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CITY of NOVI CITY COUNCIL

Agenda Item ^K January 24, 2011

SUBJECT: Approval of Traffic Control Order 11-01 for the implementation of a 30 mph speed limit on Orchard Hill Place between Haggerty Road and Eight Mile Road.

SUBMITTING DEPARTMENT: Department of Public Services, Engineering Division 616

CITY MANAGER APPROVAL:

BACKGROUND INFORMATION

The Uniform Traffic Code requires that traffic control orders, as issued by the traffic engineer and approved by the City Council, be on file for the enforcement of traffic control signs. Our review of the traffic control file indicated that a traffic control order for the existing 25 mph posted speed does not exist. As such, an engineering study was performed to establish a legal speed limit as required by the Michigan Manual of Uniform Traffic Control Devices (MMUTCD) (see Birchler Arroyo study dated April 9, 2010). Speed limits are generally set using the 85th percentile speed, which is the speed at or below which 85 percent of the motorists drive on a given road unaffected by slower traffic or poor weather.

A speed limit of 30 mph is proposed to represent existing driver behavior on this segment as demonstrated by the 85th percentile speeds of 28.8 mph at the northern section of the road and 34.3 mph near the south end of the road. The traffic report also recommends the restriping of the existing two lane road with three narrower lanes (establishing a center left turn lane) as a traffic calming measure to address reports of speeding drivers as well as additional signage for the curves. The report recommendations will be completed under the existing pavement striping contract and using in-house staff in spring 2011. In accordance with Department of Public Service's standard procedures, within one year after implementation of new speed limits (and following the restriping of the pavement), staff will collect speed samples to verify that the new posted speed limit continues to reflect the 85th percentile speed.

The new signage would meet the federal retroreflectivity requirements and would be funded by the Traffic Control Sign Replacement Program as approved in the FY2010-11 budget.

RECOMMENDED ACTION: Approval of Traffic Control Order 11-01 for the implementation of a 30 mph speed limit on Orchard Hill Place between Haggerty Road and Eight Mile Road.

	1	2	Y	N
Mayor Landry				
Mayor Pro Tem Gatt				
Council Member Fischer				
Council Member Margolis				

	1	2	Υ	N
Council Member Mutch				
Council Member Staudt				
Council Member Wrobel				

CITY OF NOVI TRAFFIC CONTROL ORDER

X	SPEED	DATE	OF ORDER:	1/14/2011
	PARKING OTHER	CON	rol number:	11-01
MICHIG OF MIC TRAFFIC	NT TO CHAPTER NO. 33 OF THE CAN, SAME BEING THE UNIFORM TRAFFI HIGAN AND IN THE INTEREST OF PUBLE CONTROL ORDER IS HEREBY ISSUED JTHORIZED AS TRAFFIC ENGINEER, BY	FIC CO LIC SAF D BY BF	de for cities, to ety and conver Rian coburn, en	WNSHIPS AND VILLAGES VIENCE THE FOLLOWING VIGINEERING MANAGER,
	CE OF THIS TRAFFIC CONTROL ORDER FIC CONDITIONS ON THE FOLLOWING AN.			
ORCHA	RD HILL PLACE			
DEPARTI ACCOR REQUIRE	FTER SAID INVESTIGATION, IT IS MENT OF PUBLIC SERVICES ERECT DANCE WITH THE MICHIGAN MANU. ED BY SEC. 33.217 OF THE AFORESAID WING DETERMINATION:	AND AL OF	MAINTAIN THE S UNIFORM TRAFFIC	SPEED LIMIT SIGN(S) IN CONTROL DEVICES AS
SPEED LI	MIT FOR ORCHARD HILL PLACE TO BE	30 MPI	<u>I</u>	,
			651	
			rfan Coburn, P.É ated: <u>1/14/2011</u>	Traffic Engineer
TRAFFIC CITY OF HEREBY	TED BY CITY COUNCIL CONTROL ORDER NUMBER 11-01 HA NOVI, MICHIGAN FOR STUDY AND ORDERED AND DIRECTED THAT THIS COPY THEREOF IN THE OFFICE OF THE	O APPR ORDER	ROVAL, IS HEREBY BE FILED IN THE OF	Y APPROVED AND IT IS FFICE OF THE CITY CLERK
BEING F	RTHER ORDERED AND DIRECTED THA ILED WITH THE CLERK AND UPON ERE TENCE OF AFORESAID,			
SPEED LI	MIT FOR ORCHARD HILL PLACE TO BE	<u>30 MPF</u>	<u>l</u>	
	D AT THE REGULAR MEETING OF DUNCIL ON 01/24/2011	Ву:	David Landry, M	ayor
		Rv.		

