Novi Road and Grand River Avenue and Grand River Avenue and Town Center Drive and those were looked at very specifically. The study in itself probably took about 3-4 months and looked at a weekday am, midday pm, and Saturday peak hours. The Study examined a full development scenario and recommended some improvement to some of the signal timings and adding

a left turn lane on Eleven Mile Road that would mirror the east side of Eleven Mile Road. With those improvements, the level of service back can be brought to existing or better conditions in some cases.

Mr. Matko noted there have been some discussions over future long range improvements that would certainly help the current situation at Grand River Avenue and Novi Road, where things can get backed up at the peak hour. Some future long term improvements would improve this intersection, but again, going back to the study, the current levels of service can be equal or bettered with some signal timing or changes. Mr. Matko spoke to the RCOC and they have not entirely finished their review, but at this point they have no major concerns with the traffic study.

Member Baratta asked Deputy Director McBeth if she happened to know how Sam's Club and Target were staring their pallets and bales of cardboard.

Deputy Director McBeth explained that she would have to get back with Member Baratta on the Sam's Club because she was not aware of any outside storage of pallets at that location.

Member Baratta asked Deputy Director McBeth about Home Depot and did she notice how they handled it.

Deputy Director McBeth stated that they did not have anything outside of the garden area on her recent visit. In the past, there have been a few things outside that garden area. There was no storage of pallets, items to be recycled or anything like that outside.

Member Baratta asked if they would typically put those products in their garden shop on racks.

Deputy Director McBeth explained that with the pallets they would find some spot inside the building and loading area where they could place those. Other times the companies aren't as responsible and are not looking at recycling or reusing those and they get thrown out.

Member Baratta addressed Mr. Matko and explained that he had gone to the Monroe store today and believed it was opened in the last 18 months and noticed that the bollards there were red with the blue chairs and garbage cans. Did this standard change to being all blue or is that something Monroe required Walmart to do to change the bollards?

Mr. Matko answered Member Baratta in saying he was not familiar with that particular project.

Member Cassis stated he has been in the community for 35 years and would like to reflect on the progress that has taken place in the development in the City. The pursuit of a downtown Novi concept has been at the center of major deliberations of City Council for many years. Unfortunately for the City, some of those concepts have been modified and transformed, demolishing parts of the City and giving it a new character. Town Center was one of the earliest malls to be constructed and unfortunately it did not take long to realize that its shape was not ideal for a pedestrian mall. Times have changed and the residents have demanded a more mobile community.

The City is grateful for the progress that has taken place in the community, such as the update of Twelve Oaks Mall, Rock Financial, the new Novi Library and the big progress that has been made on the roads. Before the Planning Commission now is the rebuilding and alteration of Novi Town Center. Member Cassis hopes that this new project is the right approach in having something that will stand the test of time. It has been said that this is a project or a development within a development. In Member Cassis's opinion, it changes the whole character of that development and engulfs it and alters the whole identity of the Novi Town Center. Member Cassis is very troubled by the traffic situation. Is RCOC truly not bothered by this project? Does the City Ordinance not require an off-site traffic study as a condition of approval?

Member Cassis asked Traffic Consultant Arroyo to come forward and asked if there was any confusion first as to what the RCOC has or has not answered or done or okayed or not okayed.

Traffic Consultant Arroyo answered he has not received any written documentation but the applicant has indicated they have been talking with RCOC.

Member Cassis asked Traffic Consultant Arroyo if he was satisfied with the impact of what can happen as far as the volume of people coming into this development.

Traffic Consultant Arroyo answered Member Cassis in saying that he knows they have taken the position that a traffic study that was not required, but they did provide one. This is a fairly substantial change from the original development and that a traffic study was appropriate at this time. It is reasonable to have that information and to request it.

Member Cassis explained that they needed to make a decision here and he had no issues with the sign, façade and landscaping. The problem is traffic. Walmart is saying they will wait until RCOC spends the money and the City of Novi spends the money to improve Grand River Avenue. One would think Walmart would want the best access and traffic around its development.

Traffic Consultant Arroyo stated that the Traffic Study indicates there are certainly areas that are now experiencing congestion and some of those will experience congestion at a level more significant than today. There are mitigation items that are offered to try to address those issues and some of those are going to be resolved through a combination of the County and the applicant attempting to take care of those.

Some of those there is no funding for and probably two of the ones that I have not seen any indication for funding for would be the Crescent Boulevard extension to the west to Grand River Avenue, which has always been planned as a way of relieving the heavy southbound right turn movement from Novi Road to westbound Grand River Avenue. The other one, which is more minor that is not funded, is the signal modification to Grand River Avenue and Novi Road for a westbound right turn overlap, which is essentially adding an arrow that would let a driver free flow right turn from westbound Grand River Avenue to northbound Novi Road. That westbound turn movement on Grand River Avenue is extremely heavy and it cues up and even with the improvement made with that signal, there will still be some significant cues there. That is an improvement that certainly would be beneficial to the traffic flow in and around this area.

Traffic Consultant Arroyo noted there will be an impact and there will be some changes made which will help to mitigate the impact and there will be some things that are not planned that are needed. In terms of the internal flow, the study does show that the internal flow will, except for those extreme peak conditions, generally operate okay. There a few specific concerns that are in the traffic review letter that are still not addressed and the letter suggested that would be a condition of approval if the Planning Commission were to recommend approval.

Member Cassis asked Traffic Consultnat Arroyo where he thought most of the traffic coming to Walmart would be coming from.

Traffic Consultant Arroyo stated that the applicant provided that in the Traffic Study and he has spent a fairly significant of fime with the applicant's traffic consultant in going over the assumptions going into the study, so that it would be as accurate as possible in terms of portraying the conditions. The majority of the traffic is anticipated to be coming from the north. According to the Traffic Impact Study, roughly 37% of the traffic would be coming from the north on Novi Road, so coming either off the freeway or off of Novi Road.

Member Cassis said he disagreed with that. Where do most of the residents live in Novi?

Traffic Consultant Arroyo answered that most of the residents are to the south. That was discussed and he brought that up early on as one of his initial reactions. The applicant evaluated it and they also looked at where they see this particular development drawing from and they see a larger draw coming off the freeway. This is not a neighborhood shopping center. It has a much more significant scope than that.

Member Cassis stated that he still thinks the majority will be coming from Grand River Avenue from Farmington Hills and from the south side of Novi.

Member Cassis asked what roads will be greatly affected.

Traffic Consultant Arroyo answered that Grand River Avenue and Novi Road will bear the greatest impact.

Member Cassis stated he has no problem with Walmart coming and he welcomes them. Walmart is one of the icons of America and all over the world. His only worry is the traffic.

Member Meyer addressed Traffic Consultant Arroyo and asked if the site would be safe with the amount of parking provided.

Traffic Consultant Arroyo stated that the planning review addressed the parking. Obviously if the parking ratios are not working, it is going to impact traffic flow. The Traffic Study assumes there are a proper number of parking spaces provided within this development. If there is not, and people are circling and looking for parking spaces, the numbers in the Traffic Study are not going to work. The projected levels of service will end up being different from what the study anticipates. That is a big if, and the parking has to work for the traffic to work.

Member Meyer confirmed with Planner Kapelanski that the average to minimum light levels did not have to be addressed in the motion. In essence, it seems to me that Grand River Avenue will become a five lane highway, similar to what's on the other side of Novi Road going up to Rock Financial. Has any other business been asked to address improvements to a major roadway?

Chair Pehrson stated that he did not think the City had an ordinance that speaks to that. Chair Pehrson thinks there have been developers that have come in and had road bypasses put in as a result of their development, but not something that has been then operated by Oakland County.

Deputy Director McBeth answered Chair Pehrson in saying that is correct. Generally, if the development can be shown to have an impact on a particular road system or intersection, then the Traffic Engineer will recommend certain turning improvements or minor road improvements. There are situations where the City has requested that the developer might want to consider adding an additional lane. Again, those are discretionary decisions where a big development comes in and it's a rezoning with a PRO and the Planning Commission and City Council have a lot of discretion over that decision. That can be offered and that can be discussed at the table. But in situations where there is not that same level of discretion, generally no, the City does not ask for major road improvements.

Member Baratta stated that he is in 100% agreement with Member Cassis believes there will be a traffic problem there and the Planning Commission does not have the data necessary to make a decision correctly tonight. The second part of the discussion or the points Member Cassis brought up today was dangerous condition proposed with the parking of the cars that face Building X.1. That could also include the frontage road that goes in front of Borders, to the Walmart and in front of the Bonefish Grill. Those roads are going to have significantly more traffic. If it was difficult to back-up prior to the Walmart, its going to be more difficult to after the Walmart is open there. The third point we were discussing along with this difficult situation was the parking counts. This is not a big parking count for such a high volume store. The Planning Commission does not have the data to support the parking counts. Member Baratta would like to see a Walmart in the center

because they are a great operator and do a good job. However, the City cannot create a dangerous situation.

Member Greco stated that he, along with his colleagues, were a bit surprised that there was very little public here for public comment. Looking at this project and taking the history that Member Cassis always provides for the Planning Commission, Member Greco knows this property has always been a bit of an issue. You have a successful development north of the highway and a less successful one just south. Member Greco asked the staff if they were comfortable with the amount of parking provided.

Planner Kapelanski stated that staff is comfortable with the parking that is provided. The Walmart site taken individually, including the parcel lines that they are proposing, would not meet the parking standards of the Ordinance. However, the Town Center as a whole does have excess parking per the Ordinance standards and there will be shared parking agreements in place between the Town Center and the Walmart. Staff would expect if there is ever not enough parking on the Walmart parcel itself, it would overflow to other areas of the Town Center.

Member Greco then said that over the years, a lot of people have said they wish it was busier over at the Town Center and hopefully this business does make it busier. With respect to some past meetings where the Planning Commission has had some negative comments on this project, this is an area that is zoned that permits this type of use. Member Greco is generally in favor of the project as a whole. If the City allows this variance or deviation from the Ordinance to permit the outdoor pallet storage, does it give Walmart a place to put things, rather then there not being a place and the pallets end up being stored outside later on and not in compliance with the Ordinance.

Deputy Director McBeth stated that yes and that is a point staff would want to discuss with the applicant to find out if this storage area that they have identified does go away, where would the alternate location be? In the past, they have talked about some building code difficulties with bringing the pallets inside.

Member Greco stated that he does not have a problem with the open space issue. He is not in favor of the panels and would like them to conform to the Façade Consultant's recommendations and he would like to hear more comment on that. But, otherwise this is something that is permitted to go in there.

Chair Pehrson addressed Traffic Consultant Arroyo and asked if he was comfortable with the traffic concerns if the applicant addresses the issues noted in his review letter.

Traffic Consultant Arroyo stated he would be satisfied.

Chair Pehrson asked if the levels of service shown in the Traffic Impact Statements have historically proved accurate with other developments.

Mr. Arroyo stated that occasionally there is a discrepancy, but for the most part, the studies that are done and the findings that are presented due tend to be fairly reflective of what actually happens. There are some variations and certainly it is not always perfect. But, in general, I would say that the success rate is good.

Chair Pehrson asked if a driver is coming off of the inside collector road that runs parallel to Novi Road and traveling north on Ingersol Drive then wish to get out of the complex, that driver has to make a Michigan left, correct?

Traffic Consultant Arroyo said a driver could turn left on Crow Drive, which is a straight shot to Novi Road and that is south of Crescent Boulevard. That is probably the shortest and quickest way.

Chair Pehrson stated that is an obscure road that someone needs to learn. What is the impact of the

restaurants along Crescent Boulevard based upon the traffic projections that are going to be coming out of the Walmart?

Traffic Consultant Arroyo explained that the Traffic Study primarily looks at the internal circulation. The levels of service were fairly acceptable and most of the problem with the level service E and F were at the off-site intersections. The advantage to Crescent Boulevard is that is only has directional traffic because of the boulevard and a driver only has to make the right turn and has to look for gaps in one direction to make that turn. The study seems to indicate that those levels of service internally will be generally acceptable.

Chair Pehrson asked if there was any other signalization that would need to be considered to assist the Fire Department to get vehicles out of Fire Station #1 given the flow of traffic that is going to be there.

Traffic Consultant Arroyo stated that the last he heard was that Grand River Avenue was supposed to be widened to five lanes with construction commencing sometime in 2012. That is an improvement that is likely coming in a fairly reasonable amount of time. Certainly things could get pushed and maybe it will be a year or two later. The good news is there are things happening that are going to help particularly along Grand River Avenue. In terms of signalization, Traffic Consultant Arroyo is not aware of anything else that needs to be done and that question could be posed to the Fire Station and staff there and if they are having any problems. Likely in the future, the intersection of Eleven Mile Road and Town Center Drive may need signalization or a round-about improvement and that has been talked about as a potential future improvement as traffic increases and as particularly the property to the east develops. That improvement is not warranted right now.

Chair Pehrson asked Façade Consultant Necci what the alternatives were relative to a type of brick that would match the coloration or other material that could be used in place of the Phenolic Panels.

Façade Consultant Necci explained that the Phenolic Panels have been under consideration as an addition to the Ordinance. This is only the second significant proposal the City has had to use those. They are purposely not listed and probably will not be added anytime in the foreseeable future. It's interesting because this product failed on a project previously. The fundamental problem was it faded and changed color. In regard to the branding statement, that is a valid thing and is dependent on the color of the material. The suggestion made in the façade review letter to use brick of a similar color would probably satisfy everyone. It would satisfy the branding statement, bring their color's in and it would be more durable with respect to color and it would bring the building into much closer compliance with the requirement that it be substantially brick and stone. The building is brick on all façades except the front, which is only about half brick. It seems like a reasonable direction to look at least.

Chair Pehrson stated that he has no issue with Walmart coming to this location and believes the City will end up with traffic concerns. The Planning Commission cannot snap their fingers and come up with a reasonable solution for right now nor can the petitioner be requested to make road improvements. To the applicant's credit, it looks like they have done everything that staff has suggested or asked in the past.

With regard to the variances, Chair Pehrson can understand the request and the intent. Knowing and seeing some of those outside storage areas Chair Pehrson would be more inclined to be supportive of a six foot wall than a four foot wall. The applicant should reexamine their request for the outside pallet storage. It means square footage loss to the petitioner and the building occupant but there are reasons why we have certain ordinances for the TC District that are different from everything else. Chair Pehrson is okay with the alignment of the garden center.

Chair Pehrson explained that he was not to keen on moving for approval on the Phenolic Panels. Façade Consultant Necci indicated that there is a solution to the problem and it would resolve itself if it were brick and still maintain the adequate look that Walmart is looking for. This is the best location for something like this in the

City.

Member Larson asked Mr. Huddleston if this store was a 24 hour operation.

Mr. Huddleston answered stated it is hiss understanding this will be a supercenter and will be 24 hours.

Member Larson asked if it would be all year long.

Mr. Huddleston answered in saying all year long.

Member Larson also wanted to echo Member Cassis's and Member Baratta's comments on the traffic. He has real issues with Novi Road and Grand River Avenue and doesn't see how those roads will handle this new development. He will not be supporting it for that reason.

Member Cassis stated that Walmart is a great operation. He regrets he will be voting no on this development. Although the City cannot require an applicant to make a major road improvement, widening of certain roads has been done voluntarily by some developers. Walmart has the means. It would seem Walmart coming into this City and community would want to help Novi and help their customers and want to say we welcome you and you will be safe coming into our development and voluntarily do something to enhance traffic in that particular area. Traffic Consultant Arroyo and the applicant have indicated that RCOC has not officially approved this project. Member Cassis cannot make a judgment without that knowledge.

Member Meyer stated that he has been in the City for 30 years and one of the reasons he volunteered for so many different organizations is because he really believes that there is a better way of doing things. He is very saddened by the fact that this City for years has been known to be a City that developers do not want to come to because there are too many hurdles to jump. However, there has not been enough information regarding the traffic in the area and how the development will affect the roads.

Motion made by Member Meyer, seconded by Member Cassis:

In the matter of the request of Walmart, SP 10-42A, motion to postpone consideration of the plan until an adequate Traffic Impact Study is submitted.

Member Greco asked Traffic Consultant Arroyo if there was a Traffic Impact Study submitted and if he felt the need for additional information.

Traffic Consultant Arroyo indicated a Traffic Impact Study has been submitted, the methodology and conclusions of which have been reviewed and approved. There are conclusions that involve various levels of service at different intersections and just because the study has been approved does not mean there is not going to be congestion. But, the assumptions that went in to the Traffic Impact Study were reasonable and therefore the results in the study are reasonable to believe and to base a decision on. Traffic Consultant Arroyo did recommend a number of conditions that are a part of that approval.

Member Greco stated that the Planning Commission knows Grand River needs to be widened and smoother and whether it gets fixed or not, there is going to be a lot of traffic in the area. It is a high volume traffic area and it is never going to be a non-high volume traffic area due to the retail.

Traffic Consultant Arroyo stated that he did get to speak to the staff and apparently the Grand River Avenue improvement may in fact be bumped and not as extensive as was originally anticipated and he wanted to make sure it is clear that is an issue that may involve less of an improvement and may not occur in 2012.

Deputy Director McBeth stated that she did talk to the Director of Public Services this week and he did

indicate that the road resurfacing is likely to take place in 2012. The expansion of two additional lanes is bumped a number of years out and probably more than ten years down the road. For the expansion, there is also a larger Traffic Study that is going on currently and that was part of the discussion that took place, but the resurfacing is scheduled for 2012.

Member Lynch explained that he agreed with Member Baratta and Member Greco that traffic is going to be different from the way it is right now and it's jammed up. Member Lynch thought that as part of the traffic review, the traffic consultant had looked at traffic and believed that the roads could handle what Walmart is projecting. Now I hear Grand River is being pushed out almost 10 years and that is a concern.

Deputy Director McBeth stated that the resurfacing is proposed for 2012 as she recalls for the full length from Novi Road to the east. The expansion to five lanes has been pushed into the future.

Member Lynch explained that Grand River Avenue needs to be wider to handle more volume. The resurfacing will be nice and it will improve the flow of traffic, but will there be adequate capacity to handle the projected increase in traffic flow.

Traffic Consultant Arroyo explained that the Traffic Impact Study does not assume the five lanes widening of Grand River Avenue and it was not based upon that. It was based on the existing conditions with whatever changes are noted in the traffic review letter. From that perspective, the study still represents the conditions as they would likely be at the time this project is going to open.

Member Lynch said he was reading the Traffic Impact Study and it says that the City and the County are considering widening the north side of Grand River Avenue approximately 12 feet in width for construction of an additional westbound lane through Town Center Drive, west of Novi Road. This improvement will add an additional thru lane at Grand River Avenue and Town Center Drive. The study says no recommendations are provided regarding the traffic conditions in 2012. Member Lynch asked Traffic Consultant Arroyo, based on his experience and expertise will resurfacing Grand River Avenue with its current lane structure adequately service the Walmart?

Traffic Consultant Arroyo stated that he was not saying that and the resurfacing would have a fairly minimal impact on the capacity of the roadway. But, in the scheme of things, there are intersections that are congested that are operating poorly and they will continue to operate poorly and traffic will not flow smoothly through this area. That is not what the study says. When Traffic Consultant Arroyo approved the study that means it's met the requirements of the City in terms of the data that needs to be presented. It does not mean that traffic is going to flow well throughout this area. There are specific issues identified in our letter where congestion will occur and it will continue and will get worse in some locations as well.

City Attorney Kolb asked if Member Meyer if he wanted to withdraw his motion or modify it given the fact a Traffic Impact Study that is acceptable to the City has been submitted.

Member Meyer stated that he would want to ask the Chair for his advice on this because he personally felt that he was listening to his colleagues and trying to accommodate what was being said in a very genuine and thoughtful way.

