



cityofnovi.org

# CITY of NOVI CITY COUNCIL

**Agenda Item 4**  
**January 5, 2009**

**SUBJECT:** Consideration of Zoning Ordinance Text Amendment 18.234, to amend Ordinance No. 97-18 as amended, the City of Novi Zoning Ordinance, at Article 14, B-2 Community Business District, Article 15, General Business District and Article 17, Regional Center District in order to modify the standards for outdoor sales of produce and seasonal plants. **First Reading**

**SUBMITTING DEPARTMENT:** Community Development Department - Planning *Burch*

**CITY MANAGER APPROVAL:** *[Signature]*

**BACKGROUND INFORMATION:**

Attached you will find a proposed ordinance amendment that the Community Development Department has proposed regarding outdoor sales of produce and plant material in the B-2, Community Business District, B-3, General Business District and the RC, Regional Center District. This amendment is in response to recent requests from existing and proposed businesses to include outdoor produce and plant sales as an accessory to their permitted business.

The amendment would allow outdoor sales of produce and plant material as a Special Land Use in the B-2 District, B-3 District and the RC District. These sales would be subject to special conditions. The outdoor sales would have to be adjacent to the principal use, meet all applicable building and fire codes and a six foot path would need to be maintained for pedestrian traffic.

Section 3004 currently allows Temporary Special Exceptions for sidewalk sales. Sidewalk sales are permitted in the B-3 District for a period not to exceed 15 days (3 sales per year) with approval by the Building Official. Several retail establishments have taken advantage of this ordinance for temporary sidewalk sales and temporary special land uses, which are limited to two one-year administrative approvals. We have had interest from two grocery stores/markets to allow the outside sale of produce and plant materials throughout the year. This text amendment would address those interests.

On December 10, 2008, the Planning Commission held a public hearing on the proposed amendment and took action to recommend approval of the text amendment. The draft minutes to that meeting are attached.

**RECOMMENDED ACTION:** Approval of Zoning Ordinance Text Amendment 18.234, to amend Ordinance No. 97-18 as amended, the City of Novi Zoning Ordinance, at Article 14, B-2 Community Business District Article 15, General Business District and Article 17, Regional Center District in order to modify the standards for outdoor sales of produce and seasonal plants. **First Reading**

	1	2	Y	N
Mayor Landry				
Council Member Crawford				
Council Member Gatt				

	1	2	Y	N
Council Member Margolis				
Council Member Mutch				
Council Member Staudt				

**LETTERS OF INTEREST**



October 17, 2008

Barbara McBeth  
CDD Deputy Director  
City of Novi  
45175 W Ten Mile Rd  
Novi, MI 48375

Dear Barbara,

Outlined below is our proposed use of the area in front of our store for seasonal merchandising. The time frames are approximate due to the sometimes uncertain availability of the type of product we are dealing with.

- January through March we will not be merchandising product outside.
- Late April through August we will be merchandising hanging baskets, bags of soil and other outdoor flowers. We will also be merchandising summer produce such as melons during this timeframe. We will be using small half tables for the soil, flowers and produce. We will use a metal arb to hang flowering baskets on.
- September through October we will be selling hardy mums and other outdoor flowers. We will also have produce at this time.
- During the month of October we will be selling pumpkins outside.
- Late November through December we will be selling wreaths.

We plan on using half tables, half tables with umbrellas and metal arbs to display the product on. We will display very similar to this year.

I look forward to hearing back from you. Please let me know if you need any additional information and what the next step in the process is.