Maryanne Cornelius, Clerk

Brian T. Coburn, P.E.
Engineering Div., Dept. of Public Services
City of Novi
26300 Delwal Drive
Novi, MI 48375
bcoburn@cityofnovi.org



Subject: Traffic Calming Study of Orchard Hill Place

Dear Mr. Coburn:

Orchard Hill Place between Eight Mile and Haggerty Roads (Figure 1) is a predominately 36-ft wide, non-residential collector with a double solid yellow centerline over its entire length and a posted speed limit of 25 mph (although the 36-ft wide section widens to a boulevard entrance at each end). At your request, we have evaluated the striping pattern, advisory curve signing, and current speeds, with an eye toward "calming" traffic; that is, inducing a safer, more uniform flow.

We are making recommendations at this time for a change in the striping pattern and advisory curve signing. Assuming that the City approves and implements our recommendations in this regard, we would then proceed to evaluate another round of speed samples to see if the revised striping and signing have been effective in "calming" traffic. At present, existing speeds indicate that the speed limit should be 30 mph rather than 25 mph.

Recommendations

- 1. The 36-ft wide section of Orchard Hill Place should be re-striped to include a 10-ft-wide two-way left-turn lane and two 12½-ft-wide travel lanes (to face of curb, leaving 11 ft to lip of gutter).
- 2. In each direction in advance of the right-angle bend from north-south to east-west, the existing advisory curve (W1-2) signs should be replaced with advisory turn (W1-1) signs, since the computed safe and comfortable speed for this curve is only 27 mph.
- At least two weeks after the above striping and signing changes have been implemented, 48hour mid-week speed samples should be taken at the same locations used in baseline sampling (discussed below).

Current Speeds and Volumes

Automated (hose) counts were made by City personnel, at the two locations marked in Figure 1 as locations #1 and #2, on Tuesday-Thursday, March 30-April 1, 2010. Table 1 summarizes the results of this data collection effort. Key findings include:



Figure 1. Aerial Photo of Orchard Hill Place and Environs

Speed
Sampling
Location



Table 1. Summary of Speed Statistics for Orchard Hill Place for March 30 - April 1, 2010

Sampling	Dir.	Date	Sample	Speed (mph)					
Location	Dir.	Date	Size	Average	85th %tile	10-mph Pace	% in Pace		
		3-30-10 (>11 am)	251	24.9	29.2	20-30	80.4%		
	NID	3-31-10	484	24.2	28.6	20-30	81.8%		
	NB	4-01-10 (<11 am)	298	24.2	28.4	20-30	86.2%		
		Average Day	516	24.4	28.7	20-30	82.7%		
1 (North)		3-30-10 (>11 am)	634	24.6	28.8	20-30	85.8%		
(NOITH)	SB	3-31-10	775	24.5	28.9	20-30	81.4%		
	SB	4-01-10 (<11 am)	180	24.0	28.6	20-30	81.6%		
		Average Day	795	24.5	28.8	20-30	83.2%		
	Both	Average Day	1311	24.4	28.8	20-30	83.0%		
	ND	3-30-10 (>11 am)	530	28.4	33.6	25-35	70.7%		
		3-31-10	1139	28.2	33.3	25-35	72.2%		
	NB	4-01-10 (<11 am)	674	28.1	33.2	25-35	70.9%		
-		Average Day	1172	28.2	33.3	25-35	70.9%		
2 (South)		3-30-10 (>11 am)	1332	30.8	35.5	25-35	74.2%		
(South)	CD.	3-31-10	1553	30.2	34.7	25-35	75.4%		
	SB	4-01-10 (<11 am)	333	29.7	34.6	25-35	73.2%		
		Average Day	1609	30.4	35.0	25-35	74.7%		
	Both	Average Day	2781	29.5	34.3	25-35	73.1%		

Traffic Calming Study of Orchard Hill Place, 4-09-10, page 4

Average speeds are 24-30 mph and 85th-percentile speeds are 29-34 mph. The average speed approximates the speed limit only where constrained by the 90-degree bend in the road, and the 85th-percentile speed exceeds the speed limit by 4-9 mph.