Chair Pehrson told Member Meyer that he would just give him his opinion. Given the fact that the Planning Commission is basing their decision on the Ordinances that are in front of them and the project certainly meets the criteria of wanting and have the ability to put this building in that location. The City doesn't have the luxury of dictating the comings and goings of the road structure as it sits today. There are concerns about the traffic and traffic will be a problem and there will be congestion. The Planning Commission cannot force Walmart to do anything more than what they've already done. The Planning Commission can suggest and if the applicant wants to on their own behalf, they can do so. But, based on the Traffic Study that has been

presented both by Walmart and confirmed by Traffic Consultant Arroyo it would be Chair Pehrson's opinion that the motion of postponing this particular hearing for reasons of needing a Traffic Study isn't consistent with what has been presented by both the petitioner and the City.

Member Meyer stated he would like to withdraw his previous motion and Member Cassis agreed.

In the matter of the request of Walmart, SP 10-42A, motion to postpone consideration of the plan until an adequate Traffic Impact Study is submitted. *Motion was withdrawn*.

Motion made by Member Meyer, seconded by Member Gutman:

ROLL CALL VOTE ON THE SPECIAL LAND USE APPROVAL MOTION MADE BY MEMBER MEYER AND SECONDED BY MEMBER GUTMAN:

In the matter of the request of Walmart, SP 10-42A, motion to recommend approval of the Special Land Use permit, subject to the following:

- a. Planning Commission finding under Section 2516.2.c for the Special Land Use permit: That, relative to other feasible uses of the site,
  - The proposed use will not cause any detrimental impact on existing thoroughfares due to the fact that the proposed outdoor garden center totals less than 6% of the total square footage of the store and is accessory to the main use.
  - The proposed use is compatible with adjacent uses of land in terms of location, size, character, and impact on adjacent property or the surrounding neighborhood due to the fact that the proposed garden center will not generate a substantial amount of noise or adverse impacts.
  - The proposed use is consistent with the goals, objectives and recommendations of the City's Master Plan for Land Use.
  - The proposed use will promote the use of land in a socially and economically desirable manner.
  - The proposed use is in harmony with the purposes and conforms to the applicable site design regulations of the zoning district in which it is located as noted in the staff review letters and provided the applicant provides screening per Zoning Ordinance requirements and subject to the applicant obtaining a ZBA Variance for the garden center projecting into the front yard and provided adequate corner clearance is provided; and
- b. Compliance with all conditions and requirements listed in the staff and consultant review letters. This motion is made because the plan is otherwise in compliance with Article 16, Article 24 and Article 25 and all other applicable provisions of the Zoning Ordinance. *Motion carried 6-3 (Nays Baratta, Cassis, Larson)*.

Motion made by Member Meyer, seconded by Member Gutman:

ROLL CALL VOTE ON THE PRELIMINARY SITE PLAN APPROVAL MOTION MADE BY MEMBER MEYER AND SECONDED BY MEMBER GUTMAN:

In the matter of Walmart, SP 10-42A, motion to recommend approval of the Preliminary Site Plan, subject to the following:

- a. With regard to the recycle area, the applicant should relocate the recycle area inside the building, or otherwise bring this area into conformance with ordinance standards;
- b. With regard to the open air business use the Zoning Board of Appeals granting a variance to allow the open air business use to project into the front yard provided the applicant provides adequate corner clearance:
- c. With regard to the masonry screen wall for the open air business use the applicant should raise the height of the masonry portion of the garden center screen wall to a height of 6 feet;

- d. A permitted reduction of the interior side yard (north) building setback to 0 feet because
  - 1.) A reduction in setback, or waiver of a setback altogether, will not impair the health, safety or general welfare of the City as related to the use of the premise or adjacent premises;
  - 2.) Waiver of the setback along a common parcel line between two premises would result in a more desirable relationship between a proposed building and an existing building; and
  - 3.) The adherence to a minimum required setback would result in the establishment of nonusable land area that could create maintenance problems.
- e. The Zoning Board of Appeals granting variances for the lack of parking setbacks in all yards;
- f. The Zoning Board of Appeals granting a variance for the eastern loading zone location;
- g. The applicant providing a loading zone for the bulk materials pick-up area as indicated in their response letter and the Zoning Board of Appeals granting a variance for the southern loading zone location:
- h. The Zoning Board of Appeals granting a variance for the location of the trash compactor;
- i. With regard to open space the applicant providing additional open space;
- j. The Zoning Board of Appeals granting a variance for the property line illumination levels;
- k. The City Council granting a Section 9 waiver for the use of non-copper colored standing seam metal roofs and the overage of metal;
- With regard to the use of EIFS and Phenolic Panels the applicant using brick of the colors indicated on the sample board in lieu of all Phenolic Panels and EIFS other than cornices;
- m. The applicant adjusting the building design to be compatible with the surrounding architecture including extending the upper EIFS cornice across the entire west facade; and
- n. Compliance with all conditions and requirements listed in the staff and consultant review letters.

This motion is made because the plan is otherwise in compliance with Article 16, Article 24 and Article 25 and all other applicable provisions of the Zoning Ordinance. *Motion carried 6-3.* (Nays – Baratta, Cassis, Larson).

Motion made by Member Meyer, seconded by Member Gutman:

ROLL CALL VOTE ON THE STORMWATER MANAGEMENT PLAN APPROVAL MOTION MADE BY MEMBER MEYER AND SECONDED BY MEMBER GUTMAN:

In the matter of Walmart, SP 10-42A, motion to approve the Storm Water Management Plan, subject to:

- a. City Council approval of the requested Special Land Use Permit and Preliminary Site Plan; and
- b. The conditions and items listed in the staff and consultant review letters being addressed on the Final Site Plan.

This motion is made because the plan is otherwise in compliance with Chapter 11 of the Code of Ordinances and all other applicable provisions of the Ordinance. *Motion carried 6-3.* (Nays – Baratta, Cassis, Larson).

# APPLICANT RESPONSE LETTER JANUARY 3, 2011



# Civil/Engineers & Surveyors

January 3, 2011

Ms. Barbara McBeth, AICP
Deputy Director of Community Development
City of Novi
45175 W. Ten Mile Rd.
Novi, MI 48375

Ms. Kristen Kapelanski, AICP Planner City of Novi 45175 W. Ten Mile Rd. Novi, MI 48375

Re: Walmart Supercenter Store #5893-00, SP #10-42, Third Review of Preliminary Site Plan

Dear Ms. McBeth and Ms. Kapelanski,

Based on the recent City Planning Commission meeting held on December 8, 2010, CESO respectfully submits an amended response to our December 1, 2010 letter that further addresses comments made by both City staff and City Commissioners. The response follows your plan review report dated November 22, 2010 with the amended responses summarized in bold font:

#### **PLANNING REVIEW COMMENTS:**

Outside Storage: The plans indicate an area for bale and pallet recycling. This is considered outside storage and is not permitted in the TC District. <u>The applicant should relocate the recycle area inside the building, or otherwise bring this area into conformance with ordinance standards.</u> The applicant has indicated they will seek a variance for outdoor storage. Staff will not be able to forward a favorable recommendation for a variance from this requirement to the Zoning Board of Appeals.

Response: Final Plans will show the bale and pallet recycling area enclosed and located up against the truck dock walls. The enclosure will be located within the building setback and will include a black wrought iron ornamental fencing along the eastern face separated by brick pilasters evenly spaced along the front.

2. Open Air Business: An open air business use must be located in the side or rear yard. A portion of the open air garden center projects into the front (western) yard. The applicant should adjust the site layout

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# Civil Engineers & Surveyors

so that the open air business use no longer projects into the front yard. The applicatnt has indicated they will seek a variance from the Zoning Board of Appeals for this deficiency.

Response: CESO will be requesting a variance.

3. Open Air Business Screening: An open air business use must be screened with a solid masonry screen wall equal to a height of 6' with decorative fencing above that height to a height equal to 1' taller than the material to be screened. The application materials indicate a 4' masonry screen wall with decorative fencing above. No screening details have been provided in the plan. The applicant should provide screening details in the plan, indicate the height of the material to be stored and raise the height of the masonry portion of the screen wall to a minimum of 6'. The applicant has indicated they will seek a variance from the Zoning Board of Appeals, and be prepared to demonstrate practical difficulty or hardship. The orientation of the bulk pickup area is somewhat awkward for customers entering and exiting the area to pickup materials with their vehicles. The applicant should consider orienting the entrance to the pickup area to the east and providing an area for vehicles to turn around after loading their materials. This orientation would also provide better screening from the adjacent 11 Mile Road.

Response: Final Plans will show a 6' high masonry screen wall with decorative fencing above that height to a height equal to 1' taller than the material to be screened.

4. Building Setback: Due to the proposed parcel split, the interior side (north) yard building setback is proposed to be 0' (10' is required.) The applicant will seek a setback reduction from the City Council. In the TC District, the City Council may reduce building setbacks if the conditions listed in Section 1602.4 are met. Please refer to the planning review chart for specific conditions. Staff supports this reduction.

Response: CESO will be requesting a setback reduction from the City Council.

5. Parking Setbacks: Due to the proposed parcel split, all parking setbacks are proposed to be 0' (20' is required on all sides **s**.) The applicant will seek variances from the Zoning Board of Appeals. Staff will support these variance requests.

Response: CESO will be requesting a variance for parking setbacks.

6. Architecture: Architecture and development amenities in the Town Center District should complement the existing architecture in the Novi Town Center. The applicant should consider replacing the blue bollards and other bright blue features along the front of the store with a more muted tone to better complement the existing Novi Town Center.

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Response: Final Building Elevations will show that the accent bands, bollards and site amenities will be black in color. No blue features are proposed for the site amenities.

7. Loading Space: Per the Zoning Ordinance, loading space must be located in the rear yard. The applicant has proposed loading space in the exterior side (eastern) yard. The applicant will seek a variance from the Zoning Board of Appeals for the eastern loading zone location. Staff supports this variance request. The applicant should also indicate the square footage of the eastern loading zone and provide a detail of the loading zone screen wall. The applicant has indicated a commercial vehicle will deliver and unload materials near the bulk materials pickup area but no designated loading zone has been provided in this location. The applicant should provide a striped loading zone near the bulk materials pick-up area. If the applicant elects not to provide a loading zone in the bulk materials pick-up area, deliveries will need to be limited to the designated striped loading area in the eastern yard. If a loading area is provided in the southern yard, a variance from the Zoning Board of Appeals will be required. Staff would not support loading/unloading outside of a designated loading/unloading zone.

Response: Final plans will show that the south drive in front of the bulk material pick-up area was revised to a one-way eastbound driveway. The internal drive is proposed to be 18 feet in width at the east and west ends widening in the center for a designated loading zone area.

8. Trash Compactor: All accessory structures must be located in the rear yard and screened per the standards of Chapter 21 of the City Code. The trash compactor is proposed to be located in the exterior side (eastern) yard. The applicant will seek a variance from the Zoning Board of Appeals for the trash compactor location and should provide screening details in the next plan submittal. Staff will support this variance.

Response: CESO will be requesting a variance for the trash compactor location.

9. Required Open Space: A minimum of 15% open space is required in the Town Center District. The Novi Town Center as an entire development would meet this requirement. Approximately 11.9% open space has been provided on the Walmart site. This would be an interpretation of Zoning Ordinance requirements. Staff would recommend the applicant provide additional open space to meet minimum ordinance requirements. The applicant could consider eliminating a portion of the parking on the Walmart site to allow for additional open space and landscaping.

Response: CESO submitted a letter to City staff dated December 13, 2010 providing additional information for consideration

The Walmart parking lot is already at or below their required number of parking spaces. Typically, Walmart requires a parking ratio of 5 spaces per 1,000 square feet of building area.

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The parking area was previously reduced in an effort to best accommodate the City's interior landscaped island requirement.

10. Lighting Plan: <u>The applicant should provide the hours of operation on the lighting plan.</u> Manufacturer's specifications have not been provided for all light fixtures. <u>The applicant should provide details for fixtures labeled 11, 11 A, 11 B, 100, 101 and 103.</u>

Response: The lights will be in operation from dusk until dawn. Details are attached to this letter for light fixtures 11, 11A, 11B, 100, 101, and 103 as requested. These light fixture details were attached to our 12-1-10 letter.

11. Lighting Plan - Required Conditions: The average light level of the surface being lit to the lowest light of the surface shall not exceed 4:1. The area identified as main lot appears to exceed this ratio. The applicant should adjust the site lighting to meet ordinance requirements. Alternately, the applicant could seek a variance from the Zoning Board of Appeals.

Response: The Walmart plan actually satisfies this requirement based on Staff's re-review of the Walmart lighting plan. No variance is required.

12. Maximum Illumination: Maximum illumination at the property line cannot exceed 1 foot candle. This is exceeded in a number of instances. The applicant should seek a variance from the Zoning Board of Appeals.

Response: CESO will be requesting a variance for the maximum illumination at the property lines.

13. Façade/Architectural Plans: The elevations and referenced architectural plans should be included with the next plan submittal. Consistent with the standards of the Zoning Ordinance and the Town Center Design Guidelines, staff and consultants previously discussed with the applicant at the pre-application and concept meetings developing a façade that would be complimentary to and an extension of the existing Novi Town Center Development. The applicant should alter the façade to conform to the standards of the Façade Ordinance and the Town Center Design Guidelines. Please see the accompanying review letter from the City's Façade Consultant with regard to the proposed building elevations.

Response: Benham has provided revised elevations responding to the Design Review comments for the appearance to the building. Some of the more significant changes are the replacement of all Quik Brik product with structural clay brick in a color to match the main building material of the center. Both the area of the main Walmart sign and the two vestibules have been revised to a more traditional flat top design. Cornices to match the existing center

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cornice have been added to the main building walls and front building protrusions as well. Additionally, the vestibules have been revised to be an all glass construction and more glass has been added to the lower front building pieces attached to the entrances. Pedestrian scale site lighting has been added along the front of the building to match that of the center. Benches have been revised to benches with backs. Site amenity color has been revised to black.

14. Parcel Split: A property combination or split has been proposed. The applicant must create this parcel prior to Stamping Set approval. Plans will not be stamped until the parcel is created.

Response: Comment noted. Parcel split is complete and currently under review.

- 15. Site Plan Checklist: Please provide the required information from the Site Plan Checklist:
  - a. Hazardous Chemical Survey is to be filled out at time of Final Site Plan.

Response: Hazardous chemical survey will be provided at the time of final site plan submittal.

16. Right-of-Way: On the Preliminary Site Plan, graphically depict and provide notes for "Existing Right-of-Way" and "Planned Right-of-Way". Staff suggests dedicating "Planned Right-of-Way" to the City.

Response: As discussed in the 10-27-10 meeting with City staff, Walmart has no issues dedicating additional right-of-way but is requesting a letter from the City indicating that this dedication will not affect green space requirement, setbacks, and landscaping requirements should Town Center Drive be widened in the future. At this time, the proposed right-of-way is not shown on the plans. City staff was also going to look into the possibility of accepting this additional area as an easement.

- 17. Consistency Across Plans: Please make sure there is consistency on plan submittal:
  - a. The site layout on subsequent site plan submittals showing both the Walmart and Building X.1 should be consistent across all plan sets.

Response: Comment noted.

18. Additional Items: The applicant has indicated there may be a composting area on the site. <u>Any compost areas should be clearly identified on the plan.</u>

Response: Composting area is identified on plans next to the Bale and Pallet storage area. This area will be more clearly defined on the final plan submittal set.

#### **ENGINEERING REVIEW COMMENTS:**

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The preliminary engineering plan has been approved. CESO will address comments numbered 1-82 prior to the Final Site Plan Submittal.

### TRAFFIC REVIEW COMMENTS:

1. Recommended Mitigation - The applicant's traffic study recommends the following:

The applicant's November 8, 2010 resubmittal letter states that the traffic study (including the above recommendations) was forwarded to RCOC and "at this time, the Road Commission had no major concerns ... ". However, the email chain attached to the letter goes only as far as saying that the study (including Synchro files) was forwarded to "relevant staff within RCOC for comment," with no indication that any subsequent comments had been returned to the applicant. The applicant should expound upon the latest feedback received from RCOC, as well as the expected means of implementing the recommended signal hardware and signal timing improvements.

Response: Please see the attached letter from the Road Commission.

### 2. Driveway Design and Control

A. The entering radius at the west drive on II Mile appears to be only about 10 ft. but the applicant has stated that it is. in fact "over 25 ft." This existing curb return should be redrawn more accurately to reflect its actual size. Also, along the exiting side of this driveway, there are still two signs shown. with the northernmost sign only 23 ft in advance of the proposed new STOP sign. This could still impair a full view of that STOP sign, and the northerly (unidentified) sign should be relocated to the east side of the driveway, offset to the west of the STOP sign, or simply eliminated.

Response: The requested modifications will be provided in the final plan submittal.

B. Although the large "canoe" island along Ingersol at the west end of the site already exists, the operation of nearby Wal-Mart will likely increase the amount of traffic using the two access drives at either end of the island. To improve the performance of these drives given the additional traffic, the radius of the two internal corners of the island (i.e., next to or across the parking aisle from the north-south STOP signs) should be increased to 15 ft from the existing 5 ft. The applicant has indicated that "these changes will be made on the GWE set of plans at final plan submittal." Given their relevance to the proposed Wal-Mart improvements, however, the requested changes should also appear on Wal-Mart's final site plan, with a note indicating that their implementation will be "by others."

Response: This note will be provided in the final plan submittal.

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C. Access to the Wal-Mart parking lot, near the northwest corner of the proposed store, will occur at a curved intersection into which several parking spaces in front of proposed Building X (or X.I) will back. While this intersection has been improved since the pre-application concept, we still have concerns about backing drivers not seeing or otherwise anticipating approaching traffic, especially northbound traffic coming around the bend with high-profile vans parked in the adjacent spaces. We recommend that the Planning Commission discuss with the applicant and the Town Center management the feasibility of (1) shifting the two handicapped spaces to the north so as to share an access aisle aligned with the pedestrian crossing, (2) deleting the two regular spaces in the intersection, and/or (3) controlling the intersection with all-way STOP signs. Given their relevance to the proposed Wal-Mart improvements, the change(s) selected should also appear on Wal-Mart's final site plan, with a note indicating that their implementation will be "by others."

Response: The requested modifications will be provided in the final plan submittal.

D. Westbound drivers in the south internal service drive, stopping at the proposed stop bar at the southwest corner of the garden center enclosure, will be unable to see southbound pedestrians and bicyclists about to enter the crosswalk only 2 ft west of that stop bar. The stop bar should be set back the MMUTCD-minimum of 4 ft in advance of the crosswalk, and the garden center enclosure should be set back (or at least angled at 45 degrees) to provide a clear view to a stopped driver 10 ft east of the stop bar. A larger-scale inset of this area should be provided to ensure proper design and construction of this critical area.

Response: Final plans will show that the south drive in front of the bulk material pick-up area was revised to a one-way eastbound driveway. The internal drive is proposed to be 18 feet in width at the east and west ends widening in the center for a designated loading zone area.

E. In response to the preceding comment, which also appeared in our September review, the applicant has stated that with the use of a single color, "employee parking stalls will be difficult to distinguish from customer parking." We respectively suggest that other, less subtle means could be employed to convey the intended message to employees, such as a parking lot diagram posted on employee bulletin boards.

Response: Striping will be shown as requested by City staff in the final plan submittal.

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### **LANDSCAPING REVIEW COMMENTS:**

- 1. Interior Parking Landscape (Sec. 2509.3.c.)
  - A. A total of 212 interior landscape trees are required. The Applicant has proposed that 29 existing mature trees be preserved. Additional trees have been added to meet the Interior Parking Lot Canopy Tree requirements. On the current plans the Applicant has underreported the number of trees that can be counted toward this requirement. Please address this concern and correct the proposed tree numbers on subsequent submittals.

Response: The underreported number of trees will be more clearly identified on the final plan set.