Thanks,

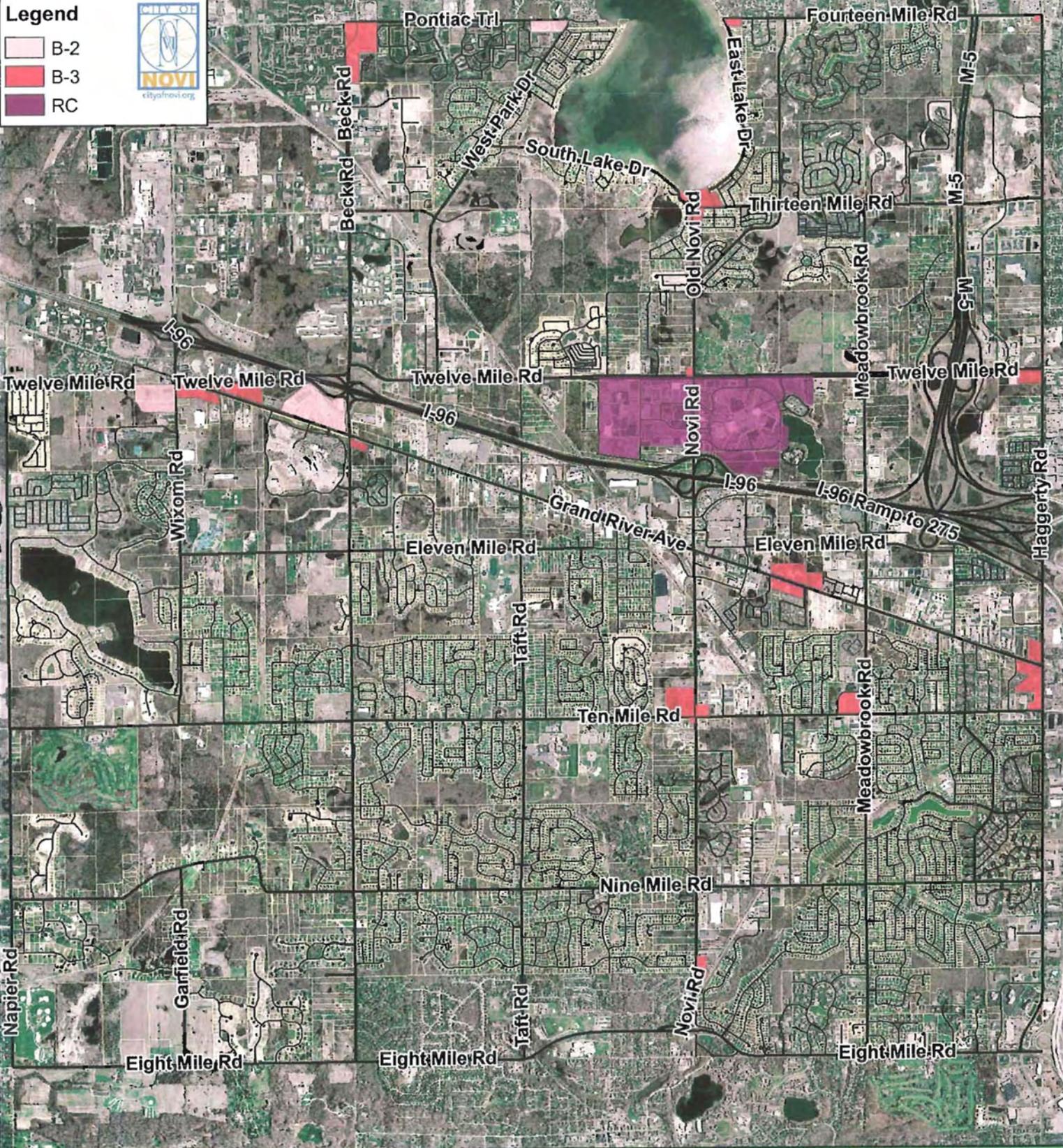
Jonathan Messer  
Store Manager  
248 348 0708  
Jonathan\_messer@buschs.com