Southbound on the 90-degree bend, the average speed is 24.5 mph and the 85thpercentile speed is 28.8 mph. These compare well to the 27 mph "comfortable" speed
computed on the basis of the curve radius, adverse cross slope in the southbound lane,
and typical side friction for that speed (per methodology recommended by the American
Association of State Highway and Transportation Officials, or AASHTO).

That southbound traffic volumes exceed northbound volumes – by 37% (south) to 54% (north) – may be a reflection of cut-through traffic from southbound Haggerty to westbound Eight Mile (the two right turns in that direction make it a more desirable cut-through route than the two left turns required in the opposite direction).

Despite the apparent presence of some cut-through traffic, the average daily traffic volumes on Orchard Hill Place – about 1,300-2,800 vehicles – are not unusually high for a non-residential collector of this type and length.

Factors to Consider in Evaluating Speed Limit

In determining an appropriate speed limit, consideration should be given to both the guidance contained in the *Michigan Manual of Uniform Traffic Control Devices (MMUTCD)* and the State law supporting access-point frequency and prevailing speed as the two leading factors.

Section 2B.13 of the *MMUTCD* establishes the standard that an "engineering study... in accordance with established traffic engineering practices" be conducted prior to setting a speed limit. Guidance for such a study includes the following:

"When a speed limit is to be posted, it should be within ... 5 mph of the 85th-percentile of free-flowing traffic.

Other factors that may be considered when establishing speed limits are the following:

- A. Road characteristics, shoulder condition, grade, alignment, and sight distance;
- B. The pace speed;
- C. Roadside development and environment;
- D. Parking practices and pedestrian activity;
- E. Reported crash experience for at least a 12-month period."

A portion of the *Michigan Vehicle Code* (MCL 257.627) establishes prima facie speed limits based on (1) whether or not the road runs through a business district, and (2) the number of access points (driveways or intersecting roadways) within each half mile of road. In a business district or where there are 60 or more access points per half mile, the prima facie limit is 25 mph. Outside a business district, the prima facie limit is 35 mph for 45-59 access points per half mile and 45 mph for 30-44 access points per half mile.

Another speed limit (or limits) can be established by the City based on an engineering study. Such a study is begun in this report, with the following preliminary findings.

Prima Facie Speed Limit – The land development along Orchard Hill Place does not qualify as a business district per State law (MCL 257.5). There are 18 driveways along this 0.62-mile-long street, yielding a density of approximately 15 driveways per half mile. According to the speed ranges presented above, the prima facie speed limit is 55 mph.

Alignment and Roadside – The most limiting feature is the horizontal curve noted above, which has a computed comfortable speed of 27 mph (but is only 365 ft long). Although the 2008 reconstruction plans do not state a design speed for the road, either with or without the above curve included, BA has evaluated the plans to determine safe speed at the following additional locations:

- First horizontal curve north of Eight Mile 500-ft radius, comfortable at 34-35 mph.
- Second horizontal curve north of Eight Mile 450-ft radius, comfortable at 33-34 mph.
- Vertical curve cresting 785 ft north of Eight Mile 360 ft of sight distance, safe for 45 mph.

As can be seen in the series of four birds-eye aerial photos (Figures 2-5) and the two surface photos taken on the above crest (Figures 6-7), the roadsides along Orchard Hill Place are relatively free of hazards. There are only a few street trees, and most are up the side slopes behind the curb. Based on the above physical features, it appears that a 35-mph design speed is reasonably conservative, giving due regard to the need for warning drivers of a reduced speed on the 90-degree bend.

Pace Speed – As noted in Table 1, the current 10-mph speed range containing the most vehicles (i.e., the pace) is 20-30 mph on the 90-degree bend (sampling location #1) and 25-35 mph on the second curve north of Eight Mile Road (sampling location #2). Hence, it appears that most drivers are choosing a speed appropriate to the road design.

Crash History – A detailed tabulation of all crashes reported for the five years between 2004 and 2008 was obtained from the Traffic Improvement Association (see attached). The seven reported crashes are summarized in Table 2 (below). Analysis indicates that the leading contributing factors appear to have been adverse weather (four crashes) and driveway use (two crashes). Excessive speed was cited in only one instance, involving a collision between opposing-direction vehicles on the 90-degree bend under conditions of snow and ice.