- 2. Building Foundation Landscape (Sec. 2509.3.d.)
  - A. Staff recommends that the Applicant consider the inclusion of small landscape beds directly adjacent to the easterly building foundation. Small beds would allow for the installation of appropriate upright or vining plants that would serve to soften this large wall face and help alleviate architectural massing issues as raised in the façade review.

Response: Additional landscaped beds were added to the easterly building foundation between the preliminary plan submittal and the site plan submittal. Additional areas will be reviewed during final plan submittal but the east building foundation (or rear) is limited in space.

### FIRE REVIEW COMMENTS:

1. Fire lanes shall be designated and properly marked in accordance with city ordinance. Sheet 3 of 12 indicates fire lanes with pavement markings. However, 'No Parking' signs are not shown on the plan. The Legend on page 3 of 12 indicates note 'B' as No Parking Fire Lane signs, however, there are no tags 'B' on the plans. Fire lanes shall be designated on the west, south, and east sides of the building in accordance with the fire prevention code and shall be designated with signs in accordance with this ordinance.

Response: Fire lanes will be designated in accordance with city ordinance in the final plan submittal.

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2. Hydrant spacing around proposed building shall not exceed 500' hose laying distance. Relocate the proposed hydrant at the north front store entrance 130' to the north in the parking island at the project line between this project and the X.1 building.

Response: GWE is adding an additional fire hydrant in front of building X.1 for final plan submittal.

3. The Fire Department Connection shall be located on the front side of the building in an approved accessible location, within 100' of a hydrant. This shall be shown on the Utility Plan sheet.

Response: This relocation will be reviewed and responded to for final plan submittal.

4. The control valve on the 8" fire protection water main shall be in a well or it shall be a monitored post indicator valve.

Response: Control valve on the 8" fire protection water main will be located in a well as requested and will be shown in more detail during final plan submittal.

5. A complete hazardous materials survey and inventory shall be provided to the fire department. The forms in the preliminary site plan application are blank.

Response: Hazardous materials survey and inventory will be provided to fire department in the final plan submittal.

### **FACADE REVIEW COMMENTS:**

|   | WEST<br>(Front) | EAST<br>(Rear) | NORTH<br>(Left) | SOUTH<br>(Right) | Ordinance Maximum (Minimum) |
|---|-----------------|----------------|-----------------|------------------|-----------------------------|
| Brick (Glen Gery "Golden Dawn" & "Autumn Red"             | 49%             | 93%            | 86%             | 82%              | 100% (30% MIN)<br>(Note 1)  |
| Stone   | 3%              | 0%             | 0%              | 0%               | 100%                        |
| EIFS  | 26%             | 6%             | 8%              | 7%               | 25%                         |
| Phenolic (Trespa) Panels                                  | 17%             | 0%             | 0%              | 0%               | 0%                          |
| Standing Seam Metal                                       | 0%              | 0%             | 3%              | 3%               | 25% (Note 2)                |
| Metal – Louvered Awnings,<br>Canopies, Wrought Iron, etc. | 5%              | 1%             | 3%              | 8%               | 0%                          |

Note 1 – Facades in TC and TC-1 Districts must be "primarily brick and stone" per Section 1602.9

Note 2 - Color must be copper or copper colored paint in TC District per Section 2520, Note 3.

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Section 2520 – As shown above, the percentage of Concrete "C" Brick, Phenolic Panels, and Metal exceeds the maximum percentages allowed by the Façade Chart and the percentage of Brick is below the minimum percentage required by the Façade Chart. A Section 9 waiver would be required for these deviations.

Response: This appears to be an old comment. There is no Concrete "C" Brick on this project. The Phenolic Panels have been removed from the proposed elevations.

2. <u>Section 1602.7</u> - This section requires that facade materials be complimentary to existing or proposed buildings within the site and surrounding area, and that when contrasting design or materials are used it will not be so out of character with existing building designs and facade materials so as to create an adverse effect on the stability and value of the surrounding. The design appears to be in conflict with this section for the same reasons as stated above.

Response: This also appears to be an old comment. The main building materials (brick) are the same as what is being used on the rest of the shopping center. The EIFS cornice is also the same as what is being used on the rest of the shopping center. The elevations have been revised to completely comply with the look and materials of the Town Centre existing buildings.

3. <u>Section 1602.9</u> - Section 1602.9 of the Ordinance requires that facades "shall be primarily of brick or stone." The proposed design includes significant percentages of materials other than brick and stone, most significantly Phenolic Panels and EIFS. The design does not otherwise meet the specific conditions set forth in Section 1602.9.a-d, for the use of materials other than brick and stone for reasons stated herein. It is recommended that brick be considered for all EIFS areas other than cornices to bring the design into compliance with this section.

Response: The EIFS and Phenolic panel system have been removed from the elevations.

4. <u>Front (west) Facade</u> - Phenolic Panels are not specifically listed in the Façade Chart. Assuming a concealed fastener system is used, their appearance will be equivalent to Flat Metal Panels. Therefore, the allowable percentage for Flat Metal Panels (0%) was used for this review. The Phenolic Panes are used only adjacent to the "Walmart" sign and are not used elsewhere on the building. This together with the arched parapet directly above the sign gives the appearance that it designed as a component of the sign. Section 2520.2 of the Ordinance specifically states that "the use of facade materials to form a background or component in a sign or to increase the visual presence of the building for the purpose of advertising shall be deemed inconsistent with this Section." The use of the Phenolic Panels appears to be in direct conflict with this section. It is

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recommended that Brick be used in lieu of the Phenolic Panels, and that the EIFS cornice be extended across this area. This will disassociate the area with the sign achieving compliance with Section 2520.2, and at the same time bringing the overall west facade into closer compliance with the facade chart.

Response: The Phenolic Panel system has been removed from the elevations. New elevations with a more traditional design have been submitted.

5. <u>East Facade Service Areas</u> - The east facade is highly visible from Town Center Drive as well as the businesses located to the east. Existing plantings along Town Center Drive are proposed to be supplemented with additional plant material. This will screen the east facade however additional foundation plantings should also be considered. If foundation plantings are not feasible than additional articulation of the east facade via architectural features such as brick pilasters and/or variations in brick color should be considered. The interior areas of the truck wells and compactor enclosures will also be highly visible, particularly to northbound traffic on Town Center Drive. The applicant should consider adding gates and/or strategically placed plantings to prevent direct lines of sight from Town Center Drive into the truck well and compactor areas.

Response: Additional landscaping has been added to islands on the east side of the building to provide additional screening of the bulk goods loading area and the truck docks. Ten Snowdrift Crabapple trees have been added to the SE corner of the building to break up the previously blank brick wall.

6. <u>Mechanical Equipment Screening</u> - Ground mounted mechanical equipment appears to be screened by a nicely designed open-coursed masonry wall. If rooftop equipment is utilized it must be concealed with matching materials. A notation is made that painted "decorative block" is used at the compressor area, however the extent and location of this material is not clearly indicated on the drawings. It is assumed the material is used only behind the mechanical equipment screens. The applicant should clarify the use of decorative block and that the height of the screening is adequate to conceal the equipment within.

Response: All rooftop mechanical equipment will be screened by the parapet design. A site line study will be submitted to the City prior to the City Council meeting. The decorative block used on the ground mounted screen is inset into the brick wall. It is required in order to supply adequate makeup air to the condenser units located behind the screen wall.

Thank you in advance for reviewing the attached revised plans and please contact CESO with any questions or concerns.

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Sincerely, CESO, Inc.

Robert E. Matko, P.E., P.S.

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Project Manager

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# APPLICANT RESPONSE LETTER DECEMBER 1, 2010



December 1, 2010

Ms. Barbara McBeth, AICP
Deputy Director of Community Development
City of Novi
45175 W. Ten Mile Rd.
Novi, MI 48375

Re: Walmart Supercenter Store #5893-00, SP #10-42, Second Review of Preliminary Site Plan

Dear Ms. McBeth,

CESO received your plan review report dated November 22, 2010 and would like to offer the following in response:

### **PLANNING REVIEW COMMENTS:**

Outside Storage: The plans indicate an area for bale and pallet recycling. This is considered outside storage and is not permitted in the TC District. <u>The applicant should relocate the recycle area inside the building</u>, or otherwise bring this area into conformance with ordinance standards. The applicant has indicated they will seek a variance for outdoor storage. Staff will not be able to forward a favorable recommendation for a variance from this requirement to the Zoning Board of Appeals.

Response: CESO will be requesting a variance.

2. Open Air Business: An open air business use must be located in the side or rear yard. A portion of the open air garden center projects into the front (western) yard. <u>The applicant should adjust the site layout so that the open air business use no longer projects into the front yard.</u> The applicant has indicated they will seek a variance from the Zoning Board of Appeals for this deficiency.

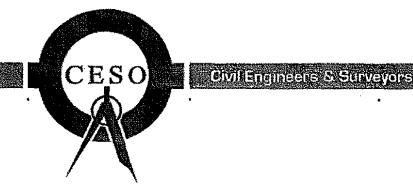
Response: CESO will be requesting a variance.

3. Open Air Business Screening: An open air business use must be screened with a solid masonry screen wall equal to a height of 6' with decorative fencing above that height to a height equal to 1' taller than the material to be screened. The application materials indicate a 4' masonry screen wall with decorative fencing above. No screening details have been provided in the plan. The applicant should provide screening details in the plan, indicate the height of the material to be stored and raise the height of the masonry portion of the screen wall to a minimum of 6'. The applicant has indicated they will seek a variance from the Zoning Board of Appeals, and be prepared to demonstrate practical difficulty or

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hardship. The orientation of the bulk pickup area is somewhat awkward for customers entering and exiting the area to pickup materials with their vehicles. The applicant should consider orienting the entrance to the pickup area to the east and providing an area for vehicles to turn around after loading their materials. This orientation would also provide better screening from the adjacent 11 Mile Road.

Response: CESO will be requesting a variance.

4. Building Setback: Due to the proposed parcel split, the interior side (north) yard building setback is proposed to be 0' (10' is required.) The applicant will seek a setback reduction from the City Council. In the TC District, the City Council may reduce building setbacks if the conditions listed in Section 1602.4 are met. Please refer to the planning review chart for specific conditions. Staff supports this reduction.

Response: CESO will be requesting a setback reduction from the City Council.

5. Parking Setbacks: Due to the proposed parcel split, all parking setbacks are proposed to be 0' (20' is required on all sides s.) The applicant will seek variances from the Zoning Board of Appeals. Staff will support these variance requests.

Response: CESO will be requesting a variance for parking setbacks.

Architecture: Architecture and development amenities in the Town Center District should complement the existing architecture in the Novi Town Center. The applicant should consider replacing the blue bollards and other bright blue features along the front of the store with a more muted tone to better complement the existing Novi Town Center.

Response: The blue accent bands, bollards and site amenities are part of the Walmart Brand.

7. Loading Space: Per the Zoning Ordinance, loading space must be located in the rear yard. The applicant has proposed loading space in the exterior side (eastern) yard. The applicant will seek a variance from the Zoning Board of Appeals for the eastern loading zone location. Staff supports this variance request. The applicant should also indicate the square footage of the eastern loading zone and provide a detail of the loading zone screen wall. The applicant has indicated a commercial vehicle will deliver and unload materials near the bulk materials pickup area but no designated loading zone has been provided in this location. The applicant should provide a striped loading zone near the bulk materials pick-up area. If the applicant elects not to provide a loading zone in the bulk materials pick-up area, deliveries will need to be limited to the designated striped loading area in the eastern yard. If a loading area is provided in the southern yard, a variance from the Zoning Board of Appeals will be required. Staff would not support loading/unloading outside of a designated loading/unloading zone.

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Response: A striped designated loading zone area will be provided in the southern yard area as requested and will be shown on the final plan submittal set.

8. Trash Compactor: All accessory structures must be located in the rear yard and screened per the standards of Chapter 21 of the City Code. The trash compactor is proposed to be located in the exterior side (eastern) yard. The applicant will seek a variance from the Zoning Board of Appeals for the trash compactor location and should provide screening details in the next plan submittal. Staff will support this variance.

Response: CESO will be requesting a variance for the trash compactor location.

9. Required Open Space: A minimum of 15% open space is required in the Town Center District. The Novi Town Center as an entire development would meet this requirement. Approximately 11.9% open space has been provided on the Walmart site. This would be an interpretation of Zoning Ordinance requirements. Staff would recommend the applicant provide additional open space to meet minimum ordinance requirements. The applicant could consider eliminating a portion of the parking on the Walmart site to allow for additional open space and landscaping.

Response: The Walmart parking lot is already at or below their required number of parking spaces. Typically, Walmart requires a parking ratio of 5 spaces per 1,000 square feet of building area. The parking area was previously reduced in an effort to best accommodate the City's interior landscaped island requirement.

10. Lighting Plan: The applicant should provide the hours of operation on the lighting plan. Manufacturer's specifications have not been provided for all light fixtures. The applicant should provide details for fixtures labeled 11, 11 A, 11 B, 100, 101 and 103.

Response: The lights will be in operation from dusk until dawn. Details are attached to this letter for light fixtures 11, 11A, 11B, 100, 101, and 103 as requested. These light fixture details are labeled on each cut sheet.

11. Lighting Plan - Required Conditions: The average light level of the surface being lit to the lowest light of the surface shall not exceed 4:1. The area identified as main lot appears to exceed this ratio. The applicant should adjust the site lighting to meet ordinance requirements. Alternately, the applicant could seek a variance from the Zoning Board of Appeals.

Response: Walmart will be requesting a variance for the slightly higher light level.

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## edCovidEngineens@Sunveyors

12. Maximum Illumination: Maximum illumination at the property line cannot exceed 1 foot candle. This is exceeded in a number of instances. The applicant should seek a variance from the Zoning Board of Appeals.

Response: CESO will be requesting a variance for the maximum illumination at the property lines.

13. Façade/Architectural Plans: The elevations and referenced architectural plans should be included with the next plan submittal. Consistent with the standards of the Zoning Ordinance and the Town Center Design Guidelines, staff and consultants previously discussed with the applicant at the pre-application and concept meetings developing a façade that would be complimentary to and an extension of the existing Novi Town Center Development. The applicant should alter the façade to conform to the standards of the Façade Ordinance and the Town Center Design Guidelines. Please see the accompanying review letter from the City's Façade Consultant with regard to the proposed building elevations.

Response: Benham has provided revised elevations responding to the Design Review comments for the appearance to the building. Some of the more significant changes are the replacement of all Quik Brik product with structural clay brick in a color to match the main building material of the center. Cornices to match the existing center cornice have been added to the main building walls and front building protrusions as well. Additionally, the vestibules have been revised to be an all glass construction and more glass has been added to the lower front building pieces attached to the entrances. Pedestrian scale site lighting has been added along the front of the building to match that of the center. Benches have been revised to benches with backs.

14. Parcel Split: A property combination or split has been proposed. The applicant must create this parcel prior to Stamping Set approval. Plans will not be stamped until the parcel is created.

Response: Comment noted. Parcel split is currently being prepared.

- 15. Site Plan Checklist: Please provide the required information from the Site Plan Checklist:
  - a. Hazardous Chemical Survey is to be filled out at time of Final Site Plan.

Response: Hazardous chemical survey will be provided at the time of final site plan submittal.

16. Right-of-Way: On the Preliminary Site Plan, graphically depict and provide notes for "Existing Right-of-Way" and "Planned Right-of-Way". Staff suggests dedicating "Planned Right-of-Way" to the City.

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Response: As discussed in the 10-27-10 meeting with City staff, Walmart has no issues dedicating additional right-of-way but is requesting a letter from the City indicating that this dedication will not affect green space requirement, setbacks, and landscaping requirements should Town Center Drive be widened in the future. At this time, the proposed right-of-way is not shown on the plans. City staff was also going to look into the possibility of accepting this additional area as an easement.

- 17. Consistency Across Plans: Please make sure there is consistency on plan submittal:
  - a. The site layout on subsequent site plan submittals showing both the Walmart and Building X.1 should be consistent across all plan sets.

Response: Comment noted.

18. Additional Items: The applicant has indicated there may be a composting area on the site. <u>Any compost areas should be clearly identified on the plan.</u>

Response: Composting area is identified on plans next to the Bale and Pallet storage area. This area will be more clearly defined on the final plan submittal set.

### **ENGINEERING REVIEW COMMENTS:**

The preliminary engineering plan has been approved. CESO will address comments numbered 1-82 prior to the Final Site Plan Submittal.

### TRAFFIC REVIEW COMMENTS:

1. Recommended Mitigation - The applicant's traffic study recommends the following:

The applicant's November 8, 2010 resubmittal letter states that the traffic study (including the above recommendations) was forwarded to RCOC and "at this time, the Road Commission had no major concerns ... ". However, the email chain attached to the letter goes only as far as saying that the study (including Synchro files) was forwarded to "relevant staff within RCOC for comment," with no indication that any subsequent comments had been returned to the applicant. The applicant should expound upon the latest feedback received from RCOC, as well as the expected means of implementing the recommended signal hardware and signal timing improvements.

Response: Based on recent discussions with Rachel Jones from the RCOC, the staff is finalizing their review and at this time sees no major issues with the submitted traffic impact

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study. The signal hardware and timing improvements will be implemented as part of a signal plan submittal to the RCOC.

### 2. Driveway Design and Control

A. The entering radius at the west drive on II Mile appears to be only about 10 ft. but the applicant has stated that it is. in fact "over 25 ft." This existing curb return should be redrawn more accurately to reflect its actual size. Also, along the exiting side of this driveway, there are still two signs shown, with the northernmost sign only 23 ft in advance of the proposed new STOP sign. This could still impair a full view of that STOP sign, and the northerly (unidentified) sign should be relocated to the east side of the driveway, offset to the west of the STOP sign, or simply eliminated.

Response: The requested modifications will be provided in the final plan submittal.

B. Although the large "canoe" island along Ingersol at the west end of the site already exists, the operation of nearby Wal-Mart will likely increase the amount of traffic using the two access drives at either end of the island. To improve the performance of these drives given the additional traffic, the radius of the two internal corners of the island (i.e., next to or across the parking aisle from the north-south STOP signs) should be increased to 15 ft from the existing 5 ft. The applicant has indicated that "these changes will be made on the GWE set of plans at final plan submittal." Given their relevance to the proposed Wal-Mart improvements, however, the requested changes should also appear on Wal-Mart's final site plan, with a note indicating that their implementation will be "by others."

Response: This note will be provided in the final plan submittal.

C. Access to the Wal-Mart parking lot, near the northwest corner of the proposed store, will occur at a curved intersection into which several parking spaces in front of proposed Building X (or X.I) will back. While this intersection has been improved since the pre-application concept, we still have concerns about backing drivers not seeing or otherwise anticipating approaching traffic, especially northbound traffic coming around the bend with high-profile vans parked in the adjacent spaces. We recommend that the Planning Commission discuss with the applicant and the Town Center management the feasibility of (1) shifting the two handicapped spaces to the north so as to share an access aisle aligned with the pedestrian crossing, (2) deleting the two regular spaces in the intersection, and/or (3) controlling the intersection with all-way STOP signs. Given their relevance to the proposed Wal-Mart improvements, the change(s) selected should also appear on Wal-Mart's final site plan, with a note indicating that their implementation will be "by others."

Response: The requested modifications will be provided in the final plan submittal.

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D. Westbound drivers in the south internal service drive, stopping at the proposed stop bar at the southwest corner of the garden center enclosure, will be unable to see southbound pedestrians and bicyclists about to enter the crosswalk only 2 ft west of that stop bar. The stop bar should be set back the MMUTCD-minimum of 4 ft in advance of the crosswalk, and the garden center enclosure should be set back (or at least angled at 45 degrees) to provide a clear view to a stopped driver 10 ft east of the stop bar. A larger-scale inset of this area should be provided to ensure proper design and construction of this critical area.