**PROPERTIES AFFECTED BY  
PROPOSED AMENDMENT**

# Properties Affected by Outdoor Sales

## Legend

- B-2
- B-3
- RC



### CITY OF NOVI

DEPARTMENT OF COMMUNITY DEVELOPMENT

45175 W. TEN MILE ROAD  
NOVI, MI 48375-3024  
(248) 347-0415

MAP AUTHOR: Kristen Kapelanski, Planner



0 1,625 3,250 6,500 9,750

FEET

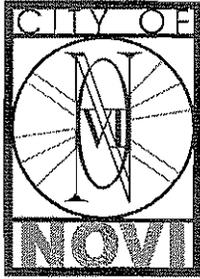
1 INCH = 4,160 FEET

MAP PRINT DATE: date

#### MAP INTERPRETATION NOTICE

Map information depicted is not intended to replace or substitute for any official or primary source. This map was intended to meet National Map Accuracy Standards and use the most recent, accurate sources available to the people of the City of Novi. Boundary measurements and area calculations are approximate and should not be construed as survey measurements performed by a licensed Michigan Surveyor as defined in Michigan Public Act 132 of 1970 as amended. Please contact the City GIS Manager to confirm source and accuracy information related to this map.

**PLANNING COMMISSION MINUTES  
EXCERPT DECEMBER 10, 2008**



cityofnovi.org

## PLANNING COMMISSION

DRAFT COPY

CITY OF NOVI

Regular Meeting

Zoning Ordinance Text Amendment 18.234 Relating to Outdoor Sales  
Wednesday, December 10, 2008 | 7 PM  
Council Chambers | Novi Civic Center | 45175 W. Ten Mile  
(248) 347-0475

### CALL TO ORDER

The meeting was called to order at or about 7:00 PM.

### ROLL CALL

**Present:** Members, Victor Cassis David Greco, Andrew Gutman, Brian Larson, Michael Meyer, Mark Pehrson, Wayne Wrobel

**Absent:** Members Brian Burke (excused), Michael Lynch (excused)

**Also Present:** Steve Rumble, Community Development Director; Barbara McBeth, Deputy Director of Community Development; Mark Spencer, Planner; Kristen Kapelanski, Planner; David Beschke, Landscape Architect; Ben Croy, Civil Engineer; John Freeland, Woodland Consultant; Doug Necci, Façade Consultant; Kristin Kolb, City Attorney

### PUBLIC HEARINGS

#### ZONING ORDINANCE TEXT AMENDMENT 18.234

The Public Hearing was opened for Planning Commission's recommendation to City Council for an ordinance to amend Ordinance No. 97-18, as amended, the City of Novi Zoning Ordinance Article 14, B-2, Community Business District, Article 15, B-3, General Business and Article 17, RC, Regional Center District, in order to modify the standards for outdoor sales of produce and seasonal plants.

Planner Kristen Kapelanski explained that the proposed changes before the Planning Commission, for recommendation to City Council, deal with Article 14, Article 15 and Article 17 of the Zoning Ordinance. The properties affected were highlighted in pink, red and purple on a map provided to the Planning Commission members and shown at the meeting.

Staff is suggesting modifications related to the outdoor sale of produce and seasonal plant materials. Recently, existing and proposed businesses have approached the Community Development Department to obtain an approval and permit to allow outdoor sales of produce and plants. This amendment addresses the need for a provision within the Ordinance to regulate and permit such sales. Outdoor sales of produce and plant material only would be permitted in the B-2, B-3 and RC Districts as a Special Land Use, subject to special conditions regulating the hours of operation of outside sales, establishing a minimum pathway width, ensuring the sales area conforms with all building and fire codes, and the sales area does not occupy required parking spaces, drive aisles or landscape beds.

No one from the audience wished to speak and no correspondence was received so Chair Pehrson closed the Public Hearing.

Member Cassis asked whether this amendment pertained to the shopping center owner or the major tenant, such as Busch's. What if Busch's brought in a subcontractor to sell trees on their site? Would Busch's be responsible for this, and would this Ordinance apply to such a situation? Ms. Kapelanski said the Ordinance would apply, but there is a provision that the sale of the produce and seasonal plant material has to be ancillary to the principal use. There couldn't be mostly outdoor sales with minimal indoor sales. If Busch's want to bring a contractor in to sell produce outside, she did not think the City would allow a register or anything to be placed outside, because that would require different conditions. If someone wanted to contract in such a manner, Busch's would be responsible for meeting the conditions. Member Cassis confirmed with City Attorney Kristin Kolb that Ms. Kapelanski's explanation accurately described how the Ordinance would work.