Conclusions – All of the above analyses support 30 mph as a more appropriate speed limit than the 25 mph now posted, assuming retention of the existing two-lane striping pattern and the recommended replacement of the curve warning sign with a turn warning sign. However, as noted in our Recommendations section, we believe that a change in speed limit should await a follow-up speed study to determine whether or not the striping of narrower lanes (via the introduction of a two-way left-turn lane) is effective in reducing speeds to levels closer to the existing 25-mph limit.

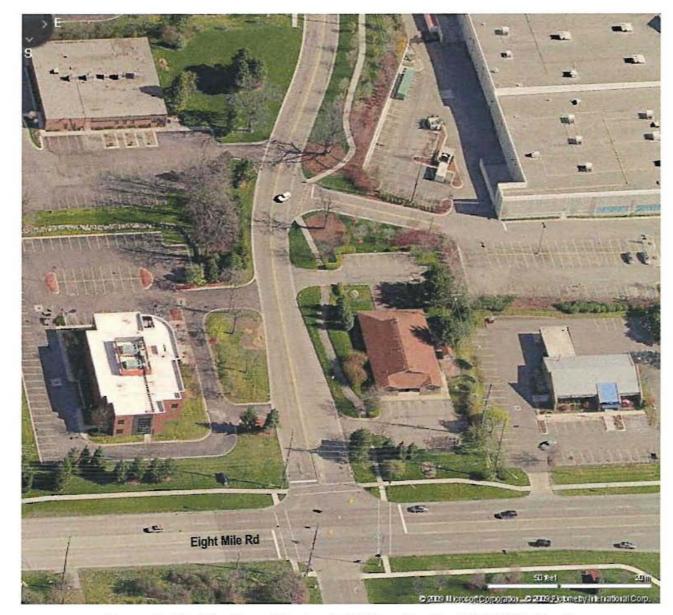




Figure 2. First Section of Orchard Hill Place North of Eight Mile Road

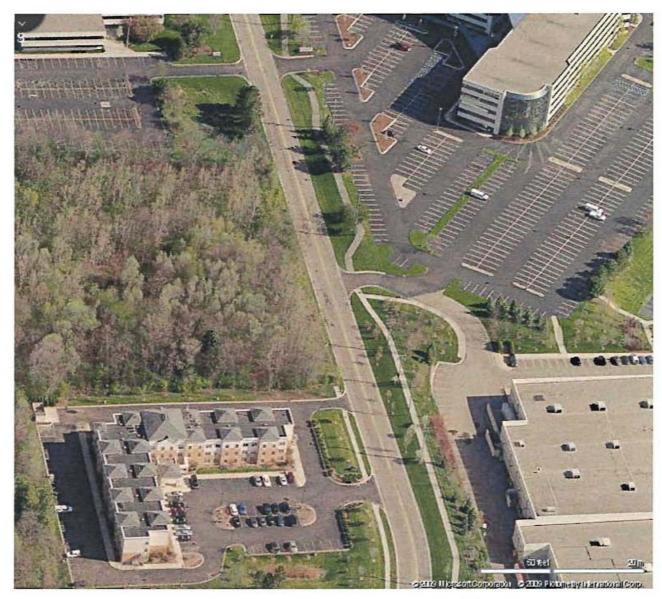




Figure 3. Second Section of Orchard Hill Place North of Eight Mile Road

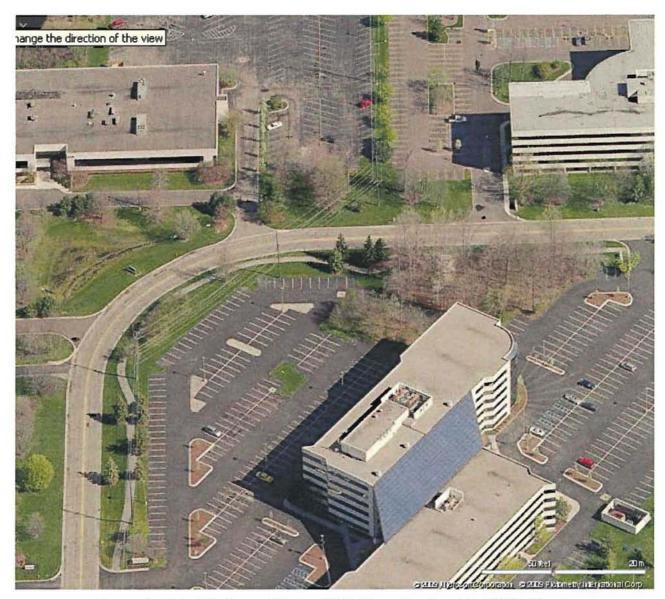




Figure 4. Third Section of Orchard Hill Place North of Eight Mile Road

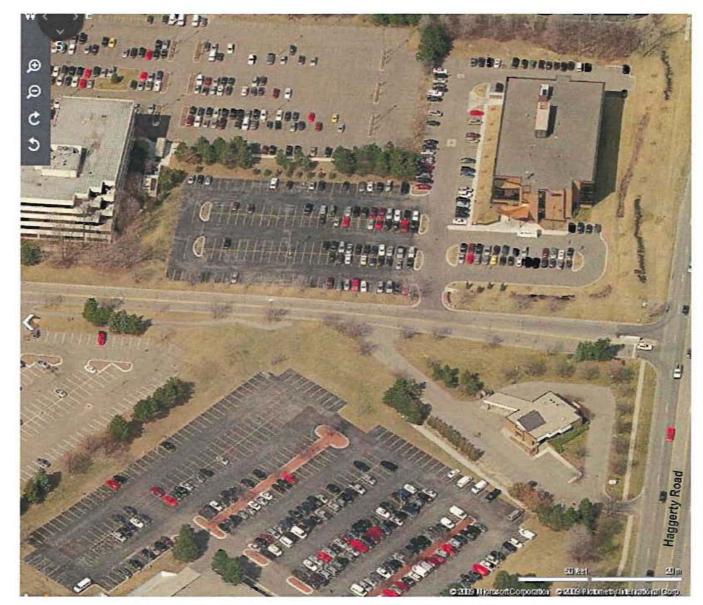




Figure 5. First Section of Orchard Hill Place West of Haggerty Road



Figure 6. Looking North at Speed Sampling Location #2



Figure 7. Looking South at Speed Sampling Location #2