Response: A larger scale inset of this area in question will be provided in the final plan submittal.

E. In response to the preceding comment, which also appeared in our September review, the applicant has stated that with the use of a single color, "employee parking stalls will be difficult to distinguish from customer parking." We respectively suggest that other, less subtle means could be employed to convey the intended message to employees, such as a parking lot diagram posted on employee bulletin boards.

Response: Striping will be shown as requested by City staff in the final plan submittal.

### **LANDSCAPING REVIEW COMMENTS:**

- 1. Interior Parking Landscape (Sec. 2509.3.c.)
  - A. A total of 212 interior landscape trees are required. The Applicant has proposed that 29 existing mature trees be preserved. Additional trees have been added to meet the Interior Parking Lot Canopy Tree requirements. On the current plans the Applicant has underreported the number of trees that can be counted toward this requirement. Please address this concern and correct the proposed tree numbers on subsequent submittals.

Response: The underreported number of trees will be more clearly identified on the final plan set.

- 2. Building Foundation Landscape (Sec. 2509.3.d.)
  - A. Staff recommends that the Applicant consider the inclusion of small landscape beds directly adjacent to the easterly building foundation. Small beds would allow for the installation of appropriate upright or vining plants that would serve to soften this large wall face and help alleviate architectural massing issues as raised in the façade review.

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Response: Additional landscaped beds were added to the easterly building foundation between the preliminary plan submittal and the site plan submittal. Additional areas will be reviewed during final plan submittal but the east building foundation (or rear) is limited in space.

### **FIRE REVIEW COMMENTS:**

1. Fire lanes shall be designated and properly marked in accordance with city ordinance. Sheet 3 of 12 indicates fire lanes with pavement markings. However, 'No Parking' signs are not shown on the plan. The Legend on page 3 of 12 indicates note 'B' as No Parking Fire Lane signs, however, there are no tags 'B' on the plans. Fire lanes shall be designated on the west, south, and east sides of the building in accordance with the fire prevention code and shall be designated with signs in accordance with this ordinance.

Response: Fire lanes will be designated in accordance with city ordinance in the final plan submittal.

2. Hydrant spacing around proposed building shall not exceed 500' hose laying distance. Relocate the proposed hydrant at the north front store entrance 130' to the north in the parking island at the project line between this project and the X.1 building.

Response: GWE is adding an additional fire hydrant in front of building X.1 for final plan submittal.

3. The Fire Department Connection shall be located on the front side of the building in an approved accessible location, within 100' of a hydrant. This shall be shown on the Utility Plan sheet.

Response: This relocation will be reviewed and responded to for final plan submittal.

4. The control valve on the 8" fire protection water main shall be in a well or it shall be a monitored post indicator valve.

Response: Control valve on the 8" fire protection water main will be located in a well as requested and will be shown in more detail during final plan submittal.

5. A complete hazardous materials survey and inventory shall be provided to the fire department. The forms in the preliminary site plan application are blank.

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Response: Hazardous materials survey and inventory will be provided to fire department in the final plan submittal.

### **FACADE REVIEW COMMENTS:**

|   | WEST<br>(Front) | EAST<br>(Rear) | NORTH<br>(Left) | SOUTH<br>(Right) | Ordinance<br>Maximum<br>(Minimum) |
|---|-----------------|----------------|-----------------|------------------|-----------------------------------|
| Brick (Glen Gery "Golden<br>Dawn" & "Autumn Red"          | 49%             | 93%            | 86%             | 82%              | 100% (30% MIN)<br>(Note 1)        |
| Stone   | 3%              | 0%             | 0%              | 0%               | 100%                              |
| EIFS  | 26%             | 6%             | 8%              | 7%               | 25%                               |
| Phenolic (Trespa) Panels                                  | 17%             | 0%             | 0%              | 0%               | 0%                                |
| Standing Seam Metal                                       | 0%              | 0%             | 3%              | 3%               | 25% (Note 2)                      |
| Metal – Louvered Awnings,<br>Canopies, Wrought Iron, etc. | 5%              | 1%             | 3%              | 8%               | 0%                                |

Note 1 - Facades in TC and TC-1 Districts must be "primarily brick and stone" per Section 1602.9

Note 2 - Color must be copper or copper colored paint in TC District per Section 2520, Note 3.

Section 2520 – As shown above, the percentage of Concrete "C" Brick, Phenolic Panels, and Metal exceeds the maximum percentages allowed by the Façade Chart and the percentage of Brick is below the minimum percentage required by the Façade Chart. A Section 9 waiver would be required for these deviations.

Response: This appears to be an old comment. There is no Concrete "C" Brick on this project. A Section 9 waiver will be requested for the Phenolic Panels and the metal used on this project.

2. <u>Section 1602.7</u> - This section requires that facade materials be complimentary to existing or proposed buildings within the site and surrounding area, and that when contrasting design or materials are used it will not be so out of character with existing building designs and facade materials so as to create an adverse effect on the stability and value of the surrounding. The design appears to be in conflict with this section for the same reasons as stated above.

Response: This also appears to be an old comment. The main building materials (brick) are the same as what is being used on the rest of the shopping center. The EIFS cornice is also

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the same as what is being used on the rest of the shopping center. The major material that is different from the rest of the shopping center is the Phenolic Panel system.

3. <u>Section 1602.9</u> - Section 1602.9 of the Ordinance requires that facades "shall be primarily of brick or stone." The proposed design includes significant percentages of materials other than brick and stone, most significantly Phenolic Panels and EIFS. The design does not otherwise meet the specific conditions set forth in Section 1602.9.a-d, for the use of materials other than brick and stone for reasons stated herein. It is recommended that brick be considered for all EIFS areas other than cornices to bring the design into compliance with this section.

Response: The majority of the building is entirely brick. The EIFS is used on the front elevation primarily in the areas of the entrances to accent the building entrances. The Phenolic Panel system is integral part of the Walmart Brand statement and is the only material that is not reflected elsewhere in the development.

4. <u>Front (west) Facade</u> - Phenolic Panels are not specifically listed in the Façade Chart. Assuming a concealed fastener system is used, their appearance will be equivalent to Flat Metal Panels. Therefore, the allowable percentage for Flat Metal Panels (0%) was used for this review. The Phenolic Panes are used only adjacent to the "Walmart" sign and are not used elsewhere on the building. This together with the arched parapet directly above the sign gives the appearance that it designed as a component of the sign. Section 2520.2 of the Ordinance specifically states that "the use of facade materials to form a background or component in a sign or to increase the visual presence of the building for the purpose of advertising shall be deemed inconsistent with this Section." The use of the Phenolic Panels appears to be in direct conflict with this section. It is recommended that Brick be used in lieu of the Phenolic Panels, and that the EIFS cornice be extended across this area. This will disassociate the area with the sign achieving compliance with Section 2520.2, and at the same time bringing the overall west facade into closer compliance with the facade chart.

Response: Phenolic Panels are a new technology and are not specifically excluded in the Design Ordinance. While they do provide a background for the main building sign, the presence of these panels and the wall shape mimics the shape used for the entrances. Both are an integral part of the Walmart Brand statement. Since the Panels are not specifically excluded by the Design Ordinance, Benham believes it is not a correct interpretation to list them as metal panels of which 0% is allowed.

East Facade Service Areas - The east facade is highly visible from Town Center Drive as well as
the businesses located to the east. Existing plantings along Town Center Drive are proposed to be
supplemented with additional plant material. This will screen the east facade however additional

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foundation plantings should also be considered. If foundation plantings are not feasible than additional articulation of the east facade via architectural features such as brick pilasters and/or variations in brick color should be considered. The interior areas of the truck wells and compactor enclosures will also be highly visible, particularly to northbound traffic on Town Center Drive. The applicant should consider adding gates and/or strategically placed plantings to prevent direct lines of sight from Town Center Drive into the truck well and compactor areas.

Response: Additional landscaping has been added to islands on the east side of the building to provide additional screening of the bulk goods loading area and the truck docks. Ten Snowdrift Crabapple trees have been added to the SE corner of the building to break up the previously blank brick wall.

6. <u>Mechanical Equipment Screening</u> - Ground mounted mechanical equipment appears to be screened by a nicely designed open-coursed masonry wall. If rooftop equipment is utilized it must be concealed with matching materials. A notation is made that painted "decorative block" is used at the compressor area, however the extent and location of this material is not clearly indicated on the drawings. It is assumed the material is used only behind the mechanical equipment screens. The applicant should clarify the use of decorative block and that the height of the screening is adequate to conceal the equipment within.

Response: All rooftop mechanical equipment will be screened by the parapet design. The decorative block used on the ground mounted screen is inset into the brick wall. It is required in order to supply adequate makeup air to the condenser units located behind the screen wall.

Thank you in advance for reviewing the attached revised plans and please contact CESO with any questions or concerns.

Sincerely, CESO, Inc.

Robert E. Matko, P.E., P.S.

Mr. At

Project Manager

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### Special Use Criteria Response

(1) Whether, relative to other feasible uses of the site, the proposed use will cause any detrimental impact on existing thoroughfares in terms of overall volumes, capacity, safety, vehicular turning patterns, intersections, view obstructions, line of sight, ingress and egress, accel/decel lanes off-street parking, off-street loading/unloading, travel times and thoroughfare level of service.

Response: The Site is zoned TC and, therefore, its feasible uses are restricted to those uses permitted in the City's Ordinance for TC zoned property. Walmart's proposed use is consistent with the current and future of use of the Site as a retail shopping center. The proposed uses considered "special uses" on the Site consist of an "open air business" as specified in Section 1602.1 of the City's Ordinance and will be comprised of an outside garden center area and bulk material pick up area that will be enclosed by brick walls with pilasters and, above that, by ornamental wrought iron fencing. The proposed outside garden center area is approximately 5,150 s.f. and the bulk material pickup area is approximately 2,300 s.f. The garden center area includes typical lawn and garden merchandise including small plants, fertilizers, garden tools, etc. and the bulk material pick up area includes mulch goods, bagged top soil, brick pavers, etc. The bulk material area operation begins with a customer picking out their item and writing the item number and quantity on a tag. The customer then takes the tag and quantity to the cashier and pays for the item(s). The cashier then hands the customer a receipt. The customer then backs their vehicle into the pickup area and loads their vehicle. Once complete, the customer then exits forward either left or right from the pickup area. The garden center and bulk material area are very small relative to the overall development. The total area subject to the requirements of Section 1602.1.a. is 7,450 s.f. To put this in perspective, it is only % of the total site and only % of the total floor space of the total enclosed building area proposed by Walmart. Therefore, it is not reasonably expected that the proposed uses subject to Section 1602.1.a will cause any detrimental impact on existing thoroughfares in terms of overall volumes, capacity, safety, vehicular turning patterns, intersections, view obstructions, line of sight, ingress and egress, accel/decel lanes off-street parking, off-street loading/unloading, travel times and thoroughfare level of service

(2) Whether, relative to other feasible uses of the site, the proposed use will cause any detrimental impact on the capabilities of public services and facilities, including water service, sanitary sewer service, storm water disposal, and police and fire protection to serve existing and planned uses in the area.

Response: It is not reasonably expected that the proposed uses subject to Section 1602.1.a will cause any detrimental impact on the capabilities of public services and facilities, including water service, sanitary sewer service, storm water disposal, and police and fire protection to serve existing and planned uses in the area. The primary reasoning for this conclusion is based on the relatively small size and lack of intensive uses of such proposed uses.

(3) Whether, relative to other feasible uses of the site, the proposed use is compatible with the natural features and characteristics of the land, including existing woodlands, wetlands, watercourses and wildlife habitats.

Response: There will be no adverse impacts to natural features and characteristics of the land, including existing woodlands, wetlands, watercourses and wildlife habitats resulting from the proposed uses under Section 1602.1.a. of the Ordinance.

(4) Whether, relative to other feasible uses of the site, the proposed use is compatible with adjacent uses of land in terms of location, size, character, and impact on adjacent property or the surrounding neighborhood.

Response: The proposed uses under Section 1602.1.a. of the Ordinance are compatible with the adjacent uses of the land because the Site is adjacent to retail, office and businesses. There are no surrounding neighborhoods adjacent to the Site.

(5) Whether, relative to other feasible uses of the site, the proposed use is consistent with the goals, objectives and recommendations of the City's Master Plan for Land Use.

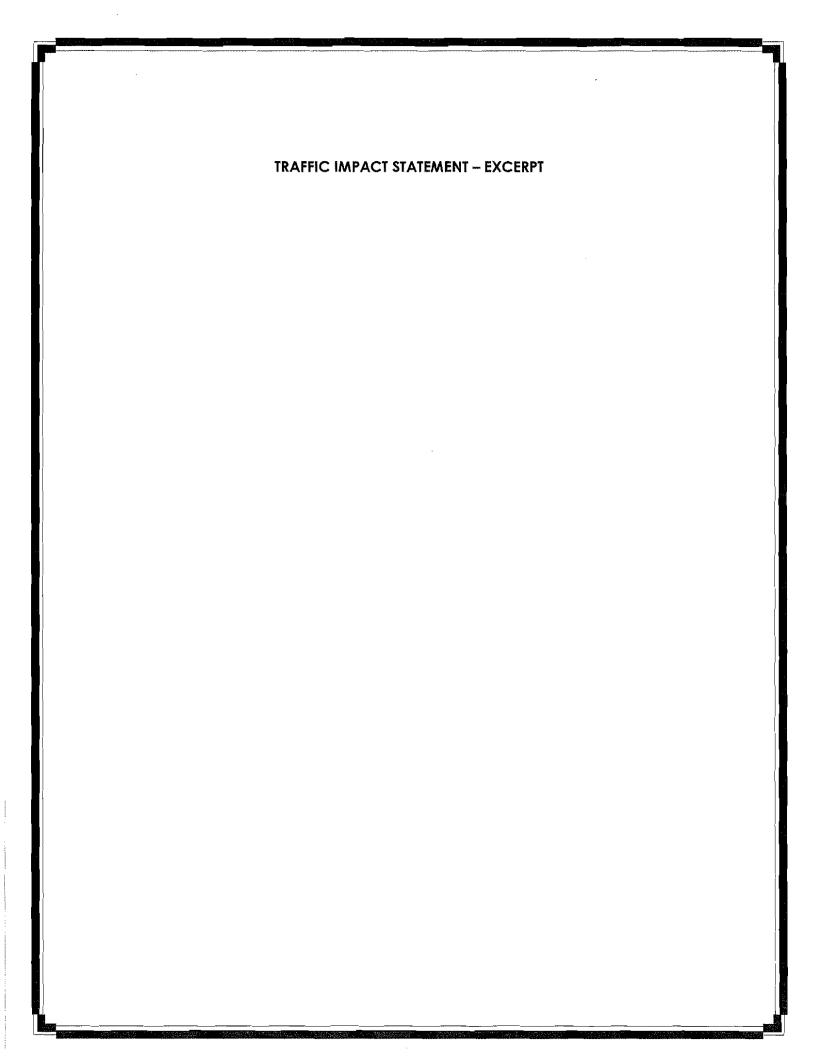
Response: The City's Master Plan for Land Use specifies that this Site shall be used for retail and shopping. The proposed uses under Section 1602.1.a. of the Ordinance are compatible with this statement in the City's Master Plan for Land Use.

(6) Whether, relative to other feasible uses of the site, the proposed use will promote the use of land in a socially and economically desirable manner.

Response: The proposed uses under Section 1602.1.a. of the Ordinance will promote the use of land in a socially and economically desirable manner because the land is currently situated among a retail shopping center and related uses. The Site's general use will not change from its most recent uses approved by the City.

(7) Whether, relative to other feasible uses of the site, the proposed use is (1) listed among the provision of uses requiring special land use review as set forth in the various zoning districts of this Ordinance, and (2) is in harmony with the purposes and conforms to the applicable site design regulations of the zoning district in which it is located

Response: The proposed uses under Section 1602.1.a. of the Ordinance are subject to review under the special land use criteria and are in harmony with its purposes as previously stated herein. All site design regulations applicable to the proposed uses under Section 1602.1.a. of the Ordinance will be met.



# TRAFFIC IMPACT STUDY

# NOVI TOWN CENTER REDEVELOPMENT CITY OF NOVI, OAKLAND COUNTY, MICHIGAN

Prepared for:

## WAL-MART STORES, INC.

2001 S.E. 10<sup>th</sup> Street Bentonville, AR 72716-0550 (501) 273-4000

Prepared by:

CESO, Inc. 8164 Executive Court, Suite B

Lansing, MI 48917 (517) 622-3000



**SEPTEMBER 2010** 

### Introduction

CESO prepared this traffic study on behalf of its client, Walmart Stores, Inc. This traffic study was prepared at the City of Novi's request in connection with Walmart's application for site plan approval. Walmart intends to demolish an existing retail structure within the existing Novi Town Center Mall (the "Mall") and replace it with a new retail building. The City of Novi also requested that this traffic study be prepared in connection with the plan of the Mall's owner, Novi Town Center Investors, LLC, to demolish existing retail structures within the existing Mall and replace them with new retail buildings.

The City's Zoning Ordinance does not require an off-site traffic study as a condition of site plan approval for the proposed development. The proposed development is actually a partial redevelopment of the existing Mall. The proposed development will result in a reduction of usable square footage at the Mall and a reduction in the number of parking spaces at the Mall. There will be no new public or private roads constructed. Access to major roadways remains the same. The general nature of the use of the Mall as a retail center will remain unchanged. There will be no new net traffic generated by the proposed development as compared with the current traffic capacity of the Mall. In fact, this traffic study concludes that the traffic situation will be improved after the proposed development is completed and after its recommendations are followed. Therefore, the traffic study is presented as an accommodation to the City's request and to explore on-site vehicular traffic circulation in a cooperative manner.

The impact of the Mall's traffic has been previously evaluated and approved by the City. The Mall was developed after the City's review and approval of a traffic study dated November 1985 in which the Mall's potential traffic impacts were analyzed. As a result, the City has approved the Mall's impact on the existing traffic and has presumably taken into account the Mall's impact on traffic when the City approved other developments near the Mall since that time. The existing traffic conditions are the result of the growth of Novi as a whole since the initial development of the Mall and require regional improvements to resolve (i.e. widening of Grand River Avenue, and Crescent Boulevard Extension) that are beyond the scope or responsibility of Walmart or of the owner.

This study is limited by the current traffic problems around the Mall generated by the on-going construction to improve vehicular access to I-696 and the surrounding major roads including Novi Road and Grand River Avenue. Further, this study does not evaluate regional issues associated with larger traffic issues in the area.

## 1. Summary of Findings and Recommendations

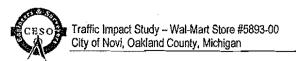
The following summary of findings and recommendations was developed based on the traffic impact study performed for the proposed development located in the City of Novi, Oakland County, Michigan referred to in the traffic study as the "Novi Town Center Redevelopment".

### 1.1 Summary of Findings

 This study focused on evaluating the current and future traffic conditions on Novi Road, Grand River Avenue, Town Center Drive, and several internal Novi Town Center intersections under three (3) different traffic scenarios. Both Novi Road and Grand River Avenue are under the jurisdiction of the Road Commission for Oakland County (RCOC).

The three (3) traffic scenarios are:

Existing Traffic Scenario - Represents current traffic conditions.



Background (Year 2012) Traffic Scenario – Represents traffic conditions that would exist on the roadway system during year 2012 without the proposed Novi Town Center Redevelopment.

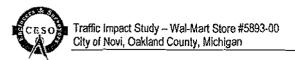
Opening Day (Year 2012) Traffic Scenario – Represents traffic conditions that would exist during year 2012 with the Novi Town Center Redevelopment. The Opening Day (Year 2012) traffic scenario includes the following development:

- 149,854 s.f. Walmart Supercenter
- 123,055 s.f. Retail Space
- 12,000 s.f. High Turnover Restaurant
- 9,000 s.f. Quality Sit-Down Restaurant
- Access to the Mall will remain unchanged from the current access driveways upon completion of the Novi Town Center Redevelopment (Novi Rd. & Crescent Blvd./Fonda St., Novi Rd. & Crowe Drive, Grand River Ave. & West Driveway, and Grand River Ave. & Town Center Dr.).