Member Meyer asked whether this amendment would provide for or exclude an Eastern Market or Farmers' Market in Novi. Ms. Kapelanski said this amendment would not cover anything like a Farmers' Market. The covered use would have to be accessory to the larger principal use. There is an Ordinance provision for temporary sales that would cover Farmers' market temporary sales – they can be three times per year. She said the Temporary Use Ordinance is the section that explains things like Christmas tree sales, and this Ordinance also lists acceptable times of the year and length of use provisions.

Member Meyer wished to confirm that the landowner's permission to use the land would be required. Ms. Kapelanski responded that she didn't know the specific provisions of that Ordinance. Deputy Director of Community

Development Barbara McBeth added that Ms. Kapelanski was correct – there is section of the Ordinance that administratively approves things like Christmas tree sales in the Business Zoning District. The Building Official reviews and verifies that the proposal meets the standards of that Ordinance. This Ordinance is intended to provide just limited outdoor sales for existing businesses in B-2, B-3 and RC Districts, and only on the sidewalk areas adjacent to the building. Member Meyer confirmed that the use has to be ancillary and connected to a business that is already there – someone can't pull up with their truck on a Saturday afternoon and begin selling goods.

Chair Pehrson confirmed that the proprietor is responsible for clearing and removal of snow in the area where people may wish to walk in order to view and purchase goods. Ms. Kapelanski agreed, stating that all the usual provisions of the Code would apply and the owner would have to maintain a six-foot clear pathway.

Moved by Member Gutman, seconded by Member Wrobel:

**ROLL CALL VOTE ON ZONING ORDINANCE TEXT AMENDMENT 18.234 RECOMMENDATION FOR APPROVAL  
MOTION MADE BY MEMBER GUTMAN AND SECONDED BY MEMBER WROBEL:**

**In the matter of Zoning Ordinance Text Amendment 18.234, motion to recommend approval to City Council to amend Ordinance 97-18 as amended, the City of Novi Ordinance Article 14 B-2 Community Business District, Article 15 B-3 General Business District and Article 17 RC Regional Center District, in order to modify the standards for outdoor sales of produce and seasonal plants. *Motion carried 7-0.***

**PROPOSED ORDINANCE AMENDMENTS – STRIKE VERSION**

STATE OF MICHIGAN

COUNTY OF OAKLAND

CITY OF NOVI

ORDINANCE NO. 07- 18 -234

**AN ORDINANCE TO AMEND APPENDIX A OF THE CITY OF NOVI CODE OF ORDINANCES, ORDINANCE 97-18, AS AMENDED, KNOWN AS THE CITY OF NOVI ZONING ORDINANCE, ARTICLE 15 AND ARTICLE 17, IN ORDER TO MODIFY THE STANDARDS FOR OUTDOOR SALES OF PRODUCE AND SEASONAL PLANTS.**

**THE CITY OF NOVI ORDAINS:**

**ARTICLE 14. B-2 COMMUNITY BUSINESS DISTRICTS**

Section 1400 – Section 1401. [Unchanged.]

Section 1402. Principal Uses Permitted Subject to Special Conditions

[Unchanged.]

1. [Unchanged.]

2. Sale of produce and seasonal plant materials outdoors, provided such use is incidental to a similar principal use indoors and adjacent to and adjoining the building of the principal use, subject to the following conditions:

a. Outdoor sales areas shall comply with all applicable building and fire codes and shall be reviewed and approved by the Building Division.

b. Outdoor sales areas shall be located in a manner to maintain a minimum pathway width of 6 feet (clear of structures such as light poles, trees and hydrants) along the sidewalk so as not to interfere with pedestrian traffic.

c. The hours of operation for an outside sales area shall be consistent with the hours of operation of the principal use.

d. Outdoor sales areas shall not occupy required parking spaces or drive aisles and/or required landscaping areas and shall be located on a paved surface.

Section 1403. Required Conditions

1. [Unchanged.]