Table 2. 2004-2008 Crash History for Orchard Hill Place

			Mile-	J	 Cras	Crash Type				Crash Sever	ity	
		- .	post	_	Sides	swipe				Personal	Property	0 17 5 5 6
Year	Date	Oate Time (from 8 Mile) Angle Head-Opposite Same Rear-Single-Vehicle		Fatal	Injury (C= Possible Injury)	Damage Only (PDO)	Contributing Factors					
	12/23	11a-12p	0.301	Х							X	Snow and ice; excessive NB speed
08	10/30	4-5p	0.56	Х	 						Х	Backing from driveway hit by WB
	09/14	9-10p ²	0.25					X	_		X	Rain
06	01/05	5-6p	0.06	Х							X	Improper passing SB; wet
05	06/15	5-6p	0.38	X						_	Х	Driveway vehicle failed to yield
04	12/28	7-8p	0.19		Х						X	SB crossed centerline in slush
04	09/19	3-4p	0.25					Х			Х	SB ran off road, but why?
		Totals		4	1			2			7	

Location apparently miscoded, since crash between NB and WB vehicles occurred on curve centered (per plans) 2,094 ft north of 8 Mile Road's physical centerline.
 Identical single-vehicle crash coded at same time and location, with the only difference being the Crash ID; this duplicate has NOT been listed here, since it is an assumed coding error.

Sincerely,

BIRCHLER ARROYO ASSOCIATES, INC.

Rodney L. Arroyo, AICP

Vice President

William A. Stimpson, P.E.