Access to the proposed Walmart store in the Novi Town Center Redevelopment is proposed via two (2) existing access driveways on Ingersol Drive (Walmart North and South Driveways), three (3) existing access driveways on Eleven Mile Road (Walmart East, Middle, and West Driveways), one (1) existing driveway on Town Center Drive that will continue to service trucks, and two (2) internal driveways (internal driveway from the north along store fronts, and a west internal driveway that parallels Ingersol Drive). The East Wal-Mart Driveway on Eleven Mile Road will actually shift further to the west as far as possible from the Town Center Drive & Eleven Mile Road intersection.

### Existing Traffic Scenario

- Traffic counts (manual) were conducted by CESO at the following intersections on Tuesday, June 22, Wednesday, June 23rd, Thursday, June 24th, and Saturday, June 26th, 2010 at the following study locations:
  - Novi Road & Crescent Blvd./Fonda St.
  - Novi Road & Crowe Blvd.
  - Novi Road & Grand River Ave.
  - Grand River Ave. & West Access Driveway
  - Grand River Ave. & East Access Driveway
  - Grand River Ave. & Town Center Drive
  - 11 Mile Road & Town Center Drive
  - 11 Mile Road & East Access Driveway
  - 11 Mile Road & West Access Driveway
  - Town Center Drive & South Driveway
  - Town Center Drive & North Driveway
  - Town Center Drive & Crescent Blvd.
  - Crescent Blvd. & Ingersol Drive
  - Ingersol Drive & Crowe Blvd



The traffic counts shown in the report were compared with a traffic impact study performed by TetraTech dated April 2006 for a retail development located within the Town Center. Through volumes on Novi Road and Grand River Avenue were compared. The following is a summary of this comparison:

| Intersection                            | April 2006 1 | Traffic Count | June 2010 Traffic Count |            |  |
|---|--------------|---------------|-------------------------|------------|--|
| infelsection                            | NB Through   | SB Through    | NB Through              | SB Through |  |
| Novi Road & Crescent Blvd./Fonda St.    | 1,384        | 1,161         | 1,436                   | 1,503      |  |
| Novi Road & Grand River Ave.            | 842          | 592           | 791                     | 703        |  |
|   | EB Through   | WB Through    | EB Through              | WB Through |  |
| Grand River Ave. & Town Center<br>Drive | 480          | 862           | 544                     | 875        |  |

In reviewing the above table, the northbound through volume on Novi Road is similar in comparing the 2006 count to the 2010 count but the **southbound through volume increases by approximately 26%**. Typically, one would reasonably expect increase of one (1) to two (2) percent per year for this area. The increased volume is likely temporary. The increase in southbound through traffic on Novi Road is likely related to the construction on the I-696 ramps and the closure of them. Vehicles are significantly rerouted onto major thoroughfares in the City as a result of the construction. As instructed by the City, this report includes these conditions in the analysis of the existing conditions.

According to the count data, the Weekday Mid-Day Peak Hour occurs between 12:15 p.m. to 1:15 p.m., the Weekday PM Peak Hour occurs between 4:45 p.m. to 5:45 p.m., and the Saturday Peak Hour occurs between 3:00 p.m. and 4:00 p.m.

4. Under the Existing Traffic Scenario, the following Levels of Service were obtained for the site driveways and key study intersections.

**Existing Traffic Scenario** 

|                      |            |          | LEVEL OF SERVICE (LOS) |                 |           |  |  |
|----------------------|------------|----------|------------------------|-----------------|-----------|--|--|
| INTERSECTION         | CONTROL    | APPROACH | WEEKDAY P              | SATURDAY        |           |  |  |
|                      |            |          | MID-DAY<br>PEAK HOUR   | PM PEAK<br>HOUR | PEAK HOUR |  |  |
|                      |            | EBL      | D (44.0)               | D (47.4)        | D (41.1)  |  |  |
|                      | ,          | EBT      | D (41.1)               | D (42.0)        | D (38.1)  |  |  |
|                      |            | EBR      | B (17.5)               | B (18.6)        | B (16.4)  |  |  |
|                      |            | WBT      | D (41.1)               | D (44.8)        | D (39.4)  |  |  |
|                      |            | WBR      | A (7.2)                | A (8.7)         | Ä (7.8)   |  |  |
| Novi Road & Crescent | Clandinal  | NBL      | D (43.3)               | D (45.6)        | D (40.1)  |  |  |
| Blvd./Fonda St.      | Signalized | NBT      | E (59.4)               | E (66.8)        | D (40.8)  |  |  |
|                      | 1          | NBR      | A (8.4)                | B (10.1)        | A (7.3)   |  |  |
|                      | 1          | SBL      | D (38.5)               | D (41.0)        | D (36.9)  |  |  |
|                      |            | SBT      | B (15.8)               | B (17.8)        | B (15.8)  |  |  |
|                      | <b>*</b>   | SBR      | A (8.0)                | A (8.2)         | A (7.6)   |  |  |
|                      |            | OVERALL  | C (33.4)               | D (37.1)        | C (26.4)  |  |  |

C - Level of Service

<sup>(33.4) -</sup> Delay (seconds/vehicle)

<sup>\* -</sup> Delay > 250 seconds/vehicle

## **Existing Traffic Scenario (Continued)**

|                              |            |            | LEVE      | L OF SERVICE | (LOS)     |
|------------------------------|------------|------------|-----------|--------------|-----------|
| INTEROPATION .               | CONTROL    | 1222201011 | WEEKDAY F | 0.171100.11  |           |
| INTERSECTION                 | CONTROL    | APPROACH   | MID-DAY   | PM PEAK      | SATURDAY  |
|                              |            |            | PEAK HOUR | HOUR         | PEAK HOUR |
|                              |            | NBL        | B (10.4)  | B (12.2)     | B (10.7)  |
| 14 475 4.5.0                 |            | SBL        | B (12.9)  | B (11.9)     | B (10.9)  |
| Novi Road & Crowe Blvd.      | Stop Sign  | WBLTR      | C (15.6)  | D (28.6)     | C (21.8)  |
|                              |            | EBLTR      | E (39.9)  | F (200.4)    | F (54.1)  |
|                              |            | EBL        | F (109.3) | F (*)        | F(°)      |
|                              |            | EBT        | D (46.6)  | D (46.3)     | D (44.0)  |
|                              |            | WBL        | E (68.3)  | F (86.7)     | E (67.7)  |
| ·                            |            | WBT        | D (53.7)  | D (45.5)     | D (53.8)  |
|                              |            | WBR        | F (169.3) | E (67.4)     | F (156.4) |
| Novi Road & Grand River Ave. | Signalized | NBL        | E (79.7)  | F (93.1)     | E (68.8)  |
|                              |            | NBT        | D (36.2)  | D (50.5)     | D (37.6)  |
|                              |            | SBL        | F (208.5) | F (190.3)    | F (*)     |
|                              |            | SBT        | D (36.2)  | F (132.4)    | D (36.9)  |
|                              |            | OVERALL    | E (72.9)  | F (113.5)    | F (111.5) |
| Grand River Ave. & West      |            | EBL.       | B (10.9)  | B (13.1)     | B (10.6)  |
| Access Driveway              | Stop Sign  | SBLR       | D (34.6)  | E (43.2)     | D (27.5)  |
| Grand River Ave. & East      |            | EBL        | B (11.1)  | B (12.8)     | B (10.0)  |
| Access Driveway              | Stop Sign  | SBLR       | C (22.0)  | D (30.7)     | B (14.9)  |
| 7,35555 57,1701127           |            | EBL        | E (55.1)  | E (58.7)     | D (52.6)  |
|                              | Signalized | EBT        | C (25.5)  | C (23.9)     | C (22.9)  |
|                              |            | WBL        | E (55.4)  | E (58.7)     | D (52.6)  |
|                              |            | WBT        | D (42.9)  | F (87.7)     | D (42.5)  |
|                              |            | WBR        | B (15.6)  | В (17.0)     | B (15.4)  |
| Grand River Ave. & Town      |            | NBL        | E (74.9)  | E (77.9)     | E (75.3)  |
| Center Drive                 |            | NBT        | C (32.9)  | C (33.5)     | C (31.4)  |
|                              |            | NBR        | A (8.2)   | B (10.7)     | B (11.8)  |
|                              |            | SBL        | F (235.2) | F (184.0)    | F (96.0)  |
| !                            |            | SBT        | C (32.6)  | C (33.5)     | C (31.5)  |
|                              |            | SBR        | A (6.9)   | A (7.5)      | B (10.5)  |
|                              |            | OVERALL    | D (45.7)  | E (61.4)     | D (36.9)  |
|                              |            | EBLTR      | B (11.88) | A (9.71)     | A (8.20)  |
|                              |            | WBL        | B (10.00) | B (10.09)    | A (8.58)  |
| AAAMI Daab Taaa Oontoo       |            | WBTR       | B (10.58) | B (11.46)    | A (8.17)  |
| 11 Mile Road & Town Center   | Stop Sign  | NBL        | B (10.06) | A (9.95)     | A (8.73)  |
| Drive                        |            | NBT        | B (11.01) | B (10.63)    | A (8.34)  |
|                              |            | SBL        | B (11.04) | A (9.89)     | A (8.63)  |
|                              |            | SBTR       | B (10.54) | B (10.49)    | A (8.61)  |
|                              |            | EBLTR      | B (12.75) | B (10.83)    | A (9.72)  |
|                              |            | WBL        | B (10.62) | B (12.00)    | A (9.22)  |
| 11 Mile Road & Town Center   |            | WBTR       | B (12.34) | B (11.51)    | A (9.12)  |
| Drive                        | Stop Sign  | NBL .      | B (10.54) | B (10.35)    | A (9.58)  |
| (Birchler Arroyo Volumes)    | · -        | NBT        | B (11.39) | B (13.22)    | A (9.44)  |
|                              |            | SBL        | B (11.30) | B (10.58)    | A (9.17)  |
|                              | <u></u>    | SBTR       | B (13.67) | B (11.62)    | B (10.30) |
| 11 Mile Road & East Access   | Stan Clar  | WBLT       | A (7.7)   | A (7.5)      | A (7.4)   |
| Driveway                     | Stop Sign  | NBLR       | B (10.4)  | A (9.8)      | A (9.1)   |

C - Level of Service

<sup>(33.4) -</sup> Delay (seconds/vehicle)

<sup>\* -</sup> Delay > 250 seconds/vehicle

### **Existing Traffic Scenario (Continued)**

|  |   | <del></del> |                        |           |           |  |
|--|---|-------------|------------------------|-----------|-----------|--|
| ,,,  |   |             | LEVEL OF SERVICE (LOS) |           |           |  |
| INTERSECTION   | CONTROL                                       | APPROACH    | WEEKDAY I              | SATURDAY  |           |  |
| ĺ  |   |             | MID-DAY                | PM PEAK   | PEAK HOUR |  |
|  | <u>, , , , , , , , , , , , , , , , , , , </u> |             | PEAK HOUR              | HOUR      |           |  |
| 11 Mile Road & West Access   | Stop Sign                                     | WBLT        | A (7.8)                | A (7.7)   | A (7.6)   |  |
| Driveway_  | ——————————————————————————————————————        | NBLR        | B (11.1)               | B (10.8)  | A 10.0)   |  |
| 1  |   | NBL         | A (7.6)                | A (7.5)   | A (7.5)   |  |
| Town Center Drive & South  | Stop Sign                                     | SBL         | A (7.5)                | A (7.7)   | A (7.5)   |  |
| Driveway   | Glup Glyss                                    | WBLTR       | B (10.0)               | B (10.4)  | A (10.0)  |  |
|  |   | EBLTR       | B (10.0)               | A (9.8)   | A (9.7)   |  |
| Town Center Drive & North  | Cion Cian                                     | NBL         | A (7.5)                | A (7.5)   | A (7.8)   |  |
| Driveway   | Stop Sign                                     | EBLR        | A (9.7)                | A (9.8)   | A (9.9)   |  |
|  |   | EBT         | A (7.89)               | A (8.34)  | A (9.17)  |  |
|  |   | EBTR        | A (8.49)               | A (9.06)  | B (11.58) |  |
| Town Center Drive & Crescent   | Stop Sign                                     | WBL         | A (8.50)               | A (8.92)  | A (9.34)  |  |
| Blvd.  |   | WBT         | A (8.13)               | A (8.59)  | A (8.68)  |  |
|  |   | NBL         | A (9.42)               | B (11.54) | A (9.74)  |  |
|  |   | NBR         | A (6.86)               | A (6.95)  | A (8.27)  |  |
|  |   | WBL         | C (14.5)               | C (21.7)  | C (16.7)  |  |
| Crescent Bivd. & Ingersol Drive  | Stop Sign                                     | WBT         | B (13.9)               | C (20.6)  | B (13.3)  |  |
| Crescent bivd. & ingersor brive  |   | EBT         | B (10.9)               | B (11.7)  | B (11.6)  |  |
|  |   | EBTR        | B (11.3)               | B (13.3)  | B (12.3)  |  |
| Incorpol Drive & Creuse Dhul   | Stop Sign                                     | NBLT        | A (7.9)                | A (7.6)   | A (7.6)   |  |
| Ingersol Drive & Crowe Blvd.   |   | EBLR        | B (11.3)               | B (10,2)  | B (10.1)  |  |
|  |   | EBL.        | F (109.3)              | F (*)     | F (*)     |  |
| est-p-   |   | EBT         | D (46.6)               | D (46.3)  | D (44.0)  |  |
| The state of the s |   | WBL         | E (68.3)               | F (86.7)  | E (67.7)  |  |
|  |   | WBT         | D (53.7)               | D (45.5)  | D (53.8)  |  |
| Novi Road & Grand River Ave.   | Cianalizad                                    | WBR         | F (169.3)              | E (67.4)  | F (156.4) |  |
| NOVI ROAG & GIANG RIVEL AVE.   | Signalized                                    | NBL         | E (79.7)               | F (93.1)  | E (68.8)  |  |
|  |   | NBT         | D (36.2)               | D (50,5)  | D (37.6)  |  |
|  |   | SBL         | F (208.5)              | F (190.3) | F (*)     |  |
|  |   | SBT         | D (36.2)               | F (132.4) | D (36.9)  |  |
|  |   | OVERALL     | E (72.9)               | F (113.5) | F (111.5) |  |

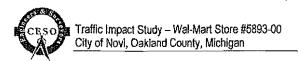
C - Level of Service

### Background (Year 2012) Traffic Scenario

- 5. The Background (Year 2012) traffic scenario included increasing the Existing Weekday & Saturday Peak Hour traffic volumes at the study locations by a one (1.0) percent growth rate for two (2) years to arrive at year 2012 traffic volumes. Please note, that the growth rate is added to the temporary and existing conditions affected by construction and, therefore, will probably not reflect actual conditions in 2012.
- 6. Under the Background (Year 2012), traffic conditions, the following Levels of Service were obtained for the key study intersections.

<sup>(33.4) -</sup> Delay (seconds/vehicle)

<sup>\* -</sup> Delay > 250 seconds/vehicle



## Background (Year 2012) Traffic Scenario

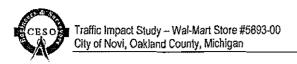
|                                     |             |          | L                     | EVEL OF SERVICE (LO   | S)                  |
|-------------------------------------|-------------|----------|-----------------------|-----------------------|---------------------|
| INTERSECTION                        | CONTROL     | APPROACH | WEEKDAY               | PEAK HOUR             | SATURDAY            |
| CITY C THE TRANSFORM THE A TRANSFER | CONTROL     | AFFROAGN | MID-DAY<br>PEAK HOUR  | PM<br>PEAK HOUR       | PEAK HOUR           |
|                                     |             | EBL      | D (44.2)              | D (47.9)              | D (41.3)            |
|                                     |             | EBT      | D (41.4)              | D (42.4)              | D (38.3)            |
|                                     |             | EBR      | B (17.4)              | B (18.6)              | B (16.2)            |
|                                     |             | WBT      | D (41.3)              | D (44.5)              | D (39.6)            |
|                                     |             | WBR      | A (7.2)               | A (8.5)               | A (7.8)             |
| Novi Road & Crescent                | C:          | NBL .    | D (43.5)              | D (46.0)              | D (40.2)            |
| Blvd./Fonda St.                     | Signalized  | NBT      | E (66.1)              | E (77.1)              | D (44.0)            |
|                                     |             | NBR      | A (8.7)               | B (10.4)              | A (7.6)             |
|                                     |             | SBL      | D (38.5)              | D (41.4)              | D (37.0)            |
|                                     |             | SBT      | B (16.0)              | B (18.5)              | B (16.1)            |
|                                     |             | SBR      | A (8.2)               | A (8.4)               | A (7.8)             |
|                                     |             | OVERALL  | D (35.8)              | D (40.9)              | C (27.6)            |
|                                     |             | NBL      | B (10.6)              | B (12.6)              | B (10.9)            |
| Novi Road & Crowe                   | Cian Cian   | SBL      | B (13.2)              | B (12.2)              | B (11.1)            |
| Blvd.                               | Stop Sign   | WBLTR    | C (16.6)              | D (33.5)              | C (24.0)            |
|                                     |             | EBLTR    | E (45.4)              | F (°)                 | F (62.7)            |
|                                     | Signalized  | EBL.     | F (113.8)             | F (*)                 | F (*)               |
|                                     |             | EBT      | D (47.0)              | D (46.6)              | D (44.3)            |
|                                     |             | WBL      | E (68.4)              | F (88.0)              | E (67.8)            |
|                                     |             | WBT      | E (54.0)              | D (45.6)              | D (54.1)            |
| Novi Road & Grand                   |             | WBR      | F (177.8)             | E (68.8)              | F (164.5)           |
| River Ave.                          |             | NBL      | F (80.6)              | F (95.3)              | E (68.9)            |
|                                     |             | NBT      | D (36.5)              | D (51.8)              | D (37.9)            |
|                                     |             | SBL      | F (217.7)             | F (200.9)             | F (*)               |
|                                     |             | SBT      | D (36,9)              | F (144.4)             | D (38.0)            |
|                                     |             | OVERALL  | F (75.0)              | F (119.5)             | F (115.2)           |
| Grand River Ave. &                  | Cton Diese  | EBLT     | B (11.1) [A (9.5)]    | B (13.4) [B (10.3)]   | B (10.7) [A (8.8)]  |
| West Access Driveway                | Stop Sign   | SBLR     | E (39.0) [C (17.8)]   | E (47.7) [B (12.0)]   | D (29.4) [B (11.5)] |
| Grand River Ave. &                  | Cian Cian   | EBLT     | B (11.3) [A (9.4)]    | B (13.1) [A (10.0)]   | B (10.1) [A (9.3)]  |
| East Access Driveway                | Stop Sign   | SBLR     | C (23.1) [C (16.1)]   | D (32.8) [C (15.4)]   | C (15.3) [B (12.9)] |
|                                     |             | EBL      | E (55.2) [D (44.9)]   | E (58.8) [D (51.2)]   | D (52.8) [D (43.1)] |
|                                     |             | EBT      | C (25.7) [C (34.3)]   | C (24.0) [C (28.7)]   | C (23.1) [C (30.2)] |
|                                     |             | WBL      | E (55.6) [D (45.1)]   | E (58.8) [D (51.2)]   | D (52.6) [D (43.1)] |
|                                     |             | WBT      | D (44.7) [C (33.6)]   | F (95.1) [C (34.8)]   | D (44.5) [C (32.6)] |
|                                     |             | WBR      | B (15.7) [B (12.9)    | B (17.1) [B (15.5)]   | B (15.4) [B (13.5)] |
| Grand River Ave. &                  | Ciancli—- 4 | NBL      | E (75.8) [E (56.4)]   | E (78.8) [E (63.3)]   | E (76.1) [E (55.4)] |
| Town Center Drive                   | Signalized  | NBT      | C (33.0) [C (25.0)    | C (33.5) [C (28.1)]   | C (31.4) [C (24.4)] |
|                                     |             | NBR      | A (8.2) [A (7.0)]     | B (10.7) [A (9.8)]    | B (11.8) [A (9.9)]  |
|                                     |             | SBL      | F (246.6) [F (144.0)] | F (190.2) [F (123.4)] | F (98.9) [E (64.8)] |
| <b>i</b>                            |             | SBT      | C (32.7) [C (24.9)]   | C (33.6) [C (28.0)]   | C (31.5) [C (24.0)] |
| ,                                   |             | SBR      | A (6.9) [A (5.8)]     | A (7.4) [A (6.8)]     | B (10.3) [A (8.6)]  |
|                                     |             | OVERALL  | D (47.1) [D (38.0)]   | E (65.0) [D (35.9)]   | D (38.0) [C (32.6)] |