2. All business, servicing or processing, except for off-street parking, and loading/unloading and those outdoor sales uses permitted and regulated in Section 1402 above, shall be conducted within completely enclosed buildings.

## **ARTICLE 15. B-3 GENERAL BUSINESS DISTRICTS**

Section 1500 – Section 1501. [Unchanged.]

Section 1502. Principal Uses Permitted Subject to Special Conditions

[Unchanged.]

1 - 7. [Unchanged.]

8. Sale of produce and seasonal plant materials outdoors, provided such use is incidental to a similar principal use indoors and adjacent to and adjoining the building of the principal use, subject to the following conditions:
- a. Outdoor sales areas shall comply with all applicable building and fire codes and shall be reviewed and approved by the Building Division.
  - b. Outdoor sales areas shall be located in a manner to maintain a minimum pathway width of 6 feet (clear of structures such as light poles, trees and hydrants) along the sidewalk so as not to interfere with pedestrian traffic.
  - c. The hours of operation for an outside sales area shall be consistent with the hours of operation of the principal use.
  - d. Outdoor sales areas shall not occupy required parking spaces or drive aisles and/or required landscaping areas and shall be located on a paved surface.

Section 1503. [Unchanged]

## **ARTICLE 17. RC REGIONAL CENTER DISTRICT**

Section 1700 – Section 1701. [Unchanged.]

Section 1702. Principal Uses Permitted Subject to Special Conditions

[Unchanged.]

1 - 3. [Unchanged.]

4. Sale of produce and seasonal plant materials outdoors, provided such use is incidental to a similar principal use indoors and adjacent to and adjoining the building of the principal use, subject to the following conditions:
- a. Outdoor sales areas shall comply with all applicable building and fire codes and shall be reviewed and approved by the Building Division.
  - b. Outdoor sales areas shall be located in a manner to maintain a minimum pathway width of 6 feet (clear of structures such as light poles, trees and hydrants) along the sidewalk so as not to interfere with pedestrian traffic.
  - c. The hours of operation for an outside sales area shall be consistent with the hours of operation of the principal use.

d. Outdoor sales areas shall not occupy required parking spaces or drive aisles and/or required landscaping areas and shall be located on a paved surface.

Section 1703. [Unchanged]

**PART III.**

**Savings Clause.** The amendment of the Novi Code of Ordinances set forth in this Ordinance does not affect or impair any act done, offense committed, or right accruing, accrued, or acquired or liability, penalty, forfeiture or punishment, pending or incurred prior to the amendment of the Novi Code of Ordinances set forth in this Ordinance.

**PART IV.**

**Severability.** Should any section, subdivision, clause, or phrase of this Ordinance be declared by the courts to be invalid, the validity of the Ordinance as a whole, or in part, shall not be affected other than the part invalidated.

**PART V.**

**Effective Date: Publication.** The provisions of this Ordinance shall become effective fifteen (15) days after its adoption and shall be published within 15 days of its adoption by publication of a brief notice in a newspaper circulated in the City, stating the date of enactment and the effective date of the ordinance, a brief statement as to the subject matter of this Ordinance and such other facts as the Clerk shall deem pertinent, and that a copy of the Ordinance is available for public use and inspection at the office of the City Clerk.

MADE, PASSED, AND ADOPTED BY THE CITY COUNCIL OF THE CITY OF NOVI,  
OAKLAND COUNTY, MICHIGAN, ON THE \_\_\_ DAY OF \_\_\_\_\_, 2008.

\_\_\_\_\_  
DAVID LANDRY, MAYOR

\_\_\_\_\_  
MARYANNE CORNELIUS, CITY CLERK

Ayes:  
Nays:  
Abstentions:  
Absent:

**PROPOSED ORDINANCE AMENDMENTS – CLEAN VERSION**

STATE OF MICHIGAN

COUNTY OF OAKLAND

CITY OF NOVI

ORDINANCE NO. 07- 18 -234

**AN ORDINANCE TO AMEND APPENDIX A OF THE CITY OF NOVI CODE OF ORDINANCES, ORDINANCE 97-18, AS AMENDED, KNOWN AS THE CITY OF NOVI ZONING ORDINANCE, ARTICLE 15 AND ARTICLE 17, IN ORDER TO MODIFY THE STANDARDS FOR OUTDOOR SALES OF PRODUCE AND SEASONAL PLANTS.**

**THE CITY OF NOVI ORDAINS:**

**ARTICLE 14. B-2 COMMUNITY BUSINESS DISTRICTS**

Section 1400 – Section 1401. [Unchanged.]