William a. Stimpson

Director of Traffic Engineering



Crash Detail Report

		Crash Detail Rep	ort	
Request #: 0001672		Printed By: Jim Sa	ntilli	Printed On: 12/22/200
FROM_DATE:	1/1/2004			
TO_DATE:	12/31/2008			
PR/MP	PR 1852502 FROM M [Orchard Hill PI & W 8		Hill PI & Haggerty Rd]	
#1 Location: S ORCHARD	HILL (0.25) 1320 feet N	of 8MILE		Crash ID: 5864351
Crash Date: 09/19/2004	Day: Sun Hour: 3pm		[1] [1] 전 2 - 1 [1] 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1	t: day
Injuries K: 0	Inj A: 0 Inj B: 0	Inj C: 0		: unknown
CVT: Novi	Area: straight	HBD: N	Drugs: N Com	plaint No: 0449819
Unit No Veh Dir Action 1 S go stra UD-10: 041377870		Event 2 Event 3 culvert none	Event 4 Haz Action none none	Veh Type Damage rtside
#2 Location: ORCHARD HI Crash Date: 12/28/2004 Injuries K: 0 CVT: Novi	LL PL (0.19) 1000 feet N Day: Tue Hour: 7pm Inj A: 0 Inj B: 0 Area: curved	Weather: clear Inj C: 0	Inj 0: 3 Hov	Crash ID: 5869366 ht: dark/unitd v: ss-opp nplaint No: 0467964
Unit No Veh Dir Action 1 S go straig 2 N go straig UD-10: 041384011 #3 Location: ORCHARD HI	ght cross ctrline/med ght veh in transpt ILL (0.38) 1320 feet W o	veh in transpt non none non	e none none	ter car lftfront car lftside Crash ID: 6063290
Crash Date: 06/15/2005	Day: Wed Hour: 5pr			t: day
Injuries K: 0 CVT: Novi	Inj A: 0 Inj B: 0 Area: driveway	Inj C: 0 HBD: N		r: head-on/lt nplaint No: 0531217
Unit No Veh Dir Action 1 N enter 1 2 E go stra	dwy veh in transpt	Event 2 Event 3 none none none none	Event 4 Haz Action none failed to yeild none none	Veh Type Damage car Iftside car rtfront
UD-10: 055588619 #4 Location: ORCHARD HI Crash Date: 01/05/2006 Injuries K: 0 CVT: Novi	Day: Thu Hour: 5pm Inj A: 0 Inj B: 0		Inj 0: 3 Ho	Crash ID: 6239032 jht: dark/unltd w: angle mplaint No: 061247
Unit No Veh Dir Action	Prior Event 1	Event 2 Event 3	Event 4 Haz Action	Veh Type Damage
1 S passin	g veh in transpt	none none	none imprp passing	car Iftside
2 W enter r	dwy veh in transpt	none none	none none	car ctrfront
UD-10: 061004779				
#5 Location: ORCHARD HI Crash Date: 09/14/2008 Injuries K: 0 CVT: Novi	ILL DR (0.25) 1320 feet Day: Sun Hour: 9pn Inj A: 0 Inj B: 0 Area: driveway			Crash ID: 7089787 dusk single plaint No: 80049119

Unit No	Veh Dir W	Action Prior leaving parkin		Event 2 none	Event 3 none	Event 4 none	Haz Action	Veh Type car	Damage Iftfront
UD-10: 08	0432102	•							
#6 Locatio	n: ORCH	ARD HILL DR (0.25) 1320 feet	N of 8 MIL	E RD			Crash	ID: 7089788
Crash Dat	e: 09/14/2	008 Day: S	Sun Hour: 9pr	n Weath	ner: rain	Roadway	: wet Light	t: dusk	
Injuries K:	0	Inj A:	0 Inj B : 0	Inj C:	0	Inj 0: 1	How:	single	
CVT: Novi		Area:	driveway	HBD:	N	Drugs: N	Com	plaint No: 80	0049117
Unit No	Veh Dir	Action Prior	Event 1	Event 2	Event 3	Event 4	Haz Action	Veh Type	Damage
1	W	leaving parkin	ng ditch	none	none	none	none	car	Iftfront
UD-10: 08	0432104								
#7 Locatio	n: ORCH	ARD HILL PLAC	CE (0.56) 350 fe	eet W of H	AGGERTY	/ RD		Crash	ID: 7132618
Crash Dat	e: 10/30/2	008 Day: T	hu Hour: 4pm	Weath	er: clear	Roadway	: dry Light:	day	
Injuries K:	0	Inj A: 0	Inj B: 0	Inj C: 0)	Inj 0: 2	How:	angle	
CVT: Novi		Area:	driveway	HBD: N	1	Drugs: N	Comp	plaint No: 08	0058826
Unit No	Veh Dir	Action Prior	Event 1	Event 2	2 Event 3	Event 4	Haz Action	Veh Type	Damage
1	N	backing	veh in transpt	none	none	none	unknown	other	none
2	W	go straight	veh in transpt	none	none	none	none	car	Iftside
UD-10: 08	0525716								
#8 Locatio	n: ORCH	ARD HILL PLAC	CE (0.30) 1584	feet N of E	EIGHT MIL	E		Crash	ID: 7203230
Crash Dat	e: 12/23/2	008 Day: Tu	ue Hour: 11an	Weath	er: snow	Roadway	: icy Light:	day	
Injuries K	0	Inj A: 0	Inj B: 0	Inj C: 0)	Inj 0: 2	How: a	angle	
CVT: Novi		Area: c	urved	HBD: N	١	Drugs: N	Comp	laint No: 080	0070209
Unit No	Veh Dir	Action Prior	Event 1	Event 2	2 Event 3	Event 4	Haz Action	Veh Type	Damage
1	N	go straight	veh in transpt		none	none	speeding	car	Iftfront
2	W	go straight	veh in transpt		none	none	none	car	
2	* *							-34.75	