D - Level of Service (35.8) - Delay (seconds/vehicle) \*- Delay > 250 seconds/vehicle [ ] - With Recommended Improvements

## Background (Year 2012) Traffic Scenario (Continued)

|                           |            |          | LEVEL OF SERVICE (LOS) |                 |                 |  |  |
|---------------------------|------------|----------|------------------------|-----------------|-----------------|--|--|
| INTERSECTION              | CONTROL    | APPROACH | WEEKDAY                | SATURDAY        |                 |  |  |
|                           | CONTROL    | ATTOAUT  | MID-DAY<br>PEAK HOUR   | PM<br>PEAK HOUR | PEAK HOUR       |  |  |
|                           |            | EBLTR    | B (12.06)              | A (9.79)        | A (8.23)        |  |  |
|                           |            | WBL      | B (10.07)              | B (10.13)       | A (8.60)        |  |  |
|                           |            | WBTR     | B (10.72)              | B (11.67)       | A (8.21)        |  |  |
| 11 Mile Road & Town       | Stop Sign  | NBL      | B (10.13)              | B (10.01)       | A (8.75)        |  |  |
| Center Drive              |            | NBT      | B (11.13)              | B (10.75)       | A (8.37)        |  |  |
|                           |            | SBL      | B (11.16)              | A (9.95)        | A (8.65)        |  |  |
|                           |            | SBTR     | B (10.68)              | B (10.58)       | A (8.65)        |  |  |
|                           |            | EBLTR    | B (13.04)              | B (10.97)       | A (9.80)        |  |  |
|                           |            | WBL      | B (10.72)              | B (12.16)       | A (9.26)        |  |  |
| 11 Mile Road & Town       |            | WBTR     | B (12.64)              | B (11.71)       | A (9.20)        |  |  |
| Center Drive              | Stop Sign  | NBL      | B (10.64)              | B (10.43)       | A (9.64)        |  |  |
| (Birchler Arroyo Volumes) | Clop Cigii | NBT      | B (11.61)              | B (13.49)       | A (9.52)        |  |  |
|                           |            | SBL      | B (11.46)              | B (10.67)       | A (9.22)        |  |  |
|                           |            | SBTR     | B (14.02)              | B (11.79)       | B (10.43)       |  |  |
| 11 Mile Road & East       |            | WBLT     | A (7.7)                | A (7.5)         | A (7.4)         |  |  |
| Access Driveway           | Stop Sign  | NBLR     | B (10.4)               | A (9.8)         | A (9.1)         |  |  |
| 11 Mile Road & West       | Stop Sign  | WBLT     | A (7.8)                | A (7.7)         | A (7.6)         |  |  |
| Access Driveway           |            | NBLR     | B (11.1)               | B (10.8)        | B (10.0)        |  |  |
|                           | Stop Sign  | NBL.     | A (7.6)                | A (7.5)         | A (7.5)         |  |  |
| Town Center Drive &       |            | SBLTR    | A (7.5)                | A (7.7)         | A (7.5)         |  |  |
| South Driveway            |            | WBLTR    | A (10.0)               | B (10.4)        | B (10.0)        |  |  |
|                           |            | EBLTR    | B (10.0)               | A (9.9)         | A (9.8)         |  |  |
| Town Center Drive &       | C1 D1      | NBLT     | A (7.5)                | A (7.5)         | A (7.8)         |  |  |
| North Driveway            | Stop Sign  | EBLR     | A (9.8)                | A (9.8)         | B (10.0)        |  |  |
|                           |            | EBT      | A (7.91)               | A (8.36)        | A (9.23)        |  |  |
|                           |            | EBTR     | A (8.54)               | A (9.15)        | B (11.79)       |  |  |
| Town Center Drive &       | Stop Sign  | WBL      | A (8.51)               | A (8.95)        | A (9.40)        |  |  |
| Crescent Blvd.            | arch aidu  | WBT      | A (8.15)               | A (8.62)        | A (8.72)        |  |  |
|                           |            | NBL      | A (9.48)               | B (11.72)       | A (9.82)        |  |  |
|                           |            | NBR      | A (6.87)               | A (6.97)        | A (8.32)        |  |  |
|                           |            | WBL      | B (14.8)               | C (22.5)        | <u>C (17.1)</u> |  |  |
| Crescent Blvd. & Ingersol | Stop Sign  | WBT      | B (14.1)               | C (21.5)        | B (13.4)        |  |  |
| Drive                     | p          | EBT      | B (10.9)               | B (11.8)        | B (11.7)        |  |  |
|                           |            | EBTR     | B (11.4)               | B (13.5)        | B (12.4)        |  |  |
| Ingersol Drive & Crowe    | Stop Sign  | NBL      | A (7.9)                | A (7.6)         | A (7.6)         |  |  |
| <u>Drive</u>              |            | EBLR     | B (11.4)               | B (10.3)        | B (10.2)        |  |  |

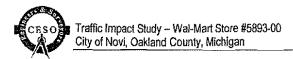
D - Level of Service (35.8) - Delay (seconds/vehicle) \* - Delay > 250 seconds/vehicle [ ] - With Recommended Improvements



### Opening Day (Year 2012) Traffic Scenario

- 7. The Opening Day (Year 2012) traffic scenario included adding the Novi Town Center Redevelopment generated traffic volumes (less internal and pass-by trips) to the Background (Year 2012) traffic volumes. Please note that in doing so, this study assumes that the Novi Town Center Redevelopment is a new development generating new traffic. This assumption may result in double counting the traffic volume generated from the portion of the Mall in which the Novi Town Center Redevelopment is located because the areas of the Novi Town Center Redevelopment were already included in the City's evaluation of the Mall's impact to traffic in a traffic study prepared for the initial development over twenty-five (25) years ago. The Novi Town Center Redevelopment is actually a partial redevelopment of the existing Mall. The Novi Town Center Redevelopment will result in a reduction of usable square footage at the Mall and a reduction in the number of parking spaces at the Mall. There will be no new public or private roads constructed. Access to major roadways remains the same. The general nature of the use of the Mall as a retail center will remain unchanged. There will be no new net traffic generated by the Novi Town Center Redevelopment as compared with the current traffic capacity of the Mall.
- 8. According to the Institute of Transportation Engineers' (ITE) <u>Trip Generation</u>, 8th Edition, the Novl Town Center Redevelopment under Opening Day conditions is assumed to generate 13,434 trips per day on a typical weekday (6,717 inbound and 6,717 outbound) and 14,453 trips per day on a typical Saturday (7,226 inbound and 7,226 outbound), of which 1,461 trips will be generated during the Weekday Mid-Day Peak Hour (729 inbound and 732 outbound), 1,088 trips will be generated during the Weekday PM Peak Hour (542 inbound and 546 outbound), and 1,324 trips will be generated during the Saturday Peak Hour (648 inbound and 676 outbound). These numbers include a ten (10) percent internal trip reduction applied to all generated Town Center traffic volumes. Please note that this results in a potential "double counting" scenario as described above.
- 9. According to the ITE <u>Trip Generation</u>, 8th <u>Edition</u>, pass-by-trip reduction may be applied to the Opening Day development. With pass-by-trip reduction, 995 new trips will be generated during the Weekday Mid-Day Peak Hour (495 inbound and 500 outbound), 761 trips will be generated during the Weekday PM Peak Hour (378 inbound and 383 outbound), and 961 trips will be generated during the Saturday Peak Hour (471 inbound and 489 outbound). Please note that this results in a potential "double counting" scenario as described above.
- 10. An analysis of existing traffic volumes indicates that the Novi Town Center Redevelopment-generated traffic is assumed to approach and depart the area in the following manner under the Opening Day (Year 2012) traffic scenario:

| Route                                  | Primary Trip Distribution Approach/Departure |              |                  | Pass-By Trip Distribution<br>Approach/Departure |              |                  |
|--|--|--------------|------------------|---|--------------|------------------|
| Koine                                  | Mid-Day<br>Peak                              | P.M.<br>Peak | Saturday<br>Peak | Mid-Day<br>Peak                                 | P.M.<br>Peak | Saturday<br>Peak |
| To/From the NORTH on Novi Road         | 37%  | 37%          | 37%              | 37%   | 37%          | 37%              |
| To/From the SOUTH on Novi Road         | 18%  | 18%          | 18%              | 18%   | 18%          | 18%              |
| To/From the WEST on Grand River Ave.   | 21%  | 21%          | 21%              | 21%   | 21%          | 21%              |
| To/From the EAST on Grand River Ave.   | 17%  | 17%          | 17%              | 17%   | 17%          | 17%              |
| To/From the EAST on 11 Mile Road       | 4%   | 4%           | 4%               | 4%  | 4%           | 4%               |
| To/From the SOUTH on Town Center Blvd. | 3%   | 3%           | 3%               | 3%  | 3%           | 3%               |



11. Under the Opening Day (Year 2012) traffic scenario, the following Levels of Service were calculated based on the above assumptions for the study intersections and key site driveways.

## Opening Day (Year 2012) Traffic Scenario

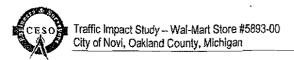
| <u> </u>             | [           |          | L                    | EVEL OF SERVICE (LC   | IS)                   |
|----------------------|-------------|----------|----------------------|-----------------------|-----------------------|
| INTERSECTION         | CONTROL     | ADDDOACU | WEEKDAY              | CATURDAY              |                       |
| INTERSECTION         | CONTROL     | APPROACH | MID-DAY<br>PEAK HOUR | PM<br>PEAK HOUR       | SATURDAY<br>PEAK HOUR |
|                      | 1           | EBL      | E (55.9) [E (77.0)]  | D (54.3) [E (79.9)]   | D (51.6) [E (77.4)]   |
|                      |             | EBT      | D (52.0) [E (70.7)]  | D (48.0) [E (68.2)]   | D (47.6) [E (69.7)]   |
|                      |             | EBR      | C (20.4) [C(25.2)]   | C (20.7) [C (25.3)]   | B (19.2) [C (25.3)]   |
| Ì                    |             | WBT      | D (54.8) [E (67.6)]  | D (47.4) [E (72.2)]   | D (46.6) [E (71.4)]   |
| ľ                    |             | WBR      | A (6.9) [A (5.9)]    | A (6.3) [A (7.5)]     | A (5.7) [A (6.7]      |
| Novi Road & Crescent | Cianalina d | NBL      | D (54.4) [E (75.6)]  | D (52.4) [E (75.5)]   | D (50.2) [E (77.5)]   |
| Blvd./Fonda St.      | Signalized  | NBT      | F (180.9) [D (54.2)] | F (212.9) [C (27.2)]  | F (117.1) [B (19.3)]  |
| ·                    |             | NBR      | B (10.1) [A (6.3)]   | B (19.4) [A (7.3)]    | B (16.3) [A (5.6)]    |
|                      |             | SBL      | D (45.0) [E (64.1)]  | D (43.5) [E (68.3)]   | D (43.3) [E (68.1)]   |
|                      |             | SBT      | C (20.8) [C (21.0)]  | C (22.5) [B (19.8)]   | B (19.2) [B (16.8)]   |
|                      |             | SBR      | A (9.4) [A (9.4)]    | A (9.7) [A (8.8)]     | A (8.8) [A (7.9)]     |
|                      |             | OVERALL  | E (72.2) [D (38.6)]  | F (85.4) [C (29.7)]   | D (52.4) [C (26.5)]   |
|                      |             | NBL      | B (11.4)             | B (14.3)              | B (11.1)              |
| Novi Road & Crowe    | Stop Sign   | SBL      | B (10.9)             | B (13.3)              | B (11.0)              |
| Blvd.                | owpoign     | WBLTR    | F (*)                | F (*)                 | F (*)                 |
|                      |             | EBLTR    | F (61.1)             | F (*)                 | F (108.1)             |
|                      |             | EBL      | F (201.7) [F (88.7)] | F (*) [F (202.9)]     | F (*) [F (183.7)]     |
|                      |             | EBT      | D (52.8) [E (67.6)]  | F (83.7) [D (52.6)]   | D (49.1) [D (42.1)]   |
|                      |             | WBL      | E (69.1) [C (27.5)]  | E (70.1) [E (72.0)]   | E (68.6) [F (83.9)]   |
|                      |             | WBT      | E (56.9) [D (38.0)]  | F (123.2) [D (44.9)]  | E (56.0) [E (61.3)]   |
| Novi Road & Grand    | Signalized  | WBR      | F (87.1) [E (71.0)]  | F (*) [F (134.4)]     | F (165.7) [F (148.8)] |
| River Ave.           | Gigitalized | NBL      | F (80.1) [F (110.4)] | F (86.3) [F (214.8)]  | E (68.8) [F (142.5)]  |
|                      |             | NBT      | D (38.0) [F (62.4)]  | D (45.3) [E (71.3)]   | D (40.3) [E (92.7)]   |
|                      |             | SBL      | F (213.9) [F (85.7)] | F (177.0) [F (118.4)] | F (*) [F (176.9)]     |
|                      |             | SBT      | D (39.0) [D (38.8)]  | F (123.4) [F (120.8)] | D (43.2) [E (59.6)]   |
|                      |             | OVERALL  | E (75.6) [E (59.1)]  | F (124.4) [F (100.6)] | F (129.1) [F (97.3)]  |
| Grand River Ave. &   | Stop Sign   | EBL      | A (9.8)              | B (10.7)              | A (9.7)               |
| West Access Driveway | 0.0p 0.g    | SBLR     | E (40.5)             | C (23,9)              | C (19.8)              |
| Grand River Ave. &   | Stop Sign   | EBL      | A (9.5)              | A (10.0)              | A (8.9)               |
| East Access Driveway | Gtop Gigii  | SBLR     | C (16.8)             | C (16.6)              | B (13,1)              |
|                      |             | EBL      | D (50.9) [D (52.8)]  | D (53.7) [F (80.4)]   | D (48.1) [E (79.1)]   |
|                      |             | EBT      | C (28.4) [C (21.8)]  | C (24.0) [D (42.5)]   | C (26.3) [C (24.7)]   |
|                      |             | WBL      | D (50.7) [F (82.1)]  | D (52.8) [E (78.3)]   | D (47.3) [D(42.5)]    |
|                      |             | WBT      | D (36.9) [E (59.4)]  | D (35.6) [D (52.8)]   | C (34.7) [C (31.8)]   |
|                      |             | WBR      | B (14.7) [C (25.6)]  | B (15.5) [C (22.2)]   | B (13.9) [A (7.7)]    |
| Grand River Ave. &   | Signalized  | NBL      | E (66.1) [E (82.5)]  | E (66.1) [F (84.0)]   | E (63.3) [E (60.0)]   |
| Town Center Drive    | @animam     | NBT      | C (29.9) [D (49.6)]  | C (32.4) [D (48.5)]   | C (27.5) [C (22.6)]   |
|                      |             | NBR      | A (7.9) [B (11.2)]   | B (10.8) [B (14.5)]   | B (11.0) [A (9.3)]    |
|                      |             | SBL      | F (*) [E (56.6)]     | F (*) [E (67.0)]      | F (120.6) [F (88.4)]  |
|                      |             | SBT      | C (29.7) [C (30.4)]  | C (32.3) [C (34.7)]   | C (27.6) [C (22.1)]   |
|                      |             | SBR      | A (7.0) [A (6.0)]    | A (7.1) [A (6.4)]     | A (7.4) [A (6.2)]     |
|                      |             | OVERALL  | F (94.3) [D (41.7)]  | E (58.2) [D (47.7)]   | D (35.5) [C (32.5)]   |

D - Level of Service (35.6) - Delay (seconds/vehicle) \*- Delay > 200.00 seconds/vehicle [ ] - With Recommended Improvements