Section 1402. Principal Uses Permitted Subject to Special Conditions

[Unchanged.]

1. [Unchanged.]

2. Sale of produce and seasonal plant materials outdoors, provided such use is incidental to a similar principal use indoors and adjacent to and adjoining the building of the principal use, subject to the following conditions:

- a. Outdoor sales areas shall comply with all applicable building and fire codes and shall be reviewed and approved by the Building Division.
- b. Outdoor sales areas shall be located in a manner to maintain a minimum pathway width of 6 feet (clear of structures such as light poles, trees and hydrants) along the sidewalk so as not to interfere with pedestrian traffic.
- c. The hours of operation for an outside sales area shall be consistent with the hours of operation of the principal use.
- d. Outdoor sales areas shall not occupy required parking spaces or drive aisles and/or required landscaping areas and shall be located on a paved surface.

Section 1403. Required Conditions

1. [Unchanged.]

2. All business, servicing or processing, except for off-street parking, loading/unloading and those outdoor sales uses permitted and regulated in Section 1402 above, shall be conducted within completely enclosed buildings.

**ARTICLE 15. B-3 GENERAL BUSINESS DISTRICTS**

Section 1500 – Section 1501. [Unchanged.]

Section 1502. Principal Uses Permitted Subject to Special Conditions

[Unchanged.]

1 - 7. [Unchanged.]

8. Sale of produce and seasonal plant materials outdoors, provided such use is incidental to a similar principal use indoors and adjacent to and adjoining the building of the principal use, subject to the following conditions:
  - a. Outdoor sales areas shall comply with all applicable building and fire codes and shall be reviewed and approved by the Building Division.
  - b. Outdoor sales areas shall be located in a manner to maintain a minimum pathway width of 6 feet (clear of structures such as light poles, trees and hydrants) along the sidewalk so as not to interfere with pedestrian traffic.
  - c. The hours of operation for an outside sales area shall be consistent with the hours of operation of the principal use.
  - d. Outdoor sales areas shall not occupy required parking spaces or drive aisles and/or required landscaping areas and shall be located on a paved surface.

Section 1503. [Unchanged]

**ARTICLE 17. RC REGIONAL CENTER DISTRICT**

Section 1700 – Section 1701. [Unchanged.]

Section 1702. Principal Uses Permitted Subject to Special Conditions

[Unchanged.]

1 - 3. [Unchanged.]

4. Sale of produce and seasonal plant materials outdoors, provided such use is incidental to a similar principal use indoors and adjacent to and adjoining the building of the principal use, subject to the following conditions:
  - a. Outdoor sales areas shall comply with all applicable building and fire codes and shall be reviewed and approved by the Building Division.
  - b. Outdoor sales areas shall be located in a manner to maintain a minimum pathway width of 6 feet (clear of structures such as light poles, trees and hydrants) along the sidewalk so as not to interfere with pedestrian traffic.
  - c. The hours of operation for an outside sales area shall be consistent with the hours of operation of the principal use.

- d. Outdoor sales areas shall not occupy required parking spaces or drive aisles and/or required landscaping areas and shall be located on a paved surface.

Section 1703. [Unchanged]

**PART III.**

**Savings Clause.** The amendment of the Novi Code of Ordinances set forth in this Ordinance does not affect or impair any act done, offense committed, or right accruing, accrued, or acquired or liability, penalty, forfeiture or punishment, pending or incurred prior to the amendment of the Novi Code of Ordinances set forth in this Ordinance.