Crash Type

7 ·			
Count	Туре		
0	uncoded		
2	single		
0	head-on		
1	head-on/lt		
3	angle		
0	rr-end		
0	rr-end/lt		
0	rr-end/rt		
0	ss-same		
1	ss-opp		
1	unknown		
Totals:	8		

Light Conditions

Count	Туре
0	uncoded
4	day
0	dawn
2	dusk
0	dark/ltd
2	dark/unltd
0	unknown
Totals:	8

Weather

Count	Туре
0	uncoded
4	clear
1	cloudy
0	fog/smoke
2	rain
1	snow
0	wind
0	sleet/hail
0	unknown
Totals:	8

Road Condition

Count	Туре
0	uncoded
3	dry
3	wet
1	icy
0	snowy
0	muddy
1	slushy
0	debris
0	unknown
Totals:	8

Vehicle Type

Count	Туре
0	uncoded
12	car
1	other
0	truck/bus
0	van
0	pickup
0	sm truck
0	motorcycle
0	moped
0	go-cart
0	snowmobile
0	off-rd veh
Totals:	13

Crashes By Month

Туре
January
February
March
April
May
June
July
August
September
October
November
December
8

Hazardous Action

Count	Туре
8	none
1	speeding
0	imprp/no signal
0	imprp backing
0	unable to stop
0	other
1	unknown
0	reckls driving
0	negl driving
0	spd too slow
1	failed to yeild
0	disrgd traffic cntrl
0	wrong way
1	left of center
1	imprp passing
0	imprp lane use
0	imprp turn
Totals:	13

Unit Type

Count	Туре
0	uncoded
13	vehicle
0	pedestrian
0	bicyclist
0	engineer
Totals:	13

Crash Severity

	FATAL	A	В	С	No Inj	Total
Persons	0	0	0	0	15	15
Crashes	0	0	0	0	8	8

Alcohol in Crashes

	FATAL	PI	PD	Total
Drinking	0	0	0	0
Not Drinking	0	0	8	8
Total	0	0	8	8

Crashes per Hour by Day

	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Unknown	Total
12a - 1a	0	0	0	0	0	0	0	0	0
1a - 2a	0	0	0	0	0	0	0	0	0
2a - 3a	0	0	0	0	0	0	0	0	0
3a - 4a	0	0	0	0	0	0	0	0	0
4a - 5a	0	0	0	0	0	0	0	0	0
5a - 6a	0	0	0	0	0	0	0	0	0
6a - 7a	0	0	0	0	0	0	0	0	0
7a - 8a	0	0	0	0	0	0	0	0	0
8a - 9a	0	0	0	0	0	0	0	0	0
9a - 10a	0	0	0	0	0	0	0	0	0
10a - 11a	0	0	0	0	0	0	0	0	0
11a - 12p	0	0	1	0	0	0	0	0	1
12p - 1p	0	0	0	0	0	0	0	0	0
1p - 2p	0	0	0	0	0	0	0	0	0
2p - 3p	0	0	0	0	0	0	0	0	0
3p - 4p	1	0	0	0	0	0	0	0	1
4p - 5p	0	0	0	0	1	0	0	0	1
5p - 6p	0	0	0	1	1	0	0	0	2
6p - 7p	0	0	0	0	0	0	0	0	0
7p - 8p	0	0	1	0	0	0	0	0	1
8p - 9p	0	0	0	0	0	0	0	0	0
9p - 10p	2	0	0	0	0	0	0	0	2
10p - 11p	0	0	0	0	0	0	0	0	0
11p - 12a	0	0	0	0	0	0	0	0	0
Unknown Time	0	0	0	0	0	0	0	0	0
Total	3	0	2	1	2	0	0	0	8