### Opening Day (Year 2012) Traffic Scenario (Continued)

|                                    | <u> </u>     |              | 1                     | EVEL OF SERVICE (LOS  | )                     |
|------------------------------------|--------------|--------------|-----------------------|-----------------------|-----------------------|
| hitenocorios.                      |              | ***********  | WEEKDAY               |                       |                       |
| INTERSECTION                       | CONTROL      | APPROACH     | MID-DAY               | PM PEAK               | SATURDAY              |
|                                    | į            |              | PEAK HOUR             | HOUR                  | PEAK HOUR             |
|                                    |              | EBLTR        | D (28.67) [C (22.81)] | C (15.74) [B (14.65)] | B (11.63) [B (10.98)] |
|                                    |              | EBL          | [B (10.41)]           | [B (10.05)]           | [A (9.26)]            |
|                                    |              | WBL.         | B (11.65) [B (11.17)] | B (11.51) [B (11.26)] | A (9.50) [A (9.42)]   |
| 11 Mile Road & Town                | Chan Cian    | WBTR         | B (14.36) [B (13.41)] | C (15.61) [B (14.95)] | B (9.74) [A (9.63)]   |
| Center Drive                       | Stop Sign    | NBL          | C (16.23) [C (15.20)] | C (14.45) [B (13.88)] | B (12.29) [B (12.06)] |
| •                                  |              | NBT          | B (13.65) [B (12.42)] | B (12.49) [B (12.05)] | A (9.38) [A (9.25)]   |
| •                                  |              | NBL          | B (13.61) [B (12.84)] | B (11.32) [B (10.98)] | B (9.72) [A (9.58)]   |
|                                    |              | NBTR         | B (13.80) [B (12.91)] | B (12.81) [B (12.30)] | B (10.16) [A (9.99)]  |
|                                    |              | EBLTR        | E (38.26) [D (27.41)] | C (20.76) [C (14.65)] | C (16.20) [B (14.82)] |
|                                    |              | EBL          | [B (11.20)]           | [B (10.61)]           | [A (9.91)]            |
| 11 Mile Road & Town                | ļ            | WBL          | B (12.75) [B (12.12)] | B (14.53) [B (13.77)] | B (10.39) [B (10.91)] |
| Center Drive                       | Stop Sign    | WBTR         | C (19.00) [C (17.16)] | C (19.91) [B (14.44)] | B (11.26) [B (10.97)] |
| (Birchler Arroyo Volumes)          |              | NBL          | C (18.31) [C (16.66)] | C (16.33) [B (14.78)] | B (14.81) [B (14.27)] |
| ` ' '                              |              | NBT          | B (14.63) [B (13.51)] | C (17.76) [C (15.69)] | B (11.08) [B (10.78)] |
|                                    |              | NBL          | B (14.22) [B (13.30)] | B (12.71) [B (11.81)] | B (10.56) [B (10.31)] |
| 44.847 89 3.97 99                  | 1            | NBTR NBTR    | C (21.22) [C (18.82)] | C (15.49) [B (13.91)] | B (13.18) [B (12.70)] |
| 11 Mile Road & East                | Stop Sign    | WBLT         | A (8.1)               | A (7.7)               | A (7.7)               |
| Access Driveway                    |              | NBLR         | B (12.5)              | B (11.0)              | B (10.4)              |
| 11 Mile Road & West                | Stop Sign    | WBLT         | A (8.9)               | A (8.0)               | A (8.D)               |
| Access Driveway                    |              | NBLR         | C (24.3)              | B (13.3)              | B (12.4)              |
| T 01 Dalve 8 03                    | Stop Sign    | NBL<br>SBLTR | A (7.7)               | A (7.5)               | A (7.6)               |
| Town Center Drive & South Driveway |              | WBLTR        | A (7.5)<br>B (10.3)   | A (7.7)<br>B (10.6)   | A (7.6)<br>B (10.6)   |
| Differrati                         |              | EBLTR        | B (10.7)              | B (10.5)              | B (10.6)              |
| Town Center Drive & North          |              | NBLT         | A (7.6)               | A (7.5)               | A (7.9)               |
| Driveway                           | Stop Sign    | EBLR         | A (9.9)               | A (9.9)               | B (10.1)              |
|                                    |              | EBT          | A (8.02)              | A (8.41)              | A (9.31)              |
|                                    |              | EBTR         | A (8.68)              | A (9.31)              | B (12.19)             |
| Town Center Drive &                | <b>a.</b> a. | WBL          | A (8.64)              | A (9.01)              | A (9.48)              |
| Crescent Blvd.                     | Stop Sign    | WBT          | A (8.31)              | A (8.68)              | A (8.60)              |
|                                    |              | NBL          | B (10.05)             | B (12.13)             | B (10.09)             |
|                                    |              | NBR          | A (6.88)              | A (6.99)              | A (8.36)              |
|                                    |              | WBL          | F (56.6)              | E (38.3)              | F (104.0)             |
| Crescent Blvd. & Ingersol          | Stop Sign    | WBT          | E (46.1)              | E (43.1)              | D (28.3)              |
| Drive                              | aroh arên    | EBT          | C (15.2)              | B (14.6)              | C (16.9)              |
|                                    |              | EBTR         | D (27.2)              | C (20.7)              | D (34.2)              |
| Ingersol Drive & Crowe             | Stop Sign    | NBL          | A (9.3)               | A (8.2)               | A (8.5)               |
| Drive                              | Oroh Orali   | EBLR         | F (108.8)             | C (19.7)              | C (24.4)              |
| 11 Mile Road & Walmart             | Stop Sign    | EBLT         | A (7.9)               | A (7.8)               | A (7.7)               |
| West Driveway                      |              | SBLR         | B (14.2)              | B (11.9)              | B (11.3)              |
| 11 Mile Road & Walmart             | Stop Sign    | EBLT         | A (8.0)               | A (7.9)               | A (7.8)               |
| East Driveway                      | Otop Olgi    | SBLR         | C (15.1)              | B (12.3)              | B (12.3)              |
| Walmart East Driveway &            | Stop Sign    | NBLT         | A (7.4)               | A (7.3)               | A (7.3)               |
| Internal North Driveway            | Crop digit   | EBLR         | A (8.9)               | A (8.8)               | A (8.7)               |
| Walmart East Driveway &            | Stop Sign    | NBLT         | A (7,4)               | A (7.3)               | A (7.4)               |
| Internal Middle Driveway           |              | EBLR         | A (9.3)               | A (9.0)               | A (9.3)               |

D - Level of Service (35.6) - Delay (seconds/vehicle) \* - Delay > 200.00 seconds/vehicle [ ] - With Recommended Improvements



12. Based on the results of this analysis and despite the nature of the Novi Town Center Redevelopment, it may be seen that with the recommended improvements, the Novi Town Center Redevelopment can be accommodated without adversely impacting the current overall levels of service (LOS) of the key study intersections during the Opening Day (Year 2012) traffic scenario. Furthermore, the internal site access system will operate in a safe and efficient manner.

### 1.2 Summary of Recommendations

Based on the results of this analysis, the following recommendations are made for the Novi Town Center Redevelopment based on Existing, Background (Year 2012), and Opening Day (Year 2012) traffic scenarios.

### Roadway Improvements

### Existing

This study is not an analysis of regional issues associated with traffic near the Mall. Therefore, no recommendations are provided regarding the existing traffic conditions. We understand that the City and the County are considering widening the north side of Grand River Avenue approximately twelve (12) feet in width for construction of an additional westbound through lane from Town Center Drive west to Novi Road. This improvement will add an additional through lane at Grand River Avenue & Town Center Drive, Grand River Avenue & East Drive, and Grand River Avenue & West Drive.

### Background (Year 2012) ~ Responsibility of the Road Commission for Oakland County/City of Novi

### **Grand River Avenue**

This study is not an analysis of regional issues associated with traffic near the Mall. Therefore, no recommendations are provided regarding the traffic conditions in 2012 which may exist without the existence of the Novi Town Center Redevelopment. We understand that the City and the County are considering widening the north side of Grand River Avenue approximately twelve (12) feet in width for construction of an additional westbound through lane from Town Center Drive west to Novi Road. This improvement will add an additional through lane at Grand River Avenue & Town Center Drive, Grand River Avenue & East Drive, and Grand River Avenue & West Drive.

### Opening Day (Year 2012) ~ Proposed Responsibility of Walmart and the Mall Owner

#### Novi Road & Crescent Boulevard/Fonda Street

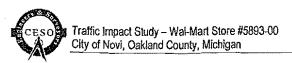
Revise the cycle length from 130/140 seconds to 150 seconds. In addition, revise the phasing splits as outlined in the Synchro summary sheets contained in Appendix E of the report.

### Novi Road & Grand River Avenue

Revise the cycle length from 130/140 seconds to 150 seconds. In addition, revise the phasing splits as outlined in the Synchro summary sheets contained in Appendix E of the report.

#### **Grand River Avenue & Town Center Drive**

Revise the cycle length from 130/140 seconds to 150 seconds. In addition, revise the phasing splits as outlined in the Synchro summary sheets contained in Appendix E of the report.



### Eleven Mile Road & Walmart East Driveway

Widen the west leg of Eleven Mile Road on the north side for the construction of a twelve (12) foot wide eastbound to northbound left-turn lane. This improvement will align the intersection with the left-turn lane on the east leg of Eleven Mile Road. The left-turn lane is proposed to be 125 feet in length with a taper length of 125 feet (based on a speed limit of 25 mph ~ WS2/60). This turn lane shall be designed according to the City of Novi Engineering Design Standards.

The Walmart East Driveway is proposed to be a forty (40) foot wide full access driveway with an exclusive southbound to westbound right-turn lane, an exclusive southbound to eastbound left-turn lane, and one (1) inbound lane. In addition, a "cance" shaped island has been added to increase the "throat" length that will provide eighty (80) foot outbound lane lengths. The Walmart East Driveway shall be designed according to the City of Novi Engineering Design Standards.

### Eleven Mile Road & Walmart West Driveway

Walmart West Driveway is proposed to be a thirty (30) foot wide full access driveway with one (1) shared outbound left-right lane and one (1) inbound lane. In addition, a "canoe" shaped island has been added that will help reduce traffic from the Walmart parking lot onto the West Driveway. The Walmart West Driveway shall be designed according to the City of Novi Engineering Design Standards.

### Ingersol Drive

Re-stripe Ingersol Drive from Crowe Drive south to "Building N" access driveway in order to provide a center left-turn lane.

### **Town Center Drive & South Driveway**

This access driveway is existing and will primarily serve as a truck access serving the Walmart development and the existing TJ Maxx. Modifications to this driveway include: forty (40) feet driveway width, inbound and outbound taper lengths to accommodate WB-67 trucks, and sidewalk crossing markings.

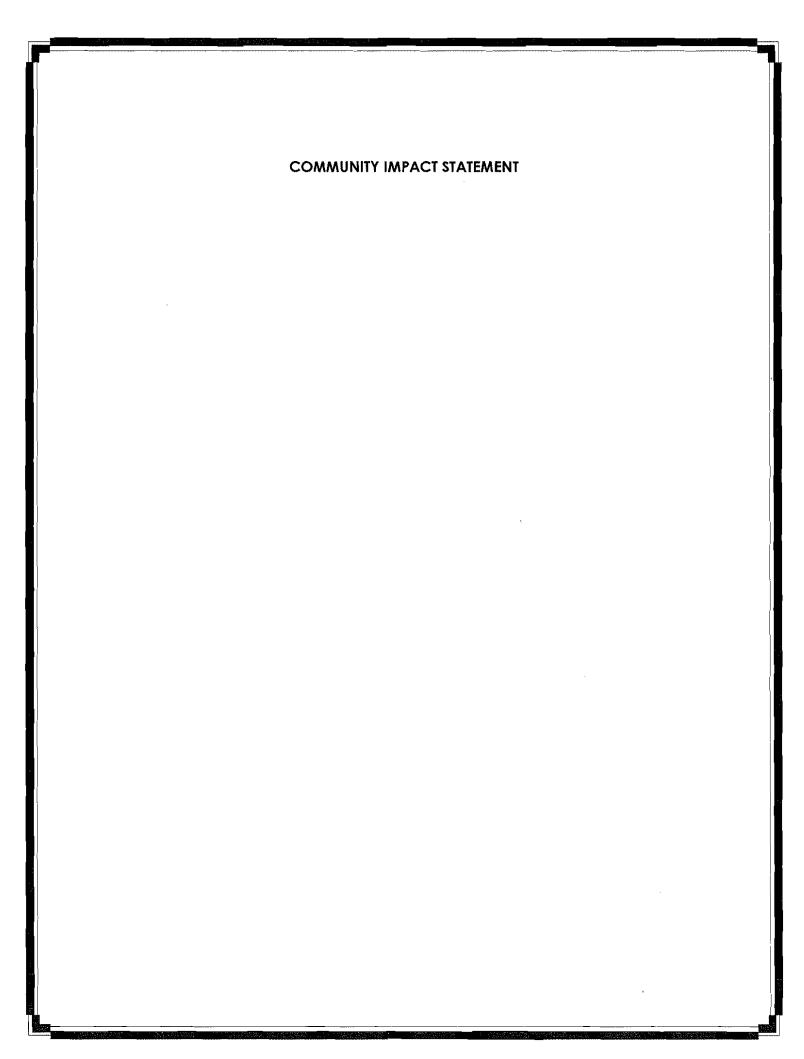
### Future Improvements ~ Responsibility of the City of Novi

### **Crescent Boulevard Extension**

Extend Crescent Boulevard from Novi Road west to Grand River Avenue. This extension will improve the current and future operating conditions of both the Novi Road & Crescent Boulevard/Fonda Street intersection and the Novi Road & Grand River Avenue intersection.

The Opening Day (Year 2012) conceptual roadway improvements are illustrated on Figure 25 of the report.

The full Traffic Impact Statement is available at the Community Development Department. Please contact Kristen Kapelanski at 248-347-0586 or <a href="mailto:kkapelanski@cityofnovi.org">kkapelanski@cityofnovi.org</a> if you are interested in reviewing the full document.



# **COMMUNITY IMPACT STATEMENT**

For

WAL-MART DEVELOPMENT (LOCATED IN NOVI TOWN CENTER)

On

# ELEVEN MILE ROAD & TOWN CENTER DRIVE CITY OF NOVI, OAKLAND COUNTY, MICHIGAN

Prepared for:

Sam Walton Development Complex Wal-Mart Stores, Inc.

2001 S.E. 10th Street Bentonville, AR 72716-0550 (479) 273-4000

Prepared by:

CESO, Inc.

8164 Executive Court Lansing, MI 48917



**NOVEMBER 2010** 

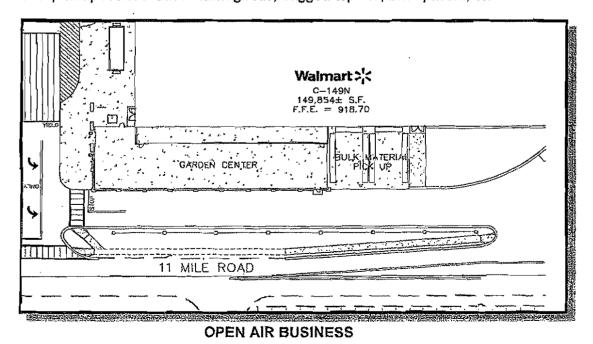
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# 1. Introduction

This Community Impact Statement (CIS) was prepared to meet the requirements of Section 6 of the City of the City of Novi's Site Plan Manual (the "Manual"). The TC zoning district regulations permit all retail uses of the property (Sections 1601.1 and 1601.2 of the Ordinance). The recent amendment to the TC District permits "open air business" as a principal use subject to "special conditions" (Section 1602 of the Ordinance). The special conditions are listed in the recent amendment (1602) as: (i) the requirements of Section 2516.2(c) for special land uses; (ii) a public hearing in accordance with Section 3006; and, (iii) the conditions listed in Section 1602.1.a. The City requires that persons applying for site plan approval follow the Manual and under Section 6 of the Manual, a CIS is required for all non-residential projects over 10 acres in size "if a special land use". The proposed use subject to the conditions of Section 1602.1.a. is only 7,450 s.f. and, therefore, does not squarely fall under the Manual's requirement of over 10 acres for a special use. City staff requested that this CIS be submitted to the City by Walmart despite the relatively small size of the proposed "special land use". Walmart is providing this CIS as an accommodation to the City's request without waiving any of its objections to such a requirement.

# 1.1. Description of Outdoor Garden Center and Bulk Material Pick Up Area

The proposed open air business use associated with the proposed Walmart development consists of an outside garden center area and bulk material pick up area that will be enclosed by brick walls with pilasters and, above that, by ornamental wrought iron fencing. The proposed outside garden center area is approximately 5,150 s.f. and the bulk material pickup area is approximately 2,300 s.f. The garden center area includes typical lawn and garden merchandise including small plants, fertilizers, garden tools, etc. and the bulk material pick up area includes mulch goods, bagged top soil, brick pavers, etc.



CESO, Inc. • 8164 Executive Court • Lansing, Michigan 48917 • Phone: 517-622-3000 • Fax: 517-622-3009 • Page 1

The bulk material area operation begins with a customer picking out their item and writing the item number and quantity on a tag. The customer then takes the tag and quantity to the cashier and pays for the item(s). The cashier then hands the customer a receipt. The customer then backs their vehicle into the pickup area and loads their vehicle. Once complete, the customer then exits forward either left or right from the pickup area.

The garden center and bulk material area are very small relative to the overall development. The total area subject to the requirements of Section 1602.1.a. is 7,450 s.f. To put this in perspective, it less than 0.5% of the total site and only 4.97% of the total floor space of the total enclosed building area proposed by Walmart.

#### 1.2. Site Information

This CIS focuses on providing information regarding the uses subject to Section 1602.1.a. associated with the proposed development of a 149,854 s.f. Walmart Supercenter. i.e. the garden center and proposed bulk material area. The overall Walmart development will consist of a retail sales.

Site Location: The site is located on the north side of Eleven Mile Road, west of Town Center Drive within the Novi Town Center located in the City of Novi, Oakland County, Michigan. The location of the garden center and bulk storage area subject to Section 1602.1.a. is depicted on the diagram above and is proposed to be situated on the Northeast corner of the proposed building.

Site Access: Access to the proposed uses subject to Section 1602.1.a, as well as the proposed Walmart store in the Novi Town Center Redevelopment, is proposed via two (2) existing access driveways on Ingersol Drive (Walmart North and South Driveways), three (3) existing access driveways on Eleven Mile Road (Walmart East, Middle, and West Driveways), one (1) existing driveway on Town Center Drive that will continue to service trucks, and two (2) internal driveways (internal driveway from the north along store fronts, and a west internal driveway that parallels Ingersol Drive). The East Walmart Driveway on Eleven Mile Road will actually shift further to the west as far as possible from the Town Center Drive & Eleven Mile Road.

Adjacent Land Use: Adjacent land uses consist of retail in the Novi Town Center development and adjacent office and restaurant uses to the south and west. No residential use is located near the proposed uses subject to Section 1602.1.a.

Existing Site Land Use: The site is currently zoned TC (Town Center) and consists of an 75,000 s.f. building formerly housing a Mervyn's store that will be demolished as part of the Walmart development.

# 2. Maps and Written Description of the Project Site

LEGAL DESCRIPTION OF SUBJECT PARCEL WAL-MART PARCEL (PART OF PARCEL ID. NUMBER 22-14-351-062)

A PART OF THE SOUTHWEST QUARTER (1/4) OF SECTION 14 AND A PART OF THE NORTHWEST QUARTER (1/4) OF SECTION 23, TOWN 1 NORTH, RANGE 8 EAST, CITY OF NOVI, OAKLAND COUNTY, MICHIGAN, BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS:

COMMENCING AT THE SOUTHWEST CORNER OF SECTION 14 SAID CORNER ALSO BEING THE NORTHWEST CORNER OF SECTION 23, THENCE NORTH 87 DEGREES 28 MINUTES 51 SECOND EAST, 54.00 FEET ALONG THE SOUTH LINE OF SECTION 14 TO A POINT ON THE EAST RIGHT OF WAY LINE OF NOVI ROAD (VARIABLE WIDTH); THENCE THE FOLLOWING THREE COURSES BEING ALONG SAID EAST AND SOUTH RIGHT OF WAY LINE;

- (1) NORTH 02 DEGREES 40 MINUTES 33 SECONDS WEST, 66.98 FEET; AND
- (2) NORTH 87 DEGREES 29 MINUTES 51 SECONDS EAST, 6.00 FEET; AND
- (3) NORTH 02 DEGREES 40 MINUTES 33 SECONDS WEST, 177.73 FEET;

THENCE NORTH 86 DEGREES 52 MINUTES 49 SECONDS EAST, 269.99 FEET; THENCE NORTH 02 DEGREES 40 MINUTES 33 SECONDS WEST, 87.91 FEET; THENCE NORTH 86 DEGREES 04 MINUTES 47 SECONDS EAST, 48.02 FEET; THENCE NORTH 02 DEGREES 40 MINUTES 33 SECONDS WEST, 149.32 FEET TO A POINT ON THE SOUTH LINE OF CROWE DRIVE (VARIABLE WIDTH); THENCE NORTH 87 DEGREES 19 MINUTES 27 SECONDS EAST, 41.14 FEET TO A POINT ON THE EAST RIGHT OF WAY LINE OF INGERSOL DRIVE (40 FEET WIDE); THENCE THE FOLLOWING THREE (3) COURSES BEING ALONG SAID EAST LINE

- (1) ALONG A CURVE TO THE LEFT 188.48 FEET SAID CURVE HAVING A RADIUS OF 1020.00 FEET, A CENTRAL ANGLE OF 10 DEGREES 35 MINUTES 14 SECONDS, AND A LONG CHORD BEARING OF NORTH 08 DEGREES 12 MINUTES 39 SECONDS WEST, 188.21 FEET; AND
- (2) ALONG A CURVE TO THE LEFT 276.93 FEET SAID CURVE HAVING A RADIUS OF 720.00 FEET, A CENTRAL ANGLE OF 22 DEGREES 02 MINUTES 14 SECONDS, AND A LONG CHORD BEARING OF NORTH 24 DEGREES 31 MINUTES 23 SECONDS WEST, 275.22 FEET; AND
- (3) NORTH 04 DEGREES 00 MINUTES 03 SECONDS EAST, 48.39 FEET TO A POINT ON THE SOUTHERLY RIGHT OF WAY LINE OF CRESCENT BOULEVARD (77 FEET WIDE);