**PART IV.**

**Severability.** Should any section, subdivision, clause, or phrase of this Ordinance be declared by the courts to be invalid, the validity of the Ordinance as a whole, or in part, shall not be affected other than the part invalidated.

**PART V.**

**Effective Date: Publication.** The provisions of this Ordinance shall become effective fifteen (15) days after its adoption and shall be published within 15 days of its adoption by publication of a brief notice in a newspaper circulated in the City, stating the date of enactment and the effective date of the ordinance, a brief statement as to the subject matter of this Ordinance and such other facts as the Clerk shall deem pertinent, and that a copy of the Ordinance is available for public use and inspection at the office of the City Clerk.

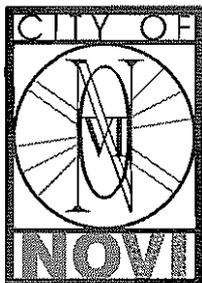
MADE, PASSED, AND ADOPTED BY THE CITY COUNCIL OF THE CITY OF NOVI,  
OAKLAND COUNTY, MICHIGAN, ON THE \_\_\_ DAY OF \_\_\_\_\_, 2008.

\_\_\_\_\_  
DAVID LANDRY, MAYOR

\_\_\_\_\_  
MARYANNE CORNELIUS, CITY CLERK

Ayes:  
Nays:  
Abstentions:  
Absent:

**PLANNING COMMISSION MINUTES  
EXCERPT NOVEMBER 19, 2008**



cityofnovi.org

## PLANNING COMMISSION

CITY OF NOVI

Regular Meeting

**Wednesday, November 19, 2008 | 7 PM**

Council Chambers | Novi Civic Center | 45175 W. Ten Mile  
(248) 347-0475

### CALL TO ORDER

In Mark Pehrson's absence, the meeting was chaired by member Wayne Wrobel, who called the meeting to order at or about 7:00 PM.

### ROLL CALL

**Present:** Members Brian Burke, David Greco, Andrew Gutman, Michael Lynch, Michael Meyer, Wayne Wrobel

**Absent:** Members Victor Cassis (excused), Brian Larson (excused), Mark Pehrson (excused)

**Also Present:** Barbara McBeth, Deputy Director of Community Development; David Beschke, Landscape Architect  
Kristin Kolb, City Attorney

### PLEDGE OF ALLEGIANCE

The meeting attendees recited the Pledge of Allegiance.

### APPROVAL OF AGENDA

Moved by Member Meyer, seconded by Member Gutman:

**VOICE VOTE ON NOVEMBER 19, 2008 PLANNING COMMISSION AGENDA APPROVAL MOTION MADE BY MEMBER MEYER AND SECONDED BY MEMBER GUTMAN:**

**Motion to approve the November 19, 2008 Planning Commission Agenda. Motion carried 6-0.**

**1. SET A PUBLIC HEARING FOR DECEMBER 10, 2008 FOR ZONING ORDINANCE TEXT AMENDMENT 18.234 RELATING TO MODIFYING THE STANDARDS FOR OUTDOOR SALES OF PRODUCE AND SEASONAL PLANTS**

Deputy Director of Community Development Barbara McBeth said this proposed text amendment was generated by local retailers that sell produce and plant materials who wish to have outdoor sales. Staff has reviewed the concept and compared it to other communities' ordinances and finds that it might be appropriate to consider limited outdoor sales of produce and plant materials for certain markets in the B-3 and R-C Districts, perhaps even the B-2 District. This change would allow for Special Land Use consideration by the Planning Commission. It would allow sales on the sidewalk but not in the adjacent parking lot.

Moved by Member Gutman, seconded by Member Burke:

**ROLL CALL VOTE ON TEXT AMENDMENT 18.234 PUBLIC HEARING DATE SETTING MOTION MADE BY MEMBER GUTMAN AND SECONDED BY MEMBER BURKE:**

**Motion to set a December 10, 2008 Public Hearing for Zoning Ordinance Text Amendment 18.234 relating to modifying the standards for outdoor sales of produce and seasonal plants. Motion carried 6-0.**