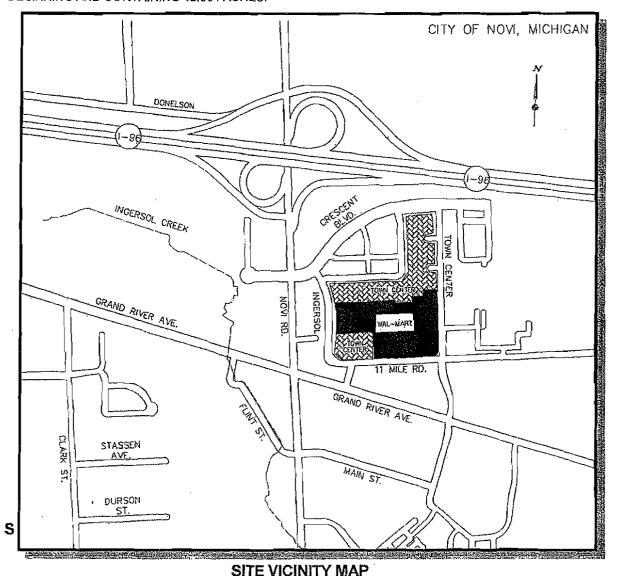
THENCE THE FOLLOWING FOUR (4) COURSES BEING ALONG SAID SOUTHERLY LINE

- (1) ALONG A CURVE TO THE LEFT 45.61 FEET SAID CURVE HAVING A RADIUS OF 330.50 FEET, A CENTRAL ANGLE OF 07 DEGREES 54 MINUTES 23 SECONDS, AND A LONG CHORD BEARING OF NORTH 39 DEGREES 41 MINUTES 02 SECONDS EAST, 45.57 FEET AND
- (2) NORTH 35 DEGREES 49 MINUTES 27 SECONDS EAST, 151.76 FEET; AND
- (3) ALONG A CURVE TO THE RIGHT 1044.01 FEET SAID CURVE HAVING A RADIUS OF 1161.50 FEET, A CENTRAL ANGLE OF 51 DEGREES 30 MINUTES 00 SECONDS AND A LONG CHORD BEARING OF NORTH 61 DEGREES 34 MINUTES 27 SECONDS EAST, 1009.22 FEET; AND
- (4) NORTH 87 DEGREES 19 MINUTES 27 SECONDS EAST, 206.26 FEET TO A POINT ON THE WESTERLY RIGHT OF WAY LINE OF TOWN CENTER DRIVE (VARIABLE WIDTH);

THENCE SOUTH 47 DEGREES 40 MINUTES 33 SECONDS EAST, 53.74 FEET; THENCE SOUTH 02 DEGREES 40 MINUTES 33 SECONDS EAST 840.01 FEET TO, THE POINT OF BEGINNING; THENCE CONTINUING ALONG SAID WESTERLY LINE THE FOLLOWING THREE (3) COURSES;

- (1) SOUTH 2 DEGREES 40 MINUTES 33 SECONDS EAST, 464.95 FEET; AND
- (2) SOUTH 2 DEGREES 28 MINUTES 01 SECONDS WEST, 50.20 FEET; AND
- (3) SOUTH 2 DEGREES 40 MINUTES 33 SECONDS EAST, 134.59 FEET;

THENCE SOUTH 42 DEGREES 19 MINUTES 27 SECONDS WEST, 39.60 FEET; THENCE SOUTH 87 DEGREES 19 MINUTES 27 SECONDS WEST, 10.92 FEET; THENCE SOUTH 2 DEGREES 22 MINUTES 58 SECONDS WEST, 15.60 FEET; THENCE SOUTH 87 DEGREES 19 MINUTES 27 SECONDS WEST, 656.59 FEET; THENCE NORTH 2 DEGREES 40 MINUTES 33 SECONDS WEST, 278.98 FEET; THENCE SOUTH 87 DEGREES 19 MINUTES 27 SECONDS WEST, 392.75 FEET; THENCE NORTH ZERO (0) DEGREES 10 MINUTES 03 SECONDS EAST, 48.21 FEET; THENCE ALONG A NON-TANGENT CURVE TO THE LEFT 227.70 FEET SAID CURVE HAVING A RADIUS OF 1123.90 FEET, A CENTRAL ANGLE OF 11 DEGREES 36 MINUTES 28 SECONDS, AND A LONG CHORD BEARING OF NORTH 2 DEGREES 10 MINUTES 42 SECONDS WEST, 227.31 FEET; THENCE NORTH 6 DEGREES 45 MINUTES 56 SECONDS WEST, 48.17 FEET; THENCE NORTH 87 DEGREES 19 MINUTES 27 SECONDS EAST, 638.49 FEET; THENCE SOUTH 2 DEGREES 40 MINUTES 33 SECONDS EAST, 27.99 FEET; THENCE NORTH 87 DEGREES 19 MINUTES 27 SECONDS EAST, 53.77 FEET; SOUTH 2 DEGREES 40 MINUTES 33 SECONDS EAST, 0.67 FEET; THENCE NORTH 87 DEGREES 19 MINUTES 26 SECONDS EAST: 129.02 FEET; THENCE NORTH 2 DEGREES 40 MINUTES 33 SECONDS WEST, 60.00 FEET: THENCE NORTH 87 DEGREES 19 MINUTES 27 SECONDS EAST, 127.45 FEET; THENCE NORTH 2 DEGREES 40 MINUTES 33 SECONDS WEST, 59.26 FEET; THENCE NORTH 87 DEGREES 19 MINUTES 27 SECONDS EAST, 144.46 FEET TO THE POINT OF BEGINNING AND CONTAINING 12,804 ACRES.



# 3. Impact on Public Utilities and Services

# 3.1. Expected Annual Number of Police Responses

The proposed uses subject to Section 1602.1.a. are not reasonably expected to increase the annual number of police responses historically experienced at the Mall nor will they increase those responses typically associated with the proposed Walmart development. For the entire Walmart development, Walmart estimates that demands for Police services will be identical to existing commercial developments within the Novi Town Center.

#### 3.2. Expected Annual Number of Fire Responses

The proposed uses subject to Section 1602.1.a. are not reasonably expected to increase the annual number of Fire responses historically experienced at the Mall nor will they increase those responses typically associated with the proposed Walmart development. For the entire Walmart development, Walmart estimates that demands for Fire services will be identical to existing commercial developments within the Novi Town Center.

# 3.3. Anticipated Number of Employees

Once the store is ready to open, approximately 275 people will be employed to maintain the daily functions of the facility. Within the proposed uses subject to Section 1602.1.a., it is anticipated that approximately 5 employees will be primarily responsible for those areas.

#### 3.4. Compliance with City of Novi Performance Standards

The proposed Walmart development will conform to the City of Novi Performance Standards as outlined in section 2519 of the Zoning Ordinance. In addition, the project will conform with the City of Novi Noise levels as outlined in Table A of section 2519.

# 3.5. Estimate Number of Sewer and Water Taps, Peak Hour Demand, Min/Max Operating Pressures for Water System

Estimated Number of Sewer Taps for the proposed uses subject to Section 1602.1.a.: Two (2) sanitary sewer taps are proposed for this development located at the rear and north sides of the proposed building.

Estimated Number of Water Taps for the proposed uses subject to Section 1602.1.a.: One (1) water tap is proposed for this development located at the rear of the proposed building.

#### Peak Hour Water Demand:

Peak Hour Demand is the term used to identify maximum volume of water used within the City of Novi over a one-hour period during a given year. The peak water demand for the proposed uses

subject to Section 1602.1.a. are not reasonably expected to increase the peak water demand historically experienced at the Mall nor will it increase those demands typically associated with the proposed Walmart development.

For the overall Walmart development, including for the proposed uses subject to Section 1602.1.a., it is estimated that:

Min/Max Operating Pressure for Water System: Fire Sprinkler Supply Required; 2000 gpm @ 41 psig. Fire Sprinkler Supply as designed: 2000 gpm @ 48.2 psig. Domestic Supply Required: 130 gpm @ 53.5 psig. Fire Hydrant Supply Required: 4000 gpm @ 20 psig. Fire Hydrant Supply as designed: 4465 gpm @ 20 psig.

# 4. Impact on Surrounding Land Uses

The proposed uses subject to Section 1602.1.a. will have no differential impacts on surrounding land uses because of its small size and isolated location. The entire Walmart development is not anticipated to have an impact on the surrounding land uses since it will be replacing a former Mervyn's development and other small strip retail development. To ensure that any potential impacts are not realized by the adjacent development, new landscaping will be placed around the existing landscaping on the south and east sides of the proposed development. In addition, a four (4) foot high fence with brick pilasters will be installed along the south side of the site. Most of the existing trees along the south and east sides of the development will remain to the extent possible. Other improvements include screened trash compactors. Also, the truck docks will be truck wells that will slope downward to help with noise reduction and will also be screened. In addition, Walmart prepared a traffic impact study which has been approved by the City.

# 5. Relationship of Wal-Mart Development with Surrounding Uses

The proposed uses subject to Section 1602.1.a. will be located within the existing Novi Town Center where primary uses currently consist of retail and restaurant development. The proposed uses subject to Section 1602.1.a. will be designed with elevations and materials matching the proposed Walmart building elevations and materials will match closely to the rest of the Town Center development. Specific themes (i.e. color, landscaping, amenities, etc.) will be followed. In addition, the Walmart development will abut up to the existing Town Center development (0' setback).

# 6. Description of Proposed Land Use

The proposed open air business use associated with the proposed Walmart development consists of an outside garden center area and bulk material pick up area that will be enclosed by brick walls with pilasters and, above that, by ornamental wrought iron fencing. The proposed outside garden center area is approximately 5,150 s.f. and the bulk material pickup area is approximately 2,300 s.f. The garden center area includes typical lawn and garden merchandise including small plants,

fertilizers, garden tools, etc. and the bulk material pick up area includes mulch goods, bagged top soil, brick pavers, etc.

The bulk material area operation begins with a customer picking out their item and writing the item number and quantity on a tag. The customer then takes the tag and quantity to the cashier and pays for the item(s). The cashier then hands the customer a receipt. The customer then backs their vehicle into the pickup area and loads their vehicle. Once complete, the customer then exits forward either left or right from the pickup area.

The site is currently zoned TC (Town Center) that will support a 149,854 square foot Walmart Supercenter development. A Walmart Supercenter contains a retail and grocery component along with a garden center and bulk material pick up area.

# 7. Description of Environmental Factors and Impacts

#### 7.1. Natural On-Site Features

The site currently contains a former building once used by a Mervyn's store and associated parking lot that will be demolished as part of the Walmart construction. The site currently contains a landscaped berm and several mature trees along the south and east sides of the site that will mostly remain in place. In addition, a few boulder walls exist on the east side of the site will remain.

# 7.2. Storm Water Plan

Storm water for the proposed uses subject to Section 1602.1.a. will be collected in interior catch basins and shunted to the main storm water system for the development. The storm water collected within the proposed uses subject to Section 1602.1.a. will be insignificant in volume as compared with the overall development.

Storm water for the entire Walmart development will be collected in a series of catch basins located throughout the parking lot area and along the site internal driveways. From there, pipe systems will convey the storm water to a pre-treatment underground storage unit. A pre-treatment storage unit will help trap sand, grit, floating debris, and total suspended solids.

After pre-treatment, storm water will enter an underground detention system. The underground detention system will be placed below the parking area in front of the proposed building. The underground detention system is designed to store bankfull conditions. From there, the system will outlet to the north and ultimately end up in the City of Novi's regional detention basin. The portion of the site to the west discharges into a separate system that ultimately leads to the City's regional basin (Bishop Creek near Eleven Mile Road). In order to accommodate for this storm water, the on-site underground storage system was increased to store the proper volume of storm water for the entire site.

# 7.3. Natural Features Modified or Removed by Storm Water Plan

Walmart follows very strict guidelines to assure that soil erosion and sedimentation issues will be controlled on-site during and throughout construction. Storm Water Pollution Prevention Plans or SWP3 plans have been prepared by CESO and will be reviewed and approved by the local SESC agency for permit. The Storm Water Pollution Prevention Plan (SWPPP) includes, but is not limited to, Specification Section 02370 (which includes the SWPPP) with appendices, the Erosion and Sedimentation Control Plan (Phase I and Phase II Site maps) included in the Construction Drawings with the Detail Sheet, the Notice of Coverage, Permit Authorization, General Permit, Notice of Termination, all records of inspections and activities which are created during the course of the project, and other documents as may be included by reference to the SWP3.

The SWP3 intends to control water-borne and liquid pollutant discharges by some combination of interception, sedimentation, filtration, and containment. The Walmart General Contractor and subcontractors implementing the SWP3 must remain alert to the need to periodically refine and update the SWP3 in order to accomplish the intended goals. The General Contractor is ultimately responsible for all site conditions and permit compliance.

# Purpose

A major goal of pollution prevention efforts during project construction is to control soil and pollutants that originate on the site and prevent them from flowing to surface waters. The purpose of this SWP3 is to provide guidelines for achieving that goal. A successful pollution prevention program also relies upon careful inspection and adjustments during the construction process in order to enhance its effectiveness.

The SWP3 must be implemented before construction begins on the site. It primarily addresses the impact of storm rainfall and runoff on areas of the ground surface disturbed during the construction process. In addition, there are recommendations for controlling other sources of pollution that could accompany the major construction activities. This SWP3 will terminate when disturbed areas are stabilized, permanent erosion and sedimentation controls are installed, temporary erosion and sedimentation controls are removed, construction activities covered herein have ceased, and a completed Notice of Termination (NOT) is transmitted to the governing agency.

By implementing the SWP3, natural on-site features will not be impacted during construction.

#### 7.4. Storage and Handling of Hazardous or Toxic Materials on Site

No hazardous materials are planned or will be used for the proposed uses subject to Section 1602.1.a.

# 7.5. Underground Storage Tanks

There are no underground storage tanks proposed or which will be used within the proposed uses subject to Section 1602.1.a.

The only underground storage tank(s) proposed for this overall development are two (2) grease interceptors located directly north of the building. Grease interceptors are located approximately 8 to 9 feet below the surface and intercept most greases and solids before they enter a wastewater disposal system. Both traps would be emptied periodically based on a timed schedule.

# 7.6. Environmental or Contamination History of the Site

The sites prior use included a Mervyn's Department Store and Novi Town Center small strip shopping with associated parking lot. No contamination of the site was found during CESO's investigation. Prior history of the site (as late as mid to late 1970's) shows that the eastern portion of site used to be an orchard. CESO is currently in the process of completing an environmental Phase I report that will review past history in detail.

#### 7.7. Wildlife Impact

No existing wildlife is associated with the existing site and will not be impacted with the Walmart construction operations.

# 8. Social Impacts

#### 8.1. Existing Use or Occupants that will be Replaced or Moved

There will be no existing uses or occupants that will be replaced or moved as a result of the proposed uses subject to Section 1602.1.a. because the site is vacant.

To accommodate the Walmart construction and that of its adjacent owner, the following improvements will be removed from the general area:

- (1) 75,000 sf Ex. Mervyn's Store
- (2) 35,342 sf Novi Town Center 8 Movie Theatre
- (3) 3,200 sf Pita Café Restaurant
- (4) 5,962 sf One Salon Hair Salon
- (5) 820 sf Vacant
- (6) 908 sf Vacant
- (7) 1,524 sf Vacant
- (8) 1.803 sf Vacant
- (9) 1,786 sf NNDJ Jewlery
- (10) 1,553 sf Vacant

- (11) 1,235 sf Armed Forces
- (12) 4,029 sf Diamon Jim Brady's Jewlery
- (13) 2,360 sf Vacant

135,522 sf of demolition/removal to accommodate the 149,854 sf Walmart Supercenter development.

# 8.2. Traffic Impact

The proposed uses subject to Section 1602.1.a. are not reasonably expected to increase the traffic historically experienced at the Mall nor will measurably increase traffic typically associated with the proposed Walmart development.

A traffic study was prepared at the City of Novi's request in connection with Walmart's application for site plan approval and subsequently reviewed and approved with minor comments by the City of Novi's Traffic Engineering Consultant.

Based on the results of the traffic study and with recommended improvements, the Novi Town Center redevelopment will not significantly degrade the existing level of service at each study intersection. In addition, the traffic study showed that the internal street network will accommodate the proposed Town Center redevelopment additional volumes.

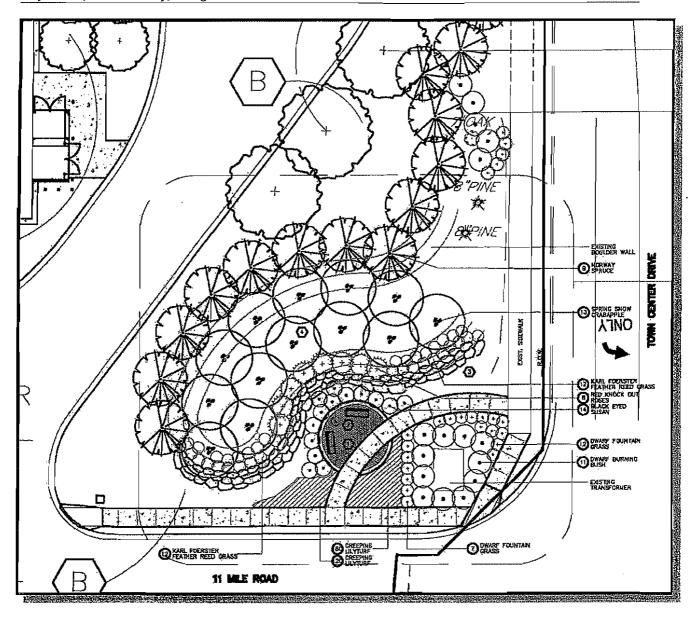
#### 8.3. Site Amenities

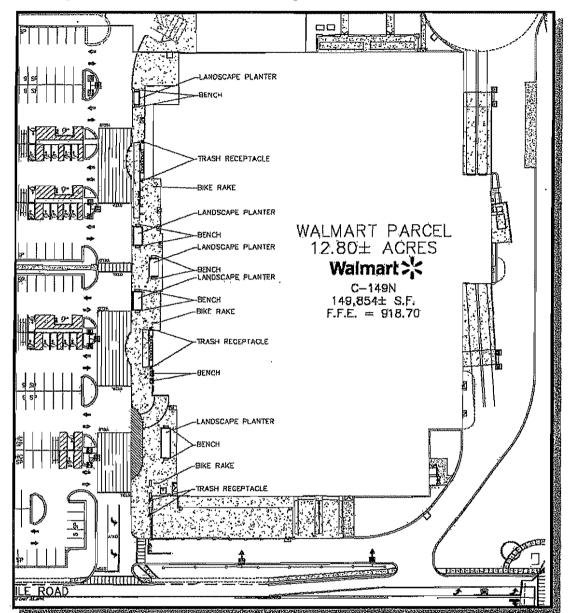
There will be no site amenities directly associated with the proposed uses subject to Section 1602.1.a.

Several site amenities are proposed for the Walmart development that include the following:

- Bike racks and trash receptacles along the front of the store.
- Planters along the front of the store.
- Benches placed along the front of the store.
- Sidewalks that connect the Walmart development to the Novi Town Center, Eleven Mile Road, and Town Center Drive.
- Pedestrian plaza located at the corner of Eleven Mile Road and Town Center Drive.
   This amenity was designed to closely match the existing amenity at the southeast corner of Novi Road & Crescent Boulevard. The pedestrian plaza will have benches, sidewalk connectivity, extensive landscaping, and a boulder retaining wall.

The following illustration shows the Pedestrian Plaza amenity located at the intersection of Eleven Mile Road & Town Center Drive.





The following illustration shows the amenities along the front of the Walmart store.

#### 8.4. Will the Proposed Development Increase the Permanent Population of the City?

No. The proposed uses subject to Section 1602.1.a. will not increase the permanent population of the City.

Likewise, the proposed Walmart development will not increase the permanent population of the City of Novi. The 149,854 sf Walmart development will basically replace 135,522 sf of existing retail space that will be demolished. Walmart typically tries to hire their employees from within the local area population and because of unemployment rates in the area, it is not anticipated that future employees will need to relocate into the City.